
SENATE COMMITTEE ON APPROPRIATIONS

Senator Sabrina Cervantes, Chair
2025 - 2026 Regular Session

AB 2178 (Quirk-Silva) - Community colleges: county probation departments: instructional service agreements

Version: June 8, 2026

Urgency: No

Hearing Date: June 22, 2026

Policy Vote: ED. 7 - 0

Mandate: No

Consultant: Lenin Del Castillo

Bill Summary: This bill authorizes a home community college district (CCD) to enter into an instructional services agreement (ISA) with a county probation department to provide academic or career technical education courses at a juvenile justice facility operated by the county probation department.

Fiscal Impact: The bill's authorization for community college districts to enter into ISAs with county probation departments could lead to additional, unknown Proposition 98 General Fund costs. Districts would be able to claim apportionments for the additional full-time equivalent students (FTES) being served in these settings. CCDs that claim eligible FTES are paid at credit rate for incarcerated students which was \$7,424 for the 2024-25 fiscal year. The bill's exact costs would depend on the extent of the apportionments that community college districts are able to claim.

Background: Existing law establishes the California Community Colleges, a postsecondary education system in this state, under the administration of the Board of Governors, and specifies that the CCC system consists of CCDs.

Existing law permits CCDs with an ISA with a public safety agency, commencing January 1, 2024, to annually submit data to the Chancellor's office on course offerings, student enrollment and FTES, and course completion, and permits CCDs with an ISA with a public safety agency to annually submit a copy of its most up-to-date ISA to the Chancellor for review. The law requires the Chancellor's office, upon review and analysis of CCD agreements and program data, to issue a recommendation to the Department of Finance and the Legislature on the apportionment that CCDs are eligible to claim through FTES generated through ISAs.

Proposed Law: This bill authorizes, notwithstanding any other law, a home CCD, or an eligible institution associated with the home CCD, to enter into an ISA with a county probation department. It also authorizes a non-home CCD, or an eligible institution associated with the non-home CCD, to enter into an ISA with a county probation department if the home CCD and all eligible institutions associated with the home CCD are unable, unwilling, or fail to provide requested academic or career technical education courses at a juvenile justice facility within 90 days of a written request from the administrator of the juvenile justice facility.

This bill requires, upon occurrence of these conditions, that the home CCD and an eligible institution associated with the home CCD not prohibit, block, or otherwise

interfere with the ability of the non-home CCD, or an eligible institution associated with the non-home CCD, to provide instruction at the juvenile justice facility.

The bill specifies that its provisions shall not be interpreted to:

1. Prevent the home CCD, or an eligible institution associated with the home CCD, from continuing to offer its own courses.
2. Grant exclusive instructional rights to a non-home CCD or an eligible institution associated with the non-home CCD.
3. Eliminate requirements to comply with applicable ISA, apportionment, academic, or reporting requirements.

This bill provides that its provisions shall only be interpreted to expand access to postsecondary education for justice-involved youth when existing delivery mechanisms fail to meet documented needs and that the provisions of this bill not be construed to restructure community college governance, modify CCD service areas, or alter statewide apportionment policy.

This bill requires that for a CCD entering into an ISA with a county probation department outside its service area, the home CCD must have declined a written request from the administrator of the juvenile justice facility to provide requested instruction, or that the home CCD must have failed to take action within 60 calendar days of a request by the administrator of the juvenile justice facility to provide requested instruction.

Staff Comments: ISAs are a formal agreement between a CCC and another entity to provide specific services and training. These entities are usually public safety agencies, but they can sometimes be private entities. Through an ISA, a CCC may hire individuals with specific expertise to teach courses approved by the college's curriculum approval process. CCDs may be able to claim FTES for state apportionment for ISA-based courses if they meet specific requirements set forth in the California Education Code and Title 5 regulations. Districts claiming FTES for these students are paid at credit rate for incarcerated students, which is \$7,424 in 2024-25.

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