
SENATE COMMITTEE ON APPROPRIATIONS

Senator Sabrina Cervantes, Chair
2025 - 2026 Regular Session

AB 2411 (McKinnor) - California Olympic and Paralympic Public Safety Command: agreements with state and local agencies

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Urgency: No

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Policy Vote: E.M. 9 - 0, PUB. S. 6 - 0

Mandate: No

Consultant: Janelle Miyashiro

Bill Summary: AB 2411 requires the Office of Emergency Services (OES) to negotiate and enter into agreements to facilitate training, mutual cooperation, and the sharing of information and resources regarding the temporary deployment of in-state and out-of-state law enforcement personnel to ensure public safety for the 2028 Olympic and Paralympic Games in Los Angeles (Games), as specified. AB 2411 also requires the Commission on Peace Officer Standards and Training (POST) to establish a streamlined training program for out-of-state law enforcement personnel assisting with the Games.

Fiscal Impact:

- OES estimates costs of \$2.02 million in Fiscal Year (FY) 2027-28 and \$3.14 million in FY 2028-29 (General Fund) to cover 10 limited-term positions and associated contract costs. This estimate assumes contracting costs for in-state and out-of-state law enforcement support for the Games will be funded by federal grants from the Federal Emergency Management Agency (FEMA). However, OES notes that if this federal funding fails to materialize, contracting costs could exceed \$1 billion.
- POST estimates:
 - A one-time cost of \$3 million to \$5 million (General Fund) to create and administer the out-of-state officer training program, which includes developing an online training platform.
 - An annual cost of \$1.1 million (General Fund) through January 1, 2029, to fund four limited-term positions to support the temporary certification program.

Staff notes that actual costs to implement this certification process will depend on the specific terms of interstate mutual aid agreements, overall officer interest and participation, and the extent of federal funding support. Additionally, if an online training component is required to meet the mandates of this bill, there may be further costs to expedite the procurement, creation, and implementation of the necessary IT platform on a timeline that would allow out-of-state officers to complete the required training and be vetted to serve for the Games.

Background: OES oversees the California Large Stadium Initiative, which utilizes an all-hazards approach to protect mass gathering events through coordinated, multi-agency security planning and training. The initiative supports emergency planning across four key disciplines: law enforcement, fire, security, and emergency management. Activities implemented through this program include evaluating emergency policies and procedures, planning for multi-casualty incidents, establishing

command posts and unified command systems, and providing venue and security assessments. All units within OES work collectively to help local agencies prepare for large events, standing ready to respond immediately if a disaster or emergency occurs inside or outside the primary venue.

California's mutual aid system. California's mutual aid system facilitates the voluntary sharing of personnel and resources when a jurisdiction cannot sufficiently deploy its own resources to respond to an emergency or disaster, such as flooding, fire, earthquakes, disease, or war. Affected jurisdictions request these resources through a recognized system established by the Master Mutual Aid Agreement (MMAA). This cooperative system is scalable and can be executed on a local, countywide, regional, statewide, or interstate basis. To apply, administer, and coordinate these resources effectively, the state is divided into seven mutual aid regions. Out-of-state mutual aid is typically coordinated through OES, which may assign mission numbers to specific events for tracking purposes. While planned and scheduled events generally do not meet the standard criteria for mutual aid, this bill enables OES to execute out-of-state law enforcement MMAAs specifically for the 2028 Games.

Proposed Law:

- Requires OES to negotiate and enter into agreements to facilitate training, mutual cooperation, and the sharing of information and resources regarding the temporary deployment of in-state and out-of-state law enforcement personnel to ensure public safety for the Games.
- Prohibits the deployment of out-of-state law enforcement personnel unless all of the following conditions are met:
 - The command receives written certification from the employing agency that each proposed individual meets all applicable selection standards, including a clean disciplinary record, passing moral character requirements, and completing all required hiring standards.
 - POST issues a temporary proof of eligibility or other authorization for the duration of the deployment.
 - Deployed out-of-state personnel comply with California laws and regulations governing peace officers. Upon receiving a complaint or allegation of serious misconduct, the supervising California law enforcement agency must notify POST, which will immediately report the matter to the officer's home agency and state POST/certifying entity.
 - The executive director of POST may suspend or rescind temporary eligibility upon receiving a complaint or allegation of serious misconduct. Out-of-state personnel may also face disciplinary action, including decertification, from their home state.
 - The command and the employing California law enforcement agency enter into a written memorandum of understanding (MOU) governing command authority, operational control, supervision, liability allocation, training, reporting, and any other necessary compliance conditions.

- Requires deployed out-of-state law enforcement to:
 - Operate exclusively under the command and control of the command or a designated California law enforcement supervisor identified in the MOU.
 - Comply with the host California agency's use-of-force policies, incident reporting requirements, and other operational policies applicable to California peace officers assigned to comparable duties.
 - Be limited to general law enforcement duties, unless they obtain additional POST certification or authorization for investigative functions.
- Requires the command, in coordination with appropriate agencies, to submit a report to the Assembly and Senate Public Safety Committees before January 1, 2029, detailing:
 - The number of out-of-state personnel deployed for the Games.
 - The number and type of use-of-force incidents involving out-of-state personnel.
 - The number and disposition of misconduct complaints, allegations, or other disciplinary actions.
 - Any identified training deficiencies, policy compliance issues, or operational concerns.
 - Recommendations for legislative action based on the deployment.
- Provides that this bill only applies exclusively to out-of-state personnel deployed for the Games and does not establish a precedent for future, permanent changes to California's peace officer selection, training, certification, or decertification standards.
- Grants temporary peace officer status to regularly employed out-of-state law enforcement officers to assist California agencies with general criminal law enforcement for the Games, provided the officer:
 - Is actively providing support and assistance during the 2028 Games.
 - Has completed a basic general law enforcement training course in their home state.
 - Has at least two years of continuous, full-time, out-of-state general law enforcement experience and is currently in good standing.
 - Has received a POST training certificate.
 - Has no history of conduct that would constitute serious misconduct in California, and has obtained authorization from their employing agency to serve during the Games.

- Deems out-of-state officers to have met POST training standards if they have completed the basic training required by their home state.
- Requires POST to establish a streamlined training program (not to exceed 120 calendar days) for out-of-state personnel assisting with the Games. The program must comply with the following:
 - The curriculum will cover unique conditions necessary for out-of-state personnel assisting with operations during the Games.
 - The program is strictly limited to personnel deployed for the 2028 Games who meet Section 830.45 requirements.
 - POST will issue a certificate of training to graduates, which remains valid only during their service for the Games and for no more than 120 calendar days.
- Repeals the provisions of the bill on January 1, 2029.
- States legislative findings and declarations.

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