

Date of Hearing: May 13, 2026

ASSEMBLY COMMITTEE ON APPROPRIATIONS

Buffy Wicks, Chair

AB 2490 (Valencia) – As Amended April 13, 2026

Policy Committee: Education

Vote: 8 - 0

Urgency: No

State Mandated Local Program: No

Reimbursable: No

**SUMMARY:**

This bill expands the circumstances under which the Commission on Teacher Credentialing (CTC) may issue an emergency career substitute teaching permit for up to 60 cumulative school days within one school year.

Specifically, this bill requires, for permitholders in special education classrooms, at least five hours of special education focused professional development, an orientation training focused on special education, and an assigned mentor with an education specialist credential, and requires, for permitholders in general education classrooms, at least five hours of professional development, an orientation training, and an assigned mentor with a single subject credential. The bill also requires a permitholder, in either education setting, using the authorization expansion provided by this bill to provide verification of 30 hours of professional development, as specified, upon renewal.

**FISCAL EFFECT:**

- 1) Ongoing General Fund cost of approximately \$135,000 annually for the CTC to hire one additional staff responsible for addressing increased inquiries and applications, technical assistance, assisting with updating the California Statewide Assignment Accountability System, and assisting with the creation and maintenance of reporting data.
- 2) Ongoing Proposition 98 General Fund costs of an unknown but potentially significant amount, possibly in the hundreds of thousands of dollars, to LEAs, collectively statewide, to perform additional notification and reporting workload regarding staffing and assignments filled by emergency credential holders authorized pursuant to this bill.

**COMMENTS:**

- 1) **Purpose.** According to the author:

AB 2490 includes mandatory training requirements for substitute teachers and requires administrators to make every attempt to fill a position with a fully credentialed teacher. In the face of an unprecedented educational workforce shortage, every tool should be utilized to help provide the best educational outcomes for California's students.

- 2) **Background.** Current law establishes the Emergency 30-Day Substitute Teaching Permit at the CTC. The permit authorizes the holder to serve as a substitute teacher for up to 30 days for any one teacher during the school year. The permit is valid for one year. To earn the permit, an individual must, (a) provide official transcripts showing the conferral of a baccalaureate or higher degree from a regionally accredited college or university; (b) fulfill a basic skills proficiency requirement; (c) complete an application and provide a Live Scan receipt; and (d) pay application processing fees.

Under current law and regulations, a substitute teacher meeting specified training and experience criteria may teach up to an additional 30 days within a given school year for a total of 60 days in a general education setting. However, a substitute teacher in a special education setting is authorized to teach for only 20 days within a school year. This bill provides an additional training and professional development pathway for substitute teachers in a general education or special education setting to be authorized to substitute teach up to 60 days total within a school year.

- 3) **Related Legislation.** AB 1224 (Valencia), of the current legislative session, authorizes substitute teachers to serve in a teaching assignment for up to 60 days. The Governor vetoed the bill.

**Analysis Prepared by:** Aaron Heredia / APPR. / (916) 319-2081