

CONCURRENCE IN SENATE AMENDMENTS

CSA1 Bill Id:AB 932 Author:(Irwin)

As Amended Ver:June 19, 2025

Majority vote

SUMMARY

AB 932 extends existing gender discrimination prohibitions in youth sports to local educational agencies, specific to school and recreation facilities and resources.

Senate Amendments

Senate amendments specify that the provisions of the bill apply to community youth athletic programs.

COMMENTS

Background. Existing law prohibits a city, county, or special district, including a community services district, recreation and park district, regional park district, regional park and open-space district, regional open-space park district, or resort improvement district from discriminating against any person on the basis of sex or gender in its operation of a community youth athletics program or in its allocation of parks and recreation facilities supporting such programs.

Existing law also provides that, in civil actions brought alleging discrimination in community youth athletics programs, courts shall consider several enumerated factors, among others, in determining whether discrimination exists, including: (1) Whether the selection of community youth athletics programs offered effectively accommodate the athletic interests and abilities of members of both genders; (2) The provision of moneys, equipment, and supplies; (3) Scheduling of games and practice times; (4) Opportunity to receive coaching; (5) Assignment and compensation of coaches; (6) Access to lands and areas accessed through permitting, leasing, or other land use arrangements, or otherwise accessed through a city, a county, a city and county, or a special district; (7) Selection of the season for a sport; (8) Location of the games and practices; (9) Locker rooms; (10) Practice and competitive facilities; (11) Publicity, and (12) Officiation by umpires, referees, or judges who have met training and certification standards.

Currently, this prohibition does not apply to schools or school facilities and resources.

According to the Author

"AB 932 shines a light on longstanding practices that exclude and marginalize girls in sports. Oftentimes girls join a club sports team because their preferred sport is not available until high school, or because they are hoping to improve to be able to play at a college or professional level. Under current law, boys' club teams can still be afforded better practice times, more gym or field time, or different prices than the girls' team for the corresponding sport by a school district or local education agency. Many of these practices are borne out of longstanding relationships between boys' club teams and school rental facilities, compounding historical inequities. In addition to concerns about disparities in the quality of facilities, girls' sports clubs face gender-based discrimination when trying to find adequate practice times to rent out school facilities. While previous legislation has aimed to curtail inequities at city and county parks, AB 932 would close the loophole that still allows discrimination against young women in school facility rentals to third-parties such as club sports groups. This loophole creates a pathway for

continued gender-based discrimination, and sends the message to young women that their sport, their talent, and their hard work will be overlooked from the start of their athletic careers."

Arguments in Support

According to the Davis Storm Girls Basketball Club, sponsor of the bill, "In our experience as a program serving only female athletes, we have learned that there is a deficiency in the law that this legislation would solve. For example, when it was time to reserve gym time for practices for the spring 2025 semester in the Davis Joint Unified School District (DJUSD), we found ourselves competing with three basketball clubs that serve only boys. DJUSD has historically used a first-come, first-served model in accordance with district policy. Although our club serves roughly the same number of athletes as all of the boys' basketball clubs in Davis combined, we did not enter our reservations quickly enough on the day the system opened for spring 2025, and the boys' basketball clubs reserved 90% of the available gym time at the two gyms we utilize. We were left with one evening (four hours) per week at one gym to be split among our six teams (73 total girls) to practice and host games, while the boys' teams secured nine days (between the two gyms) per week. We were fortunate that the district governing board and superintendent stepped in to prevent us from having to cancel our season by ensuring that we were able to reserve 1.5 additional days (amounts to 25% of available gym time at the two gyms), which is still not enough for our program and is an inequitable result compared to the boys' teams now having 7.5 days (75%). This result is clearly inequitable due to a process that does not include an equity lens and an absence of relevant state law on the subject to prevent this outcome."

Arguments in Opposition

According to Our Duty-USA, "While we support parity in usage of field and facilities for sports between male and female activities, because community sports permit males who believe that they are females to compete on female teams, we cannot support this bill."

FISCAL COMMENTS

According to the Senate Committee on Appropriations:

- 1) Ongoing Proposition 98 General Fund cost pressures potentially in the millions of dollars to the extent LEAs face an increased number of lawsuits resulting from allegations of discrimination and have to respond. This bill expands discrimination prohibitions to all of the state's approximately 2,300 LEAs, many of which own recreational facilities used by third-party athletic programs.
- 2) Unknown, potentially significant costs to the state funded trial court system (Trial Court Trust Fund, General Fund) to adjudicate civil actions. Expanding existing law to local education agencies could lead to lengthier and more complex court proceedings with attendant workload and resource costs to the court. The fiscal impact of this bill to the courts will depend on many unknowns, including the number of cases filed and the factors unique to each case. An eight-hour court day costs approximately \$10,500 in staff in workload. If court days exceed 10, costs to the trial courts could reach hundreds of thousands of dollars. While the courts are not funded on a workload basis, an increase in workload could result in delayed court services and would put pressure on the General Fund to fund additional staff and resources and to increase the amount appropriated to backfill for trial court operations.

VOTES:**ASM ARTS, ENTERTAINMENT, SPORTS, AND TOURISM: 6-0-3****YES:** Ward, Elhawary, McKinnor, Ortega, Valencia, Zbur**ABS, ABST OR NV:** Lackey, Jeff Gonzalez, Quirk-Silva**ASM JUDICIARY: 11-0-1****YES:** Kalra, Dixon, Bryan, Connolly, Harabedian, Macedo, Pacheco, Papan, Sanchez, Stefani, Zbur**ABS, ABST OR NV:** Bauer-Kahan**ASM APPROPRIATIONS: 13-0-2****YES:** Wicks, Arambula, Calderon, Caloza, Dixon, Elhawary, Fong, Mark González, Hart, Pacheco, Pellerin, Solache, Tangipa**ABS, ABST OR NV:** Sanchez, Ta**ASSEMBLY FLOOR: 65-1-13****YES:** Addis, Aguiar-Curry, Ahrens, Alvarez, Arambula, Ávila Farías, Bains, Bauer-Kahan, Bennett, Berman, Boerner, Bonta, Bryan, Calderon, Caloza, Carrillo, Chen, Connolly, Davies, Dixon, Elhawary, Fong, Gabriel, Garcia, Gipson, Mark González, Hadwick, Haney, Harabedian, Hart, Hoover, Irwin, Jackson, Kalra, Krell, Lee, Lowenthal, McKinnor, Muratsuchi, Nguyen, Ortega, Pacheco, Papan, Patel, Pellerin, Petrie-Norris, Quirk-Silva, Ramos, Ransom, Celeste Rodriguez, Michelle Rodriguez, Rogers, Blanca Rubio, Schiavo, Schultz, Sharp-Collins, Solache, Soria, Stefani, Valencia, Ward, Wicks, Wilson, Zbur, Rivas**NO:** DeMaio**ABS, ABST OR NV:** Alanis, Castillo, Ellis, Flora, Gallagher, Jeff Gonzalez, Lackey, Macedo, Patterson, Sanchez, Ta, Tangipa, Wallis**SENATE FLOOR: 30-7-3****YES:** Allen, Archuleta, Arreguín, Ashby, Becker, Blakespear, Cabaldon, Caballero, Cervantes, Cortese, Durazo, Gonzalez, Grayson, Hurtado, Laird, Limón, McGuire, McNerney, Menjivar, Padilla, Pérez, Reyes, Richardson, Rubio, Smallwood-Cuevas, Stern, Umberg, Wahab, Weber Pierson, Wiener**NO:** Alvarado-Gil, Choi, Dahle, Grove, Jones, Seyarto, Strickland**ABS, ABST OR NV:** Niello, Ochoa Bogh, Valladares**UPDATED**

VERSION: June 19, 2025

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