# ASSEMBLY COMMITTEE ON LABOR AND EMPLOYMENT Ash Kalra, Chair

AB 2999 (Low) - As Amended May 4, 2020

SUBJECT: Employees: bereavement leave

**SUMMARY**: Authorizes employees to take up to ten days of unpaid bereavement leave for the death of a spouse, child, parent, sibling, grandparent, grandchild or domestic partner. Specifically, **this bill**:

- 1) Defines "employee" as any person who performs services for wages or salary under a contract of employment, express or implied, for an employer.
- 2) Defines "employer" as a person employing an employee under any appointment or contract of hire, including the state, any political subdivision of the state, or any municipality.
- 3) Requires an employer to allow an employee to take up to ten business days of unpaid bereavement leave for the death of a spouse, child, parent, sibling, grandparent, grandchild or domestic partner.
- 4) Provides that days of bereavement need not be consecutive and the leave must be taken within three months of the date of the death of the person prompting the need for the leave.
- 5) Authorizes employees to use vacation, personal leave, or compensatory time off in conjunction with the unpaid bereavement leave.
- 6) Provides that an employer may request documentation of the death prompting the need for the leave and that the employee must provide that documentation within 30 days of the first day of the leave.
- 7) Provides that an employee who is discharged, disciplined, or otherwise discriminated against in the terms or conditions of employment by their employer because the employee exercised their right to be eavement leave is entitled to reinstatement and to recover actual damages.
- 8) Provides that an employee who believes they have been discharged, disciplined, or discriminated against in violation of their right to be eavement leave may file a complaint with the Labor Commissioner (LC) or bring a civil action without exhausting any administrative remedies.
- 9) Provides that in any action brought to enforce these rights, a court may award to the prevailing plaintiff reasonable attorney's fees and costs, including expert witness fees.
- 10) Requires an employer to maintain the confidentiality of a bereavement request including any documentation submitted by the employee.

**EXISTING LAW**: Provides that an employee the opportunity to take both paid and unpaid time away from work without fear of discharge or discrimination for a number of specified purposes.

FISCAL EFFECT: Unknown

**COMMENTS**: The COVID-19 global pandemic has had and continues to have a tragic and fatal effect on families across the world. As of May 15, 2020, the World Health Organization reported 297,119 COVID-19 deaths worldwide. According to the Centers for Disease Control and Prevention, as of May 15, 2020, the COVID-19 global pandemic has resulted in 85,990 deaths in the United States. As of May 15, 2020, the California Department of Public Health reported 3,108 COVID-19 deaths in California. The unfortunate and sober reality is that many California workers will likely lose loved ones in the foreseeable future due to COVID-19.

According to the author, "[t]his legislation will ensure that workers are entitled to take up to ten days of job-protected unpaid bereavement leave to mourn the loss of their immediate family member. No person should fear that taking the time to grieve the death of their loved one will cause them to lose their job. AB 2999 will protect workers during one of the most trying moments of their life."

# **Arguments in Support**

The California Labor Federation, in support, argues that "[w]orkers in California have no right to bereavement leave, paid or unpaid, when a close family member dies, and without adequate time to grieve the loss of a loved one, employees return to work grief-stricken and unable to concentrate. Their grief can manifest in emotional, mental, and physical ways. Employees should not have to force themselves to be at full productivity as they cope with the loss of a loved one."

The California Employment Lawyers Association (CELA) argues that this bill "fills a critical gap in current family leave laws. While the federal Family Medical Leave Act and the California Family Rights Act provide employees with job-protected leave in order to care for an ailing family member, the protected leave immediately ends upon the death of the family."

# **Arguments in Opposition**

In opposition, a coalition of employer organizations, including the California Chamber of Commerce, assert "California has numerous protected, overlapping leaves, which already burden employers. There are numerous additional proposals this year, including proposed budget trailer bill language, to further expand these leave mandates. The continued mandates placed on California employers to provide employees with numerous rights to protected leaves of absences is simply overwhelming. By making a 10-day bereavement leave mandatory in every situation, AB 2999 removes the flexibility employers need to balance bereavement leave requests with other pressing leave requests. Coordinating overlapping leave requests can be especially challenging for small businesses with limited staff."

#### **Prior Legislation**

AB 325 (Lowenthal) of 2011 proposed providing employees with up to three days of unpaid bereavement leave. This measure was vetoed by Governor Brown.

AB 2340 (Monning) of 2010 proposed providing employees in California with the right to take up to three days of unpaid bereavement leave. This measure was vetoed by Governor Schwarzenegger.

SB 549 (Corbett) of 2007 proposed providing employees in California with the right to take up to four days of unpaid leave from work upon the death of a specified relative. This measure was vetoed by Governor Schwarzenegger.

AB 1019 (Harman) of 2005 proposed to extend paid bereavement leave for state employees not covered by a collective bargaining agreement from three days to five days. This measure died on the Assembly Appropriations Suspense File.

#### REGISTERED SUPPORT / OPPOSITION:

# **Support**

California Employment Lawyers Association

California Labor Federation California Teachers Association

Consumer Attorneys of California

Equal Rights Advocates Legal Aid At Work

# **Oppose**

Acclamation Insurance Management Services

Allied Managed Care

Associated Builders and Contractors Northern California Chapter

Auto Care Association

California Association of Health Facilities

California Association of Joint Powers Authorities

California Association of Sheet Metal & Air Conditioning Contractors National Association

California Bankers Association

California Beer and Beverage Distributors

California Chamber of Commerce

California Farm Bureau Federation

California Food Producers

California Grocers Association

California Hospital Association

California Landscape Contractor's Association

California Landscape Contractors Association

California Manufacturers and Technology Association

California Professional Association of Specialty Contractors

California Restaurant Association

California Retailers Association

California Special Districts Association

Cawa - Representing the Automotive Parts Industry

Civil Justice Association of California

Coalition of Small & Disabled Veteran Business

Csac Excess Insurance Authority

Family Business Association of California

Family Winemakers of California

Flasher Barricade Association

League of California Cities National Federation of Independent Business Official Police Garages of Los Angeles Society for Human Resource Management Western Car Wash Association Western Growers Association

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