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## SENATE BILL No. 163

Proposed Changes to introduced printing by AM016307

### DIGEST OF PROPOSED AMENDMENT

Orders to enter property. Adds provisions: (1) limiting the entry onto a taxpayer's property by local assessing officials, the county property tax assessment board of appeals (county board), and the Indiana board of tax review (Indiana board) in property tax appeals without first receiving the permission of the taxpayer to enter the property; and (2) prohibiting the issuance of orders by a county board or the Indiana board authorizing entry onto property without taxpayer permission.

A BILL FOR AN ACT to amend the Indiana Code concerning taxation.

*Be it enacted by the General Assembly of the State of Indiana:*

1   [ SECTION 1. IC 6-1.1-4-15, AS AMENDED BY P.L.146-2008,  
2   SECTION 69, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
3   UPON PASSAGE]: Sec. 15. (a) If real property is subject to  
4   assessment or reassessment under this chapter, the assessor of the  
5   township in which the property is located, or the county assessor if  
6   there is no township assessor for the township, shall either appraise the  
7   property or have it appraised.  
8   (b) In order to determine the assessed value of buildings and other  
9   improvements, the township or county assessor or the assessor's  
10   authorized representative may, after first making known the assessor's  
11   or representative's intention to the owner or occupant, enter and fully  
12   examine all buildings and structures which are located within the  
13   township or county and which are subject to assessment. However, the  
14   township or county assessor or the assessor's authorized  
15   representative shall not enter any buildings and structures without  
16   first receiving the permission of the owner or occupant to enter the  
17   building or structure. Notwithstanding any other provision to the

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1 contrary, a county property tax assessment board of appeals or the  
 2 Indiana board of tax review shall not issue an order (including an  
 3 order issued under 52 IAC 4-8-3) authorizing entry onto a  
 4 taxpayer's property without the owner's or occupant's permission.

5 1 SECTION ~~↔~~[2]. IC 6-1.1-12-14, AS AMENDED BY  
 6 P.L.230-2025, SECTION 32, IS AMENDED TO READ AS  
 7 FOLLOWS [EFFECTIVE JULY 1, 2026]: Sec. 14. (a) Except as  
 8 provided in subsection (c) and except as provided in section 40.5 of  
 9 this chapter, an individual may have the sum of fourteen thousand  
 10 dollars (\$14,000) deducted from the assessed value of the real property,  
 11 mobile home not assessed as real property, or manufactured home not  
 12 assessed as real property that the individual owns (or the real property,  
 13 mobile home not assessed as real property, or manufactured home not  
 14 assessed as real property that the individual is buying under a contract  
 15 that provides that the individual is to pay property taxes on the real  
 16 property, mobile home, or manufactured home if the contract or a  
 17 memorandum of the contract is recorded in the county recorder's office)  
 18 if:

19 (1) the individual served in the military or naval forces of the  
 20 United States for at least ninety (90) days;

21 (2) the individual received an honorable discharge;

22 (3) the individual either:

23 (A) has a total disability; or

24 (B) is at least sixty-two (62) years old and has a disability of  
 25 at least ten percent (10%);

26 (4) the individual's disability is evidenced by:

27 (A) a pension certificate or an award of compensation  
 28 issued by the United States Department of Veterans Affairs;  
 29 or

30 (B) a certificate of eligibility issued to the individual by the  
 31 Indiana department of veterans' affairs after the Indiana  
 32 department of veterans' affairs has determined that the  
 33 individual's disability qualifies the individual to receive a  
 34 deduction under this section; and

35 (5) the individual:

36 (A) owns the real property, mobile home, or manufactured  
 37 home; or

38 (B) is buying the real property, mobile home, or  
 39 manufactured home under contract;

40 on the date the statement required by section 15 of this chapter  
 41 is filed.

42 (b) Except as provided in subsections (c) and ~~(d)~~; **(d)(1) through**



1       **(d)(3)**, the surviving spouse of an individual may receive the deduction  
 2       provided by this section if:

3               (1) the individual satisfied the requirements of subsection (a)(1)  
 4               through (a)(4) at the time of death; or

5               (2) the individual:

6                       (A) was killed in action;

7                       (B) died while serving on active duty in the military or  
 8                       naval forces of the United States; or

9                       (C) died while performing inactive duty training in the  
 10                       military or naval forces of the United States; and

11               the surviving spouse satisfies the requirement of subsection (a)(5) at  
 12               the time the deduction statement is filed. The surviving spouse is  
 13               entitled to the deduction regardless of whether the property for which  
 14               the deduction is claimed was owned by the deceased veteran or the  
 15               surviving spouse before the deceased veteran's death.

16               **(c) This subsection applies to assessment dates before January**  
 17               **1, 2027**. Except as provided in subsection (f), no one is entitled to the  
 18               deduction provided by this section if the assessed value of the  
 19               individual's Indiana real property, Indiana mobile home not assessed as  
 20               real property, and Indiana manufactured home not assessed as real  
 21               property, as shown by the tax duplicate, exceeds the assessed value  
 22               limit specified in subsection ~~(d)~~**(d)(1) through (d)(3)**.

23               (d) Except as provided in subsection (f), for the:

24                       (1) January 1, 2017, January 1, 2018, and January 1, 2019,  
 25                       assessment dates, the assessed value limit for purposes of  
 26                       subsection (c) is one hundred seventy-five thousand dollars  
 27                       (\$175,000);

28                       (2) January 1, 2020, January 1, 2021, January 1, 2022, and  
 29                       January 1, 2023, assessment dates, the assessed value limit for  
 30                       purposes of subsection (c) is two hundred thousand dollars  
 31                       (\$200,000); **and**

32                       (3) January 1, 2024, **January 1, 2025, and January 1, 2026**,  
 33                       assessment date **dates**, **and for each assessment date thereafter**,  
 34                       the assessed value limit for purposes of subsection (c) is two  
 35                       hundred forty thousand dollars (\$240,000); **and**

36                       **(4) January 1, 2027, assessment date and for each assessment**  
 37                       **date thereafter, there shall be no assessed value limit to claim**  
 38                       **the deduction under this section.**

39               (e) An individual who has sold real property, a mobile home not  
 40               assessed as real property, or a manufactured home not assessed as real  
 41               property to another person under a contract that provides that the  
 42               contract buyer is to pay the property taxes on the real property, mobile



1 home, or manufactured home may not claim the deduction provided  
 2 under this section against that real property, mobile home, or  
 3 manufactured home.

4       **(f) This subsection applies to assessment dates before January**  
 5 **1, 2027.** For purposes of determining the assessed value of the real  
 6 property, mobile home, or manufactured home under subsection ~~(d)~~  
 7 **(d)(1) through (d)(3)** for an individual who has received a deduction  
 8 under this section in a previous year, increases in assessed value that  
 9 occur after the later of:

10       (1) December 31, 2019; or

11       (2) the first year that the individual has received the deduction;  
 12 are not considered unless the increase in assessed value is attributable  
 13 to substantial renovation or new improvements. Where there is an  
 14 increase in assessed value for purposes of the deduction under this  
 15 section, the assessor shall provide a report to the county auditor  
 16 describing the substantial renovation or new improvements, if any, that  
 17 were made to the property prior to the increase in assessed value.

18       SECTION ~~←~~[3]. IC 6-1.1-15-1.1, AS AMENDED BY  
 19 P.L.9-2024, SECTION 167, IS AMENDED TO READ AS FOLLOWS  
 20 [EFFECTIVE UPON PASSAGE]: Sec. 1.1. (a) A taxpayer may appeal  
 21 an assessment of a taxpayer's tangible property by filing a notice in  
 22 writing with the township assessor, or the county assessor if the  
 23 township is not served by a township assessor. Except as provided in  
 24 subsections (e) and (h), an appeal under this section may raise any  
 25 claim of an error related to the following:

26       (1) The assessed value of the property.

27       (2) The assessment was against the wrong person.

28       (3) The approval, denial, or omission of a deduction, credit,  
 29 exemption, abatement, or tax cap.

30       (4) A clerical, mathematical, or typographical mistake.

31       (5) The description of the real property.

32       (6) The legality or constitutionality of a property tax or  
 33 assessment.

34       A written notice under this section must be made on a form designated  
 35 by the department of local government finance. A taxpayer must file a  
 36 separate petition for each parcel.

37       (b) A taxpayer may appeal an error in the assessed value of the  
 38 property under subsection (a)(1) any time after the official's action, but  
 39 not later than the following:

40       (1) For assessments before January 1, 2019, the earlier of:

41           (A) forty-five (45) days after the date on which the notice of  
 42 assessment is mailed by the county; or



(B) forty-five (45) days after the date on which the tax statement is mailed by the county treasurer, regardless of whether the assessing official changes the taxpayer's assessment.

(2) For assessments of real property, after December 31, 2018, the earlier of:

(A) June 15 of the assessment year, if the notice of assessment is mailed by the county before May 1 of the assessment year; or

(B) June 15 of the year in which the tax statement is mailed by the county treasurer, if the notice of assessment is mailed by the county on or after May 1 of the assessment year.

(3) For assessments of personal property, forty-five (45) days after the date on which the county mails the notice under IC 6-1.1-3-20.

A taxpayer may appeal an error in the assessment under subsection (a)(2), (a)(3), (a)(4), (a)(5), or (a)(6) not later than three (3) years after the taxes were first due.

(c) Except as provided in subsection (d), an appeal under this section applies only to the tax year corresponding to the tax statement or other notice of action.

(d) An appeal under this section applies to a prior tax year if a county official took action regarding a prior tax year, and such action is reflected for the first time in the tax statement. A taxpayer who has timely filed a written notice of appeal under this section may be required to file a petition for each tax year, and each petition filed later must be considered timely.

(e) A taxpayer may not appeal under this section any claim of error related to the following:

(1) The denial of a deduction, exemption, abatement, or credit if the authority to approve or deny is not vested in the county board, county auditor, county assessor, or township assessor.

## (2) The calculation of interest and penalties.

(3) A matter under subsection (a) if a separate appeal or review process is statutorily prescribed.

However, a claim may be raised under this section regarding the omission or application of a deduction approved by an authority other than the county board, county auditor, county assessor, or township assessor.

(f) The filing of a written notice under this section constitutes a request by the taxpayer for a preliminary informal meeting with the township assessor, or the county assessor if the township is not served



1 by a township assessor.

2 (g) A county or township official who receives a written notice  
 3 under this section shall forward the notice to:

4 (1) the county board; and

5 (2) the county auditor, if the taxpayer raises a claim regarding a  
 6 matter that is in the discretion of the county auditor.

7 (h) A taxpayer may not raise any claim in an appeal under this  
 8 section related to the legality or constitutionality of:

9 (1) a user fee (as defined in IC 33-23-1-10.5);

10 (2) any other charge, fee, or rate imposed by a political  
 11 subdivision under any other law; or

12 (3) any tax imposed by a political subdivision other than a  
 13 property tax.

14 (i) This subsection applies only to an appeal based on a claim of  
 15 error in the determination of property that is or is not eligible for a  
 16 standard homestead deduction under IC 6-1.1-12-37 and only for an  
 17 assessment date occurring before January 1, 2024. A taxpayer may  
 18 appeal an error in the assessment of property as described in this  
 19 subsection any time after the official's action, but not later than one (1)  
 20 year after the date on which the property that is the subject of the  
 21 appeal was assessed.

22 (j) **A county assessor who uses the contract services of a  
 23 professional appraiser under IC 6-1.1-4-18.5 for assessment or  
 24 reassessment purposes may not, anytime after the real property  
 25 assessment date under IC 6-1.1-2-1.5 for the given assessment year,  
 26 request, receive, consider, or use any additional advisory  
 27 information provided to the county assessor from the professional  
 28 appraiser for the purposes of a property tax appeal under this  
 29 chapter, including a preliminary informal meeting under section  
 30 1.2(a) of this chapter.**

31 SECTION ~~4. IC 6-1.1-15-1.2, AS AMENDED BY  
 32 P.L.9-2024, SECTION 168, IS AMENDED TO READ AS FOLLOWS  
 33 [EFFECTIVE UPON PASSAGE]: Sec. 1.2. (a) A county or township  
 34 official who receives a written notice under section 1.1 of this chapter  
 35 shall schedule, at a time during business hours that is convenient to the  
 36 taxpayer, a preliminary informal meeting with the taxpayer in order to  
 37 resolve the appeal. If the taxpayer raises a claim regarding a matter that  
 38 is in the discretion of the county auditor, the informal meeting must  
 39 include the county auditor. At the preliminary informal meeting, in  
 40 order to facilitate understanding and the resolution of disputed issues:~~

41 (1) a county or township official;

42 (2) the county auditor, if the matter is in the discretion of the



shall exchange the information that each party is relying on at the time of the preliminary informal meeting to support the party's respective position on each disputed issue concerning the assessment or deduction. If additional information is obtained by the county or township official, the county auditor, or the taxpayer after the preliminary informal meeting and before the hearing held by the county board, the party obtaining the information shall provide the information to the other party. If the county or township official, the county auditor, or the taxpayer obtains additional information and provides the information to the other party for the first time at the hearing held by the county board, the county board, unless waived by the receiving party, shall continue the hearing until a future hearing date of the county board so that the receiving party has an opportunity to review all the information that the offering party is relying on to support the offering party's positions on the disputed issues concerning the assessment or deduction.

(b) The official shall report on a form prescribed by the department of local government finance the results of the informal meeting. If the taxpayer and the official agree on the resolution of all issues in the appeal, the report shall state the agreed resolution of the matter and be signed by the official and the taxpayer. If an informal meeting is not held, or the informal meeting is unsuccessful, the official shall report those facts on the form. The official shall forward the report on the informal meeting to the county board.

42 (e) If good cause is shown, the county board shall grant a request

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1 for continuance filed in writing at least ten (10) days before the  
 2 hearing, and reschedule the hearing under subsection (d).

3 (f) A taxpayer may withdraw an appeal by filing a written request  
 4 at least ten (10) days before the hearing. The county board shall issue  
 5 a notification of final assessment determination indicating the  
 6 withdrawal and no change in the assessment. A withdrawal waives a  
 7 taxpayer's right to appeal to the Indiana board.

8 (g) The county board shall determine an appeal without a hearing  
 9 if requested by the taxpayer in writing at least twenty (20) days before  
 10 the hearing.

11 (h) If a taxpayer appeals the assessment of tangible property under  
 12 section 1.1 of this chapter, the taxpayer is not required to have an  
 13 appraisal of the property in order to initiate the appeal or prosecute the  
 14 appeal. If the taxpayer presents an appraisal to the county board that:

15 (1) is prepared by a certified appraiser in compliance with the  
 16 Uniform Standards of Professional Appraisal Practice to  
 17 determine the market value in use;

18 (2) is addressed to the property owner or the assessor's office;  
 19 (3) is commissioned for the purpose of the assessment appeal;  
 20 and

21 (4) has an effective date that is the same date as the date of the  
 22 assessment that is the subject of the appeal;

23 the value of the property contained in the appraisal is presumed to be  
 24 correct. If the county board disagrees with the taxpayer's appraisal, the  
 25 county board may seek review of the appraisal by a third party  
 26 independent certified appraiser or obtain an independent appraisal  
 27 report conducted by a certified appraiser in compliance with the  
 28 Uniform Standards of Professional Appraisal Practice. If the county  
 29 board's appraisal differs from the taxpayer's appraisal, the county board  
 30 shall weigh the evidence and determine the true tax value of the  
 31 property based on the totality of the probative evidence before the  
 32 county board. The county board's determination of the property's true  
 33 tax value may be higher or lower than the assessment but may not be  
 34 lower than the lowest appraisal presented to or obtained by the county  
 35 board, or higher than the highest appraisal presented to or obtained by  
 36 the county board. After the assignment of value, the parties shall retain  
 37 their rights to appeal the assessment or assessments to the Indiana  
 38 board, which must hear the appeal de novo.

39 (i) At a hearing under subsection (d), the taxpayer shall have the  
 40 opportunity to present testimony and evidence regarding the matters on  
 41 appeal. If the matters on appeal are in the discretion of the county  
 42 auditor, the county auditor or the county auditor's representative shall



1       attend the hearing. A county or township official, or the county auditor  
 2       or the county auditor's representative, shall have an opportunity to  
 3       present testimony and evidence regarding the matters on appeal. The  
 4       county board may adjourn and continue the hearing to a later date in  
 5       order to make a physical inspection or consider the evidence presented.  
 6       **However, the county board or assessing official shall not enter a**  
 7       **property to conduct a physical inspection without first receiving**  
 8       **the permission of the taxpayer to enter the property to make the**  
 9       **physical inspection. Notwithstanding any other provision to the**  
 10       **contrary, the county board shall not issue an order (including an**  
 11       **order issued under 52 IAC 4-8-3) authorizing entry onto a**  
 12       **taxpayer's property without the taxpayer's permission.**

13       (j) The county board shall determine the assessment by motion and  
 14       majority vote. Except as provided in subsection (m), a county board  
 15       may, based on the evidence before it, increase an assessment. The  
 16       county board shall issue a written decision. Written notice of the  
 17       decision shall be given to the township official, county official, county  
 18       auditor, and the taxpayer.

19       (k) If more than one hundred eighty (180) days have passed since  
 20       the date the notice of appeal was filed, and the county board has not  
 21       issued a determination, a taxpayer may initiate any appeal with the  
 22       Indiana board of tax review under section 3 of this chapter.

23       (l) The county assessor may assess a penalty of fifty dollars (\$50)  
 24       against the taxpayer if the taxpayer or representative fails to appear at  
 25       a hearing under subsection (d) and, under subsection (e), the taxpayer's  
 26       request for continuance is denied, or the taxpayer's request for  
 27       continuance, request for the board to take action without a hearing, or  
 28       withdrawal is not timely filed. A taxpayer may appeal the assessment  
 29       of the penalty to the Indiana board or directly to the tax court. The  
 30       penalty may not be added as an amount owed on the property tax  
 31       statement under IC 6-1.1-22 or IC 6-1.1-22.5.

32       (m) The determination of an appealed assessed value of tangible  
 33       property by a county or township official resulting from an informal  
 34       meeting under subsection (a), or by a county board resulting from an  
 35       appeal hearing under subsection (d), may be less than or equal to the  
 36       tangible property's original appealed assessed value at issue, but may  
 37       not exceed the original appealed assessed value at issue. However, an  
 38       increase in assessed value that is attributable to substantial renovation,  
 39       new improvements, zoning change, or use change is excluded from the  
 40       limitation under this subsection.

41       SECTION 5. IC 6-1.1-15-4, AS AMENDED BY P.L.230-2025,  
 42       SECTION 40, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE



1        UPON PASSAGE]: Sec. 4. (a) After receiving a petition for review  
 2        which is filed under section 3 of this chapter, the Indiana board shall  
 3        conduct a hearing at its earliest opportunity. The Indiana board may  
 4        correct any errors related to a claim under section 1.1 of this chapter  
 5        that is within the jurisdiction of the Indiana board under IC 6-1.5-4-1.

6        (b) If the Indiana board conducts a site inspection of the property  
 7        as part of its review of the petition, the Indiana board shall give notice  
 8        to all parties of the date and time of the site inspection. However, the  
 9        Indiana board shall not enter a property to conduct a site  
 10        inspection of the property without first receiving the permission of  
 11        the taxpayer to enter the property to make the site inspection.  
 12        Notwithstanding any other provision to the contrary, the Indiana  
 13        board shall not issue an order (including an order issued under 52  
 14        IAC 4-8-3) authorizing entry onto a taxpayer's property without  
 15        the taxpayer's permission. The Indiana board is not required to assess  
 16        the property in question. The Indiana board shall give notice of the date  
 17        fixed for the hearing, by mail, to the parties or a party's representative.  
 18        The Indiana board shall give these notices at least thirty (30) days  
 19        before the day fixed for the hearing unless the parties agree to a shorter  
 20        period. With respect to a petition for review filed by a county assessor,  
 21        the county board that made the determination under review under this  
 22        section may file an amicus curiae brief in the review proceeding under  
 23        this section. The expenses incurred by the county board in filing the  
 24        amicus curiae brief shall be paid from the property reassessment fund  
 25        under IC 6-1.1-4-27.5 of the county in which the property is located.  
 26        The executive of a taxing unit may file an amicus curiae brief in the  
 27        review proceeding under this section if the property that is the subject  
 28        of the appeal is subject to assessment by that taxing unit.

29        (c) If a petition for review does not comply with the Indiana  
 30        board's instructions for completing the form prescribed under section  
 31        3 of this chapter, the Indiana board shall serve a notice describing the  
 32        defect in the petition. The petitioner then has thirty (30) days from the  
 33        date on the notice to cure the defect and file a corrected petition. The  
 34        Indiana board shall deny a corrected petition for review if it does not  
 35        substantially comply with the Indiana board's instructions for  
 36        completing the form prescribed under section 3 of this chapter.

37        (d) After the hearing, the Indiana board shall give the parties and  
 38        any entity that filed an amicus curiae brief, or their representatives:

39        (1) notice of its final determination; and  
 40        (2) for parties entitled to appeal the final determination, notice  
 41        of the procedures they must follow in order to obtain court  
 42        review under section 5 of this chapter.



1                   (e) The Indiana board shall conduct a hearing not later than one  
 2                   (1) year after a petition in proper form is filed with the Indiana board.

3                   (f) The Indiana board shall issue a determination not later than the  
 4                   later of:

5                   (1) ninety (90) days after the hearing; or

6                   (2) the date set in an extension order issued by the Indiana board.

7                   The board may not extend the date by more than one hundred  
 8                   eighty (180) days.

9                   (g) The time periods described in subsections (e) and (f) do not  
 10                  include any period of time that is attributable to a party's:

11                  (1) request for a continuance, stay, extension, or summary  
 12                  disposition;

13                  (2) consent to a case management order, stipulated record, or  
 14                  proposed hearing date;

15                  (3) failure to comply with the board's orders or rules; or

16                  (4) waiver of a deadline.

17                  (h) If the Indiana board fails to take action required under  
 18                  subsection (e) or (f), the entity that initiated the petition may:

19                  (1) take no action and wait for the Indiana board to hear the  
 20                  matter and issue a final determination; or

21                  (2) petition for judicial review under section 5 of this chapter.

22                  (i) This subsection applies when the board has not held a hearing.

23                  A person may not seek judicial review under subsection (h)(2) until:

24                  (1) the person requests a hearing in writing; and

25                  (2) sixty (60) days have passed after the person requests a  
 26                  hearing under subdivision (1) and the matter has not been heard  
 27                  or otherwise extended under subsection (g).

28                  (j) A final determination must include separately stated findings  
 29                  of fact for all aspects of the determination. Findings of ultimate fact  
 30                  must be accompanied by a concise statement of the underlying basic  
 31                  facts of record to support the findings. Findings must be based  
 32                  exclusively upon the evidence on the record in the proceeding and on  
 33                  matters officially noticed in the proceeding. Findings must be based  
 34                  upon a preponderance of the evidence.

35                  (k) The Indiana board may limit the scope of the appeal to the  
 36                  issues raised in the petition and the evaluation of the evidence  
 37                  presented to the county board in support of those issues only if all  
 38                  parties participating in the hearing required under subsection (a) agree  
 39                  to the limitation. A party participating in the hearing required under  
 40                  subsection (a) is entitled to introduce evidence that is otherwise proper  
 41                  and admissible without regard to whether that evidence has previously  
 42                  been introduced at a hearing before the county board.



1                   (l) The Indiana board may require the parties to the appeal:  
 2                   (1) to file not more than five (5) business days before the date of  
 3                   the hearing required under subsection (a) documentary evidence  
 4                   or summaries of statements of testimonial evidence; and  
 5                   (2) to file not more than fifteen (15) business days before the  
 6                   date of the hearing required under subsection (a) lists of  
 7                   witnesses and exhibits to be introduced at the hearing.

8                   (m) A party to a proceeding before the Indiana board shall provide  
 9                   to all other parties to the proceeding the information described in  
 10                  subsection (l) if the other party requests the information in writing at  
 11                  least ten (10) days before the deadline for filing of the information  
 12                  under subsection (l).

13                  (n) The Indiana board may base its final determination on a  
 14                  stipulation between the respondent and the petitioner. If the final  
 15                  determination is based on a stipulated assessed valuation of tangible  
 16                  property, the Indiana board may order the placement of a notation on  
 17                  the permanent assessment record of the tangible property that the  
 18                  assessed valuation was determined by stipulation. The Indiana board  
 19                  may:

20                   (1) order that a final determination under this subsection has no  
 21                   precedential value; or  
 22                   (2) specify a limited precedential value of a final determination  
 23                   under this subsection.

24                  (o) If a party to a proceeding, or a party's authorized  
 25                  representative, elects to receive any notice under this section  
 26                  electronically, the notice is considered effective in the same manner as  
 27                  if the notice had been sent by United States mail, with postage prepaid,  
 28                  to the party's or representative's mailing address of record.

29                  (p) At a hearing under this section, the Indiana board shall admit  
 30                  into evidence an appraisal report, prepared by an appraiser, unless the  
 31                  appraisal report is ruled inadmissible on grounds besides a hearsay  
 32                  objection. This exception to the hearsay rule shall not be construed to  
 33                  limit the discretion of the Indiana board, as trier of fact, to review the  
 34                  probative value of an appraisal report.

35                  SECTION 6. IC 6-1.1-15-6, AS AMENDED BY P.L.121-2019,  
 36                  SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 37                  UPON PASSAGE]: Sec. 6. (a) Except with respect to a petition filed  
 38                  under section 5(g) of this chapter, if a petition for judicial review is  
 39                  initiated by a person under section 5 of this chapter, the Indiana board  
 40                  shall prepare a certified record of the proceedings related to the  
 41                  petition. The Indiana board shall file a notice of completion with the  
 42                  clerk of the tax court within forty-five (45) days after the filing of the



1       petition indicating that the certified record of the proceedings is  
 2       complete. If the Indiana board is unable to timely complete the Indiana  
 3       board's preparation of the certified record of proceedings, the Indiana  
 4       board shall file a statement with the clerk of the tax court providing the  
 5       reasons for the delay and the date the Indiana board will complete the  
 6       preparation. If the reasons for the delay are due to circumstances within  
 7       the Indiana board's control, the tax court may issue a revised due date  
 8       for the Indiana board to file the notice of completion. If the reasons for  
 9       the delay are due to circumstances within the control of the petitioner,  
 10      the case may be subject to dismissal.

11      (b) The record for judicial review required under subsection (a)  
 12      must include the following documents and items:

13       (1) Copies of all papers submitted to the Indiana board during  
 14       the course of the action and copies of all papers provided to the  
 15       parties by the Indiana board. For purposes of this subdivision,  
 16       the term "papers" includes, without limitation, all notices,  
 17       petitions, motions, pleadings, orders, orders on rehearing, briefs,  
 18       requests, intermediate rulings, photographs, and other written  
 19       documents.

20       (2) Evidence received or considered by the Indiana board.  
 21       (3) A statement of whether a site inspection was conducted; and,  
 22       if a site inspection was conducted, either:

23           (A) a summary report of the site inspection; or  
 24           (B) a videotape transcript of the site inspection.

25       (4) (3) A statement of matters officially noticed.

26       (5) (4) Proffers of proof and objections and rulings on them.

27       (6) (5) Copies of proposed findings, requested orders, and  
 28       exceptions.

29       (7) (6) Either:

30           (A) a transcription of the audio tape of the hearing; or  
 31           (B) a transcript of the hearing prepared by a court reporter.

32       Copies of exhibits that, because of their nature, cannot be incorporated  
 33       into the certified record must be kept by the Indiana board until the  
 34       appeal is finally terminated. However, this evidence must be briefly  
 35       named and identified in the transcript of the evidence and proceedings.

36       (c) Except with respect to a petition filed under section 5(g) of this  
 37       chapter, if the tax court judge finds that:

38           (1) a report of all or a part of the evidence or proceedings at a  
 39           hearing conducted by the Indiana board was not made; or  
 40           (2) a transcript is unavailable;

41       a party to the appeal initiated under section 5 of this chapter may, at the  
 42       discretion of the tax court judge, prepare a statement of the evidence or



1       proceedings. The statement must be submitted to the tax court and also  
 2       must be served on all other parties. A party to the proceeding may serve  
 3       objections or prepare amendments to the statement not later than ten  
 4       (10) days after service.

5       SECTION 7]. IC 6-1.1-30-21 IS ADDED TO THE INDIANA  
 6       CODE AS A NEW SECTION TO READ AS FOLLOWS  
 7       [EFFECTIVE UPON PASSAGE]: Sec. 21. (a) The department shall  
 8       develop and provide to each county a standard Internet user portal  
 9       through which taxpayers may make property tax payments on at  
 10      least a monthly basis by electronic payment (as defined in  
 11      IC 5-27-2-3) to the county treasurer.

12      (b) The department shall make the portal available to each  
 13      county treasurer not later than December 31, 2026.

14      (c) After December 31, 2026, each county treasurer shall  
 15      maintain on the treasurer's website and make available for  
 16      taxpayer use the portal described in subsection (a).

17      SECTION ~~44~~<sup>44</sup>[8]. IC 6-1.1-49-4, AS ADDED BY P.L.95-2023,  
 18      SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 19      JULY 1, 2026]: Sec. 4. (a) Subject to subsection (h), (g), a county fiscal  
 20      body may adopt an ordinance to provide a credit against a qualified  
 21      individual's property tax liability as set forth in this chapter.

22      (b) An ordinance adopted under this section may designate a  
 23      neighborhood enhancement district. A neighborhood enhancement  
 24      district may include:

25       (1) all of the territory of the county; or  
 26       (2) one (1) or more specific geographic territories within the  
 27        county;

28       as an area in which qualified individuals may apply for the credit.

29       (c) Subject to subsection (h), (g), an ordinance adopted under this  
 30      section must:

31       (1) include a boundary description of the neighborhood  
 32        enhancement district or districts to which the ordinance applies;  
 33       (2) specify the income thresholds for a qualified individual under  
 34        section 3(5)(A) and 3(5)(B) of this chapter, if any; and  
 35       (3) specify the percentage of increase on a qualified individual's  
 36        property tax liability in a particular year compared to the prior  
 37        year that is to be used in determining the amount of the county  
 38        option circuit breaker tax credit calculated under section 7(2)(B)  
 39        of this chapter. The percentage must be at least two percent (2%)  
 40        but not more than five percent (5%).

41       The boundary description required under subdivision (1) must be  
 42       sufficient to identify the parcel or parcels to which the credit may be



1 applied, including identification by taxing district, a parcel list, or a  
 2 legal description.

3 (d) If a proposal is presented to the county fiscal body to adopt an  
 4 ordinance under this section, the county fiscal body shall hear the  
 5 proposal at a public meeting of the county fiscal body and may then  
 6 vote to adopt the ordinance at the next meeting of the county fiscal  
 7 body.

8 (e) The county fiscal body may rescind an ordinance adopted  
 9 under this section.

10 (f) An ordinance adopted under this section is effective January 1  
 11 of the year following the year in which the ordinance is adopted.

12 (g) An ordinance adopted under this section must specify that the  
 13 credit does not apply for property taxes first due and payable after  
 14 December 31, 2027.

15 (h) (g) A county fiscal body shall prescribe the same income  
 16 thresholds, credit amounts, and any other requirements related to  
 17 eligibility for each neighborhood enhancement district designated in  
 18 the county.

19 SECTION ~~↔~~[9]. IC 6-1.1-49-11 IS REPEALED [EFFECTIVE  
 20 JULY 1, 2026]. Sec. 11. This chapter expires January 1, 2028.

21 SECTION ~~↔~~[10]. IC 6-1.1-53 IS ADDED TO THE INDIANA  
 22 CODE AS A NEW CHAPTER TO READ AS FOLLOWS  
 23 [EFFECTIVE UPON PASSAGE]:

24 **Chapter 53. County Option First Time Home Buyer's Circuit  
 25 Breaker Tax Credit**

26 **Sec. 1. As used in this chapter, "first time home buyer" means  
 27 an individual who has not had an ownership interest in a home at  
 28 any time preceding the date on which the individual purchases a  
 29 home.**

30 **Sec. 2. As used in this chapter, "home" means an individual's  
 31 principal place of residence in Indiana that is:**

32 (1) in the first year, eligible for the standard homestead  
 33 deduction under IC 6-1.1-12-37; and

34 (2) in the second and following years, granted the standard  
 35 homestead deduction under IC 6-1.1-12-37.

36 The term does not include a newly constructed home that is less  
 37 than one hundred percent (100%) completed.

38 **Sec. 3. As used in this chapter, "qualified individual" means an  
 39 individual who:**

40 (1) is a first time home buyer;

41 (2) is:

42 (A) in the first year, eligible for the standard homestead



deduction under IC 6-1.1-12-37; and  
(B) in the second and following years, granted the standard homestead deduction under IC 6-1.1-12-37;

(3) had:

**(A) in the case of an individual who filed a single return, an adjusted gross income (as defined in Section 62 of the Internal Revenue Code) not exceeding the amount specified in the ordinance adopted by the county under section 4(b)(2) of this chapter; or**

**(B) in the case of an individual who filed a joint income tax return with the individual's spouse, combined adjusted gross income (as defined in Section 62 of the Internal Revenue Code) not exceeding the amount specified in the ordinance adopted by the county under section 4(b)(2) of this chapter;**

**for the calendar year preceding by two (2) years the calendar year in which property taxes are first due and payable;**

**(4) had an assessed value for the individual's Indiana real property that is an amount not more than the amount specified in the ordinance adopted by the county fiscal body under section 4(b)(3) of this chapter in the first year the credit will be applied; and**

(5) resides within the boundaries specified in the ordinance adopted by the county fiscal body under section 4(b)(1) of this chapter.

Sec. 4. (a) Subject to subsection (f), a county fiscal body may adopt an ordinance to provide a credit against a qualified individual's property tax liability as set forth in this chapter.

**(b) Subject to subsection (f), an ordinance adopted under this section must:**

- (1) include a boundary description to which the ordinance applies;
- (2) specify the income thresholds for a qualified individual under section 3(3)(A) and 3(3)(B) of this chapter, if any;
- (3) specify the maximum assessed value for an individual's qualifying Indiana real property, if any; and
- (4) specify the number of years the credit is to be applied, which must be at least one (1) calendar year but not more than five (5) consecutively succeeding calendar years, beginning with the calendar year that the qualified individual's home is first assessed as a first time home buyer.

The boundary description required under subdivision (1) must be

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1 sufficient to identify the parcel or parcels to which the credit may  
 2 be applied, including identification by taxing district, a parcel list,  
 3 or a legal description.

4 (c) If a proposal is presented to the county fiscal body to adopt  
 5 an ordinance under this section, the county fiscal body shall hear  
 6 the proposal at a public meeting of the county fiscal body and may  
 7 then vote to adopt the ordinance at the next meeting of the county  
 8 fiscal body.

9 (d) The county fiscal body may rescind an ordinance adopted  
 10 under this section. However, the rescission of an ordinance shall  
 11 not affect those qualified individuals who are eligible and granted  
 12 the credit for the qualified individual's property tax liability under  
 13 the ordinance before the date of the rescission and would continue  
 14 to be eligible to apply the credit under the term of years specified  
 15 in the ordinance in one (1) or more succeeding years, if not for the  
 16 rescission. The county fiscal body must state in the ordinance that  
 17 the credit allowed under the ordinance shall continue in effect for  
 18 those qualified individuals, notwithstanding the rescission.

19 (e) An ordinance adopted under this section is effective  
 20 January 1 of the year following the year in which the ordinance is  
 21 adopted.

22 (f) A county fiscal body shall prescribe the same income and  
 23 assessed value thresholds and any other requirements and  
 24 limitations related to eligibility for each boundary designated in  
 25 the county.

26 Sec. 5. If a county fiscal body adopts an ordinance to either  
 27 provide the credit under this chapter or rescind an ordinance  
 28 previously adopted, the county fiscal body shall, not later than  
 29 fifteen (15) days after the adoption of the ordinance, give notice of  
 30 the adoption of the ordinance to:

31 (1) the department on the form and in the manner prescribed  
 32 by the department;  
 33 (2) the county auditor;  
 34 (3) the fiscal officer of each taxing unit within each boundary  
 35 to which the ordinance applies; and  
 36 (4) in the case of a county that has rescinded an ordinance  
 37 under section 4(d) of this chapter, each qualified individual  
 38 who has already been granted and will continue to be eligible  
 39 to apply the credit to the qualified individual's property tax  
 40 liability under the ordinance, notwithstanding the rescission,  
 41 advising them that they will continue to be eligible to do so;  
 42 including a certified copy of the adopted ordinance.



1                   **Sec. 6. (a) A qualified individual who has a credit provided**  
 2                   **under this chapter applied to the qualified individual's property**  
 3                   **tax liability in a particular calendar year may not also have a**  
 4                   **credit under IC 6-1.1-20.6-8.5 applied to the qualified individual's**  
 5                   **property tax liability in the same calendar year.**

6                   **(b) Not more than one (1) credit may be claimed under this**  
 7                   **chapter with respect to a particular homestead by any qualified**  
 8                   **individual.**

9                   **Sec. 7. (a) The amount of the credit under this chapter is equal**  
 10                  **to the greater of zero (0) or the result of:**

11                  **(1) the property tax liability first due and payable on the**  
 12                  **qualified individual's homestead property for the calendar**  
 13                  **year (excluding any property tax liability imposed in a voter**  
 14                  **approved referendum levy); minus**

15                  **(2) the result of:**

16                  **(A) the property tax liability first due and payable on**  
 17                  **the qualified individual's homestead property for the**  
 18                  **immediately preceding year after the application of the**  
 19                  **credit granted under this section for that year**  
 20                  **(excluding any property tax liability imposed in a voter**  
 21                  **approved referendum levy); multiplied by**

22                  **(B) the sum of:**

23                  **(i) the applicable percentage under subsection (b),**  
 24                  **expressed as a decimal; plus**

25                  **(ii) one (1).**

26                  **However, the credit provided by this chapter shall not apply to any**  
 27                  **portion of property tax liability imposed on a qualified individual's**  
 28                  **homestead property that is used for trade or business purposes in**  
 29                  **connection with the production of income, and the qualified**  
 30                  **individual must attest to this on the application for the credit. In**  
 31                  **addition, the credit does not affect the allocation of taxes to a**  
 32                  **referendum fund.**

33                  **(b) The following percentage applies under subsection**  
 34                  **(a)(2)(B)(i) depending on the number of years the credit is to be**  
 35                  **applied under section 4(b)(4) of this chapter:**

36                  **(1) For the first calendar year that a credit is applied to the**  
 37                  **qualified individual's homestead property under this**  
 38                  **chapter, the applicable percentage under subsection**  
 39                  **(a)(2)(B)(i) is two percent (2%) for that calendar year.**

40                  **(2) If a credit is applied to the qualified individual's**  
 41                  **homestead property under this chapter for a second calendar**  
 42                  **year, the applicable percentage under subsection (a)(2)(B)(i)**



is two percent (2%) for that calendar year.

(3) If a credit is applied to the qualified individual's homestead property under this chapter for a third calendar year, the applicable percentage under subsection (a)(2)(B)(i) is three percent (3%) for that calendar year.

(4) If a credit is applied to the qualified individual's homestead property under this chapter for a fourth calendar year, the applicable percentage under subsection (a)(2)(B)(i) is four percent (4%) for that calendar year.

(5) If a credit is applied to the qualified individual's homestead property under this chapter for a fifth calendar year, the applicable percentage under subsection (a)(2)(B)(i) is five percent (5%) for that calendar year.

**Sec. 8. If the ownership of a homestead for which a qualified individual received a credit under this chapter changes, and the qualified individual no longer owns or principally resides in the homestead, the county auditor shall remove the designation of the individual as a qualified individual with respect to that homestead.**

Sec. 9. The auditor of each county shall, in a particular year, apply a credit provided under this chapter to each qualified individual who received the credit in the preceding year, unless the county auditor determines that the individual is no longer eligible for the credit.

**Sec. 10. (a) If a qualified individual who is receiving the credit provided by this chapter:**

**(1) knows or should have known that the individual does not qualify for the credit under this chapter; or**

(2) changes the use of the individual's property so that part or all of the property no longer qualifies for the credit under this chapter;

the individual must file a certified statement with the county auditor notifying the county auditor that subdivision (1) or (2) applies not more than sixty (60) days after the date subdivision (1) or (2) first applies.

(b) An individual who fails to file the statement required by this section is liable for any additional taxes that would have been due on the property if the individual had filed the statement as required by this section, plus a civil penalty equal to ten percent (10%) of the additional taxes due. The additional taxes owed plus the civil penalty become part of the property tax liability for purposes of this article.

(c) The civil penalty imposed under this section is in addition

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1 to any interest and penalties for a delinquent payment that might  
 2 otherwise be due. One percent (1%) of the total civil penalty  
 3 collected under this section shall be transferred by the county to  
 4 the department for use by the department in establishing and  
 5 maintaining the homestead property data base under  
 6 IC 6-1.1-12-37(j) and, to the extent there is money remaining, for  
 7 any other purposes of the department.

8 SECTION ~~42~~11. IC 6-3.1-35-7, AS AMENDED BY  
 9 P.L.194-2023, SECTION 24, IS AMENDED TO READ AS  
 10 FOLLOWS [EFFECTIVE JULY 1, 2026]: Sec. 7. (a) An eligible  
 11 applicant who wishes to obtain the state tax credit provided by this  
 12 chapter for a qualified project must submit an application to the  
 13 authority after June 30, 2023, and before January 1, 2028, 2033, in the  
 14 manner prescribed by the authority.

15 (b) An application submitted under subsection (a) must include:

16 (1) the name and address of the qualified project;  
 17 (2) the name and address of the owner of the qualified project;  
 18 and  
 19 (3) any other information required by the authority.

20 (c) Subject to section 8 of this chapter, the authority may approve  
 21 a tax credit application if:

22 (1) the applicant is an eligible applicant;  
 23 (2) the project identified in the application is a qualified project;  
 24 and  
 25 (3) the tax credit application meets any other requirements for  
 26 receipt of state tax credits established by the authority.

27 (d) If the authority approves a tax credit application for a qualified  
 28 project, for each taxable year in the tax credit period the authority may  
 29 approve a maximum amount of state tax credits. The maximum  
 30 aggregate amount of state tax credits awarded by the authority for the  
 31 state tax credit period of a qualified project is an amount that is the  
 32 product of:

33 (1) a percentage determined by the authority, which must be less  
 34 than or equal to one hundred percent (100%); multiplied by  
 35 (2) the anticipated aggregate federal tax credits over the credit  
 36 period as defined by Section 42(f) of the Internal Revenue Code  
 37 and specified in a letter issued by the authority for the qualified  
 38 project under Section 42(m) of the Internal Revenue Code  
 39 (annual amount multiplied by ten (10) years).

40 (e) If the authority approves a tax credit application for a qualified  
 41 project, the authority shall issue an eligibility statement to the eligible  
 42 applicant. The eligibility statement must specify at least the following:



10 SECTION ~~8~~12. IC 6-3.1-35-8, AS ADDED BY P.L.137-2022,  
11 SECTION 52, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
12 JULY 1, 2026]: Sec. 8. (a) For each state fiscal year beginning after  
13 June 30, 2023, and before July 1, 2028, **2033**, the aggregate amount of  
14 state tax credits awarded by the authority under this chapter may not  
15 exceed thirty million dollars (\$30,000,000). For purposes of calculating  
16 the aggregate state tax credit limit for a state fiscal year, the amounts  
17 awarded by the authority are considered to be awarded in the year the  
18 award is made to the state tax credit recipient by the authority,  
19 notwithstanding the fact that the awarded state tax credit is to be  
20 claimed over the state tax credit period.

21 (b) To the extent that the tax credit applications requesting state  
22 tax credits exceed the amount of available state tax credits in a year, or  
23 the authority reasonably anticipates that the requests will exceed the  
24 state fiscal year limitation established in subsection (a), the authority  
25 may allocate the state tax credits in a manner that furthers the mission  
26 and purpose of the authority and otherwise promotes the establishment  
27 of qualified projects.

28 SECTION ~~13~~[13]. IC 6-3.1-35-11, AS ADDED BY  
29 P.L.137-2022, SECTION 52, IS AMENDED TO READ AS  
30 FOLLOWS [EFFECTIVE JULY 1, 2026]: Sec. 11. This chapter is  
31 subject to review under IC 2-5-3.2-1 to evaluate the effectiveness of the  
32 state tax credit. ~~one (1) year prior to its expiration under section 12 of~~  
33 ~~this chapter.~~

34 SECTION 1-~~0~~4. IC 6-3.1-35-12, AS ADDED BY  
35 P.L.137-2022, SECTION 52, IS AMENDED TO READ AS  
36 FOLLOWS [EFFECTIVE JULY 1, 2026]: Sec. 12. This chapter  
37 expires July 1, ~~2028~~. 2033.

[ SECTION 15. IC 36-2-15-12 IS ADDED TO THE INDIANA CODE AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 12. A county assessor shall not enter a property to conduct a physical inspection of a property without first receiving the permission of the property owner to



1       enter the property to make the physical inspection.  
2       Notwithstanding any other provision to the contrary, a county  
3       property tax assessment board of appeals or the Indiana board of  
4       tax review shall not issue an order (including an order issued under  
5       52 IAC 4-8-3) authorizing entry onto a taxpayer's property without  
6       the property owner's permission.

7       1 SECTION 1~~↔~~[6]. [EFFECTIVE UPON PASSAGE] (a) As used  
8       in this SECTION, "automated valuation system" means a  
9       centralized system of automated valuation models and algorithms  
10      that may be applied to homestead and residential property  
11      valuation.

12      (b) As used in this SECTION, "homestead" refers to a  
13      homestead that qualifies for a standard deduction under  
14      IC 6-1.1-12-37.

15      (c) As used in this SECTION, "residential property" has the  
16      meaning set forth in IC 6-1.1-20.6-4.

17      (d) The department of local government finance shall prepare  
18      a report regarding the creation of an automated valuation system  
19      for local assessors to use in the state for the assessment of  
20      homestead and residential property values.

21      (e) The department of local government finance shall present  
22      the report prepared under subsection (d) to the interim study  
23      committee on fiscal policy on or before November 1, 2026.

24      (f) This SECTION expires July 1, 2027.

25      SECTION 1~~↔~~[7]. An emergency is declared for this act.1

26      1

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