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## SENATE COMMITTEE ON APPROPRIATIONS

Senator Anna Caballero, Chair  
2025 - 2026 Regular Session

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### AB 1078 (Berman) - Firearms

**Version:** June 26, 2025

**Urgency:** No

**Hearing Date:** August 29, 2025

**Policy Vote:** PUB. S. 5 - 1

**Mandate:** Yes

**Consultant:** Liah Burnley

**Bill Summary:** Increases the number of firearms an individual may buy in a 30-day period from one to three and makes various changes to California's firearm statutes.

### \*\*\*\*\* ANALYSIS ADDENDUM – SUSPENSE FILE \*\*\*\*\*

The following information is revised to reflect amendments  
adopted by the committee on August 29, 2025

#### Fiscal Impact:

- The Department of Justice (DOJ) estimates a fiscal impact of approximately \$190 thousand or less (General Fund). DOJ notes that implementation of this bill will be dependent upon the appropriation of funds. DOJ will be unable to absorb the costs to comply with or implement the requirements of the bill within existing budgeted resources. The estimated expenditures for this bill cannot be funded from the Dealers' Record of Sale (DROS) Account. Current revenues are insufficient to cover the increased cost of this bill. As such, for the DOJ to fully fund the associated costs inherent with the mandates of this bill, a General Fund appropriation is required.

DOJ notes that its Division of Law Enforcement (DLE), Bureau of Firearms (BOF) would require the following overtime in FY 2025-26:

- 40 hours of overtime (OT) from 1.0 Associate Governmental Program Analyst in the Customer Support Center (CSC) to create/review business requirements (BRs), review functional requirements (FRs), attend joint application development (JAD) sessions, conduct user acceptance testing (UAT);
- 40 hours of OT from 1.0 Staff Services Analyst (SSA) in CSC to attend JAD sessions and conduct UAT;
- 44 hours of OT from 1.0 Crime Analyst Supervisor (CAS) ) in the Eligibility Clearance Unit (ECU) to create/review BRs, review FRs, attend JAD sessions, conduct UAT, modify the BOF/DROS-0003 which includes reviews, edits, routing time, uploading to R4J, and provide information to Web team to make changes to BOF site in regard to this modification;
- 3 hours of OT from 1.0 CAS in the Quality Assurance Unit (QAU) to update training materials for the new firearm prohibition and update the Firearms Prohibiting Categories list;

- 15 hours of OT from 1.0 CAS in the QUA to update training materials;
- 20 hours of OT from 1.0 Crime Analyst (CA) in ECU to attend JAD sessions and conduct UAT;
- 70 hours of OT from 2.0 Field Representatives (FR) in the Regulation Compliance Unit to update procedures and inspection documents with new requirements specified in AB 1078; and,
- Additionally, DLE would required funding in FY 2025-26 for Deputy Attorney General (DAG) consultation costs.

DOJ also notes that its California Justice Information Services (CJIS) Division would necessitate system modification and enhancement to existing systems. The CJIS Division estimates a four-month implementation project. This effort would consist of two weeks of upfront planning, followed by six weeks of development effort, four weeks of testing, and four weeks of post implementation efforts. The following resources would also be required:

- Java/SQL Developer Consultant – FY 2025-26, \$100,000 (500 hours at \$200/hour). The JAVA/SQL Developer would be responsible for developing system changes in DROS, DES, CFIS Batch, CFGI, CFIS Database and JES. The consultant would update any technical documentation, unit test and fix defects, and provide post implementation support; and,
  - Systems Analyst Consultant – FY 2025-26, \$60,000 (300 hours at \$200/hour). The Consultant would gather requirements, document functional requirements, update use cases and process workflows, update report specifications, test, log defects and provide user acceptance testing support.
- Unknown, potentially significant costs to the state funded trial court system (Trial Court Trust Fund, General Fund) to the courts to hear cases arising from this bill. This bill adds additional bases upon which a licensing authority may deny a person's application for a CCW license. Existing law permits a person whose CCW application is denied to seek court review of the licensing authority's decision. As described in more detail in the policy committee analyses, this bill may result in additional trial court costs to the extent that cases are brought to litigate its constitutionality. The fiscal impact of this bill to the courts will depend on many unknowns, including the numbers of people charged with an offense and the factors unique to each case. An eight-hour court day costs approximately \$10,500 in staff in workload. This is a conservative estimate, based on the hourly rate of court personnel including at minimum the judge, clerk, bailiff, court reporter, jury administrator, administrative staff, and jury per-diems. If court days exceed 10, costs to the trial courts could reach hundreds of thousands of dollars. While the courts are not funded on a workload basis, an increase in workload could result in delayed court services and would put pressure on the General Fund to fund additional staff and resources and to increase the amount appropriated to backfill for trial court operations.

- Costs of an unknown but potentially significant amount to local law enforcement agencies (local funds, General Fund) that issue CCW licenses, typically county sheriffs' offices and city police departments. This bill will increase workload of local law enforcement agencies, particularly in areas with a high proportion of non-residents seeking CCW licenses. The state must reimburse these costs from the General Fund if the Commission on State Mandates determines the duties imposed by this bill constitute a reimbursable state mandate.

**Committee Amendments:** Provide that a license shall not be issued if the applicant *knowingly* provides any inaccurate or incomplete information in connection with an application for a license or a renewal or application to amend a license.

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