

Date of Hearing: August 20, 2025

ASSEMBLY COMMITTEE ON APPROPRIATIONS

Buffy Wicks, Chair

SB 580 (Durazo) – As Amended June 16, 2025

Policy Committee: Judiciary

Vote: 9 - 3

Urgency: No

State Mandated Local Program: Yes

Reimbursable: Yes

SUMMARY:

This bill requires the Attorney General to publish model policies for interaction with immigration authorities and requires state and local agencies to implement the model policies or an equivalent policy by January 1, 2027.

Specifically, among other provisions, this bill:

- 1) Requires the Attorney General, on or before July 1, 2026, to publish model policies for state and local agencies relating to interaction with immigration authorities and limiting assistance with immigration enforcement consistent with federal and state law.
- 2) Requires a state or local agency, on or before January 1, 2027, to implement the model policy described in item 1, above, or an equivalent policy.
- 3) Requires the Attorney General, on or before July 1, 2026, to publish guidance, audit criteria, and training recommendations for databases operated by state or local agencies to limit availability of information in the databases for the purposes of immigration enforcement, consistent with federal and state law.
- 4) Requires a state or local agency, on or before January 1, 2027, to adopt necessary changes to their database governance policies consistent with the guidance described in item 3, above.
- 5) Exempts a rule, policy, or standard of general application issued by the Attorney General pursuant to items 1 or 3, above, from the requirements of the Administrative Procedure Act.

FISCAL EFFECT:

- 1) Costs (General Fund) to the Department of Justice (DOJ) to develop database guidance, issue informational bulletins, update its own databases and policies, respond to questions from agencies and Public Records Act requests, and, if needed, conduct audits. DOJ reports it will need \$408,000 in fiscal year (FY) 2025-26 and \$726,000 in FY 2026-27 and ongoing for four additional full-time positions in its California Justice Information Services division to conduct this work. DOJ reports absorbable costs to its Civil Rights Enforcement Division to draft the model policies regarding agency interactions with immigration authorities.
- 2) Costs (General Fund, special funds, local funds) to state and local agencies of an unknown but likely significant amount to adopt model or equivalent policies and make changes to database governance policies consistent with DOJ's guidance. It is difficult to predict these

costs with certainty; without knowing the content of DOJ's guidance, the committee cannot assess the workload associated with complying with the guidance. There will likely be one-time costs to update internal policies and guidance, with possible ongoing costs to the extent DOJ's guidance differs from existing database management practices. Since the bill affects so many state and local entities – including schools, state and local law enforcement agencies, local and municipal agencies, and state departments, boards, and agencies – the costs will likely be significant in the aggregate, possibly in the tens of millions of dollars or higher. The state must reimburse costs incurred by local entities from the General Fund if the Commission on State Mandates determines the duties imposed by this bill constitute a reimbursable state mandate.

COMMENTS:

- 1) **Background.** Since January 2025, the federal government has significantly increased immigration enforcement activities. This has taken a number of forms: eliminating policies that previously limited immigration enforcement activities near sensitive locations like schools and domestic violence shelters, dramatically increasing the budget for Immigration and Customs Enforcement (ICE) operations, and leveraging personal data held by the federal government to identify and target noncitizens. The California Values Act, enacted during President Trump's first administration, limits the ability of California law enforcement agencies to facilitate or aid federal immigration enforcement activities. This session, members of the Legislature have introduced a number of bills to provide guidance to other private, state, and local entities about how to understand their legal obligations with respect to immigration enforcement and how to minimize the impact of ICE operations on Californians.

- 2) **Purpose.** This bill is sponsored by SEIU. According to the author:

Immigrant men, women and children are undergoing threats of family separation through deportation. The federal government has initiated aggressive and violent tactics that are terrorizing our neighborhoods. It is extremely crucial that state and local agencies receive information on the most appropriate ways to respond during civil immigration enforcement scenarios. This bill will best equip our state and local agencies with the proper guidance from California's Attorney General. By having these model policy guidance, our communities and employees will be better protected.

- 3) **Related Legislation.** AB 495 (C. Rodriguez), in pertinent part, requires DOJ to develop model policies for schools and licensed child day care facilities regarding interactions with immigration authorities, and requires schools and facilities to adopt the model policies. AB 495 is pending in the Senate Appropriations Committee.

SB 805 (Perez), in pertinent part, prohibits a person authorized to apprehend a bail fugitive from doing so or sharing personal information for the purposes of immigration enforcement. SB 805 is pending in this committee.

SB 841 (Rubio) prohibits an employee of domestic violence shelter, homeless shelter, or similar facility from allowing access to public areas of the facility for immigration enforcement activity, except as specified. SB 841 is pending in this committee.

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