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## SENATE COMMITTEE ON APPROPRIATIONS

Senator Anna Caballero, Chair  
2025 - 2026 Regular Session

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### AB 1239 (Dixon) - Human trafficking: data

**Version:** July 7, 2025

**Urgency:** No

**Hearing Date:** July 14, 2025

**Policy Vote:** PUB. S. 6 - 0

**Mandate:** Yes

**Consultant:** Liah Burnley

**Bill Summary:** AB 1239 requires the Department of Justice (DOJ) to include information concerning arrests for human trafficking on the OpenJustice Web portal.

### Fiscal Impact:

- The Department of Justice (DOJ) reports a fiscal impact of \$200,000 or less (General Fund). The department notes that implementation of this bill will be dependent upon the appropriation of funds. The DOJ will be unable to absorb the costs to comply with or implement the requirements of the bill within existing budgeted resources. AB 1239, if passed, would require DOJ to include information concerning human trafficking to be made available on the OpenJustice Web portal. DOJ would be responsible for reviewing all files sent from local law enforcement for metadata removal for publication on the portal. To address the increase in workload, the Information Security Branch within DOJ's Office of General Counsel would require one additional Information Technology Specialist I beginning on January 1, 2026 and ongoing. This bill will have an impact on the General Fund.
- Costs to law enforcement agencies (local funds, General Fund) to collect and report to DOJ information about arrests for human trafficking. Costs for each agency may not be significant for individual agencies, but will likely be significant in the aggregate. Law enforcement agencies may also incur one-time costs to update data collection systems and practices to facilitate collection and reporting of the required data. The state must reimburse these local agencies costs from the General Fund if the Commission on State Mandates determines the duties imposed by this bill constitute a reimbursable state mandate.

**Background:** Existing law requires DOJ to maintain and annually update its OpenJustice online portal. OpenJustice is a website on which DOJ publishes California criminal justice data and DOJ's annual reports that analyze the data. On OpenJustice, DOJ publishes information about arrests and arrest disposition (the outcome of an arrest), including the number of arrests for misdemeanors generally, and the number of arrests for certain felonies, including homicide, kidnapping, burglary, and certain drug offenses, among others. Arrest information is reported to DOJ by the law enforcement agencies that make the arrests.

In 2016, the Federal Bureau of Investigation's Director informed all state Statistical Analysis Centers that the FBI Uniform Crime Reporting (UCR) program would be transitioning to a National Incident-Based Reporting System only data collection by

January 1, 2021. The California DOJ embarked on a five year effort to develop and implement a new state repository, the California Incident-Based Reporting System, to house the new FBI statistical reporting format. The California Incident-Based Reporting System is a combination of the federal requirements with additional California specific data elements. The DOJ began collecting data in the California Incident-Based Reporting System in 2021. The data, starting in 2021, are a combination of both the summary and incident-based reporting formats. There is an established method for converting data into summary data for comparison and trending purposes.

**Proposed Law:** Requires the information published on the OpenJustice Web portal to include information concerning arrests for human trafficking and the number of individuals reported as a victim of human trafficking through the California Incident-Based Reporting System.

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