

Date of Hearing: April 21, 2026

ASSEMBLY COMMITTEE ON JUDICIARY  
Ash Kalra, Chair  
AB 1730 (Fong) – As Amended March 19, 2026

PROPOSED CONSENT (As Proposed to be Amended)

**SUBJECT:** COMMUNITY COLLEGES: EXTERNAL RESOLUTION SERVICES FOR CIVIL RIGHTS COMPLIANCE: MANAGING ENTITY AND TITLE IX COORDINATOR

**KEY ISSUE:** SHOULD THE CALIFORNIA COMMUNITY COLLEGE BOARD OF GOVERNORS BE REQUIRED TO CONTRACT WITH AN OUTSIDE ENTITY TO PROVIDE SERVICES AND TRAINING TO ASSIST IN COMPLIANCE WITH CIVIL RIGHTS LAWS, AND SHOULD EACH CCC DISTRICT DESIGNATE A DEDICATED CIVIL RIGHTS COORDINATOR?

**SYNOPSIS**

*AB 2048 (Chap. 694, Stats. 2024) required the Chancellor of the California Community College (CCC) system to convene a working group and submit a report to the Legislature with recommendations on how to effectively prevent, detect, and address sexual harassment on community college campuses. This bill implements some of the recommendations outlined in the Chancellor’s 2025 Gender Equity Report. Specifically, the bill requires the California Community Colleges’ Board of Governors to contract with an outside “managing entity” to provide services and training to assist with civil rights and Title IX compliance. The bill also requires each CCC district to designate a “civil rights coordinator” and requires that this person have no other duties other than those outlined in the bill.*

*It is not entirely clear if there is anything in existing law that prohibits the CCC Board of Governors from contracting with outside entities to provide these civil rights compliance services. This bill would require them to do just that. Also, every campus is already required by federal law to have a Title IX coordinator. However, while community colleges designate a Title IX coordinator as required, they sometimes assign it to an existing employee who has other duties. This bill would specify that the “civil rights coordinator” required by state law shall have no other duties beyond those outlined in the bill. Presumably, the civil rights coordinator could also fill the requirement for a designated Title IX coordinator.*

*The bill is supported by California Commission on the Status of Women and Girls. It is also supported by the CCC Faculty Association if amended to ensure that the external entity collaborates with the Faculty Association. There is no opposition to this bill. The bill recently passed out of the Assembly Higher Education Committee on a 9-0 vote. The author agreed to take amendments in the Assembly Higher Education Committee but, for timing reasons, those amendments will be formally adopted in this Committee. The amendments are reflected in the summary and discussed in the analysis.*

**SUMMARY:** Requires the California Community Colleges (CCC) Board of Governors (Board) to contract with an external “managing entity” to provide services for civil rights compliance, and requires the CCC districts to designate a civil rights coordinator. Specifically, **this bill:**

- 1) Requires the board, within one calendar year of an appropriation by the Legislature for this express purpose, to enter into a contract with a managing entity, as defined, to administer on behalf of the California Community Colleges resolution services for civil rights compliance, including, among other services, developing and recommending a nondiscrimination policy, assisting the CCC Office of the Chancellor in developing annual training for students and employees, and addressing grievances and complaints alleging discrimination, as specified.
- 2) Requires the board to approve and annually update the nondiscrimination policy recommended by the managing entity, require the governing boards of community college districts to adopt the policy, and impose a fine on community college districts that do not adopt the policy.
- 3) Requires CCC districts to designate a staff person as a civil rights coordinator tasked with specified duties, including, among others, responding to complaints alleging discrimination and maintaining a record system of files on those complaints. Specifies that the civil rights coordinator shall not have duties assigned other than those duties outlined in this section.
- 4) Specifies that the civil rights coordinator shall have the following duties:
  - a) Ensuring timely and effective response to each campus-based complaint filed by a student or an employee alleging discrimination by submitting the complaint to the managing entity for review, investigation, and resolution.
  - b) Implementing for each complaint described in a) above, the outcome provided by the managing entity.
  - c) Maintaining a record system of files with information provided by the managing entity on complaints. Specifies that the record for a complaint shall be maintained for seven years and contain specified information.
- 5) Creates the External Resolutions Services Fund (fund) within the State Treasury, as specified, and appropriates \$100 million from the general fund for the purpose of providing funding for the first year of the three-year contract entered into by the board with a managing entity for external resolution services. Beginning September 1, 2026, requires the board, in collaboration with the managing entity, to submit a budget request, as specified.

**EXISTING LAW:**

- 1) Provides under federal law known as Title IX that no person shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance except for specified circumstances including membership of fraternities and sororities. (38 U.S.C. Section 1681.)
- 2) Establishes Title IX regulations the obligations of a postsecondary higher education institution when the institution is made aware of an alleged sexual harassment incident on campus. The regulations include a requirement for a formal complaint, a grievance procedure for an investigation into whether an incident based on a standard of evidence occurred, and a method of appealing the outcome of the grievance process. (Federal Code of Regulations Title 34, Subtitle B, Chapter 1, Subpart D, Section 106.45).

- 3) Pursuant to the Sex Equity in Education Act, requires all postsecondary educational institutions in the state (institutions) to establish a Title IX Office, under the direction of a designated Title IX Coordinator, in a private space for students and employees to disclose reports and complaints of sex discrimination, including sexual harassment. Sets forth the duties of the Title IX Office, including, among other things, timely and effective responses to complaints of sex discrimination and sex harassment and a process for adjudicating, resolving, and documenting complaints and outcomes. (Education Code Section 66250 *et seq.*)
- 4) Requires, in order to provide notification of the prohibition against sexual harassment as a form of sexual discrimination and to provide notification of available remedies, all of the following:
  - a) Requires each postsecondary institution to have a written policy on sexual harassment, including information on the complaint process and the timelines, which shall be available on its Internet website.
  - b) Requires the written policy on sexual harassment to include information on where to obtain the specific rules and procedures for reporting charges of sexual harassment and for pursuing available remedies and resources, both on and off campus.
  - c) Requires the postsecondary institution to display a copy of its written policy in a prominent location, as defined.
  - d) Requires the postsecondary institution to provide a copy of the written policy to new students, faculty, and administrative staff, as specified.
  - e) Requires a copy of the written policy to be included in any publication of the institution that sets forth comprehensive rules, regulations, procedures, or standards of conduct for the institution. (Education Code Section 66281.5.)

**FISCAL EFFECT:** As currently in print this bill is keyed fiscal.

**COMMENTS:** According to the author:

A report published by the Chancellor's Office of the California Community Colleges in 2025, revealed a "host of systemic challenges that compromise compliance, undermine prevention efforts, and limit the effectiveness of institutional responses to sex-based discrimination." The report provided a host of recommendations for the California State Legislature to provide structural change to ensure community colleges are offering a supportive and compliance Title IX system for students, faculty, and staff. AB 1730 is a culmination of the recommendations of the statutory required report, authorized by AB 2048 (M. Fong), Chapter 694, Statutes of 2024. The provisions contained in the measure reflection of nearly four years of work conducted by the Assembly Higher Education Committee and the community colleges. California community colleges require additional support to maintain their responsibilities to properly prevent, respond, and resolve complaints of sexual harassment, sexual exploitation, and sexual violence. In order to provide an appropriate level of support, the Gender Equity Workgroup has recommended the creation of an external resolution authority to 1) assist in the resolution of sexual harassment complaints and 2) to ensure consistent compliance with

state and federal nondiscrimination laws by all 116 community colleges. By providing an avenue for alignment in practices and consistency in resolutions, the community colleges can re-establish trust with the community to fulfill the promise of educational equity for all students.

**Background.** As thoroughly and thoughtfully detailed in the analysis by the Assembly Higher Education Committee, this bill reflects that Committee’s ongoing efforts to ensure that the California Community College (CCC) system is equipped “to properly and consistently address complaints of sexual harassment.” Compared to the California State University (CSU) and University of California (UC), CCC lacks a centralized authority that can generate a consistent, systemwide policy. More immediately, the bill stems from the author’s prior AB 2048 (Chap. 694, Stats. 2024), which required the Chancellor of the California Community College system to convene a working group and submit a report to the Legislature with recommendations for systemic campus reforms to more effectively prevent, detect, and address sexual harassment on campuses. That working group produced the *2025 Gender Equity Report*, which was submitted to Legislature by the CCC Chancellor’s Office in December of 2025. According to the report, the working group’s review of Title IX across seven diverse colleges “revealed a system weighed down by conflicting mandates, underfunded infrastructure, policy fragmentation, and bureaucratic inertia.” [CCC, Office of the Chancellor, *2025 Gender Equity Report*, p. 1.]

At least part of the problem affecting CCC – and indeed other Title IX efforts in all California public colleges – stemmed from drastic changes and reversals in 2020, 2024, and 2025 at the federal level, as changing Presidential administrations reversed the executive orders and policy directions of prior administrations. In addition, colleges have struggled to comply with state laws that have changed with shifting federal landscape. The working group found, among other things, that the CCC in particular, because of the absence of a centralized authority, found themselves out of compliance due to a lag between changing laws and outdated district policies, which are updated every three to five years. The working group found that ineffective and inconsistent policies resulted in lower numbers of reports, not because the incidents of sexual discrimination or sexual harassment had declined, but because of a lack of confidence and trust. Fewer students and staff report, in part, because they do not believe that process can help them.

The *2025 Gender Equity Report* made several recommendations to ensure compliance, consistency, and accessibility. The *Gender Equity Report* called for the creation of an independent “External Resolution Authority” to provide “shared investigation, hearing, and compliance support to all California Community Colleges, with annual appropriations to perpetuate this authority as a permanent solution.” (*Id.* pp. 4-5, 11-12, 34-37.) The report also called for standardized training for Title IX coordinators and the establishment of full-time Title IX system liaison or director. This liaison should be a subject-matter expert who can provide technical assistance and legal updates and coordinate systemwide training, among other things. The report also called upon the Legislature to provide necessary funding.

**This bill** seeks to implement several of the recommendations of the Chancellor’s *Gender Equity Report*. First, the bill requires the Board to contract with a “managing entity,” as defined, that will provide the community colleges with external resolution services civil rights and Title IX compliance, including developing and recommending a nondiscrimination policy, assisting in the development of prevention training programs for students and employees, and efficiently and effectively addressing grievances and complaints. (The “managing entity” is apparently the “External Resolution Authority” advocated by the *Gender Equity Report*.) Given the findings

that CCC lacks the same centralized authority as CSU and UC, the external resolution authority (or “managing entity”) would fill that void for CCC.

In addition, the bill also addresses problems that the report found with the Title IX coordinators and offices on community college campuses. Federal and state law requires all institutions receiving federal funds to designate at least one employee as a Title IX coordinator. The Title IX coordinator oversees compliance with sexual discrimination laws, receives and investigates complaints, holds hearings, and eventually takes supportive and (if necessary) disciplinary measures. While the community colleges for the most part formally comply with existing law by designating coordinators, they too often designate an existing employee who continues to have other duties. As a result, this bill not only requires CCC districts to designate a Title IX coordinator tasked with specific duties, it requires that the person designated have no other duties beyond those detailed in the bill.

Finally, the bill establishes the “External Resolutions Services Fund” within the State Treasury, and it provides that all moneys in the fund shall be continuously appropriated. The bill also declares legislative “intent” to annually appropriate the sum of \$100 million in the annual budget into the fund for the Chancellor to pay for the services rendered by the managing entity.

**Proposed Author Amendments.** To address concerns raised by stakeholders, the author accepted amendments in the Assembly Higher Education Committee that, for timing reasons, will be formally taken in this Committee. The amendments are as follows:

1) Amends the findings and declarations to read as follows:

(C) The system lacked the finances to adequately address complaints by students and staff which has greatly contributed to the breakdown in student’s and employee’s trust in the system’s ability to ~~handle~~ address complaints of discrimination.

2) Amends Section 70921 to include a definition of a civil rights compliant:

*(h) A “civil rights complaint” is any complaint made to a college of a potential violation of Title IX of the Education Amendments of 1972 (20 U.S.C. Sec. 1681, et seq.), California Code of Regulations Title 5, Division 6, chapter 10, subchapter 5, Federal Title VI, Federal Title VII, Federal Title VIII (Fair Housing Act), ADA/504, the Violence Against Women Act § 304 (VAWA), the California Fair Employment and Housing Act (FEHA), or California Education Code Sections 66281.4, 66281.5, 66281.8, 67385, 67385.7, and 67386.*

3) Amends Section 70922, subdivision (a) to reflect an implementation date of one year from the data of an appropriation by the Legislature:

*(a) Within one calendar year of an appropriation by the Legislature for this express purpose, ~~On or before June 1, 2027, and every three years thereafter,~~ the board of governors shall enter into a three-year contract with a managing entity to administer on behalf of the California Community Colleges external resolution services for civil rights compliance. The three-year contract shall not be subject to the competitive bidding process outlined in Sections 10339 and 10340 of the Public Contract Code. The contract shall comply with the requirements established pursuant to this chapter.*

- 4) Amends Section 70922, subdivision (b), paragraph (1), subparagraph (a) to include the Violence Against Women Act as incorporated into the Clery Act to the list of laws that the nondiscrimination policy should include. *Amends to read as follows:*

A) The policy shall include federal and state nondiscrimination laws and regulations, including, but not limited to, Subchapter 5 (commencing with Section 59300) of Chapter 10 of Division 6 of Title 5 of the California Code of Regulations, Title IX of the federal Education Amendments of 1972 (20 U.S.C. Sec. 1681 et seq.), Title VI, Title VII, and Title VIII of the federal Civil Rights Act of 1964 (42 U.S.C. Sec. 2000d et seq., 42 U.S.C. Sec. 2000e et seq., and 42 U.S.C. Sec. 3601 et seq.), Section 504 of the federal Rehabilitation Act of 1973 (29 U.S.C. Sec. 794), the California Fair Employment and Housing Act (Part 2.8 (commencing with Section 12900) of Division 3 of Title 2 of the Government Code), *the Violence Against Women Act (VAWA) § 304, as incorporated into the Clery Act* and Sections 66281.4, 66281.5, 66281.8, 67385, 67385.7, and 67386.

- 5) Amends Section 70922, subdivision (b), paragraph (2) to read as follows:

(2) *A pool of well-trained individuals available to oversee and conduct, ~~Conducting,~~* in coordination with the Title IX coordinator for a community college district, full-service grievance procedures for all Title IX and sexual harassment complaints filed, pursuant to Section 66281.8, by students and employees of a community college maintained by the community college district. These procedures shall include intake, supportive measures, investigations, live hearings, formal and informal resolutions, and appeals of Title IX complaints. ~~Appeals shall be handled in collaboration with the chancellor's office pursuant to Section 70927.~~

- 6) Amends Section 70922, subdivision (b), paragraph (4) to include investigators. Amends to read as follows:

(4) Providing access to trauma-informed *investigators*, advocates, advisors, process facilitators, and decisionmakers for the grievance and complaint processes and procedures

- 7) Amends and Adds to Section 70922, subdivision (b), paragraph (7) and (8) to read as follows:

(7) Offering complainants ~~and respondents~~ referrals to advocacy and support services.

(8) *Offer respondents referrals to support services.*

- 8) Amends Section 70922, subdivision (b), paragraph (9) and paragraph 10 to read as follows:

(9) ~~(8)~~ Developing and implementing *an annual* training for the Title IX coordinators for community college districts on the nondiscrimination policy described in paragraph (1) and prevention strategies. The curriculum of the *annual* training shall satisfy all of the following:

(A) Be developed and delivered to each community college district Title IX coordinator with *mandated annual* recertification cycles.

(B) Include modules on trauma-informed practices, cultural competency, due process, and California-specific legal requirements.

(C) Have a flexible modality for both in-person and virtual completion of the training.

(D) Be annually updated to reflect changes in federal and state laws and regulations and in best practices, including, but not limited to, those described in subparagraph (C) of paragraph (1), and to address patterns of occurrences of discrimination incidents on campus.

(10) ~~(9)~~ Assisting the chancellor's office in developing *an annual* campus discrimination prevention training program for students and employees. This training program shall include all of the following:

(A) Required bystander intervention training, policy awareness training, *affirmative consent*, and primary prevention training.

(B) An approach of intersectionality that calls for a pursuit of culturally relevant programs and practices that name and meaningfully consider how students and employees with different characteristics, including, but not limited to, different races, national origins, gender identities, socioeconomic classes, sexual orientations, and abilities, interact with each other.

(C) Training that contains feedback loops to determine whether the training is having the intended effect.

(D) Training that complies with Section 67385.7.

(E) Annual updates to respond to patterns of discrimination occurrences based on complaints processed pursuant to paragraphs (2) and (3).

(F) Modalities offered in-person and online.

9) Amends Section 70922, subdivision (b), paragraph (17), subparagraph (I) to read as follows:

(I) The name of the person assigned to investigate the complaint, and the name of the person assigned to implement any supportive measures in response to the complaint, *and any advisors, if applicable*.

10) Removes language from Section 70922 subdivision (c), paragraph (1) to remove the ability for the Board of Governors to modify the nondiscrimination policy as provided by the managing entity.

(c) (1) The board of governors shall approve ~~and annually update~~ a nondiscrimination policy developed and recommended by the managing entity pursuant to paragraph (1) of subdivision (b).

11) Removes the term external from Section 70922, subdivision (d), paragraph (2). Amends to read as follows:

(2) Maintaining a list of ~~external~~ investigators, hearing officers, and decisionmakers to assist the managing entity in performing the services described in subdivision (b). The managing entity shall be responsible for training and maintaining work product standards that ensure that the quality of work produced by investigators, hearing officers, and decisionmakers

matches the quality of work of those directly employed by the managing entity. All work conducted shall be trauma informed and aligned with the nondiscrimination policy created pursuant to subdivision (b).

12) Removes from Section 70922, subdivision (d), paragraph (4). Amends as follows:

~~(4) Maintaining an up-to-date network of advocacy organizations for complainant and respondent referrals for support services within each county of the state.~~

13) Amends Section 70922, subdivision (d), paragraph (5), subparagraph (B) to read as follows:

(B) The January report described in clause (i) shall include an evaluation of the cost of the services provided pursuant to subdivision (b) by the managing entity, and whether any additional costs are required in the *current or* subsequent fiscal year to maintain those services. If *financial* ~~additional staff or~~ resources are needed, the board of governors shall make a request for the additional staffing or resources, as applicable, in compliance with the policies established for making budgetary ~~requests~~*changes during the May Revise in the annual budget act.* ~~for the California Community Colleges.~~

14) Amends Section 70922, subdivision (e), paragraph (2), subparagraph (B), (E), (H), and (I) to read as follows:

(B) A record of managing *all procedures related to* 500 college-based federal Title IX or sexual harassment complaints annually, with the capacity to scale to more than 1,000 complaints annually.

(E) The ability to provide in-person *or virtual* advisors for complainants and respondents in the state.

(H) The ability *and a proven track record* to complete a high volume of resolutions in alignment with institutional timelines for prompt resolution.

(I) The ability to coordinate with more than 100 potential clients simultaneously, to keep community college district Title IX coordinators apprised of progress, and to engage in consultation, as necessary, to ensure local control, shared governance, and incorporation of the local culture and ~~mission~~ *moral* imperatives for each individual client.

15) Amends Section 70922, subdivision (f), paragraph (3) to read as follows:

(3) A ~~biannual~~ *twice a year* fee structure for the payment of services rendered by the managing entity. Payment for services rendered by the managing entity shall be provided by the chancellor's office ~~from the External Resolution Services Fund established pursuant to Section 70923~~*from funds apportioned by the Legislature in the annual budget act.*

16) Amends Section 70922, subdivision (g) to read as follows:

(g) Upon entering into a contract with the board of governors pursuant to subdivision (a), the managing entity shall ~~immediately~~ begin offering the services described in subdivision (b) to community college districts *pursuant to the start date agreed upon in the contract.*

17) Removes Section 70923 and Section 70924 from the bill.

18) Replaces Section 70923 with the following language:

*70923. (a) For the 2026-2027, one hundred million is hereby appropriated from the general fund for the purpose of providing funding for the first year of the three-year contract entered into by the Board of Governors with a managing entity to administer on behalf of the California Community Colleges external resolution services for civil rights compliance, pursuant to Section 70922.*

*(b) Beginning on September 1, 2026 and each September thereafter, the Board of Governors in collaboration with the managing entity shall submit a budget request to fund the contract and services pursuant to Section 70922. The budget request shall be made in compliance with the policies established by the California Community colleges for making budgetary requests.*

*(e) The budget requested by the California Constitution to be submitted by the Governor each regular session of the legislature shall take into consideration the cost of the three-year contract entered into by the Board of Governors, pursuant to Section 70922 and shall make an annual apportionment to fund the budget request as submitted pursuant to subdivision (b) of this section.*

*(f) Beginning in 2027 and annually each year thereafter, the Chancellor of the California Community Colleges shall annually present during a public hearing of the Senate Budget Subcommittee on Education and in a public hearing of the Assembly Budget Subcommittee on Education, if necessary, the changes in the fiscal cost of the contract as submitted by the managing entity pursuant to paragraph(B) of subdivision (d) of Section 70922.*

19) Amends Section 70925 subdivision (a) and removes subdivision (b) and (c) to read as follows:

~~(a) To comply with Section 66270, a governing board shall, within a timeframe as designated by the Board of Governors and the managing entity, within 30 days of receiving from the managing entity a nondiscrimination policy approved by the board of governors pursuant to subdivision (c) of Section 70922, vote to adopt the nondiscrimination policy approved by the board of governors pursuant to subdivision (c) of Section 70922 policy.~~

~~(b) A governing board that has not adopted the nondiscrimination policy described in subdivision (a) within the 30-day timeframe shall be subject to a fine imposed by the board of governors of up to one thousand dollars (\$1,000) for each day after those 30 days in which the governing board has not adopted the policy. Notwithstanding any other law, the fine shall be withheld from the apportionments made to the community college district from the State School Fund after April 15 of the fiscal year in which the violation occurred.~~

~~(e) Funds withheld by the board of governors pursuant to subdivision (b) shall be deposited into the External Resolution Services Fund established pursuant to Section 70923.~~

20) For purposes of section 70926 removes the term “Title IX coordinator” and replaces it with “civil rights coordinator.”

21) Amends Section 70926, subdivision (a) to read as follows:

a) Notwithstanding any other law, to ensure compliance with Section 66270, *one academic year after the Legislature appropriates funding for Section 70922, on or before July 1, 2027*, a community college district shall designate a staff person as a ~~Title IX~~ *civil rights* coordinator. The ~~Title IX~~ *civil rights* coordinator shall not have duties assigned other than those duties outlined in this section.

22) Removes Section 70927 from the measure.

Makes technical and conforming changes.

**ARGUMENTS IN SUPPORT:** The Commission on the Status of Women and Girls writes in support:

Sexual violence disproportionately impacts women at higher rates than men, with female college students between the ages of 18 and 24 being 74 percent or three times more likely to experience sexual violence, according to the National Crime Victimization survey analyzed by Washington State researchers. In addition to serious physical and psychological harm, this violence can further impact women's academic journeys, resulting in setbacks, leaves of absence, and even complete withdrawal from educational programs. AB 1730's intention to enact several recommendations from the 2025 gender equity report, therefore, supports the need to take stronger steps to tackle preventing, reducing, and directly addressing sexual violence happening on community college campuses.

**ARGUMENTS IN SUPPORT (IF AMENDED):** The Faculty Association of California Community College (FACCC) supports this bill but recommends that the bill provide a more "explicit funding mechanism" and that faculty unions be included as partners in the development and delivery of training. (Note: the FACCC letter was written on April 8, so it is not clear if the proposed amendments will move them to an unqualified position of support.)

**REGISTERED SUPPORT / OPPOSITION:**

**Support**

California Commission on the Status of Women and Girls  
Faculty Association of California Community Colleges (if amended)

**Opposition**

None on file

**Analysis Prepared by:** Tom Clark / JUD. / (916) 319-2334