
THIRD READING

Bill No: AB 1540
Author: Mark González (D), et al.
Amended: 8/27/26 in Senate
Vote: 27 - Urgency

SENATE EMERGENCY MGT. COMMITTEE: 7-1, 6/23/26
AYES: Stern, Allen, Ashby, Blakespear, Grayson, Pérez, Rubio
NOES: Seyarto
NO VOTE RECORDED: Dahle

SENATE HEALTH COMMITTEE: 10-0, 7/1/26
AYES: Weber Pierson, Valladares, Caballero, Durazo, Gonzalez, Grove,
Menjivar, Padilla, Pérez, Smallwood-Cuevas
NO VOTE RECORDED: Rubio

SENATE APPROPRIATIONS COMMITTEE: 5-1, 8/13/26
AYES: Cervantes, Cabaldon, Grayson, Richardson, Wahab
NOES: Seyarto
NO VOTE RECORDED: Dahle

ASSEMBLY FLOOR: 64-8, 5/27/26 - See last page for vote

SUBJECT: 988 Suicide & Crisis Lifeline: LGBTQ+ youth

SOURCE: California Alliance of Child and Family Services
Equality California

DIGEST: This bill directs the California Health and Human Services Agency (CHHSA) to annually determine whether an adequate specialized LGBTQ+ suicide prevention hotline is activated by the federal government under the 988 Suicide and Crisis Lifeline (988) and allows CHHSA to make a request to the federal government for a state-implemented 988 “Press 3” option, as specified.

Senate Floor Amendments of 8/27/26 streamline state entities’ functions in requesting that the federal government allow the state-implemented “Press 3”

option, make related technical, clarifying and conforming changes, and require implementation of the bill to be subject to an appropriation by the Legislature and other specified conditions.

ANALYSIS:

Existing federal law establishes the National Suicide Hotline Designation Act, which designates “988” as the universal, three-digit dialing code for the National Suicide Prevention Lifeline (now known as the 988 Suicide and Crisis Lifeline) maintained through the federal Substance Abuse and Mental Health Services Administration (SAMHSA).

Existing state law:

- 1) Designates Governor’s Office Emergency Services (Cal OES) as the lead state agency responsible for addressing natural, technological, or man-made disaster and emergencies, including activities necessary to prevent, respond to, recover from, and mitigate the effects of emergencies and disasters to people and property.
- 2) Establishes, pursuant to AB 988 (Bauer-Kahan, Chapter 747, Statutes of 2022), the Miles Hall Lifeline and Suicide Prevention Act, to implement the national 988 system in California, and creates the 988 State Suicide and Behavioral Health Crisis Services Fund to receive revenue generated by a specified surcharge on telephone access lines.
- 3) Requires Cal OES to implement and oversee the technology infrastructure, coordination, and transfer of calls between 988, 911, and behavioral health crisis services.

This bill:

- 1) Makes numerous legislative findings and declarations for purposes of this bill.
- 2) Requires the CHHSA to annually determine whether an adequate specialized LGBTQ+ suicide prevention hotline is activated by the federal government under 988.
- 3) Specifies the factors CHHSA is required to consider when making the determination in 2) above.
- 4) Authorizes CHHSA to make the request to SAMHSA for a state-implemented “Press 3” option under 988, as specified.

- 5) Provides that CHHSA and Cal OES shall ensure that the “Press 3” technologies are available in the state.
- 6) Specifies dates by which a qualified entity is required to become a “988 center” and a “designated 988 center,” including obtaining designation from the Department of Health Care Services (DHCS), as specified.
- 7) Requires the provisions in this bill to be implemented if all of the following conditions are met:
 - a) The Legislature makes an appropriation,
 - b) Cal OES obtains and maintains federal approvals to enable a “Press 3” option, and,
 - c) CHHSA determines other federal funding sources are not jeopardized.
- 8) Contains an urgency clause.

Background

988. According to SAMHSA, 988 is a phone, chat, and text service that provides free and confidential support to people in suicidal crisis or mental health related distress 24 hours a day, 7 days a week, across the U.S. The network consists of more than 200 local, independent, and state crisis centers staffed with skilled, trained crisis counselors. 988 offers specialized services for Spanish-language speakers and people who are deaf or hard of hearing, and connects veterans, service members, and their families to the Veterans Crisis Line for tailored support. 988 also uses Language Line Solutions to provide interpretation to callers in more than 240 additional languages.

In September 2022, Governor Newsom signed AB 988 to ensure and expand services for Californians experiencing a behavioral health crisis. When Californians dial 988, they are directed to one of 12 crisis call centers. The call is routed based on the caller’s area code. If a local crisis center is unable to take the call, the caller is automatically routed to a national backup crisis center.

The role of Cal OES. Cal OES is required to verify 988 technology allows for transfers between 988 centers as well as between 988 centers and 911 public safety answering points, commonly known as dispatch centers. Cal OES indicates that all 988 centers have the capability to transfer calls to other 988 centers and to and from 911 dispatch centers. Cal OES has validated this interoperability through

controlled test calls and successful live transfers. According to Cal OES, these efforts confirm that both the technical capability and functional interoperability required under statute have been established.

Cal OES reports that it does not anticipate any impact on 988 and 911 interoperability related to deployment of the statewide Next Generation (NG) 911 system. According to Cal OES, moving all dispatch centers to NG 911 from the existing legacy 911 system will further improve the ability of dispatchers to transfer and receive calls with 988 centers. Cal OES indicates that it also continues to work with 988 providers on their modernization and technology needs and will ensure any buildout of 988 technology sustains or improves compatibility with NG 911. Ongoing work will continue to focus on strengthening consistency and operational protocols across systems.

Federal Changes. Beginning in 2022, under a pilot program, pressing “3” after dialing 988 directed a caller to an LGBTQ+ specific crisis line. The federal government ended support for the 988 “Press 3” option on July 17, 2025, eliminating the service nationwide. According to a letter dated June 9, 2026, from SAMHSA, the federal 2026 Labor and Health and Human Services Appropriations Act directs SAMHSA to restore \$33.1M for Specialized Services for LGBTQ+ Youth, including the 988 “Press 3” option. Specifically, SAMHSA is required to provide specialized services for LGBTQ+ youth, including training for existing counselors in LGBTQ+ youth cultural competency and the establishment and operation of an Integrated Voice Response to transfer LGBTQ+ youth to a specialty organization. SAMHSA notes in the letter that it “is currently assessing the most appropriate approach to implementing this congressional directive for the “Press 3” option....[and] regardless, the 988 Lifeline will continue to serve all callers, providing 24/7 access to skilled, caring, and culturally competent crisis counselors for individuals experiencing suicidal, substance use, or mental health crises.”

This bill establishes a process to provide a state-implemented 988 “Press 3” option, subject to specified conditions and an appropriation by the Legislature.

FISCAL EFFECT: Appropriation: No Fiscal Com.: Yes Local: No

According to the Senate Appropriations Committee:

- Cal OES estimates initial costs of \$1.79 million and \$791,000 ongoing to support 3.0 permanent positions (988 State Suicide and Behavioral Health Crises Services Fund (988 Fund)). This estimate includes a one-time cost of up

to \$1 million for telecommunications infrastructure. Total costs will ultimately depend on the number of 988 centers established to meet statewide demand.

- According to CHHSA, the agency intends to delegate the bill's implementation to the DHCS. DHCS estimates total costs of \$6.11 million in Fiscal Year (FY) 2027-28 and \$4.00 million annually ongoing (988 Fund), which includes:
 - Contracting: \$4 million initially and \$2 million ongoing to integrate the bill's requirements into current 988 processes, and to support specialized routing, training, reporting, and performance standards for statewide consistency across 988 crisis centers.
 - Personnel: \$2.11 million in FY 2027-28 and \$2.00 million ongoing for 12.0 permanent personnel years (PYs). DHCS reports that these additional resources are required for an expanded workload that existing staff cannot absorb. These new responsibilities include managing the application, selection, and funding process for qualified entities; providing contract oversight, technical assistance, and stakeholder engagement; integrating the "Press 3" option into the existing 988 framework while ensuring alignment with 911 and mobile crisis services; and conducting the legal analysis required to ensure compliance with federal regulations.

Staff notes that the 2026-27 Budget Act augments funding and provides 8.0 PYs to DHCS to support 988 California and implementation of the Behavioral Health Crisis Continuum (988 Fund). Specifically, it allocates \$25.9 million in FY 2026-27, \$25.8 million annually from FY 2027-28 through FY 2029-30, and \$4.4 million annually ongoing.

SUPPORT: (Verified 8/27/26)

California Alliance of Child and Family Services (co-source)

Equality California (co-source)

Alameda County Office of Education

All for Kids

Alliance College-Ready Public Schools

Alliance for Children's Rights

American Foundation for Suicide Prevention

Behavioral Health Services Oversight and Accountability Commission

Beverly Hills Synagogue

Cal Voices

California Academy of Child and Adolescent Psychiatry

California Association of Marriage and Family Therapists
California Association of School Psychologists
California Association of Social Rehabilitation Agencies
California Commission on the Status of Women and Girls
California Democratic Party Rural Caucus
California Family Resource Association
California Federation of Teachers
California Fire Chiefs Association
California League of United Latin American Citizens
California Primary Care Association
California School-Based Health Alliance
California Youth Empowerment Network
Child Abuse Prevention Center
City of Alameda
County Behavioral Health Directors Association
County of Santa Clara
County Welfare Directors Association of California
Culver City Democratic Club
Democrats for Israel Los Angeles
Didi Hirsch Mental Health Services
Disability Rights California
Drug Policy Alliance
El/La Para TransLatinas
Fire Districts Association of California
Hadassah, The Women's Zionist Organization of America, Inc.
Health Officers Association of California
Hillel of San Diego
Hmong Innovating Politics
Indivisible CA: StateStrong
Jewish California
Jewish Center for Justice
Jewish Community Center Federation of San Luis Obispo
Jewish Community Relations Council Santa Barbara County
Jewish Community Relations Council Bay Area
Jewish Community Relations Council Jewish Long Beach
Jewish Council for Public Affairs
Jewish Democratic Club of Marin
Jewish Family & Community Services East Bay
Jewish Family & Children's Service of Long Beach and Orange County
Jewish Family Service of San Diego

Jewish Family Service of the Desert
Jewish Family Services of Silicon Valley
Jewish Federation Bay Area
Jewish Federation of Greater Santa Barbara
Jewish Federation of Orange County
Jewish Federation of the Desert
Jewish Federation of the Greater San Gabriel and Pomona Valleys
Jewish Partisan Educational Foundation
Jewish Silicon Valley
John Burton Advocates for Youth
LGBTQ+ Inclusivity, Visibility, and Empowerment
Lieutenant Governor Eleni Kounalakis
Los Angeles County
Los Angeles LGBT Center
Los Angeles Unified School District
Lyon-Martin Community Health Services
Mental Health America of California
Multi-Faith ACTION Coalition
National Alliance on Mental Illness California
National Center for Youth Law
National Council of Jewish Women San Francisco
National Health Law Program
Parents, Families, and Friends of Lesbians and Gays San Jose/Peninsula
Planned Parenthood Affiliates of California
Prevent Child Abuse California
Safe Kids California
San Diego LGBT Community Center
San Francisco AIDS Foundation
Santa Monica Democratic Club
Seneca Family of Agencies
Simon Wiesenthal Center
United Nations Association of California
Viet Voices

OPPOSITION: (Verified 8/27/26)

California Family Council
California Teachers Supporting Gender Non-Conforming Youth
Californians United for Sex-Based Evidence in Policy and Law
Democrats for an Informed Approach to Gender
International Foundation for Therapeutic and Counselling Choice

Lesbians Advocating for a Resilient Future
 LGB Alliance USA Foundation
 Our Duty-USA
 Save Glendora Schools
 Women Are Real

ARGUMENTS IN SUPPORT: In support of this bill, the co-source, California Alliance of Child and Family Services and Equality California write that, “Given the disproportionate risk of suicide for LGBTQ+ individuals, queer youth need and deserve specialized suicide prevention services. AB 1540 provides a much-needed solution by re-establishing the 988 “Press 3” program that successfully helped many LGBTQ+ individuals before the federal government eliminated the program. AB 1540 also incorporates amendments to ensure that the State will not duplicate efforts, should the federal government restart the “Press 3” line nationally. AB 1540 is a life-saving bill, ensuring that all LGBTQ+ youth in California, once again, have access to critical and lifesaving suicide and crisis intervention.”

ARGUMENTS IN OPPOSITION: In opposition to this bill, Our Duty-USA writes that, “The federal government’s decision to end LGBTQ+-specialized routing reflects a policy judgment that all callers in crisis should receive the same evidence-based crisis intervention services rather than being sorted by identity category. Whether one agrees with that policy or not, California’s response should be to strengthen general 988 infrastructure for all youth in crisis, not to recreate an ideologically directed subnetwork that routes minors to organizations whose primary mission is LGBTQ+ affirmation.”

ASSEMBLY FLOOR: 64-8, 5/27/26

AYES: Addis, Aguiar-Curry, Ahrens, Alanis, Alvarez, Arambula, Ávila Fariás, Bains, Bauer-Kahan, Bennett, Berman, Boerner, Bonta, Bryan, Calderon, Caloza, Carrillo, Connolly, Davies, Elhawary, Flora, Fong, Gabriel, Garcia, Gipson, Jeff Gonzalez, Mark González, Haney, Harabedian, Hart, Irwin, Jackson, Kalra, Krell, Lee, Lowenthal, McKinnor, Muratsuchi, Nguyen, Ortega, Pacheco, Papan, Patel, Pellerin, Petrie-Norris, Quirk-Silva, Ramos, Ransom, Michelle Rodriguez, Rogers, Blanca Rubio, Schiavo, Schultz, Sharp-Collins, Solache, Soria, Stefani, Valencia, Wallis, Ward, Wicks, Wilson, Zbur, Rivas
NOES: DeMaio, Ellis, Hadwick, Johnson, Macedo, Patterson, Sanchez, Tangipa
NO VOTE RECORDED: Castillo, Chen, Dixon, Gallagher, Hoover, Lackey, Celeste Rodriguez, Ta

Prepared by: Cassie Royce / E.M. /
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