
SENATE COMMITTEE ON APPROPRIATIONS

Senator Anna Caballero, Chair
2025 - 2026 Regular Session

AB 1363 (Stefani) - Protective orders: Wyland's Law

Version: July 10, 2025

Urgency: No

Hearing Date: August 29, 2025

Policy Vote: JUD. 13 - 0, PUB. S. 6 - 0

Mandate: No

Consultant: Liah Burnley

Bill Summary: Authorizes DOJ, subject to an appropriation, to establish, or contract with a vendor to establish, an automated protected person information and notification system to provide a petitioner or protected person in a protective order case with automated access to information maintained in the CARPOS, as specified.

***** ANALYSIS ADDENDUM – SUSPENSE FILE *****

The following information is revised to reflect amendments
adopted by the committee on August 29, 2025

Fiscal Impact:

- DOJ anticipates a fiscal impact of approximately \$3 million or less (General Fund). DOJ notes implementation of this bill will be dependent upon the appropriation of funds. The DOJ will be unable to absorb the costs to comply with or implement the requirements of the bill within existing budgeted resources. Electronic transmittal of the records will be managed through the California Law Enforcement Telecommunications System (CLETS). The Information Security Branch (ISB) within DOJ's Office of General Counsel would be responsible for supporting the Information Security Programs for all CLETS and California Justice Information access requests. To address the increase in workload, ISB will require 1.0 Information Technology Specialist II and 1.0 Information Technology Specialist I beginning on January 1, 2027 and ongoing. This bill will have an impact to the General Fund. The Tort and Condemnation Section (TORT), within the Civil Law Division anticipated an increase in workload representing BOF in lawsuits arising out of a failure to protect or discharge new statutory duties and to consult with BOF on related matters upon the enactment of AB 1363. TORT will require the following resources in each fiscal year beginning January 1, 2026: FY 2025-26: 100 Deputy Attorney General Supervisor (SDAG) hours and 100 Deputy Attorney General (DAG) hours; Ongoing: 200 SDAG hours and 200 DAG hours.

To implement the mandates of AB 1363, the Division of Law Enforcement (DLE), Bureau of Firearms (BOF) would require the following resources in FY 2025-26:

- 10 overtime hours for one Associate Governmental Program Analyst (AGPA) in the Firearm Application Review Unit (FARU) to attend joint application development (JAD) sessions.
- 30 overtime hours for one AGPA in FARU to conduct user acceptance testing (UAT) and enter transactions to ensure information is being checked against California Restraining and Protective Order System (CARPOS) and sent to

CJIS.

- 20 overtime hours for two AGPAs in the Customer Support Center (CSC) to attend JAD sessions.
- 60 overtime hours for two AGPAs in the CSC to conduct UAT and enter transactions to ensure information is being checked against CARPOS and sent to CJIS.
- Additional ongoing funding will also be required for Deputy Attorney General (DAG) consultation costs to consult and review information prior to releasing any BOF records to CJIS for storing, releasing and uploading to CARPOS. The billable rate is \$228 per hour for 10 DAG hours annually.

AB 1363 would require that a record demonstrating receipt of information about a protective order maintained by DOJ is a public record not exempt from disclosure. While it is unknown what the volume of requests would be, the assumption is that this type of PRA request would be publicized and encouraged for individuals to utilize. The DOJ estimates 700 requests to be worked per business day (175,000 is half of DOJ's annual number of active records in the system divided by about 250 business days in the year), if 1% of requests were submitted through a PRA request, that would amount to 1,750 new requests per year that would require about 2.25 hours each to process.

To implement the mandates of this bill, the Regulations, Training, and PRA Section, within CJIS, would need the following resources:

- 2.0 Associate Governmental Program Analyst (AGPA) – Permanent beginning 1/1/2026 The AGPAs would process PRA requests related to a 'Wyland's Law Records Request', including, request intake, tracking, routing, reviewing, redacting, drafting response letters, obtaining approvals, and disseminating responses.

To implement the mandates of this bill, JDIS would require the following resources:

- 1.0 AGPA – Permanent beginning 1/1/2026. The AGPA would act as the subject matter expert surrounding legislation related to 'Wyland's Law Record Requests', create program procedures and other internal documents for maintaining the automated protected person information and notification system, create testing scripts and scenarios for the technical testing of the automated protected person information and notification system, be responsible for drafting language to be made available to requestors, track firearm violation notices to ensure timely entry of violation messages into CARPOS, analyze data and provide statistics in response to data requests, and internal requests, and review PRAs surrounding "Wyland's Law" requests.
- 2.0 Crime Analyst (CA) II – Permanent beginning 1/1/2026. The CA IIs would complete internal and public-facing testing of the automated protected person information and notification system. Review any partial matches received from the Dealer Record of Sale (DROS) application process and compare to

active CARPOS records. Complete firearm violation entries based on partial match results. Act as the liaison between JDIS and BOF regarding firearm violation notices. Monitor the automated protected person information and notification system and work with the HDC to troubleshoot any technical errors. Assist with providing data in response to PRAs.

The California Law Enforcement Telecommunication System (CLETS) Administration Section, within ADB, would be required to onboard 27 additional courts/counties for use of CLETS and LEAWeb. The following positions would be required:

- 1.0 Information Technology Specialist (ITS) I – Permanent beginning 1/1/2026. The ITS I would perform the following duties: Process New/Upgrade CLETS applications using Cloud or Cloud related software to ensure the agency system upgrades meet the technical security requirements, provide consultation and policy/statute interpretation as it relates to system implementation/upgrade, implementation plans, testing and going live into production, participate in working sessions to assist agencies with answering questions, and research and analysis.
- 1.0 Information Technology Associate (ITA) – Permanent beginning 1/1/2026. The ITA would perform the following duties: Process New/Upgrade Service CLETS applications to ensure the agency meets the technical security requirements, troubleshoot access problems, review and maintain agreements, and make table changes as needed.

As written, AB 1363 would authorize, but not require, the DOJ to create an automated protected person information and notification system to provide automated access to information maintained in CARPOS; including, whether the department has received a record of the protective order, if the protective order has been successfully served on the restrained person and, if the restrained person has violated the protective order by attempting to purchase or acquire a firearm or ammunition while the order is in effect. The new system would need to capture restraining order data fields necessary for either inquiry matching purposes or transaction verification purposes. Personal identifiable information (PII) fields may need to be redacted from any public interface. This new system would also need to track data for the person inquiring and the record response provided to them.

The IT project required by this bill would be subject to Project Approval Lifecycle (PAL) Stage 1-4 California Department of Technology (CDT) oversight. An exemption from CDT oversight would be required to implement this bill timely. The IT system changes would require a minimum of 18 months to complete. The project effort would consist of three months of upfront planning, followed by an eight-month development effort, four months of testing, and three months of post implementation efforts. The implementation effort would require hiring additional staff and consultants.

The CJIS Applications Unit, within ADB, would require the following resources:

- 1.0 ITS I – Permanent beginning 1/1/2026. The ITS I would perform the following duties: Analysis, contracts, testing, and ongoing maintenance.
- 1.0 ITS I – Permanent beginning 1/1/2026. The ITS I would perform the following duties: Review requirements, system testing, and implementation testing.
- IT Consultant (JAVA/SQL Developer): Term 1/1/2026 – 12/31/2026. The JAVA/SQL Developer would perform the following duties: Create new system, requirements gathering and analysis, technical analysis, design, coding, unit testing, system integration testing, implementation, knowledge transfer and technical documentation.

To complete the IT system changes, ESB would need the following resources:

- 1.0 ITS I – Permanent beginning 1/1/2026 (Project Management and Oversight Section). The ITS I would perform the following duties: Oversee the project approval lifecycle planning stages 1-4, manage the software development lifecycle project phases for design, development, implementation, post implementation monitoring and project close out.
- 1.0 ITS I – Permanent beginning 1/1/2026 (Quality Assurance Enterprise Testing Office). The ITS I would perform the following duties: Participate in application development sessions and contribute to ensuring the requirements are unambiguous and testable, serve as a resource to the project team for quality assurance, review the requirements, develop test cases and test data, perform functional and regression testing, report and document all defects identified during the functional testing and regression testing, and provide ongoing system support.
- CDT Oversight Manager: Term 1/1/2026 – 1/1/2028. Oversee and ensure successful execution of the IT project. If the DOJ is required to contract with the CDT for project approval, oversight, and tracking, based on the CDT costs associated with current DOJ projects, the cost of CDT oversight is estimated to be \$23,504 per month. The total cost of CDT oversight would be an estimated \$564,096 over the length of an 18-month effort.

Author Amendments:

- Add coauthors.
- Strike provisions making the bill applicable to cases pending before January 1, 2026.

Committee Amendments:

- Strike provisions requiring a court to make information available upon request.
- Strike provisions requiring the DOJ to maintain a record demonstrating its receipt of information about a protective order.

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