

**LEGISLATIVE SERVICES AGENCY  
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS  
FISCAL IMPACT STATEMENT**

**LS 6373**  
**BILL NUMBER: SB 145**

**NOTE PREPARED:** Dec 11, 2025  
**BILL AMENDED:**

**SUBJECT:** Law Enforcement Services in Indianapolis Downtown.

**FIRST AUTHOR:** Sen. Young M  
**FIRST SPONSOR:**

**BILL STATUS:** As Introduced

**FUNDS AFFECTED:** X **GENERAL**  
**DEDICATED**  
**FEDERAL**

**IMPACT:** State & Local

**Summary of Legislation:** This bill establishes a downtown district (district) within the city of Indianapolis. It provides that after December 31, 2026, the Governor has the duty and responsibility to provide adequate law enforcement services within the district.

The bill requires the Governor and executive of the consolidated city and county to take steps to negotiate and execute a mutual assistance agreement. It also provides that if an agreement is not executed, the state police department (ISP) shall provide all law enforcement services within the district after December 31, 2026, and unless or until a mutual assistance agreement is executed.

The bill requires the Governor to appoint a district special prosecutor that has concurrent jurisdiction with the prosecuting attorney of the judicial district. The bill also provides after December 31, 2026, the district special prosecutor has primary jurisdiction and the prosecuting attorney of the judicial district has secondary jurisdiction to prosecute a crime committed in the district.

The bill requires the Treasurer of State to deduct the state's costs in providing law enforcement services and offices and staff for the special prosecutor from revenue held by the state that would otherwise be available for distribution to the consolidated city.

**Effective Date:** July 1, 2026.

**Explanation of State Expenditures:** *Mutual Assistance Agreement:* This bill requires the Governor to provide adequate law enforcement within the downtown district. It also requires the Governor to negotiate a mutual assistance agreement with Indianapolis before December 31, 2026, or the ISP will bear responsibility for providing law enforcement in the district. If an agreement is executed, the costs to the state will depend on the content of the agreement. If an agreement is not executed and ISP takes responsibility for law enforcement in the district, the disruption to other ISP efforts could be significant. At this time, the impact of these provisions on state expenditures is indeterminate.

[ISP does not typically provide the same sort of law enforcement activities, such as dismounted patrols, as

is likely to be required within the district, and ISP is not staffed to conduct such activities en masse in downtown Indianapolis.]

*Treasurer:* The Treasurer is required to withhold the costs associated with the special prosecutor and law enforcement in the district from tax revenue that would otherwise be distributed to Indianapolis. This task can be accomplished with current resources.

*Office of the Governor:* This bill's requirements will increase the workload on the Office of the Governor. The increase will depend on the length and character of mutual aid agreement negotiations and the process of appointing and staffing the office of the special prosecutor. Any increase is expected to be met within existing resources.

**Explanation of State Revenues:**

**Explanation of Local Expenditures:** *Mutual Assistance Agreement:* If an agreement is executed, Indianapolis Metropolitan Police activity is likely to increase within the area of the district relative to its current level. The agreement's requirements may necessitate the hiring of additional officers, an increase in overtime, or a reduction in coverage in other parts of the city. The impact of an agreement is indeterminable at this time.

**Explanation of Local Revenues:** Under this bill, the Treasurer of State will retain whatever expenses are incurred by the state to provide law enforcement support and to fund the office of the special prosecutor. This will reduce the tax revenue received by Indianapolis. Total reductions will depend on the nature of the Mutual Assistance Agreement.

**State Agencies Affected:** Indiana State Police, Treasurer.

**Local Agencies Affected:** Indianapolis Metropolitan Police Department

**Information Sources:**

**Fiscal Analyst:** Alexander Raggio, 317-234-9485.