SENATE RULES COMMITTEE

Office of Senate Floor Analyses

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THIRD READING

Bill No: AB 349 Author: Dixon (R)

Amended: 8/29/25 in Senate

Vote: 21

SENATE HUMAN SERVICES COMMITTEE: 5-0, 6/30/25

AYES: Arreguín, Ochoa Bogh, Becker, Limón, Pérez

SENATE APPROPRIATIONS COMMITTEE: 7-0, 8/29/25

AYES: Caballero, Seyarto, Cabaldon, Dahle, Grayson, Richardson, Wahab

ASSEMBLY FLOOR: 78-0, 6/3/25 - See last page for vote

SUBJECT: Foster care supplement

SOURCE: Mary's Path

DIGEST: This bill, beginning July 1, 2026, requires the rate paid to cover the cost of care and supervision of a child of a foster youth, known as the infant supplement, be adjusted by an amount equal to the California Necessities Index.

ANALYSIS:

Existing law:

- 1) Requires the California Department of Social Services (CDSS), for each category of eligible licensed community care facility, as defined, to adopt regulations setting forth a uniform rate to cover the cost of care and supervision of a child of a foster youth. (Welfare and Institutions Code (WIC) §11465(b))
- 2) Defines a "community care facility" to mean any facility, place, or building that is maintained and operated to provide nonmedical residential care, day treatment, adult daycare, or foster family agency (FFA) services for children, adults, or children and adults, including, but not limited to, the physically

- handicapped, mentally impaired, incompetent persons, and abused or neglected children. (Health and Safety Code (HSC) §1502(a))
- 3) Requires, if a child is living with a parent who receives Aid to Families with Dependent Children-Foster Care (AFDC-FC) or Kinship Guardian Assistance Payment Program (Kin-GAP) benefits or Approved Relative Caregiver Funding Program (ARC) payments, the rate paid to the provider on behalf of the parent to include an amount for care and supervision of the child. (WIC §11465(a))
- 4) Requires foster care providers to be paid a per-child, per-month rate in return for the care and supervision of the AFDC-FC child placed with them. Designates CDSS as the single organizational unit whose duty it shall be to administer a state system for establishing rates in the AFDC-FC program. Requires state functions to be performed by CDSS or by delegation of CDSS to county welfare departments or Indian tribes, consortia of tribes, or tribal organizations that have entered into an agreement. (WIC §11460(a)(1))
- 5) Requires minimum basic standards of adequate care to be distributed to the counties and to be binding upon them. Specifies the standards are determined based on the schedule set forth in existing law, as adjusted for cost-of-living increases or decreases, designed to ensure safe, healthful housing; minimum clothing for health and decency; low-cost adequate food budget meeting recommended dietary allowances of the National Research Council; utilities; other items including household operation, education and incidentals, recreation, personal needs, and insurance; and, allowance for essential medical, dental, or other remedial care to the extent not otherwise provided at public expense. (WIC §11452(a)(1))
- 6) Specifies that nothing shall preclude a county from using a portion of its county funds to increase rates paid to family homes, foster family agencies, group homes, and short-term residential therapeutic programs (STRTPs) within that county, and to make payments for specialized care increments, clothing allowances, or infant supplements to homes within that county, solely at that county's expense. (WIC §11460(d))
- 7) Required, commencing July 1, 2016, the uniform rate to cover the cost of care and supervision of a child to be supplemented by an additional monthly amount of \$489, as long as funding for this purpose is appropriated in the annual Budget Act. (WIC §11465(c)(5))
- 8) Encourages, in order to recruit, train, and retain qualified and supportive foster care providers for parenting foster youth, CDSS and local child welfare

agencies, in consultation with other interested stakeholders, to collect information to be used to develop a more cost-effective infant supplemental payment rate structure that more adequately reimburses caregivers for the costs of infant care and teen parent mentoring. (WIC §16004.5(d))

This bill requires, beginning July 1, 2026, the rate paid to cover the cost of care and supervision of a child of a foster youth, known as the infant supplement, be adjusted by an amount equal to the California Necessities Index.

Comments

According to the author. "AB 349 is a necessary financial adjustment of a crucial foster care program for parenting foster youth. Young foster youth who have an infant child face immense challenges in providing adequate care for their child. Parenting foster youth are one of California's most vulnerable populations and ensuring access to services and funding can provide much needed relief from immense stress. This measure provides a desperately needed adjustment to the infant supplement formula by requiring that it be indexed to the California Necessities Index (CNI). As one of just two foster programs not currently indexed to the CNI, California is falling short in protecting one of its most vulnerable populations. Adjusting the supplement to inflation will not only provide necessary relief from high inflation rates but will also equip our parenting foster youth to provide the best life possible for their children."

Parenting Foster Youth. SB 1178 (Kuehl, Chapter 841, Statutes of 2004) required, to the greatest extent possible, county child welfare agencies, in conjunction with providers and the state, to identify and utilize whole family placements that provide foster care to teen parents and their infants, and other placement models in order to provide supportive family-focused care for minor foster youth and their children. SB 1178 required county child welfare agencies to work with providers and stakeholders to identify and develop programs and program models designed to meet these goals.

SB 1178 also made findings and declarations related to the urgent need to develop placement resources to permit minor parents and their children to remain together in out-of-home care when the minor parent is removed from the custody of their parents due to abuse or neglect. To address these considerations, SB 1178 encouraged CDSS and local child welfare agencies to collect data on the number of minors in foster care who give birth and the number of minor parents who remain in placement with their minor children and to aggregate the data annually. Between July and December 2024, there were 663 youth identified in the Child

Welfare Services/Case Management System who were receiving the infant supplement.

SB 1178 also directed CDSS and local child welfare agencies, to recruit, train, and retain qualified foster care providers for parenting foster youth, in consultation with other stakeholders, to collect information to be used to develop a more cost-effective infant supplemental payment rate structure that more adequately reimburses caregivers for the costs of infant care and teen parent mentoring. Twenty years beyond the establishment of this policy, many providers report they are still struggling to meet the needs of their parenting foster youth under their care.

Rate Reform and Foster Care Rate Structure. California is restructuring rates to be based on the individual needs of the child and not the placement type. This tiered rate structure is an important step in ensuring foster youth receive the care and support they need to thrive within families, leading to better outcomes. Implementation of this rate structure will begin on July 1, 2027. According to CDSS the key reforms included in this new tiered rate structure are: keeping families together, assessing and meeting the individual needs of each youth, and advancing equity. The rate reform does not include any changes to the infant supplement.

Infant Supplement. The infant supplement is an additional payment provided for the care of children of foster youth and is intended to cover all of the baby's needs. Children born to foster youth are not born into the foster care system their parents are in and are not considered beneficiaries of the state. According to CDSS data, 663 youth received the infant supplement between July and December 2024. The infant supplement is paid to the foster youth's provider for the care of the infant. Initially introduced in federal and state law in the mid-1980s, the rate remained largely stagnant until a significant increase in 2016. The current infant supplement rate is \$1,379 for residents of STRTPs and \$900 per month for youth in other settings. The rate has not kept pace with inflation and does not receive an automatic cost-of-living adjustment based on the California Necessities Index, unlike most other foster care rates. This amount has not been adjusted since 2016. Based on the United States Bureau of Labor Statistics Inflation Calculator¹ \$1379 in 2016 adjusted for inflation would be \$1,849 and \$900 adjusted would be \$1,206. This bill seeks to work to bridge this gap by requiring the infant supplement payment be adjusted in an amount equal of the California Necessities Index beginning July 1, 2026.

¹ https://www.bls.gov/data/inflation calculator.htm

Related/Prior Legislation

AB 1952 (Dixon, 2024) would have required the rate to cover the cost of care and supervision of a child of a foster youth to be supplemented by an additional monthly amount of \$517.24, if funding was appropriated in the annual Budget Act, to be adjusted by an amount equal to the CNI. The bill was held in the Assembly Appropriations Committee.

AB 2189 (Friedman,2022) would have required the rate paid for a pregnant minor or NMD for the three-month period immediately prior to the month in which the birth is anticipated to include the amount that would otherwise be paid to cover the care and supervision of a child if born. Would have required any amount paid to an expectant parent to be used to meet the specialized needs of the pregnant minor or NMD and to properly prepare for the needs of the infant. The bill was vetoed by Governor Newsom due to cost.

AB 153 (Committee on Budget Chapter 86, Statutes of 2021) was the budget trailer bill that accompanied the appropriations made in the 2021 Budget Act and among other provisions, allowed a pregnant minor or NMD to be eligible for the infant supplement for a specified period before the expected date of birth. Required CDSS to develop and implement automated payments for these purposes.

AB 2880 (Ting, 2020) would have required, subject to an appropriation, the rates paid to a transitional housing provider to be supplemented at a rate based on a percentage of the average foster care expenditures for foster youth according to their age and the county in which the program operates. The bill was set to be heard by this committee but the hearing was postponed by the committee. This policy was subsequently enacted through the Budget Act, AB 79 (Committee on Budget, Chapter 11, Statutes of 2020).

FISCAL EFFECT: Appropriation: No Fiscal Com.: Yes Local: Yes

SUPPORT: (Verified 8/29/25)

Mary's Path (Source)
Aspiranet
Association of Regional Center Agencies
California Alliance of Child and Family Services
County of Alameda
County of Orange
County Welfare Directors Association of California

OPPOSITION: (Verified 8/29/25)

None received

ASSEMBLY FLOOR: 78-0, 6/3/25

AYES: Addis, Aguiar-Curry, Ahrens, Alanis, Alvarez, Arambula, Ávila Farías, Bains, Bauer-Kahan, Bennett, Berman, Boerner, Bonta, Bryan, Calderon, Caloza, Carrillo, Castillo, Chen, Connolly, Davies, DeMaio, Dixon, Elhawary, Ellis, Flora, Fong, Gabriel, Gallagher, Garcia, Gipson, Jeff Gonzalez, Mark González, Hadwick, Haney, Harabedian, Hart, Hoover, Irwin, Jackson, Kalra, Krell, Lackey, Lowenthal, Macedo, McKinnor, Muratsuchi, Nguyen, Ortega, Pacheco, Papan, Patel, Patterson, Pellerin, Petrie-Norris, Quirk-Silva, Ramos, Ransom, Celeste Rodriguez, Michelle Rodriguez, Rogers, Blanca Rubio, Sanchez, Schiavo, Schultz, Sharp-Collins, Solache, Soria, Stefani, Ta, Tangipa, Valencia, Wallis, Ward, Wicks, Wilson, Zbur, Rivas

NO VOTE RECORDED: Lee

Prepared by: Heather Hopkins / HUMAN S. / (916) 651-1524 9/2/25 17:53:12

**** END ****