

**LEGISLATIVE SERVICES AGENCY
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS
FISCAL IMPACT STATEMENT**

LS 6335
BILL NUMBER: SB 144

NOTE PREPARED: Nov 24, 2025
BILL AMENDED:

SUBJECT: Tobacco Products and Vapor Products.

FIRST AUTHOR: Sen. Alexander
FIRST SPONSOR:

BILL STATUS: As Introduced

FUNDS AFFECTED: X GENERAL
 X DEDICATED
 FEDERAL

IMPACT: State & Local

Summary of Legislation: *Sale or Distribution to Minors* - This bill increases the penalty for a person who: (1) makes a delivery sale of an e-liquid to an individual less than 21 years of age; (2) sells or distributes a tobacco product to a person less than 21 years of age; and (3) purchases a tobacco product for a person less than 21 years of age; from a Class C infraction to a Class B infraction.

The bill makes it a Class B infraction for a person to make a delivery sale of a vapor product to an individual less than 21 years of age.

The bill makes it a Class B infraction for a person to: (1) sell or distribute a vapor product to a person less than 21 years of age; and (2) purchase a vapor product for a person less than 21 years of age.

Possession by a Minor - The bill also makes it a Class C infraction for a person less than 21 years of age to purchase, accept, or possess a vapor product.

Effective Date: July 1, 2026.

Explanation of State Expenditures: *Alcohol and Tobacco Commission (ATC):* The ATC would enforce the provisions prohibiting sales of e-liquids and vapor products to people under age 21. This enforcement would be done within current resources.

Explanation of State Revenues: *Sale or Distribution to Minors:* The bill increases the penalty for a person to sell or distribute tobacco products to a person less than 21 years of age from a Class C infraction to a Class B infraction. It also expands the provision to include vapor products. Civil penalties for violations of this provision would be deposited in the Richard D. Doyle Tobacco Education and Enforcement Fund. The bill would increase civil penalty revenue to the fund, but the revenue increase is expected to be small. [In FY 2025, the fund received \$359,350 in youth tobacco fines.]

Penalty Provision: The bill would increase Class B infractions from the following violations:
(1) Making a delivery sale of a vapor product to a person less than 21 years of age;

- (2) Selling or distributing a vapor product to a person less than 21 years of age; and
- (3) Purchasing a vapor product for a person less than 21 years of age.

The bill would also increase Class C infractions for a person less than 21 years of age to purchase, accept, or possess a vapor product.

The increased revenue from Class C and B infractions is expected to be small. The maximum judgment for a Class C infraction is \$500 and a Class B infraction is \$1,000, which would be deposited in the state General Fund. Fee revenue per case ranges from \$85.50 and \$103, depending on whether the case is filed in a court of record or a municipal court. The following linked document describes the fees and distribution of the revenue: [Court fees imposed in criminal, juvenile, and civil violation cases.](#)

Explanation of Local Expenditures:

Explanation of Local Revenues: *Penalty Provision:* If additional court actions result in a guilty verdict, certain local units will collect more revenue. The following linked document describes the fees and distribution of the revenue: [Court fees imposed in criminal, juvenile, and civil violation cases.](#)

State Agencies Affected: Alcohol and Tobacco Commission.

Local Agencies Affected: Trial courts, local law enforcement agencies.

Information Sources: Indiana Supreme Court, Indiana Trial Court Fee Manual. Peoplesoft Financial.

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