

UNFINISHED BUSINESS

Bill No: SB 1140
Author: Ashby (D)
Amended: 8/13/26
Vote: 21

SENATE EDUCATION COMMITTEE: 7-0, 3/25/26

AYES: Pérez, Ochoa Bogh, Cabaldon, Choi, Cortese, Gonzalez, Reyes

SENATE APPROPRIATIONS COMMITTEE: 7-0, 5/14/26

AYES: Cervantes, Seyarto, Cabaldon, Dahle, Grayson, Richardson, Wahab

SENATE FLOOR: 38-0, 5/18/26

AYES: Allen, Alvarado-Gil, Archuleta, Arreguín, Ashby, Becker, Blakespear, Cabaldon, Caballero, Cervantes, Choi, Cortese, Dahle, Durazo, Gonzalez, Grayson, Grove, Hurtado, Jones, Laird, Limón, McGuire, McNerney, Menjivar, Ochoa Bogh, Pérez, Reyes, Richardson, Rubio, Seyarto, Smallwood-Cuevas, Stern, Strickland, Umberg, Valladares, Wahab, Weber Pierson, Wiener

NO VOTE RECORDED: Niello, Padilla

ASSEMBLY FLOOR: Passed, 8/26/26

SUBJECT: Pupil safety: limiting school access to unauthorized individuals

SOURCE: CFT– A Union of Educators & Classified Professionals, AFT, AFL-CIO

DIGEST: This bill requires the governing board or body of a local educational agency (LEA) to ensure that the contract or contracts for any construction project taking place during school hours include security provisions that limit access to the construction site and keep unauthorized individuals off school property.

Assembly Amendments strike and replace the contents of the bill with current provisions on construction contracts and security.

ANALYSIS:

Existing law:

- 1) Requires each school district or county office of education (COE) to be responsible for the overall development of all Comprehensive School Safety Plans (CSSPs) for its schools operating kindergarten or any of grades 1 through 12. (Education Code (EC) § 32281)
- 2) Requires the Superintendent of Public Instruction (SPI) to develop and distribute to each governing board of a school district a model policy for the reduction and control of classroom interruptions, including but not limited to intercom and public address system use. (EC § 32212)
- 3) Requires any person who is not a pupil of the public school, a parent or guardian of a pupil of the public school, or an officer or employee of the school district maintaining the public school, or who is not required by his or her employment to be in a public school building or on the grounds of the public school, and who has entered any public school building or the grounds of any public school, during school hours, and who is requested either by the principal of the public school or by the designee of the principal to leave a public school building or public school grounds to promptly depart from said school buildings or grounds and prohibits said person from returning for at least seven days. (EC § 32211)
- 4) States that any person who fails to leave a public school building or public school grounds pursuant to the above request or returns within the seven days is guilty of a misdemeanor and shall be punished pursuant to Section 626.8 of the Penal Code. (EC § 32211)
- 5) States that any person who willfully disturbs any public school or any public school meeting is guilty of a misdemeanor, and shall be punished by a fine of not more than five hundred dollars. (EC § 32210)
- 6) Requires the governing board of a school district to post at every entrance to each school and grounds of a district a notice which shall set forth “school hours,” defined as the period commencing one hour before classes begin and one hour after classes end at any school, or as otherwise defined by the governing board of the school district. (EC § 32211)

This bill:

- 1) Requires the governing board or body of an LEA to ensure that the contract or contracts for any construction project taking place during school hours include

security provisions that limit access to the construction site and keep unauthorized individuals off school property.

- 2) Specifies that nothing in this bill shall prevent otherwise lawful access to a construction project.
- 3) Defines the following terms:
 - a) “Construction project” means all construction, alteration, demolition, installation, repair, and maintenance work performed on a schoolsite.
 - b) “Local educational agency” means a school district, COE, or a charter school.

Comment

- 1) *Need for this bill.* According to the author, “California schools work hard to keep their faculty and students safe, and fortunately, there is no known example of an active shooter breaching a locked door. However, unauthorized individuals have gained access to school campuses through open doors, propped-open gates, and other unsecured entry points. That is why we must ensure entry points are secure during construction, maintenance, and repair projects on school campuses.”
- 2) *Existing school authority to exclude unauthorized individuals.* Schools have the authority to request the removal of unauthorized individuals who have entered any school buildings or grounds during school hours, if it appears that the continued presence of the unauthorized individual would be disruptive of, or would interfere with, classes or other activities of the school program. Such unauthorized individuals include any individual who is not among the following:
 - a) a pupil of the school;
 - b) a parent or guardian of a pupil of the school; or
 - c) an officer or employee of the school district maintaining the school who is required by their employment to be in a school building or its grounds.

If a principal or their designee requests that an unauthorized individual leave the school or its grounds, the individual is prohibited from returning to campus for at least seven days. If said individual fails to leave and remains after being directed to leave, or returns within seven days after being directed to leave, they

may be charged with a misdemeanor pursuant to Section 626.8 of the Penal Code.

This bill requires the governing board or body of an LEA to ensure that the contract or contracts for any construction project taking place during school hours include security provisions that limit access to the construction site and keep unauthorized individuals off school property. It also specifies that otherwise lawful access to a construction project shall not be prevented.

FISCAL EFFECT: Appropriation: No Fiscal Com.: Yes Local: Yes

According to the Assembly Appropriations Committee:

- Potential one-time Proposition 98 General Fund costs of an unknown but potentially significant amount, possibly in the hundreds of thousands of dollars, for LEAs, cumulatively statewide, to update policies as needed to reflect inclusion of campus security and access limitation provisions required by this bill. To the extent that an LEA already includes such provisions in its governing board- or body-adopted policies, costs would be lower.
- If the Commission on State Mandates determines the bill's requirements to be a reimbursable state mandate, the state would need to reimburse these costs to LEAs or provide funding through the K-12 Mandate Block Grant.

SUPPORT: (Verified 8/26/26)

CFT– A Union of Educators & Classified Professionals, AFT, AFL-CIO (source)
Brady United Against Gun Violence
California Catholic Conference
California Federation of Labor Unions, AFL-CIO
California School Employees Association
Everytown for Gun Safety Action Fund
GenUp
Moms Demand Action for Gun Sense in America
Students Demand Action for Gun Sense in America

OPPOSITION: (Verified 8/26/26)

None received

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