

Date of Hearing: April 13, 2026

ASSEMBLY COMMITTEE ON EMERGENCY MANAGEMENT

Rhodesia Ransom, Chair

AB 2411 (McKinnor) – As Amended April 6, 2026

**SUBJECT:** California Olympic and Paralympic Public Safety Command: agreements with state and local agencies

**SUMMARY:** This bill would require the California Olympic and Paralympic Public Safety Command (COPPSC), established by the Office of Emergency Services (Cal OES), to create a temporary process allowing in-state and out-of-state law enforcement agencies, in coordination with federal security efforts, to supplement local security operations during the 2028 Olympic and Paralympic Games. This bill would require a streamlined POST certification process for out-of-state law enforcement agencies operating in California, applicable only for the 2028 Olympic and Paralympic Games.

Specifically, **this bill:**

1. States that the Legislature find and declares all of the following:
  - a. The purpose of this act is to safeguard public safety before, during, and after the 2028 Olympic and Paralympic Games in accordance with state and local law.
  - b. The City of Los Angeles is the host city for 2028 Olympic and Paralympic Games and the city and other local, state, and federal agencies are responsible for ensuring the safety of all participants and visitors who may travel to southern California in connection with games-related activities, in addition to their existing responsibilities to ensure the safety of residents and the safeguarding of public and private property.
  - c. It is critical that local jurisdictions have the means and ability to identify and utilize additional law enforcement personnel in order to ensure a secure and peaceful 2028 Olympic and Paralympic Games, including the ability to receive assistance from other law enforcement agencies, including those outside of the state of California.
  - d. Existing law limits the extension of mutual aid by California local agencies to circumstances of local emergency due to conditions of disaster or of extreme peril.
  - e. It is therefore the intent of the Legislature to ensure that local jurisdictions may enter into agreements to utilize the services and support of other agencies, including those outside of the state of California, in connection with the 2028 Olympic and Paralympic Games, to secure additional law enforcement personnel, under the following conditions:
    - i. That all law enforcement personnel augmenting a local agency public safety force do so on a temporary basis and within a reasonable timeframe before, during, and after the 2028 Olympic and Paralympic Games.

- ii. That all out-of-state law enforcement personnel obtain a certificate of training from the Commission on Peace Officer Standards and Training and permit the implementation of a streamlined training program that is designed to facilitate adequate, tailored training of out of state law enforcement personnel for the 2028 Olympic and Paralympic Games.
    - iii. That all law enforcement personnel perform their duties in compliance with all state and local laws and ordinances.
2. Requires COPPSC to negotiate and enter into agreements to facilitate training, mutual cooperation, sharing of information and resources, and the use of law enforcement personnel with other state and local agencies within and outside of the state of California for the purposes of ensuring public safety during the 2028 Olympic and Paralympic Games in Los Angeles. The agreement must:
  - a. Require public safety personnel contracted to support public safety in connection with the 2028 Olympic and Paralympic Games shall do so for a limited period of time that falls within a reasonable timeframe before, during, and after the 2028 Olympic and Paralympic Games.
  - b. Require law enforcement personnel contracted from an out of state agency to augment security functions during the 2028 Olympic and Paralympic Games shall obtain a certificate of training pursuant to Section 13519.16 of the Penal Code.
  - c. Require public safety personnel contracted from an out of state agency to augment security functions during the 2028 Olympic and Paralympic Games shall abide by Government Code Section 7282.5.
3. Requires COPPSC to establish a streamlined training program for out-of-state law enforcement personnel that are utilized for purposes of public safety support before, during, and after the 2028 Olympic and Paralympic Games.
4. Requires that the streamlined training program established by COPPSC to satisfy key requirements for qualifications under the Peace Officer Standards and Training (POST) program, as described, that are necessary for the unique conditions of the 2028 Olympic and Paralympic Games.
5. Requires the streamlined training program be used only for law enforcement personnel who are intended to be utilized for the 2028 Olympic and Paralympic Games.
6. Requires COPPSC to award out-of-state law enforcement personnel that complete the training program a certificate of training. The certificate of training shall only be valid for the period before, during, and after the 2028 Olympic and Paralympic Games.
7. Specifies this section shall remain in effect only until January 1, 2029, and as of that date is repealed.

**EXISTING LAW:**

1. Authorizes Office of Emergency Services (Cal OES) to establish, and oversee the development, approval, and adoption of, the California Olympic and Paralympic Public Safety Command (COPPSC) to facilitate the planning, resourcing, management, and delivery of safety and security at the 2028 Olympic and Paralympic Games in Los Angeles. (Government Code Section 8591.5).
2. Requires the COPPSC to consider the work of Cal OES' Large Stadium Initiative and the Office's experience implementing the federal National Special Security Events planning and preparedness activities. (Government Code Section 8591.5).
3. Establishes Cal OES to enter into a memorandum of understanding with the Los Angeles Organizing Committee for the 2028 Olympic and Paralympic Games, and with other necessary parties, to implement COPPSC's safety and security activities. (Government Code Section 8591.6).
4. Specifies this article shall remain in effect only until January 1, 2029, and as of that date is repealed. (Government Code Section 8591.7).
5. Requires the Commission on Peace Officers Standards and Training (POST) to establish a certification program for peace officers. (Penal Code Section 13510.1.)

**FISCAL EFFECT:** Unknown. A fiscal committee has not analyzed this bill.

**COMMENTS:**

Author statement: "AB 2411 will require the California Olympic and Paralympic Public Safety Command (COPPSC), established by the California Office of Emergency Services (Cal OES) in 2019, to create a temporary process allowing in-state and out-of-state law enforcement agencies, in coordination with federal security efforts, to supplement local security operations during the 2028 Olympic and Paralympic Games. The bill will require a streamlined Peace Officer Standards and Training (POST) certification process for out-of-state law enforcement agencies operating in California which will only apply during the 2028 Games and clarifies that such agencies must adhere to California state law. Establishing a process to certify outside law enforcement officers to provide additional security support would enable the City to augment staffing levels and meet expanded public safety demands across the region. This approach would also support regional law enforcement partners facing operational strain beyond venue perimeters and facilitate the coordination needed to keep residents and visitors safe."

Equity Statement: "AB 2411 is attempting to provide for the public security needs of the Los Angeles 2028 Olympic and Paralympic Games. Concerning equity impacts of this legislation, any out of state law enforcement officers that are contracted to work the games will be required to operate under California law requirements. California has some of the strictest laws in the country regarding officer conduct accountability standards and outside public safety agents will be held to the strictest standards possible."

National Special Security Events (NSSEs): National Special Security Events (NSSEs) are nationally or internationally significant events that typically involve either a large number of attendees or a large number of the public and are attended by U.S. officials and foreign dignitaries. In late 2000, former President Clinton signed the Presidential Threat Protection Act of 2000, which, among other provisions, authorized the U.S. Secret Service (USSS), when

directed by the President or the President's representative, to plan, coordinate, and implement security operations at special events of national significance.

The 2028 Olympic and Paralympic Games in Los Angeles were designated as NSSEs in 2024 by former President Biden, with U.S. Secret Service assuming the lead agency role for the design and implementation of the operational security plan.<sup>1</sup>

Mass Gathering Events: Upon request, Cal OES' Law Enforcement Branch provides local law enforcement agencies consulting services. Cal OES helps develop emergency plans for operations for special events when mutual aid or emergency management contingencies must be included. The Large Stadium Initiative considers the four disciplines – law enforcement, fire, State Threat Assessment Center (STAC), and emergency management – for emergency planning during mass gathering events. Through STAC, Cal OES provides consultation on protecting critical infrastructure, including cyber security. The Fire & Rescue Branch provides similar assistance to local fire departments, including Urban Search & Rescue (USAR) and hazardous material (HAZMAT) Teams. Cal OES' Emergency Managers aid and support the local Emergency Operations Centers (EOC) during these events. All branches and disciplines work collectively to help local agencies prepare for large events and stand ready to respond immediately if a disaster or emergency occurs both inside and outside the primary event.

Certified law enforcement is ordered to serve critical roles in securing mass gathering events as they are trained to manage crowd dynamics, prevent violence, and coordinate emergency response in accordance with established public-safety protocols. FEMA's Mass Gatherings Security Awareness guidance emphasizes that event organizers must partner with certified local law enforcement to mitigate risks such as criminal activity, crowd surges, and targeted violence.<sup>2</sup> Research on U.S. mass gatherings similarly finds that coordinated planning between law enforcement, event managers, and medical providers significantly improves safety outcomes and reduces response times during emergencies.<sup>3</sup> Ensuring that only certified, authorized law enforcement personnel operate at mass gatherings helps maintain accountability, adherence to constitutional standards, and public trust.

California Olympic and Paralympic Public Safety Command (COPPSC): COPPSC was established in 2019 by AB 1754 (Jones-Sawyer, Chapter 693, Statutes of 2019) to facilitate the planning, resourcing, management, and delivery of safety and security at the 2028 Olympic and Paralympic Games in Los Angeles through Cal OES. The bill also stipulated that Cal OES shall enter into a memorandum of understanding (MOU) with the Los Angeles Organizing Committee for the Olympic and Paralympics Games 2028 (LA28), and with other necessary parties, to implement safety and security activities under COPPSC.

Peace Officer Standards and Training (POST): The California Commission on Peace Officer Standards and Training (POST), established by the Legislature in 1959, sets minimum selection

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<sup>1</sup> 2028 Olympic and Paralympic Games in Los Angeles Designated a National Special Security Event, <https://www.secretservice.gov/newsroom/releases/2024/06/2028-olympic-and-paralympic-games-los-angeles-designated-national-special>

<sup>2</sup> Mass Gatherings, Security Awareness for Soft Targets and Crowded Places [https://www.fema.gov/sites/default/files/2020-03/fema\\_faith-communities\\_mass-gatherings-security-awareness.pdf](https://www.fema.gov/sites/default/files/2020-03/fema_faith-communities_mass-gatherings-security-awareness.pdf)

<sup>3</sup> Exploring safety at mass gathering events through the lens of three different stakeholders, <https://www.frontiersin.org/journals/public-health/articles/10.3389/fpubh.2024.1451891/full>

and training standards for California law enforcement. The Commission, through the POST Professional Certificates Unit, awards the Proof of Eligibility and Basic Certificate to all peace officers required to be certified. Out-of-state law enforcement officers can work in California by completing the Basic Course Waiver (BCW) process through POST. The BCW is a four-step process that evaluates prior law enforcement training and tests knowledge and skill level.<sup>4</sup>

National Incident Management System: The National Incident Management System (NIMS) is the model for organizing incident responses. When multiple agencies are involved (e.g. law enforcement, fire, and medical services, in addition to venue security), the NIMS specifies the Unified Command doctrine. Unified Command unites the incident commanders of entities involved in incident response so that commanders of responding organizations make response decisions together according to NIMS guidelines. Once these broad decisions have been made, the incident commanders retain control over the first responders reporting to them and the responsibilities assigned to their units. One principle of Unified Command is to have a common command center staffed by members of supporting and stakeholder agencies to promote efficient communications among the agencies.

Master Mutual Aid Agreement: The Master Mutual Aid Agreement is an agreement made and entered into by and between the State of California, its various departments and agencies, and the various political subdivisions, municipal corporations, and other public agencies of the State of California to facilitate implementation of the California Emergency Services Act (CESA). CESA streamlines disaster response, enabling the deployment of state resources, suspension of regulations, and implementation of emergency orders for natural or man-made disasters. Due to the frequency of disasters in California and the abundance of large special events and mass gatherings, the State's public safety and emergency management officials are well positioned to prepare for a unified and coordinated public safety command for the Games.

Arguments in Support: The sponsor of this bill, the City of Los Angeles' Office of Mayor Karen Bass writes in support, "security in the core security zones including the footprint and immediate vicinity of competition venues will be overseen by the U.S. Secret Service (USSS). However, local law enforcement officers are anticipated to serve as the personnel base for operations in these perimeters surrounding venues. Meanwhile, the City of Los Angeles will remain responsible for the safety and security of the general public citywide, including the millions of tourists and spectators expected to travel to the region during the Games. This also includes supporting the safe operation of public transportation systems and transit routes across the region and securing fan zones and celebration sites. To be prepared for the 2028 Games, the City of Los Angeles, as the host city, needs additional law enforcement resources beyond current capacity.

AB 2411 directs the California Olympic and Paralympic Public Safety Command (COPPSC) to create a program to bring in local law enforcement agencies from in- and out-of-state to supplement public safety personnel needs in the region during the 2028 Games. AB 2411 also outlines a streamlined Peace Officer Standards and Training (POST) certification process for out-of-state law enforcement agencies operating in California during the 2028 Games and clarifies that any out-of-state law enforcement providing security services during the 2028 Games must adhere to California state law. These provisions will ensure that California standards and laws are upheld and that public safety personnel are fully staffed during the largest

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<sup>4</sup> Basic Course Waiver, <https://post.ca.gov/basic-course-waiver-process>

international sporting event in history. As Los Angeles prepares to welcome the world, the City must be fully equipped to meet increased public safety demands. For these reasons, I am proud to SPONSOR AB 2411 (McKinnor).”

Arguments in Opposition: The Erotic Service Providers Legal, Education and Research Project writes in opposition, “our position is that Peace Officer Standards and Training (POST) certification is not currently sufficient to train prospective officers for the upcoming sporting events being held in Los Angeles in 2028 in that current state law does not prohibit sexual contact and/or sexual penetration by officers when investigating prostitution, sex and human trafficking. Since this specific behavior by law enforcement officers isn’t codefiled into state penal code and classified as felonies when conducting prostitution stings under the guise of rescuing sex trafficking victims, a.k.a ‘human trafficking operations’ we urge you to oppose this bill.”

Double Referral: Should this bill be approved, it will be referred to the Assembly Committee on Public Safety.

Related Legislation:

AB 2492 (Gabriel), of this Session. This bill would require Cal OES to collaborate with host counties, COPPSC, and any relevant partners to plan and promote for safety and security at and around mega sporting events and any official watch parties.

AB 144 (Committee on Budget), Chapter 105, Statutes of 2025. This bill made technical and clarifying statutory revisions affecting health programs; implementing exemptions and other provisions regarding licensing of health professionals and facilities during the 2028 Los Angeles Olympic and Paralympic Games necessary to implement the Budget Act of 2025.

AB 1754 (Jones-Sawyer), Chapter 693, Statutes of 2019. This bill established the California Olympic and Paralympic Public Safety Command (COPPSC) to facilitate the planning, resourcing, management, and delivery of safety and security at the 2028 Olympic and Paralympic Games in Los Angeles through the Office of Emergency Services (Cal OES).

AB 132 (Jones-Sawyer), Chapter 836, Statutes of 2017. This bill established the 2028 Olympic Games and Paralympic Games Act, which authorized the Governor to execute games support contracts to provide state security.

**REGISTERED SUPPORT / OPPOSITION:**

**Support**

Office of Los Angeles Mayor Karen Bass

**Opposition**

Erotic Service Providers Legal, Education, and Research Project

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