### SENATE RULES COMMITTEE

Office of Senate Floor Analyses

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### THIRD READING

Bill No: AB 732 Author: Macedo (R)

Amended: 6/17/25 in Senate

Vote: 21

SENATE AGRICULTURE COMMITTEE: 5-0, 7/1/25 AYES: Hurtado, Alvarado-Gil, Cortese, McNerney, Padilla

SENATE JUDICIARY COMMITTEE: 13-0, 7/15/25

AYES: Umberg, Niello, Allen, Arreguín, Ashby, Caballero, Durazo, Laird, Stern,

Valladares, Wahab, Weber Pierson, Wiener

ASSEMBLY FLOOR: 69-0, 5/8/25 (Consent) - See last page for vote

SUBJECT: Agriculture: neglected or abandoned crops: public nuisances: pests

**SOURCE:** Author

**DIGEST:** This bill authorizes county agricultural commissioners (CAC), in lieu of imposing a lien on a property that has been determined to be neglected or abandoned, to levy a civil penalty against a person who maintains a pest-related public nuisance in violation of current law. This bill excludes from the definition of a pest a beneficial organism that is used as a biological control agent or a conservation practice standard or on-farm management practice, as specified. This bill authorizes county agricultural commissioners to impose civil penalties—up to \$500 per acre, or \$1,000 if no good faith effort to remedy the issue is made within 30 days of the original notice by the owner of the property. These provisions sunset on January 1, 2035.

### **ANALYSIS:**

# Existing law:

- 1) Establishes a neglected or abandoned plant or crop is a public nuisance if it is a menace to the agriculture of the county, district, or vicinity because of the existence of any pest, in or on it, or other condition, or if it is a host plant of, or provides a favorable or likely harbor for, any pest.
- 2) Prohibits a person from maintaining a neglected or abandoned plant or crop that is a public nuisance.
- 3) Defines "pest" to mean:
  - a) Any infectious, transmissible, or contagious disease of any plant, or any disorder of any plant which manifests symptoms or behavior which the director, after investigation and hearing, finds and determines is characteristic of an infectious, transmissible, or contagious disease.
  - b) Any form of animal life.
  - c) Any form of vegetable life.
- 4) Requires a CAC, in writing, to notify the owner of record or person in charge of the property having a neglected or abandoned plant or crop that the commissioner has found to be a public nuisance, of the need to remove or destroy the neglected or abandoned plant or crop, as specified. If the removal or destruction of the neglected or abandoned plant or crop is undertaken by the CAC, existing law requires a CAC to cause a notice of lien that describes the land on which it exists to be recorded.

### This bill:

- 1) Defines "Good faith action" to mean a diligent and honest effort to abate the nuisance identified in a notice provided by the agricultural commissioner, as determined by a reasonable person.
- 2) Defines "Pest" to have the same meaning as defined in Food and Agricultural Code Section 5006.
  - a) FAC 5006: "Pest" means any of the following things that is, or is liable to be, dangerous or detrimental to the agricultural industry of the state:

- i) Any infectious, transmissible, or contagious disease of any plant, or any disorder of any plant which manifests symptoms or behavior which the director, after investigation and hearing, finds and determines is characteristic of an infectious, transmissible, or contagious disease.
- ii) Any form of animal life.
- iii) Any form of vegetable life.
- 3) Extends the minimum days before a civil penalty is levied from 15 days to 30 days.
- 4) Extends the minimum days a person charged with the violation has to take a good faith action to rectify the violation from 30 days to 45 days.
- 5) Clarifies for purposes of this article, none of the following constitute sole evidence of a violation of Section 5553:
  - a) The use or presences of a biological control or beneficial organism.
  - b) The use of a conservation practice standard, identified by the Natural Resources Conservation Service of the United States Department of Agriculture's Field Office Technical Guide, or an on-farm management practice, identified through the Healthy Soils Program, established pursuant to Section 569.
- 6) States any moneys recovered by the commissioner pursuant to this article shall be deposited into the county general fund in which the action is brought and shall be allocated to the commissioner to cover costs associated with enforcement of this division.
  - a) Subparagraph (6) does not limit the commissioner's authority to abate a pest that is harbored by a neglected or abandoned plant or crop.
- 7) Sunsets this article on January 1, 2035.

FISCAL EFFECT: Appropriation: No Fiscal Com.: Yes Local: No

Senate Rule 28.8

**SUPPORT:** (Verified 8/19/25)

Agricultural Council of California Almond Alliance American Pistachio Growers

California Agricultural Commissioners & Sealers Association

California Association of Pest Control Advisers

California Association of Resource Conservation Districts

California Association of Wheat Growers

California Chamber of Commerce

California Cotton Ginners and Growers Association

California Farm Bureau Federation

California Fresh Fruit Association

California Grain and Feed Association

California Pear Growers Association

California Seed Association

County of Fresno

Grower-shipper Association of Central California

Nisei Farmers League

Pacific Egg and Poultry Association

Tulare; County of

Western Plant Health Association

Western Tree Nut Association

**OPPOSITION:** (Verified 8/19/25)

Community Alliance with Family Farmers

# ARGUMENTS IN SUPPORT: According to the author:

"As severe weather, changing land use, and low commodity prices push farmers to abandon their lands, neglected properties are becoming breeding grounds for pests and diseases that threaten neighboring farms. Current law provides only a slow and costly lien process, leaving counties without effective enforcement tools to help keep pests and diseases under control on abandoned land. AB 732 empowers County Agricultural Commissioners to issue civil penalties against negligent property owners who fail to manage their land, hence, reducing reliance on the slow and costly lien process. With invasive species costing growers millions and disrupting ecosystems, this bill ensures timely intervention when property owners ignore notices to address infestations. AB 732 will strengthen local efforts to protect agriculture, prevent disease outbreaks, and reduce the burden on taxpayers while maintaining fairness for landowners."

**ARGUMENTS IN OPPOSITION:** The Community Alliance with Family Farmers writes stating they "oppose unless amended." The letter states:

"While CAFF supports the goal of protecting California's agricultural integrity, this bill raises serious concerns about fairness, implementation, and due process:

- 1. Expanded Enforcement Authority without Adequate Safeguards: Granting county agricultural commissioner's unilateral authority to levy fines of up to \$1,000 per acre based on a subjective determination of a nuisance opens the door to inconsistent enforcement and potential abuse.
- 2. Punitive Financial Penalties on Small Landowners: The scale of the penalties is disproportionately burdensome, especially for small, resource-constrained farmers and property owners who may already face environmental or financial challenges. An acre-based penalty system may unfairly penalize individuals regardless of intent or ability to act.
- 3. Ambiguous and Overly Broad Definition of "Pest": The proposed redefinition of "pest" introduces uncertainty by relying on symptoms or behaviors "characteristic" of disease, allowing enforcement to hinge on interpretation rather than clear, scientifically validated criteria.
- 4. Premature Enforcement Deadlines: Although the bill allows for a 15-day window for corrective action, in many cases, this may be insufficient to investigate, access technical support, or take remedial steps especially if the 15-day window occurs during crucial harvest times. Small family farms would be placed in the no-win situation of having to choose between violation remediation or harvesting their crops that sustain their existence.
- 5. Insufficient Consideration for Regenerative Practices: While the bill attempts to exempt USDA conservation standards and Healthy Soils Program practices, it still enables commissioners to override these protections, creating confusion for landowners participating in state-sanctioned sustainability efforts.

"We can foresee scenarios of negative unintended consequences to individual farms due to the broad parameters allowed by AB 732. More collaborative, education-first approaches—such as expanding

cooperative extension support and incentivizing integrated pest management—are far more appropriate than escalating punitive measures."

## ASSEMBLY FLOOR: 69-0, 5/8/25

AYES: Addis, Aguiar-Curry, Ahrens, Alanis, Alvarez, Ávila Farías, Bains, Bauer-Kahan, Bennett, Berman, Bonta, Bryan, Calderon, Caloza, Castillo, Chen, Connolly, Davies, DeMaio, Dixon, Elhawary, Ellis, Fong, Gabriel, Garcia, Gipson, Mark González, Hadwick, Haney, Harabedian, Hart, Hoover, Jackson, Kalra, Krell, Lackey, Lee, Lowenthal, Macedo, McKinnor, Muratsuchi, Nguyen, Ortega, Pacheco, Papan, Patel, Patterson, Pellerin, Petrie-Norris, Quirk-Silva, Ramos, Ransom, Michelle Rodriguez, Rogers, Blanca Rubio, Schiavo, Schultz, Sharp-Collins, Solache, Soria, Stefani, Ta, Tangipa, Valencia, Ward, Wicks, Wilson, Zbur, Rivas

NO VOTE RECORDED: Arambula, Boerner, Carrillo, Flora, Gallagher, Jeff Gonzalez, Irwin, Celeste Rodriguez, Sanchez, Wallis

Prepared by: Reichel Everhart / AGRI. / (916) 651-1508 8/20/25 23:15:56

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