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THIRD READING

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Bill No: SB 1022  
Author: Valladares (R), et al.  
Amended: 5/14/26  
Vote: 21

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SENATE PUBLIC SAFETY COMMITTEE: 6-0, 4/21/26  
AYES: Arreguín, Seyarto, Caballero, Cortese, Pérez, Wiener

SENATE APPROPRIATIONS COMMITTEE: 7-0, 5/14/26  
AYES: Cervantes, Seyarto, Cabaldon, Dahle, Grayson, Richardson, Wahab

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**SUBJECT:** Human trafficking: California Multidisciplinary Alliance to Stop  
Trafficking Act

**SOURCE:** Author

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**DIGEST:** This bill establishes the California Multidisciplinary Alliance to Stop Trafficking Act (California MAST), which will review collaborative models for protecting victims and survivors of trafficking, map the progress of the state in preventing trafficking, provide recommendations to strengthen state and local efforts to address the issue of human trafficking, and prepare recommendations for a statewide prevalence study.

**ANALYSIS:**

Existing law:

- 1) States that a person who deprives or violates the personal liberty of another with the intent to obtain forced labor or services is guilty of human trafficking and shall be punished by imprisonment in the state prison for 5, 8, or 12 years and a fine of not more than \$500,000. (Penal (Pen.) Code, § 236.1, subd. (a).)
- 2) States that a person who deprives or violates the personal liberty of another with the intent to commit specified sex crimes including pimping, pandering, or child pornography, is guilty of human trafficking and shall be punished by

imprisonment in the state prison for 8, 14, or 20 years and a fine of not more than \$500,000. (Pen. Code, § 236.1, subd. (b).)

- 3) Specifies that a person who causes, induces, or persuades, or attempts to cause, induce, or persuade, a person who is a minor at the time of commission of the offense to engage in a commercial sex act, with the intent to commit specified crimes including pimping, pandering, or child pornography, is guilty of human trafficking. A violation is punishable by imprisonment in the state prison as follows:
  - a) Five, 8, or 12 years and a fine of not more than \$500,000; or,
  - b) 15 years to life and a fine of not more than \$500,000 when the offense involves force, fear, fraud, deceit, coercion, violence, duress, menace, or threat of unlawful injury to the victim or to another person. (Pen. Code, § 236.1, subd. (c).)

This bill:

- 1) Upon appropriation by the Legislature, establishes the California Multidisciplinary Alliance to Stop Trafficking Act (California MAST Task Force).
- 2) Requires the MAST Task Force to do the following:
  - a) Review collaborative models between governmental and nongovernmental organizations for protecting victims and survivors of trafficking.
  - b) Map the progress of the state in preventing trafficking, providing comprehensive assistance to victims and survivors of trafficking, and prosecuting persons engaged in trafficking.
  - c) Provide recommendations to strengthen state and local efforts to address the issue of human trafficking, including the role of forced criminality in human trafficking.
  - d) Prepare recommendations for all of the following:
    - i) The cost of conducting a statewide human trafficking prevalence study that identifies the types of trafficking, including sex and labor trafficking, and analyzes the characteristics of trafficked persons, including citizenship, gender, age, race, and any other factors the task force determines are necessary to understand the scope of human trafficking in California.
    - ii) The best entity to conduct the study.

- iii) How often the study should be conducted.
- 3) Requires that the Office of Emergency Services staff and support the task force to the extent that resources are available. Provides that the chair of the task force will be appointed by the task force.
- 4) Requires that the membership of the task force include the following representatives or their designees:
- a) The Attorney General.
  - b) The Secretary of Labor and Workforce Development.
  - c) The Director of Social Services.
  - d) The Director of Health Care Services.
  - e) The Director of Emergency Services.
  - f) The State Public Health Officer.
  - g) The Director of Housing and Community Development.
  - h) The Director of Transportation.
  - i) The Director of Civil Rights.
  - j) A representative from the California Child Welfare Council.
  - k) One representative from the California District Attorneys Association.
  - l) One representative from the California Public Defenders Association.
  - m) One representative from a human rights organization, appointed by the Speaker of the Assembly.
  - n) One representative from an immigrant rights organization, appointed by the Senate Committee on Rules.
  - o) One survivor of labor trafficking, appointed by the Governor.
  - p) One survivor of sex trafficking, appointed by the Governor.
  - q) One survivor of familial trafficking, appointed by the Governor.
  - r) One university researcher with expertise related to sex work and human trafficking, appointed by the Governor.
  - s) One mental health expert with expertise related to sex work and human trafficking, appointed by the Governor.
  - t) One representative from a northern California organization that provides services to victims of human trafficking, appointed by the Governor.
  - u) One representative from a southern California organization that provides services to victims of human trafficking, appointed by the Governor.
  - v) One representative from a central California organization that provides services to victims of human trafficking, appointed by the Governor.
  - w) Three representatives from tribal organizations from northern, central, and southern California, appointed by the Attorney General.

- 5) Requires that, whenever possible, members of the task force must have experience providing services to trafficked persons or have knowledge of human trafficking issues, including as a survivor of human trafficking.
- 6) Provides that the members of the task force shall serve at the pleasure of the respective appointing authority. Allows that reimbursement of necessary expenses may be provided at the discretion of the respective appointing authority or agency participating in the task force.
- 7) Requires that the task force meet at least four times. Allows that subcommittees may be formed and meet as necessary. Requires that all meetings be open to the public. Requires that the first meeting of the task force shall be held no later than July 1, 2027.
- 8) Requires that on or before January 1, 2029, and on or before each January 1 thereafter, the task force must report its findings and recommendations to the Office of Emergency Services, the Governor, the Attorney General, and the Legislature. Allows that at the request of any member, the report may include minority findings and recommendations.
- 9) Defines “Familial trafficking” to mean when a victim is trafficked by a family member or caregiver, or when a minor victim is sold by that minor’s family member or caregiver to a third-party trafficker.
- 10) Defines “Trafficking” to have same meaning as used in the federal Victims of Trafficking and Violence Protection Act. (22 U.S.C. § 7102.) Under that definition, “severe forms of trafficking in persons” means:
  - a) Sex trafficking in which a commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age; or
  - b) The recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, or coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery.

## **Background**

In 2005, SB 180 (Kuehl, Chapter 239, Statutes of 2005) established the California Alliance to Combat Trafficking and Slavery (California ACTS) Task Force. The

California ACTS Task Force was required to be composed of 24 members, including representatives from the Attorney General; state public health, labor, and welfare agencies; the Legislature; the state judiciary; district attorneys; public defenders; law enforcement; university researchers; Non-Governmental Organizations (NGOs); and direct service organizations; and survivors of human trafficking.

The California ACTS Task Force was charged with collecting and organizing data regarding human trafficking, measuring and evaluating the state's approach to human trafficking, identifying programs that assist survivors of human trafficking, analyzing existing criminal statutes for their adequacy in addressing human trafficking, facilitating collaboration between government and NGOs, and developing recommendations for improving the state's approach to human trafficking.

The final report of the California ACTS Task Force was published in October of 2007. The report broke its findings and recommendations into four categories: Identifying the scope of human trafficking, protecting and assisting victims of human trafficking, investigating and prosecuting human traffickers, and preventing human trafficking.

In 2019, the Legislature passed SB 35 (Chang) to reestablish the California ACTS Task Force. Governor Newsom vetoed SB 35, noting in his veto message that the task force should be considered through the budget process, not stand-alone legislation. SB 35 would have required the second California ACTS Task Force to be composed of 15 members, including representatives from the Attorney General; state public health, labor, welfare, and emergency services agencies; the state judiciary; district attorneys; public defenders; law enforcement; NGOs; direct service organizations; and survivors of human trafficking.

AB 2553 (Grayson, 2022) would have established the California Multidisciplinary Alliance to Stop Trafficking Task Force. That bill died in Senate Appropriations. This bill is almost identical to AB 2553.

This bill, upon appropriation by the Legislature, establishes the California Multidisciplinary Alliance to Stop Trafficking Act (California MAST Task Force).

The MAST Task Force will do the following:

- a) Review collaborative models between governmental and nongovernmental organizations for protecting victims and survivors of trafficking.
- b) Map the progress of the state in preventing trafficking, providing comprehensive assistance to victims and survivors of trafficking, and prosecuting persons engaged in trafficking.
- c) Provide recommendations to strengthen state and local efforts to address the issue of human trafficking, including the role of forced criminality in human trafficking.
- d) Prepare recommendations for all of the following:
  - iv) The cost of conducting a statewide human trafficking prevalence study that identifies the types of trafficking, including sex and labor trafficking, and analyzes the characteristics of trafficked persons, including citizenship, gender, age, race, and any other factors the task force determines are necessary to understand the scope of human trafficking in California.
  - v) The best entity to conduct the study.
  - vi) How often the study should be conducted.

The Office of Emergency Services will staff and support the task force to the extent that resources are available. The chair of the task force will be appointed by the task force.

The task force will have 25 members. Membership of the task force must include the following representatives or their designees:

- a) The Attorney General.
- b) The Secretary of Labor and Workforce Development.
- c) The Director of Social Services.
- d) The Director of Health Care Services.
- e) The Director of Emergency Services.
- f) The State Public Health Officer.
- g) The Director of Housing and Community Development.
- h) The Director of Transportation.
- i) The Director of Civil Rights.
- j) A representative from the California Child Welfare Council.
- k) One representative from the California District Attorneys Association.
- l) One representative from the California Public Defenders Association.
- m) One representative from a human rights organization, appointed by the Speaker of the Assembly.

- n) One representative from an immigrant rights organization, appointed by the Senate Committee on Rules.
- o) One survivor of labor trafficking, appointed by the Governor.
- p) One survivor of sex trafficking, appointed by the Governor.
- q) One survivor of familial trafficking, appointed by the Governor.
- r) One university researcher with expertise related to sex work and human trafficking, appointed by the Governor.
- s) One mental health expert with expertise related to sex work and human trafficking, appointed by the Governor.
- t) One representative from a northern California organization that provides services to victims of human trafficking, appointed by the Governor.
- u) One representative from a southern California organization that provides services to victims of human trafficking, appointed by the Governor.
- v) One representative from a central California organization that provides services to victims of human trafficking, appointed by the Governor.
- w) Three representatives from tribal organizations from northern, central, and southern California, appointed by the Attorney General.

Whenever possible, members of the task force must have experience providing services to trafficked persons or have knowledge of human trafficking issues, including as a survivor of human trafficking.

The members of the task force will serve at the pleasure of the respective appointing authority. Reimbursement of necessary expenses may be provided at the discretion of the respective appointing authority or agency participating in the task force.

The task force must meet at least four times. Subcommittees may be formed and meet as necessary. All meetings must be open to the public. The first meeting of the task force must be held no later than July 1, 2027.

On or before January 1, 2029, and on or before each January 1 thereafter, the task force must report its findings and recommendations to the Office of Emergency Services, the Governor, the Attorney General, and the Legislature. At the request of any member, the report may include minority findings and recommendations.

**FISCAL EFFECT:** Appropriation: No Fiscal Com.: Yes Local: No

The Senate Appropriations Committee writes:

Unknown, minimum one to two full time positions (\$150,000 - \$300,000) for the Office of Emergency Services (OES) to staff the task force through January 1, 2030, costs could be greater. Unknown major cost pressure to conduct a statewide human trafficking prevalence study (General Fund).

**SUPPORT:** (Verified 5/14/26)

Arcadia Police Officers' Association  
Brea Police Association  
Burbank Police Officers' Association  
California Association of School Police Chiefs  
California Catholic Conference  
California Coalition of School Safety Professionals  
California Narcotic Officers' Association  
California Reserve Peace Officers Association  
California Survivor Coalition  
Claremont Police Officers Association  
Corona Police Officers Association  
Culver City Police Officers' Association  
Fullerton Police Officers' Association  
Los Angeles School Police Management Association  
Los Angeles School Police Officers Association  
Murrieta Police Officers' Association  
Newport Beach Police Association  
Palos Verdes Police Officers Association  
Placer County Deputy Sheriffs' Association  
Pomona Police Officers' Association  
Riverside Police Officers Association  
Riverside Sheriffs' Association

**OPPOSITION:** (Verified 5/14/26)

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Prepared by: Marshal Lawler / PUB. S. /  
5/18/26 15:18:01

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