SENATE RULES COMMITTEE

Office of Senate Floor Analyses

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UNFINISHED BUSINESS

Bill No: SB 346

Author: Durazo (D), et al.

Amended: 7/7/25 Vote: 21

SENATE LOCAL GOVERNMENT COMMITTEE: 7-0, 3/19/25 AYES: Durazo, Choi, Arreguín, Cabaldon, Laird, Seyarto, Wiener

SENATE JUDICIARY COMMITTEE: 12-0, 5/6/25

AYES: Umberg, Niello, Allen, Arreguín, Ashby, Caballero, Durazo, Laird, Stern,

Valladares, Wahab, Weber Pierson NO VOTE RECORDED: Wiener

SENATE FLOOR: 38-0, 5/27/25

AYES: Allen, Alvarado-Gil, Archuleta, Arreguín, Ashby, Becker, Blakespear, Cabaldon, Caballero, Cervantes, Choi, Cortese, Dahle, Durazo, Gonzalez, Grayson, Grove, Hurtado, Jones, Laird, Limón, McGuire, McNerney, Menjivar, Niello, Ochoa Bogh, Padilla, Pérez, Richardson, Rubio, Seyarto, Smallwood-Cuevas, Stern, Strickland, Umberg, Valladares, Wahab, Weber Pierson NO VOTE RECORDED: Reyes, Wiener

ASSEMBLY FLOOR: 64-0, 8/29/25 - See last page for vote

SUBJECT: Local agencies: transient occupancy taxes: short-term rental

facilitator

SOURCE: California Association of Treasurers and Tax Collectors

League of California Cities

DIGEST: This bill enacts the Short-Term Rental Facilitator Act of 2025, which permits local agencies to enact ordinances to require short-term rental facilitators to provide specified information on their platform's rentals to the local agency.

Assembly Amendments explicitly include campsites in the definition of short-term rental, limit the information that local agencies may require, and make other minor changes.

ANALYSIS:

Existing law:

- 1) Authorizes the legislative body of any city, county, or city and county to levy a tax on the privilege of occupying a room or rooms, or other living space, in a hotel, inn, tourist home or house, motel, or other lodging unless the occupancy is for a period of more than 30 days. The tax, when levied by the legislative body of a county, applies only to the unincorporated areas of the county.
- 2) Authorizes a local agency, by ordinance, to make any violation of any ordinance enacted by the local agency subject to an administrative fine or penalty. The local agency shall set forth the administrative procedures that shall govern the imposition, enforcement, collection, and administrative review by the local agency of those administrative fines or penalties, as specified. The local agency must provide for a reasonable period of time for the violator to correct or otherwise remedy a violation and any final determination must be subject to appeal to the superior court.
- 3) Authorizes a county or city to make and enforce within its limits all local, police, sanitary, and other ordinances and regulations not in conflict with general laws.
- 4) Authorizes a county or city to impose fines for violating short-term rental ordinances as an infraction subject to the following fine amounts:
 - a) A fine not exceeding \$1,500 for a first violation;
 - b) A fine not exceeding \$3,000 for a second violation of the same ordinance within one year; and,
 - c) A fine not exceeding \$5,000 for each additional violation of the same ordinance within one year of the first violation.
- 5) Specifies that the above penalty limits apply only to infractions that pose a threat to public health and safety, and do not apply to a first time offense of failure to register or pay a business license fee. Additionally, the local agency must establish a process for granting a hardship waiver to reduce the amount of the fine.

This bill:

- 1) Establishes the "Short-Term Rental Facilitator Act of 2025," which applies only to those local agencies that adopt an ordinance that makes these provisions applicable.
- 2) Requires each short-term rental facilitator to report, pursuant to a specified schedule and in the form and manner prescribed by the local agency, the physical address including nine-digit zip code of each short-term rental during the reporting period. If the information provided by the short-term rental facilitator is not sufficient for the local agency to identify a specific short-term rental at the provided address, the local agency may request the following:
 - a) The assessor parcel number of the host property.
 - b) The URL associated with the specific host property listing.
 - c) Information exclusively related to the identification of an accessory dwelling unit, guest house, or single unit of a timeshare or multifamily housing project located at a single address, which is located at the address or assessor parcel number requested.
- 3) A local agency may make the failure of a short-term rental facilitator to report the information required by this section subject to an administrative fine or penalty, as specified.
- 4) Allows a local agency to conduct an audit or otherwise examine the records of the short-term rental facilitator documenting the receipt of the transient occupancy tax due and payable to the local agency, if the short-term rental facilitator is responsible for collecting and remitting the transient occupancy tax to the local agency pursuant to a local ordinance or collection agreement.
- 5) Provides that any costs associated with an audit or examination must be paid for by the local agency.

FISCAL EFFECT: Appropriation: No Fiscal Com.: No Local: No

SUPPORT: (Verified 8/30/25)

California Association of County Treasurers and Tax Collectors (Source)
League of California Cities (Source)

James W. Hamilton, San Luis Obispo County Treasurer-tax Collector (Co-Sponsor)

Asian American Hotel Owners Association

Better Neighbors LA

Board of Supervisors for the City and County of San Francisco

California Association of County Treasurers & Tax Collectors

California Business Roundtable

California Contract Cities Association

California Hotel & Lodging Association

California State Association of Counties

California State Council of Service Employees International Union (seiu

California)

California Yimby

Century City Chamber of Commerce

City of Alameda

City of Alhambra

City of Arcata

City of Belmont

City of Beverly Hills

City of Big Bear Lake

City of Buena Park

City of Carlsbad

City of Carpinteria

City of Claremont - Mayor Corey Calaycay

City of Concord

City of Downey

City of Duarte

City of Dublin

City of Ferndale

City of Folsom

City of Fullerton

City of Garden Grove

City of Goleta

City of Grand Terrace

City of Hanford

City of Hesperia

City of Huntington Beach

City of Indian Wells

City of Indio

City of LA Habra

City of Laguna Beach

City of Lake Forest

City of Lakeport

City of Lakewood

City of Lakewood CA

City of Lathrop

City of Long Beach

City of Los Alamitos

City of Los Angeles

City of Madera

City of Manhattan Beach

City of Manteca

City of Milpitas

City of Morgan Hill

City of Morro Bay

City of Napa

City of Norwalk

City of Ontario

City of Orinda

City of Oxnard

City of Palm Desert

City of Palo Alto

City of Paramount

City of Pasadena

City of Pismo Beach

City of Placentia

City of Rancho Cucamonga

City of Rancho Mirage

City of Redding

City of Reedley

City of Riverbank

City of Riverside

City of San Bernardino

City of San Luis Obispo

City of Santa Barbara

City of Santa Monica

City of Simi Valley

City of Stanton

City of Sunnyvale

City of Temecula

City of Thousand Oaks

City of Tulare

City of Tustin

City of Upland

City of Visalia

City of Vista

City of Walnut Creek

City of Wildomar

Civitas

Council Member Norma Campos Kurtz, City of Anaheim

County of Contra Costa

County of Fresno

County of Humboldt

County of Imperial

County of Lake

County of Los Angeles

County of Marin

County of Merced

County of Mono

County of Monterey

County of Napa

County of Orange

County of Placer

County of Plumas

County of Riverside

County of Sacramento

County of San Bernardino

County of San Luis Obispo

County of San Mateo

County of Santa Clara

County of Solano

County of Sonoma

County of Trinity

Long Beach Area Chamber of Commerce

Los Angeles County Business Federation

Mammoth Lakes Tourism

Mayor's and Councilimembers' Association of Sonoma County Legislative

Committee

Muniservices

Northeast Los Angeles Hotel Owners Association

Redwood Empire Division, League of California Cities

Rural County Representatives of California

San Francisco Board of Supervisors

San Rafael/marin County Council of Mayors & Council Members; City of

Santa Barbara South Coast Chamber of Commerce

South Bay Cities Council of Governments

The San Francisco Peninsula

Torrance Area Chamber of Commerce

Town of Truckee

Treasurer-tax Collector Shari Freidenrich, County of Orange

Unite Here International Union, Afl-cio

Urban Counties of California

Visit Berkeley

Visit Huntington Beach

Visit Oceanside

Visit Rancho Cordova

Visit Sacramento

Visit San Luis Obispo

Visit Santa Barbara

Visit Temecula Valley

Visit the Santa Ynez Valley

Visit Ventura

Visit Yosemite Madera County

Visit Yosemite/madera County

West Hollywood Chamber of Commerce

West Hollywood/hernan Molina, Governmental Affairs Liaison

Westside Council of Chambers of Commerce

OPPOSITION: (Verified 8/30/25)

Airbnb, INC

Booking.com, B.v.

California Outdoors Recreation Partnership (CORP)

Expedia Group

Outdoor Industry Association (OIA)

Technet

Travel Technology Association

ARGUMENTS IN SUPPORT: According to the California Association of Treasurers and Tax Collectors, one of the sponsors of the measure, "In the ongoing absence of State Statute mandating that short-term rental platforms provide specific information to the local tax authority to ensure TOT is applied, collected, and remitted accurately, the platform operators will continue to participate in

evading local tax and land use laws. Because current statute does not reflect the evolution of the internet's use to facilitate short-term rentals, platform operators have continuously avoided reporting the locations of the short-term rental housing they make available on their website... SB 346 will increase TOT compliance and ensure that local agencies are not receiving unlawfully-generated tax revenue from properties not authorized to be used for short-term rental lodging. In communities facing housing shortfalls and a lack of workforce housing, more tools are needed to control the erosion of long-term housing stock. However, absent State action to compel platforms to cooperate fully with local agencies regarding the location of properties listed on their site, TOT collection will remain a concern with respect to accuracy and lawfulness, and local governments will remain hampered in their abilities to truly preserve housing stock in their jurisdictions. SB 346 will ensure that this business model - that purposefully obscures the location and legality of their revenue streams to maximize profit and minimize tax obligations and land use control – is finally ended. This legislation is vitally needed to modernize California statute and provide the tools needed to fairly and effectively apply existing laws to evolving technologies."

ARGUMENTS IN OPPOSITION: According to the short-term rental platform Airbnb, "While the stated intent of SB 346 is to help local governments collect tourism taxes, the language requires a potentially broad collection of hosts' private and sensitive information that is unnecessary for tax collection, threatens hosts' privacy, and violates federal law. Cities and counties already have the ability to formally audit short-term rental platforms regarding their tax remittance. As currently written, SB 346 would empower jurisdictions to collect hosts' private information without legal due process, such as their home parcel number or "any identifiable information" from a platform, with an undefined ability to use it – even for purposes unrelated to tax collection. To protect hosts' privacy, accommodations platforms should only share limited amounts of information for the sole purpose of ensuring the integrity of tourism tax collection and returns to local governments. Several federal courts have already ruled that non-public information, like addresses of short-term rental hosts, are considered private business records and platforms must be afforded due process before those records could be accessed. To that end, Airbnb has worked hand-in-hand with local governments over the past ten years to help verify the accuracy of tourism occupancy tax (TOT) collection. For example, we regularly share addresses and gross receipts with local governments during the course of an audit, while implementing guardrails to ensure the information is only used to verify the accuracy of the tourism taxes remitted. Without clear guardrails in SB 346 on how hosts' private information will be used, we cannot ensure our hosts' information will be protected. We request an

amendment that requires local governments to provide a valid legal request to short-term rental platforms in order to obtain private business records."

ASSEMBLY FLOOR: 64-0, 8/29/25

AYES: Addis, Aguiar-Curry, Ahrens, Arambula, Ávila Farías, Bains, Bauer-Kahan, Bennett, Boerner, Bonta, Calderon, Caloza, Carrillo, Castillo, Connolly, Davies, DeMaio, Dixon, Fong, Gabriel, Garcia, Gipson, Jeff Gonzalez, Mark González, Hadwick, Haney, Harabedian, Hart, Irwin, Jackson, Kalra, Krell, Lackey, Macedo, Muratsuchi, Nguyen, Ortega, Pacheco, Papan, Patel, Pellerin, Petrie-Norris, Quirk-Silva, Ramos, Ransom, Celeste Rodriguez, Michelle Rodriguez, Rogers, Blanca Rubio, Sanchez, Schiavo, Schultz, Sharp-Collins, Solache, Soria, Stefani, Ta, Tangipa, Wallis, Ward, Wicks, Wilson, Zbur, Rivas NO VOTE RECORDED: Alanis, Alvarez, Berman, Bryan, Chen, Elhawary, Ellis, Flora, Gallagher, Hoover, Lee, Lowenthal, McKinnor, Patterson, Valencia

Prepared by: Jonathan Peterson / L. GOV. / (916) 651-4119 8/30/25 19:58:48

**** END ****