SENATE RULES COMMITTEE

Office of Senate Floor Analyses

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VETO

Bill No: SB 414 Author: Ashby (D) Enrolled: 9/17/25

Vote: 27

SENATE EDUCATION COMMITTEE: 6-0, 4/23/25

AYES: Pérez, Ochoa Bogh, Cabaldon, Choi, Gonzalez, Laird

NO VOTE RECORDED: Cortese

SENATE JUDICIARY COMMITTEE: 11-0, 4/29/25

AYES: Umberg, Niello, Allen, Arreguín, Ashby, Caballero, Laird, Stern,

Valladares, Weber Pierson, Wiener

NO VOTE RECORDED: Durazo, Wahab

SENATE APPROPRIATIONS COMMITTEE: 5-0, 5/23/25 AYES: Caballero, Seyarto, Cabaldon, Grayson, Richardson

NO VOTE RECORDED: Dahle, Wahab

SENATE FLOOR: 30-1, 6/2/25

AYES: Allen, Alvarado-Gil, Arreguín, Ashby, Becker, Blakespear, Cabaldon, Caballero, Choi, Dahle, Grayson, Grove, Jones, Laird, Limón, McGuire, McNerney, Menjivar, Niello, Ochoa Bogh, Pérez, Richardson, Rubio, Seyarto, Stern, Strickland, Umberg, Valladares, Weber Pierson, Wiener

NOES: Smallwood-Cuevas

NO VOTE RECORDED: Archuleta, Cervantes, Cortese, Durazo, Gonzalez, Hurtado, Padilla, Reyes, Wahab

SENATE FLOOR: 24-0, 9/13/25

AYES: Allen, Archuleta, Arreguín, Ashby, Becker, Blakespear, Cabaldon, Caballero, Grayson, Grove, Jones, Laird, Limón, McNerney, Niello, Ochoa Bogh, Richardson, Rubio, Seyarto, Stern, Strickland, Umberg, Weber Pierson, Wiener

NO VOTE RECORDED: Alvarado-Gil, Cervantes, Choi, Cortese, Dahle, Durazo, Gonzalez, Hurtado, McGuire, Menjivar, Padilla, Pérez, Reyes, Smallwood-Cuevas, Valladares, Wahab

ASSEMBLY FLOOR: 55-3, 9/13/25 - See last page for vote

SUBJECT: School accountability: Office of the Education Inspector General:

school financial and performance audits: charter school

authorization, oversight, funding, operations, and networks: flex-

based instruction: local educational agency contracting

SOURCE: Real Journey Academies

DIGEST: This bill makes changes to the oversight, auditing, and funding systems for nonclassroom-based (NCB) charter schools—rebranded as "flex-based" charter schools. It updates and expands audit procedures for all local educational agencies (LEAs), creates a new Office of the Education Inspector General to investigate fraud and financial mismanagement, and makes changes to the funding determination process. This bill establishes statewide contracting requirements to prevent misuse of public funds, increases accountability for charter authorizers through technical assistance and oversight grants, and extends the moratorium on new flex-based charter schools through June 30, 2026.

Assembly Amendments: (1) establish a new Office of the Education Inspector General, (2) overhaul the funding determination process for flex-based charter schools by creating new funding tiers, allowing indefinite renewal contingent on audit compliance, and adjusting how instructional spending thresholds are calculated, (3) require networks of flex-based charter schools to apply for funding determinations together or be audited under a unified process, (4) adds a set of contracting restrictions applying to all LEAs and designed to prevent misuse of funds, (5) create two new state programs to support charter authorizer oversight: a mentor grant for struggling authorizers and an oversight grant to help defray new costs, (6) extend the moratorium on new flex-based charter schools to June 30, 2026, and (7) declare intent to establish a statewide charter oversight entity.

ANALYSIS:

Existing law:

1) Requires each LEA, including charter schools, to conduct an annual independent audit by a certified public accountant (CPA) in accordance with regulations established by the State Controller (Controller). Specifies that audits

- must examine financial statements and compliance with applicable laws. (Education Code (EC) § 41020)
- 2) Authorizes the Controller to review LEA audit reports, conduct quality control reviews of CPA firms, and disqualify auditors who fail to meet professional standards. (EC § 41020.5)
- 3) Requires the Controller to develop and update an annual audit guide for K-12 LEAs in consultation with stakeholders. (EC § 14502.1)
- 4) Declares that charter schools are part of the public school system and subject to applicable oversight by the state, including laws relating to financial accountability. (EC § 47604.1)
- 5) Authorizes a chartering authority to monitor the fiscal and academic performance of a charter school and take appropriate corrective action. (EC § 47604.32)
- 6) Grants the State Board of Education (SBE) authority to take corrective action against a charter school, including revocation of the charter, in cases involving gross financial mismanagement or failure to meet performance expectations. (EC § 47604.5)
- 7) Requires NCB charter schools (defined as schools where less than 80% of instruction occurs in person) to obtain a funding determination from the SBE to receive state apportionment. (EC § 47612.5)
- 8) Authorizes chartering authorities to charge charter schools for actual costs of supervisorial oversight, not exceeding 1% (or 3% in some cases) of revenues. (EC § 47613)
- 9) Requires LEAs offering independent study to comply with teacher-pupil ratio requirements, which differ based on instructional model. (EC § 51745.6)
- 10) Authorizes the Controller to conduct periodic quality control reviews of audit firms that perform K-12 LEA audits and make recommendations for improvement or enforcement action. (EC § 14504.2)

This bill:

- 1) Renames "nonclassroom-based" charter schools as "flex-based" charter schools and makes corresponding terminology updates in provisions relating to public meeting requirements and audit procedures.
- 2) Extends the use of verified data by charter schools in the renewal process until June 30, 2028.
- 3) Adds the Charter Schools Development Center, the California Charter Schools Association, and the California School Employees Association to the list of stakeholders to be consulted in the audit guide development process.
- 4) Updates the schedules and procedures in the annual audit guide for LEAs to include student enrollment and attendance, the top 25 payments or transfers, student-to-teacher ratios, funding determination thresholds for flex-based schools, loans and related entities, charter school governing body members, the five highest paid employees, determination if flex-based schools are part of a network, sampling of credit card payments, payments of 10% or \$1 million whichever is less, analytical procedure to determine unusual enrollment patterns in high school, whether any 12th grade students did not complete required state assessments, and verification of four student work products per attendance period.
- 5) Establishes a second set of instructions for the audit guide that state the provisions shall be no more burdensome than the generally accepted auditing standards (GAAS).
- 6) Requires chartering authorities to notify the California Department of Education (CDE) and the county superintendent of schools if they suspect fraud, misappropriation of funds, or other illegal fiscal practices.
- 7) Expands the grounds on which the SBE may revoke a charter to include false claims by a charter school. Requires the SBE or its designee to promptly investigate allegations of false claims or misappropriation of public funds if there is probable cause.
- 8) Establishes, until 2034, the Office of the Education Inspector General as an independent governmental entity to conduct forensic audits to identify fraud, misappropriation of funds, or illegal activity at LEAs and entities managing a charter school.

- 9) Changes the funding levels that flex-based charter schools are eligible for in the funding determination process to 100%, 85%, 70%, and a proportional percentage below 100% if the school fails to meet the spending threshold for instruction and related services by less than 3%.
- 10) Authorizes flex-based charter schools to continue to receive the funding level prescribed by the SBE in the funding determination indefinitely, so long as the annual financial and compliance audit verifies that the school continues to meet the funding determination thresholds approved by the SBE.
- 11) Requires each school in a network of flex-based charter schools to either have the annual financial and compliance audit completed by the same auditor, or, apply for a funding determination in the same year and be heard by the SBE at the same hearing, and requires the CDE or the auditor to analyze the pupil-to-teacher ratio and spending thresholds across the entire network.
- 12) Requires, when a flex-based school applies for mitigating circumstances, the Advisory Commission on Charter Schools (ACCS) and the SBE to grant serious consideration to the budgeting and staffing decisions of the charter school, provided those decisions are otherwise legal and compliant with applicable law.
- 13) Authorizes the following as part of the funding determination threshold calculations:
 - a) Allow exclusion of restricted grants and funds that are not spent on certificated staff salaries or instruction and related services;
 - b) Allow exclusion of proceeds from loans for facilities and state apportionment;
 - c) Allow exclusion of unspent one-time funds;
 - d) Include spending on physical school sites as instructional-related expenditures;
 - e) Require disclosure of reserves by accounting category;
 - f) Allow exclusion of reserve increases from revenue if reserves are below 10%; and
 - g) Require explanations for reserves over 10% and notify authorizers when under 5%.

- 14) Includes contracted services for certificated staff to be counted toward the percentage of revenue expended on certificated staff salaries and benefits.
- 15) Establishes the following rules for contracting for all LEAs:
 - a) Prohibiting contracted programs from being sectarian;
 - b) Prohibiting contracts from paying for tuition and fees at a private school, except pursuant to an individualized education program (IEP);
 - c) Prohibiting financial payments or gifts to a pupil or prospective pupil or their family for enrollment, referral, or retention;
 - d) Requires that contracts be at a reasonable market value;
 - e) Prohibits contracting or purchasing season passes to amusement parks, theme parks, zoos, or family entertainment activities, but allows for one time admissions that are aligned to teacher assignments, graduation, or co-curricular activities;
 - f) Prohibits LEAs from providing financial incentives for manipulating or falsifying student attendance;
 - g) Requires LEAs to only contract with an entity that has a business license or certificate and that holds appropriate insurance for the service;
 - h) Prohibits LEAs from contracting with parents for services provided exclusively to their own child;
 - i) Prohibits LEAs from reimbursing parents for activities or services, except pursuant to an IEP or settlement agreement;
 - j) Requires contractors to have policies and procedures for site safety;
 - k) Requires all contractors to have a valid criminal record summary;
 - 1) Requires all contractors to show evidence of qualifications and expertise;
 - m) Prohibits contractors, as part of the contract with the LEA, from charging pupil fees; and
 - n) Requires flex-based charter contracts to itemize costs with details to determine a qualifying expense for the funding determination.

- 16) Establishes the Charter Authorizer Mentor Grant program and authorizes the California Collaborative on Educational Excellence (CCEE) to identify five entities, including nonprofit organizations, to provide two years of technical assistance to charter authorizers who have two consecutive years of at least two audit findings related to charter oversight.
- 17) Prohibits a charter authorizer that is required to receive technical assistance for two years from approving new flex-based charter schools until the authorizer has an annual financial and compliance audit without audit findings related to charter oversight.
- 18) Allows new flex-based charter schools to apply for authorization from any school district in the county or the county board of education and authorizes the flex-based charter school to establish facilities in both the authorizing district as well as the school district that is receiving technical assistance and is prohibited from authorizing new flex-based schools.
- 19) Establishes a charter authorizer oversight grant program to pay for the increased cost of oversight activities established by this measure, however, does not establish the new oversight activities for charter authorizers referenced in the grant program.
- 20) Requires charter schools, like school districts, to pay a penalty for hiring teachers who do not hold a teaching credential from the Commission on Teacher Credentialing.
- 21) Requires LEAs that offer 10th grade and 12th grade to also offer 11th grade.
- 22) Requires the Legislative Analyst's Office (LAO) to prepare an analysis of the increased mandate costs for charter schools as a result of this bill including the new audit requirements, the inclusion of the funding determination analysis in the annual audit, responding to new accounting and oversight requirements, approval requirements by the governing body of a charter school for contracts over one hundred thousand dollars (\$100,000), and the increased costs to the independent audit contract for the auditor to meet the new requirements.
- 23) Establishes Legislative intent to establish a statewide oversight entity.
- 24) Extends the moratorium on flex-based charter schools to June 30, 2026.
- 25) Includes charter schools in the mandate test claim process by declaring charter schools a public agency.

Comments

1) Need for this bill. According to the author, "Charter schools are a part of many communities and often provide alternative educational flexibility for families with a myriad of situations; including medical conditions, special needs, and other unique circumstances. They serve as a resource for families and deliver vital educational programs to our students.

"Several fiscal audits conducted by various agencies' have identified opportunities for improvement for various charter schools and charter school authorizers across the state. Most of the negative audit findings point back to a greater need for oversight, transparency, and accountability.

"SB 414 addresses these issues specifically by holding charter schools responsible for internal accounting and for educational outcomes for all students. This bill incorporates recommendations from several reports, strengthening oversight and ensuring academic success. It is vital to implement strong accountability measures and establish proper oversight to ensure that students receive quality education in appropriate, safe, and stable learning environments regardless of whether a school is traditional, chartered, or a hybrid model. SB 414 puts students first and puts into law the important recommendations made through audits from several entities including the Legislative Analyst's Office (LAO) and State Controller."

2) Background on Charter Schools. Charter schools are public schools that operate under the terms of a charter agreement approved by a school district, county office of education, or the SBE. Established by the Charter Schools Act of 1992, they were intended to increase learning opportunities for all students, especially those who are academically low-achieving, and to promote innovation, site-based decision-making, and performance-based accountability.

Today, charter schools serve over 700,000 students in California. They are publicly funded and tuition-free, but operate with greater flexibility in exchange for accountability for results. Charter schools may be operated by nonprofit organizations or, in some cases, by charter management organizations (CMOs) that oversee multiple schools. While most charter schools operate classroombased programs similar to traditional schools, a significant share operate in a NCB model.

3) What Are NCB Charter Schools? A charter school is considered NCB if less than 80% of its instructional time occurs under the immediate supervision of a

credentialed teacher in a classroom setting. NCB charter schools may offer instruction through virtual, blended, or home-based learning models. These schools often serve high proportions of students with unique learning needs, such as students who are medically fragile, pursuing athletic or artistic careers, or seeking alternatives to traditional settings.

Because NCB schools are not funded automatically based on attendance like classroom-based schools, they must obtain a funding determination from the SBE. This process is based on an evaluation of audited expenditures and is intended to ensure public funds are being used for instructional purposes. However, the process has been widely criticized for its lack of rigor, real-time accountability, and effectiveness in preventing misuse of funds. The integrity of financial reporting in NCB schools plays a critical role in funding eligibility, and, when abused, can be exploited to inflate apportionments and divert public resources.

- 4) The Moratorium on NCB Charter Schools and Broader 2019 Charter School Reforms. In 2019, the Legislature passed AB 1505 (O'Donnell, Chapter 486, Statutes of 2019) and AB 1507 (Smith, Chapter 487, Statutes of 2019), which significantly restructured charter school law. Among other changes, AB 1505 strengthened the criteria for charter authorization and renewal by:
 - a) Allowing authorizers to consider academic and fiscal impact on the district when reviewing petitions.
 - b) Tying renewal decisions to a school's performance on the California School Dashboard, streamlining renewal for high performers and requiring greater scrutiny for low performers.
 - c) Expanding credentialing requirements to all charter school teachers and applying conflict-of-interest laws to charter boards.

AB 1507 restricted charter schools from operating sites outside their authorizing district's boundaries.

Together, these bills also enacted a moratorium on new NCB charter schools through January 1, 2026. The pause was intended to give the state time to reevaluate oversight, funding, and academic accountability in the NCB sector, following concerns about weak controls and inconsistent performance.

This bill builds on this reformed oversight landscape by proposing additional audit, fiscal, and governance tools specific to charter school accountability.

- 5) The A3 Charter Schools Fraud Case. The most significant charter school fraud case in California's history, the A3 Education scandal, came to light in 2019. Prosecutors alleged that two individuals created a network of 19 NCB charter schools and enrolled tens of thousands of students, many without their knowledge or participation, to fraudulently claim public funding. The scheme involved:
 - a) Inflated and duplicated enrollment using a manipulated "multi-track" calendar.
 - b) Unauthorized use of public funds through related-party contracts.
 - c) A total fraud estimate of over \$400 million in misappropriated state funds.

The case revealed multiple breakdowns in the oversight chain—from charter authorizers to external auditors to state agencies—prompting calls for systemic reform.

- 6) Oversight Reports Prompting Legislative Action. In response to the A3 scandal and other fraud incidents, state and independent agencies released three major reports:
 - a) State Controller's Office (SCO) Charter School Audit Task Force Report (2024): Focused on improving the quality of school audits by increasing auditor training, revising the audit guide, establishing CPA review and rotation policies, and ensuring follow-up on audit findings.
 - b) California Charter Authorizing Professionals (CCAP) Fraud Prevention Report (2024/25): Called for a broader anti-fraud framework, including adoption of Fraud Risk Management Programs, regulation of back-office providers and CMOs, enhanced board training, and the creation of a centralized Office of the Inspector General for K-12 education.
 - c) LAO/Fiscal Crisis and Management Assistance Team (FCMAT) Joint Report on Nonclassroom-Based Charter Schools (2024): Analyzed the NCB funding determination process and recommended major changes to better align funding with instructional delivery. Recommendations included real-

time enrollment tracking, clearer definitions of instruction, and changes to charter oversight authority.

FISCAL EFFECT: Appropriation: No Fiscal Com.: Yes Local: Yes

According to the Assembly Appropriations Committee:

- Ongoing Proposition 98 General Fund costs of an unknown but significant amount, likely in the millions of dollars to tens of millions of dollars statewide, for LEAs, especially charter schools, to comply with the various requirements added by this bill.
- This bill makes several changes to charter school audit and charter school authorizer oversight requirements. There are nearly 1,300 charter schools in the state. For audits, each LEA contracts with an independent auditing firm to conduct its annual audit verifying compliance with state law via the K-12 Audit Guide. As statutory requirements for LEAs increase and continue to add procedures, independent auditing firms charge LEAs more to account for increased workload. If an auditing firm increases charges to a charter school by \$500 per year to account for requirements added by this bill, the bill creates \$650,000 in new costs.
- Ongoing General Fund costs of \$174,000 for the CDE to hire one additional staff responsible for fulfilling CDE requirements of the bill. CDE cites potential for significant additional costs to the extent that investigations require existing staff time across multiple divisions.
- Ongoing General Fund costs of an unknown amount, possibly in the low hundreds of thousands to high hundreds of thousands of dollars for the SCO to hire additional staff responsible for determining topics for required auditor training, processing auditor certifications, providing technical assistance to auditors, and processing a potential increase in auditor quality control reviews.

SUPPORT: (Verified 10/17/25)

REAL Journey Academies (source)
Achieve Charter School of Paradise
Albert Einstein Academies Charter Schools
Alder Grove Charter School 2
All Tribes American Indian Charter School
Allegiance Steam Academy
Alma Fuerte Public School

Alpha Public Schools

Altus Schools

America's Finest Charter School

American Heritage Charter Schools

Antioch Charter Academy

Antioch Charter Academy II

APLUS+

Aspire Public Schools

Association of Personalized Learning Schools & Services

Aveson Schools

Big Picture Educational Academy - Adult High School

Bridges Charter School

Bridges Preparatory Academy

Bright STAR Schools

Brookfield Engineering Science Technology

California Asian Chamber of Commerce

California Charter Schools Association

California Creative Learning Academy

California Online Public School

California Pacific Charter Schools

California Virtual Academies

Camino Nuevo Charter Academy

Capital College & Career Academy

Charter Schools Development Center

Children's Community Charter School

Chime Institute

Circle of Independent Learning Charter School

Clarksville Charter School

Community Montessori

Compass Charter Schools of San Diego

Connecting Waters Charter Schools

Core Butte Charter School

Core Charter School

Crossroads Charter Academy

Desert Trails Preparatory Academy

Dimensions Collaborative School

Dixon Montessori Charter School

Dr. Lewis Dolphin Stallworth Charter School

Edison Bethune Charter Academy

Eel River Charter School

El Sol Science and Arts Academy

Eleanor Roosevelt Community Learning Center

Element Education

Environmental Charter Schools

Epic California Academy

Equitas Academy Charter Schools

Excel Academy Charter School

Extera Public Schools

Family Partnership Charter School

Feaster (Mae L.) Charter School

Feather River Charter School

Forest Charter School

Forest Ranch Charter

Gabriella Charter Schools

Gateway College and Career Academy

Gateway Community Charters

Glacier High School Charter

Global Education Academy

Golden Eagle Charter School

Gorman Learning Center Charter School

Gorman Learning Charter Network

Granada Hills Charter

Granada Hills Charter High School

Granite Mountain Charter School

Great Valley Academy

Greater San Diego Academy Charter School

Green DOT Public Schools

Griffin Technology Academies

Guajome Schools

Heritage Peak Charter School

Hightech LA

Howard Gardner Community School

Ingenium Schools

Innovations Academy

Invictus Leadership Academy

Irvine International Academy

Isana Academies

Iva High

Ivy Academia Entrepreneurial Charter School

Jamul-Dulzura Union School District

JCS Family Charter Schools

JCS, Inc.

John Muir Charter Schools

Julia Lee Performing Arts Academy

Julian Union School District

Kairos Public Schools

Kavod Charter School

Kepler Neighborhood School

Kidinnu Academy

KIPP Public Schools Northern California

LA Jolla Band of Luiseno Indians

Lake View Charter School

Liberty Charter High School

Literacy First Charter Schools

Live Oak Charter School

Magnolia Public Schools

Mayacamas Countywide Middle School

Meadows Arts and Technology Elementary School

Method Schools

Mountain Home School Charter

Natomas Charter School

Navigator Schools

New LA

New Pacific School Roseville

New Village Girls Academy

New West Charter

Nord Country School

Northwest Prep Charter School

NOVA Academy Early College High School

NOVA Academy-Coachella

Ocean Charter School

Odyssey Charter Schools

Olive Grove Charter School

Opportunities for Learning

Options for Youth

Orange County Academy of Sciences and Arts

Orange County School of the Arts / California School of the Arts Foundation

Oxford Preparatory Academy

Pacific Charter Institute

Para Los Ninos

Pauma Band of Luiseno Indians

PCA College View

Redwood Coast Montessori

Rincon Band of Luiseno Indians

River Montessori Charter School

River Oaks Academy Charter School

Rocklin Academy Family of Schools

Rocky Point Charter School

Sacramento County Board of Education

Sage Oak Charter Schools

San Diego Virtual School

Santa Rosa French-American Charter School

Scholarship Prep Charter School

Sebastopol Independent Charter

Shasta Charter Academy

Sherman Thomas Charter School

Sherwood Montessori

Springs Charter School

Stem Preparatory Schools

Success One! Charter

Summit Public Schools

Sutter Peak Charter Academy

Sycamore Academy of Science and Cultural Arts

Sycamore Creek Community Charter School

Tehama eLearning Academy

Temecula Valley Charter School

The Cottonwood School

The Foundation for Hispanic Education

The Grove School

The Language Academy of Sacramento

The Learning Choice Academy

The O'Farrell Charter Schools

Trillium Charter School

Urban Charter Schools Collective

Valley Charter School

Valley International Preparatory High School

Vaughn Next Century Learning Center

Vibrant Minds Charter School

Virtual Learning Academy

Vista Charter Public Schools

Voices College Bound Language Academies
Vox Collegiate
Western Sierra Charter Schools
Westlake Charter School
William Finch Charter School
YPI Charter Schools
Yuba County Career Preparatory Charter School
Several Individuals

OPPOSITION: (Verified 10/17/25)

Alameda County Office of Education
Association of California School Administrators
California Association of School Business Officials
California Federation of Labor Unions
California Federation of Teachers
California School Boards Association
California School Employees Association
California County Superintendents
California Teachers Association
Carlsbad Citizens for Community Oversight
Riverside County Office of Education
San Diego County Office of Education
San Diego Unified School District
Small School Districts Association
Two Individuals

GOVERNOR'S VETO MESSAGE:

This bill makes changes to the oversight, auditing, and funding systems for nonclassroom-based (NCB) charter schools, expands local educational agencies' auditing procedures, and establishes a new Office of the Education Inspector General.

In the wake of several high-profile cases of fraud by NCB charter schools, in partnership with the Legislature, we charged the Legislative Analyst's Office and the Fiscal Crisis Management and Assistance Team with studying ways to improve oversight and accountability, and to provide policymakers with recommendations to address those issues.

I deeply appreciate the efforts of the author and the negotiating parties to develop legislation that builds on these recommendations and the findings from the State Controller. However, this bill falls short. While the oversight and auditing provisions are meaningful, other sections are unworkable, would face legal challenges, and require hundreds of millions of dollars to implement. Additionally, provisions added late in the legislative process undermine important agreements my Administration made during my first term.

While I cannot sign this bill, I remain committed to improving oversight of our education system while preserving the ability of high-quality charter schools to continue educating the students they serve. As such, I am calling on all interested parties to work together in the coming months to find a swift resolution on remaining unresolved issues, so that follow-up legislation can be introduced and passed when the Legislature returns early next year. This legislation must ensure that public funds are properly utilized, address fraud and malfeasance, improve accountability and oversight, and acknowledge our fiscal reality to allow for successful implementation. In partnership with the Legislature this year, my Administration has enacted a balanced budget that recognizes the challenging fiscal landscape our state faces while maintaining our commitment to working families and our most vulnerable communities. With significant fiscal pressures and the federal government's hostile economic policies, it is vital that we remain disciplined when considering bills with significant fiscal implications that are not included in the budget, such as this measure.

For these reasons, I cannot sign this bill.

ASSEMBLY FLOOR: 55-3, 9/13/25

AYES: Addis, Aguiar-Curry, Ahrens, Alanis, Ávila Farías, Bauer-Kahan, Bennett, Berman, Bonta, Carrillo, Castillo, Chen, Davies, DeMaio, Dixon, Ellis, Flora, Gabriel, Gallagher, Gipson, Jeff Gonzalez, Hadwick, Harabedian, Hart, Hoover, Irwin, Jackson, Johnson, Krell, Lackey, Lowenthal, Macedo, Nguyen, Pacheco, Papan, Patterson, Petrie-Norris, Quirk-Silva, Ramos, Ransom, Celeste Rodriguez, Michelle Rodriguez, Blanca Rubio, Sanchez, Solache, Soria, Stefani, Ta, Tangipa, Valencia, Wallis, Ward, Wicks, Wilson, Rivas

NOES: Garcia, Lee, Muratsuchi

NO VOTE RECORDED: Alvarez, Arambula, Bains, Boerner, Bryan, Calderon, Caloza, Connolly, Elhawary, Fong, Mark González, Haney, Kalra, McKinnor, Ortega, Patel, Pellerin, Rogers, Schiavo, Schultz, Sharp-Collins, Zbur

Prepared by: Ian Johnson / ED. / (916) 651-4105

10/17/25 12:12:58

**** END ****