### SENATE RULES COMMITTEE

Office of Senate Floor Analyses

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### THIRD READING

Bill No: AB 105 Author: Gabriel (D) Amended: 9/8/25 in Senate Vote: 21- Urgency

ASSEMBLY FLOOR: 53-17, 3/20/25 - See last page for vote

**SUBJECT:** Budget Acts of 2021, 2023, 2024, and 2025

**SOURCE:** Author

**DIGEST:** This bill is a Budget Bill Junior associated with Budget Acts of 2025 and prior years. This bill makes technical and substantive changes to the Budget Acts.

**ANALYSIS:** This bill amends the 2025 and prior year Budget Acts to implement the 2025 budget agreement between the Legislature and the Administration.

#### K-12 Education

- 1) Increases funding for the Expanded Learning Opportunities Program by \$81.3 million Proposition 98 General Fund, bringing the Rate 2 rate to \$1,575.
- 2) Updates federal fund expenditure authority to align with the updated federal grant award amounts.
- 3) Makes technical changes for California State Preschool to ensure that State Preschool contractors can implement prospective pay without impacting the 15 percent administrative costs limit set in existing law.
- 4) Makes conforming changes for California State Preschool Program providers that are aligned to the recent bargaining agreement with Child Care Providers United.

- 5) Re-appropriates \$5.6 million Proposition 98 General Fund for augmentation to Classified School Employee Summer Assistance Program.
- 6) Re-appropriates \$600,000 Proposition 98 General Fund to the Marin County Office of Education to support the implementation of the Literacy Instruction Professional Development program.

## **Higher Education**

- 7) Increases the expenditure authority for the California Student Aid Commission to administer the Public Interest Attorney Loan Repayment Program to \$1.2 million.
- 8) Updates federal fund expenditure authority to align with the updated federal grant award amounts.
- 9) Appropriates \$87.5 million Proposition 2 Funds for the Cabrillo Community College District Intersegmental Student Housing Project with University of California, Santa Cruz.

#### Resources

- 10) Pursuant to the Safe Drinking Water, Wildfire Prevention, Drought Preparedness, and Clean Air Bond Act of 2024 (Proposition 4), appropriates \$3.2 billion for purposes related to the bond.
  - a) Appropriates a total of \$1.2 billion from Chapter 2. Safe Drinking Water, Drought, Flood, and Water Resilience, and among other things, includes:
    - i) \$183 million to the State Water Resources Control Board (SWRCB) for water quality and clean, safe, reliable drinking water.
    - ii) \$153 million to SWRCB for water recycling and reuse.
    - iii)\$231.5 million to the Department of Water Resources (DWR) for the Dam Safety and Climate Resilience Local Assistance Program.
    - iv) \$123.4 million to DWR for the Flood Control Subventions Program.

- v) \$148 million to DWR and the California Natural Resources Agency (CNRA) for the Salton Sea Management Program.
- b) Appropriates a total of \$400.5 million from Chapter 3. Wildfire and Forest Resilience, and among other things, includes:
  - i) \$90 million for regional projects (\$30 million for the Department of Forestry and Fire Protection (CalFire); \$45 million for the Sierra Nevada Conservancy; and \$15 million for the Santa Monica Mountains Conservancy).
  - ii) \$82.2 million to CalFire for the Forest Health Program.
  - iii)\$33.4 million to the Department of Parks and Recreation (Parks) for forest health and watershed improvement projects.
  - iv) \$81.1 million to CalFire for local fire prevention grants, including the following:
    - (1)\$2.5 million for the California Conservation Corps;
    - (2)\$2 million for Local Conservation Corps;
    - (3)\$1.5 million for the Future Fire Academy; and,
    - (4)\$4 million for the Forestry and Fire Recruitment Program.
  - v) \$30 million to CalFire for fuel reduction, structure hardening, defensible space, reforestation, or targeted acquisitions to improve forest health and fire resilience, of which \$20 million is for counties in southern California.
  - vi) \$23.3 million to CalFire for wildfire ignition technology as follows:
    - (1)\$16.8 million for satellite technology;
    - (2)\$5 million for AlertCA camera network; and,
    - (3)\$1.2 million for a CalFire study on autonomous flight technologies.

- c) Appropriates a total of \$266.9 million from Chapter 4. Coastal Resilience, and among other things, includes:
  - i) \$63 million to the State Coastal Conservancy for coastal resilience projects.
  - ii) \$40.5 million for the San Francisco Bay Restoration Authority and San Francisco Bay Conservancy Program.
  - iii) \$33 million to the State Coastal Conservancy for coastal and combined flood management projects and activities for developed shoreline areas.
  - iv) \$24 million to the California Department of Fish and Wildlife for parental salmon tagging and climate-ready fisheries management.
  - v) \$12 million to the Ocean Protection Council for the restoration and management of kelp ecosystems and the protection and restoration of island ecosystems.
- d) Appropriates a total of \$109.8 million from Chapter 5. Extreme Heat Mitigation, and among other things, includes:
  - i) \$23.1 million to the Governor's Office of Land Use and Climate Innovation for the Extreme Heat and Community Resilience Program.
  - ii) \$46.8 million to CNRA for the Urban Greening Program.
  - iii)\$37.6 million to the California Department of Food and Agriculture (CDFA) for fairground upgrades.
- e) Appropriates a total of \$389.8 million from Chapter 6. Biodiversity and Nature-Based Solutions, and among other things, includes:
  - i) \$256 million to the Wildlife Conservation Board for actions to protect and enhance fish and wildlife resources and habitat and achieve biodiversity, public access, and conservation goals, including:

- (1)\$20 million to address invasive mussels (e.g. Golden Mussel);
- (2)\$6.3 million for native seed banking;
- (3)\$10 million for migratory birds; and,
- (4)\$21.5 million for flood-related projects in Kern, Kings, and Tulare Counties.
- ii) A total of \$83.9 million to state conservancies to reduce the risks of climate change impacts on communities, fish and wildlife, and natural resources, as follows:
  - (1)\$12.9 million to Baldwin Hills & Urban Watersheds Conservancy;
  - (2)\$5.4 million to California Tahoe Conservancy;
  - (3)\$2.3 million to Coachella Valley Mountains Conservancy;
  - (4)\$4.3 million to Sacramento-San Joaquin Delta Conservancy;
  - (5)\$8.1 million to San Diego River Conservancy;
  - (6) \$10.3 million to San Gabriel and Lower Los Angeles Rivers and Mountains Conservancy;
  - (7)\$5.3 million to San Joaquin River Conservancy;
  - (8)\$25.4 million to Santa Monica Mountains Conservancy; and,
  - (9) \$9.9 million to Sierra Nevada Conservancy
- iii) \$9.4 million to CNRA for Tribal Nature-Based Solutions Program.
- f) Appropriates a total of \$152.9 million from Chapter 7. Climate Smart Agriculture, and among other things, includes:
  - i) \$35.9 million to CDFA for the Healthy Soils Program.
  - ii) \$37.6 million to CDFA for the State Water Efficiency and Enhancement Program (SWEEP).
  - iii)\$18.8 million to CDFA for urban agriculture projects.

- g) Appropriates a total of \$405.3 million from Chapter 8. Park Creation and Outdoor Access, and among other things, includes:
  - i) \$190 million to Parks for the Statewide Park Revitalization Program.
  - ii) \$109 million to Parks for the creation, protection, and expansion of outdoor recreation opportunities.
  - iii) \$50.7 million to the State Coastal Conservancy for enhancement of natural resource value and expanded trail access.
  - iv) \$84.4 million to Parks for deferred maintenance.
- h) Appropriates a total of \$274.9 million from Chapter 9. Clean Air, and among other things, includes:
  - i) \$225.7 million to the California Energy Commission for offshore wind development.
  - ii) \$46.1 million to the California Energy Commission for the Distributed Electricity Backup Assets program.

# Energy, Utilities, and Air Quality

- 11) Appropriates \$540 million from the Greenhouse Gas Reduction Fund, including:
  - a) \$368 million to the California State Transportation Agency for competitive and formula Transit and Intercity Rail Capital Program.
  - b) \$100 million to the California Air Resources Board for the implementation of AB 617. Specifically:
    - i) \$50 million for financial incentives to reduce mobile and stationary sources of criteria air pollutants or toxic air contaminants.

- ii) \$45 million for local air districts' implementation.
- iii) \$5 million for technical assistance grants to community-based organizations.
- c) \$40 million to the California Energy Commission for charging infrastructure for medium- and heavy-duty zero-emission vehicles, including hydrogen and electric.
- d) \$25 million to the California Air Resources Board for district-run Clean Cars 4 All programs.
- e) \$7 million to the Department of Food and Agriculture for livestock methane reduction.

### Health

- 12) Appropriates General Fund expenditure authority of \$294,000 to the California Health and Human Services Agency to support staff resources coordinating the agency's responses to House Resolution (H.R.) 1.
- 13) Reappropriates expenditure authority from the General Fund and Behavioral Health Services Fund, originally approved in the 2016 Budget Act, until June 30, 2028, to support funding for crisis residential treatment, crisis stabilization, mobile crisis support teams, and family respite care approved by the California Health Facilities Financing Authority.
- 14) Transfers expenditure authority from the California Health Data and Planning Fund of \$4.9 million to the Health Care Payments Data Fund to support the Health Care Payments Data Program at the Department of Health Care Access and Information (HCAI).
- 15) Appropriates expenditure authority from the California Health Data and Planning Fund of \$1 million for HCAI to support submission of an application for the federal Rural Health Transformation Program.

- 16) Appropriates expenditure authority of \$2.5 million (\$1.3 million General Fund and \$1.3 million federal funds) to support technical assistance from the Department of Health Care Services (DHCS) to ensure alignment with provisions of H.R. 1 and for verification of citizenship and immigration status of Medi-Cal members pursuant to recent federal guidance.
- 17) Appropriates expenditure authority of \$11.3 million (\$3.6 million General Fund, \$2 million California Health Data and Planning Fund, and \$5.6 million federal funds) to support the development by DHCS of a comprehensive hospital value strategy.
- 18) Eliminates provisional language limiting DHCS' payments to the third party administrator for the Behavioral Health Schoolsite Fee Schedule to 15 percent of the total amount of claims paid in a calendar year.
- 19) Appropriates General Fund expenditure authority of \$4 million to support building capacity and coordinated communications with other states, academic partners, health systems, health insurers, clinical professional organizations, local public health, and other health organizations.
- 20) Appropriates expenditure authority from the Health Care Affordability Reserve Fund of \$15 million to support continuation of coverage for gender affirming care services, consistent with California law, in the California Health Benefit Exchange.

# **Housing and Homelessness**

- 21) Appropriates a total of \$29 million in one-time 2025-26 General Fund to the Department of Housing and Community Development (HCD) for support of several specified affordable housing developments and other projects addressing homelessness across the state, including, among others, \$11 million for projects and grants supporting fire recovery initiatives in the Altadena community.
- 22) Appropriates \$6 million in one-time 2025-26 General Fund to the Civil Rights Department for implementation of SB 518 (Weber-Pierson), subject to enactment, which establishes the Bureau for Descendants of American Slavery, among other things.

- 23) Reappropriates the balances of specified past appropriations to the Housing and Community Development Department (HCD) for the Regional Early Action Planning (REAP) and also sets specified new encumbrance, expenditure, and liquidation deadlines accordingly, consistent with the provisions of AB 130 (Chapter 22, Statutes of 2025).
- 24) Makes technical corrections to effectuate previously approved reappropriations, as specified.

### **Human Services and Child Care**

- 25) Appropriates \$159.99 million General Fund to implement the Memorandum of Understanding (MOU) between the state and Child Care Providers United (CCPU) and parity provisions for center-based providers. This includes \$91.37 million General Fund for one-time stabilization payments to subsidized family child care home providers, \$59.95 million General Fund for one-time stabilization payments to subsidized child care centers, and \$6.53 million General Fund for administration of the one-time stabilization payments. Onetime stabilization payments total \$300 per child for license-exempt providers and \$431 per child for licensed family and center-based providers. This includes an additional \$3.39 million General Fund for the child care cost-ofliving adjustment (COLA), of which \$930,000 General Fund is for CDSS to administer the COLA as a one-time payment encompassing the period from July 1, 2025 to December 30, 2025 for family child care providers, and \$2.46 million General Fund is transferred from the California Department of Education (CDE) for adjusted COLA payments. An additional increase of \$1.49 million General Fund is included for CDSS state operations to implement the MOU provisions.
- 26) Upon approval of the Department of Finance and pursuant to the MOU between the state and CCPU, allows balances of the following funds to be restored within 90 days of receiving an annual report from CCPU: up to \$100 million for the CCPU Workers Health Care Fund; up to \$80 million for the CCPU Retirement Trust; and up to \$15 million for the CCPU Training Partnership Fund.

- 27) Allows the Department of Finance to increase expenditure authority for administrative costs associated with the MOU between the state and CCPU if full ratification of the tentative agreement is not reached by September 30, 2025 and consequentially more funding is needed to administer payments.
- 28) Includes provisional language that allows expenditures for implementation costs associated with paying child care providers prospectively, based on enrollment, to be exempt from the administrative costs limit set forth in Welfare and Institutions Code 10302.
- 29) Increases the appropriation to the CalFood program by \$20 million General Fund, bringing the total one-time allocation for CalFood to \$80 million General Fund.
- 30) Appropriates \$42 million (\$21.7 million General Fund, \$20.3 million federal CalFresh administration funds) for CalFresh payment error rate mitigation and automation for implementation of H.R. 1. Activities to mitigate the state's CalFresh payment error rate include data and technology enhancements and client communication and education.
- 31) Includes provisional language that allows for expenditures of up to \$30 million (\$15 million General Fund, \$15 million federal CalFresh administration funds) for the purpose of implementing requirements and guidance from the federal government resulting from H.R. 1, with notification to the Joint Legislative Budget Committee at least 10 days in advance.
- 32) Includes provisional language that allows for expenditures of up to \$40 million (\$20 million General Fund, \$20 million federal CalFresh administration funds) for county administration to address provisions of H.R. 1 related to Able-Bodied Adults Without Dependents, with notification to the Joint Legislative Budget Committee at least 10 days in advance.
- 33) Increases CDSS state operations by \$1.26 million for ten one-year limited-term positions to implement H.R. 1 compliance, federal monitoring, corrective action, and legal support. Includes corresponding increase of \$1.26 million federal CalFresh administration funds.

- 34) Appropriates an additional \$5 million General Fund for grants or contracts for immigration legal services through the One California program. This augmentation, when combined with \$95 million General Fund previously appropriated in the 2025 Budget Act, brings total One California immigration legal services funding to \$100 million in 2025-26.
- 35) Increases federal fund expenditure authority by \$5 million federal funds to reflect receipt of the Adoption and Legal Guardianship Incentive federal grant.
- 36) Allows local assistance funds appropriated in the 2022 Budget Act and 2025 Budget Act for the CalWORKs Housing Support Program, Bringing Families Home Program, Home Safe Program, and Housing and Disability Advocacy Program (HDAP) to be transferred to CDSS state operations for implementation of due process provisions.

### **General Government**

- 37) Appropriates \$20 million in one-time 2025-26 General Fund to the Governor's Office of Business and Economic Development (GO-Biz) for the California Travel and Tourism Commission to promote travel and tourism.
- 38) Appropriates \$4 million in one-time 2025-26 General Fund to GO-Biz to support quantum research and innovation and to convene stakeholders supporting California's leadership in quantum.

# **Public Safety**

- 39) Reappropriates up to \$12.6 million from the 2024 Budget Act until June 30, 2026 for the Commission on Peace Officer Standards and Training to support local law enforcement trainings, including the "Tools of Tolerance" training operated by the Simon Wiesenthal Center-Museum of Tolerance.
- 40) Reappropriates up to \$57 million from the 2024 Budget Act until June 30, 2027 for the Adult Reentry Grant administered by the Board of State and Community Corrections.

## **Transportation**

41) Appropriates \$10 million from the Motor Vehicle Account to the Department of Motor Vehicles to develop the State-to-State Verification System. The system shall not be activated for the purpose of transmitting or sharing date unless specifically authorized by statute prior to July 1, 2026.

#### Other

- 42) Adds Control Section 91.00 to direct the Department of Finance to examine loan and financing options to provide short-term financing options to specified local transit agencies and to local governments in the Los Angeles area recovering from the January 2025 wildfires. Any proposals developed as a result may be included as part of the 2026-27 Governor's Budget, and may be acted upon by the Legislature early in 2026.
- 43) Funds a variety of one-time legislative priorities consistent with the June 2025 budget agreement.
- 44) Makes various changes to legislative priorities from prior budget acts.
- 45) Makes a variety of other technical changes.

FISCAL EFFECT: Appropriation: Yes Fiscal Com.: Yes Local: No

The changes in this bill reflect a total increase of \$68.8 million in General Fund expenditures over the June 2025 Budget Act.

**SUPPORT:** (Verified 9/8/25)

None received

**OPPOSITION:** (Verified 9/8/25)

None received

ASSEMBLY FLOOR: 53-17, 3/20/25

AYES: Addis, Aguiar-Curry, Arambula, Ávila Farías, Bains, Bennett, Berman, Boerner, Bonta, Bryan, Caloza, Carrillo, Connolly, Elhawary, Fong, Gabriel, Garcia, Gipson, Mark González, Haney, Harabedian, Hart, Jackson, Kalra, Lee, Lowenthal, McKinnor, Muratsuchi, Nguyen, Ortega, Pacheco, Patel, Pellerin,

Petrie-Norris, Quirk-Silva, Ramos, Ransom, Celeste Rodriguez, Michelle Rodriguez, Rogers, Blanca Rubio, Schiavo, Schultz, Sharp-Collins, Solache, Soria, Stefani, Valencia, Ward, Wicks, Wilson, Zbur, Rivas NOES: Alanis, Castillo, Chen, Davies, DeMaio, Dixon, Ellis, Flora, Gallagher, Jeff Gonzalez, Hadwick, Lackey, Macedo, Patterson, Sanchez, Ta, Tangipa NO VOTE RECORDED: Ahrens, Alvarez, Bauer-Kahan, Calderon, Essayli, Hoover, Irwin, Krell, Papan, Wallis

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\*\*\*\* END \*\*\*\*