

## ASSEMBLY THIRD READING

AB 2411 (McKinnor)

As Amended April 6, 2026

Majority vote

**SUMMARY**

This bill would require the California Olympic and Paralympic Public Safety Command (COPPSC), established by the Office of Emergency Services (Cal OES), to create a temporary process allowing in-state and out-of-state law enforcement agencies, in coordination with federal security efforts, to supplement local security operations during the 2028 Olympic and Paralympic Games. This bill would require a streamlined POST certification process for out-of-state law enforcement agencies operating in California, applicable only for the 2028 Olympic and Paralympic Games.

**Major Provisions**

- 1) Requires COPPSC to negotiate and enter into agreements to facilitate training, mutual cooperation, sharing of information and resources, and the use of law enforcement personnel with other state and local agencies within and outside of the state of California for the purposes of ensuring public safety during the 2028 Olympic and Paralympic Games in Los Angeles.
- 2) Requires COPPSC to establish a streamlined training program for out-of-state law enforcement personnel that are utilized for purposes of public safety support before, during, and after the 2028 Olympic and Paralympic Games.
- 3) Requires that the streamlined training program established by COPPSC to satisfy key requirements for qualifications under the Peace Officer Standards and Training (POST) program, as described, that are necessary for the unique conditions of the 2028 Olympic and Paralympic Games.
- 4) Requires the streamlined training program be used only for law enforcement personnel who are intended to be utilized for the 2028 Olympic and Paralympic Games.
- 5) Requires COPPSC to award out-of-state law enforcement personnel that complete the training program a certificate of training. The certificate of training shall only be valid for the period before, during, and after the 2028 Olympic and Paralympic Games.
- 6) Specifies this section shall remain in effect only until January 1, 2029, and as of that date is repealed.

**COMMENTS**

*National Special Security Events (NSSEs):* National Special Security Events (NSSEs) are nationally or internationally significant events that typically involve either a large number of attendees or a large number of the public and are attended by U.S. officials and foreign dignitaries. In late 2000, former President Clinton signed the Presidential Threat Protection Act of 2000, which, among other provisions, authorized the U.S. Secret Service (USSS), when directed by the President or the President's representative, to plan, coordinate, and implement security operations at special events of national significance.

The 2028 Olympic and Paralympic Games in Los Angeles were designated as NSSEs in 2024 by former President Biden, with U.S. Secret Service assuming the lead agency role for the design and implementation of the operational security plan.<sup>1</sup>

*Mass Gathering Events:* Upon request, Cal OES' Law Enforcement Branch provides local law enforcement agencies consulting services. Cal OES helps develop emergency plans for operations for special events when mutual aid or emergency management contingencies must be included. The Large Stadium Initiative considers the four disciplines – law enforcement, fire, State Threat Assessment Center (STAC), and emergency management – for emergency planning during mass gathering events. Through STAC, Cal OES provides consultation on protecting critical infrastructure, including cyber security. The Fire & Rescue Branch provides similar assistance to local fire departments, including Urban Search & Rescue (USAR) and hazardous material (HAZMAT) Teams. Cal OES' Emergency Managers aid and support the local Emergency Operations Centers (EOC) during these events. All branches and disciplines work collectively to help local agencies prepare for large events and stand ready to respond immediately if a disaster or emergency occurs both inside and outside the primary event.

Certified law enforcement is ordered to serve critical roles in securing mass gathering events as they are trained to manage crowd dynamics, prevent violence, and coordinate emergency response in accordance with established public-safety protocols. FEMA's Mass Gatherings Security Awareness guidance emphasizes that event organizers must partner with certified local law enforcement to mitigate risks such as criminal activity, crowd surges, and targeted violence.<sup>2</sup> Research on U.S. mass gatherings similarly finds that coordinated planning between law enforcement, event managers, and medical providers significantly improves safety outcomes and reduces response times during emergencies.<sup>3</sup> Ensuring that only certified, authorized law enforcement personnel operate at mass gatherings helps maintain accountability, adherence to constitutional standards, and public trust.

*California Olympic and Paralympic Public Safety Command (COPPSC):* COPPSC was established in 2019 by AB 1754 (Jones-Sawyer, Chapter 693, Statutes of 2019) to facilitate the planning, resourcing, management, and delivery of safety and security at the 2028 Olympic and Paralympic Games in Los Angeles through Cal OES. The bill also stipulated that Cal OES shall enter into a memorandum of understanding (MOU) with the Los Angeles Organizing Committee for the Olympic and Paralympics Games 2028 (LA28), and with other necessary parties, to implement safety and security activities under COPPSC.

*Peace Officer Standards and Training (POST):* The California Commission on Peace Officer Standards and Training (POST), established by the Legislature in 1959, sets minimum selection and training standards for California law enforcement. The Commission, through the POST Professional Certificates Unit, awards the Proof of Eligibility and Basic Certificate to all peace officers required to be certified. Out-of-state law enforcement officers can work in California by

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<sup>1</sup> 2028 Olympic and Paralympic Games in Los Angeles Designated a National Special Security Event, <https://www.secretservice.gov/newsroom/releases/2024/06/2028-olympic-and-paralympic-games-los-angeles-designated-national-special>

<sup>2</sup> Mass Gatherings, Security Awareness for Soft Targets and Crowded Places [https://www.fema.gov/sites/default/files/2020-03/fema\\_faith-communities\\_mass-gatherings-security-awareness.pdf](https://www.fema.gov/sites/default/files/2020-03/fema_faith-communities_mass-gatherings-security-awareness.pdf)

<sup>3</sup> Exploring safety at mass gathering events through the lens of three different stakeholders, <https://www.frontiersin.org/journals/public-health/articles/10.3389/fpubh.2024.1451891/full>

completing the Basic Course Waiver (BCW) process through POST. The BCW is a four-step process that evaluates prior law enforcement training and tests knowledge and skill level.<sup>4</sup>

### **According to the Author**

AB 2411 will require the California Olympic and Paralympic Public Safety Command (COPPSC), established by the California Office of Emergency Services (Cal OES) in 2019, to create a temporary process allowing in-state and out-of-state law enforcement agencies, in coordination with federal security efforts, to supplement local security operations during the 2028 Olympic and Paralympic Games. The bill will require a streamlined Peace Officer Standards and Training (POST) certification process for out-of-state law enforcement agencies operating in California which will only apply during the 2028 Games and clarifies that such agencies must adhere to California state law. Establishing a process to certify outside law enforcement officers to provide additional security support would enable the City to augment staffing levels and meet expanded public safety demands across the region. This approach would also support regional law enforcement partners facing operational strain beyond venue perimeters and facilitate the coordination needed to keep residents and visitors safe.

### **Arguments in Support**

The sponsor of this bill, the City of Los Angeles' Office of Mayor Karen Bass writes in support, "security in the core security zones including the footprint and immediate vicinity of competition venues will be overseen by the U.S. Secret Service (USSS). However, local law enforcement officers are anticipated to serve as the personnel base for operations in these perimeters surrounding venues. AB 2411 directs the California Olympic and Paralympic Public Safety Command (COPPSC) to create a program to bring in local law enforcement agencies from in- and out-of-state to supplement public safety personnel needs in the region during the 2028 Games. AB 2411 also outlines a streamlined Peace Officer Standards and Training (POST) certification process for out-of-state law enforcement agencies operating in California during the 2028 Games and clarifies that any out-of-state law enforcement providing security services during the 2028 Games must adhere to California state law. These provisions will ensure that California standards and laws are upheld and that public safety personnel are fully staffed during the largest international sporting event in history."

### **Arguments in Opposition**

This bill is opposed by the Erotic Service Providers Legal, Education and Research Project. This bill is also opposed by the Peace Officers Research Association of California unless amended to remedy creation of a two-tiered system that allows out-of-state personnel to serve with only 'streamlined' training. After more than a decade of the Legislature strengthening POST standards, SB 2 decertification, use-of-force reforms, and accountability measures for California peace officers, we cannot accept an exception that lowers those same standards for this event.

## **FISCAL COMMENTS**

- 1) Costs of approximately \$1.1 million each year through January 1, 2029, to the Office of Emergency Services (OES) for four limited-term positions to support execution of law enforcement personnel agreements (General Fund (GF)).

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<sup>4</sup> Basic Course Waiver, <https://post.ca.gov/basic-course-waiver-process>

- 2) One-time costs of approximately \$3 million to \$5 million to POST to create and administer the training program for out-of-state officers (GF). POST notes that the program would necessitate development of an online training platform.

## VOTES

### **ASM EMERGENCY MANAGEMENT: 6-0-1**

**YES:** Ransom, Hadwick, Arambula, Bains, Bennett, Calderon

**ABS, ABST OR NV:** DeMaio

### **ASM PUBLIC SAFETY: 9-0-0**

**YES:** Schultz, Alanis, Mark González, Haney, Harabedian, Lackey, Nguyen, Ramos, Sharp-Collins

### **ASM APPROPRIATIONS: 15-0-0**

**YES:** Wicks, Hoover, Aguiar-Curry, Calderon, Caloza, Dixon, Fong, Mark González, Krell, Pacheco, Pellerin, Sharp-Collins, Solache, Ta, Tangipa

## UPDATED

VERSION: April 6, 2026

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