
HOUSE BILL No. 1116

AM111613 has been incorporated into January 15, 2026 printing.

Synopsis: Virtual currency kiosks.

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January 15, 2026

Second Regular Session of the 124th General Assembly (2026)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2025 Regular Session of the General Assembly.

HOUSE BILL No. 1116

A BILL FOR AN ACT to amend the Indiana Code concerning trade regulation.

Be it enacted by the General Assembly of the State of Indiana:

1 SECTION 1. IC 24-5-0.5-3, AS AMENDED BY P.L.104-2024,
2 SECTION 42, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
3 UPON PASSAGE]: Sec. 3. (a) A supplier may not commit an unfair,
4 abusive, or deceptive act, omission, or practice in connection with a
5 consumer transaction. Such an act, omission, or practice by a supplier
6 is a violation of this chapter whether it occurs before, during, or after
7 the transaction. An act, omission, or practice prohibited by this section
8 includes both implicit and explicit misrepresentations.

9 (b) Without limiting the scope of subsection (a), the following
10 acts, and the following representations as to the subject matter of a
11 consumer transaction, made orally, in writing, or by electronic
12 communication, by a supplier, are deceptive acts:

13 (1) That such subject of a consumer transaction has sponsorship,
14 approval, performance, characteristics, accessories, uses, or
15 benefits it does not have which the supplier knows or should

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1 reasonably know it does not have.
2 (2) That such subject of a consumer transaction is of a particular
3 standard, quality, grade, style, or model, if it is not and if the
4 supplier knows or should reasonably know that it is not.
5 (3) That such subject of a consumer transaction is new or
6 unused, if it is not and if the supplier knows or should reasonably
7 know that it is not.
8 (4) That such subject of a consumer transaction will be supplied
9 to the public in greater quantity than the supplier intends or
10 reasonably expects.
11 (5) That replacement or repair constituting the subject of a
12 consumer transaction is needed, if it is not and if the supplier
13 knows or should reasonably know that it is not.
14 (6) That a specific price advantage exists as to such subject of a
15 consumer transaction, if it does not and if the supplier knows or
16 should reasonably know that it does not.
17 (7) That the supplier has a sponsorship, approval, or affiliation
18 in such consumer transaction the supplier does not have, and
19 which the supplier knows or should reasonably know that the
20 supplier does not have.
21 (8) That such consumer transaction involves or does not involve
22 a warranty, a disclaimer of warranties, or other rights, remedies,
23 or obligations, if the representation is false and if the supplier
24 knows or should reasonably know that the representation is false.
25 (9) That the consumer will receive a rebate, discount, or other
26 benefit as an inducement for entering into a sale or lease in
27 return for giving the supplier the names of prospective
28 consumers or otherwise helping the supplier to enter into other
29 consumer transactions, if earning the benefit, rebate, or discount
30 is contingent upon the occurrence of an event subsequent to the
31 time the consumer agrees to the purchase or lease.
32 (10) That the supplier is able to deliver or complete the subject
33 of the consumer transaction within a stated period of time, when
34 the supplier knows or should reasonably know the supplier could
35 not. If no time period has been stated by the supplier, there is a
36 presumption that the supplier has represented that the supplier
37 will deliver or complete the subject of the consumer transaction
38 within a reasonable time, according to the course of dealing or
39 the usage of the trade.
40 (11) That the consumer will be able to purchase the subject of
41 the consumer transaction as advertised by the supplier, if the
42 supplier does not intend to sell it.



1 (12) That the replacement or repair constituting the subject of a
2 consumer transaction can be made by the supplier for the
3 estimate the supplier gives a customer for the replacement or
4 repair, if the specified work is completed and:

5 (A) the cost exceeds the estimate by an amount equal to or
6 greater than ten percent (10%) of the estimate;

7 (B) the supplier did not obtain written permission from the
8 customer to authorize the supplier to complete the work
9 even if the cost would exceed the amounts specified in
10 clause (A);

11 (C) the total cost for services and parts for a single
12 transaction is more than seven hundred fifty dollars (\$750);
13 and

14 (D) the supplier knew or reasonably should have known that
15 the cost would exceed the estimate in the amounts specified
16 in clause (A).

17 (13) That the replacement or repair constituting the subject of a
18 consumer transaction is needed, and that the supplier disposes of

19 the part repaired or replaced earlier than seventy-two (72) hours
20 after both:

21 (A) the customer has been notified that the work has been
22 completed; and
23 (B) the part repaired or replaced has been made available
24 for examination upon the request of the customer.

(14) Engaging in the replacement or repair of the subject of a consumer transaction if the consumer has not authorized the replacement or repair, and if the supplier knows or should reasonably know that it is not authorized.

(15) The act of misrepresenting the geographic location of the supplier by listing an alternate business name or an assumed business name (as described in IC 23-0.5-3-4) in a local telephone directory if:

33 (A) the name misrepresents the supplier's geographic
34 location;

35 (B) the listing fails to identify the locality and state of the
36 supplier's business;

37 (C) calls to the local telephone number are routinely
38 forwarded or otherwise transferred to a supplier's business
39 location that is outside the calling area covered by the local
40 telephone directory; and

41 (D) the supplier's business location is located in a county
42 that is not contiguous to a county in the calling area covered

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1 by the local telephone directory.

(16) The act of listing an alternate business name or assumed business name (as described in IC 23-0.5-3-4) in a directory assistance data base if:

5 (A) the name misrepresents the supplier's geographic
6 location;

7 (B) calls to the local telephone number are routinely
8 forwarded or otherwise transferred to a supplier's business
9 location that is outside the local calling area; and

10 (C) the supplier's business location is located in a county
11 that is not contiguous to a county in the local calling area.

12 (17) The violation by a supplier of IC 24-3-4 concerning
13 cigarettes for import or export.
14 (18) The act of a supplier in knowingly selling or reselling a
15 product to a consumer if the product has been recalled, whether
16 by the order of a court or a regulatory body, or voluntarily by the
17 manufacturer, distributor, or retailer, unless the product has been
18 repaired or modified to correct the defect that was the subject of
19 the recall.

(19) The violation by a supplier of 47 U.S.C. 227, including any rules or regulations issued under 47 U.S.C. 227.

(20) The violation by a supplier of the federal Fair Debt Collection Practices Act (15 U.S.C. 1692 et seq.), including any rules or regulations issued under the federal Fair Debt Collection Practices Act (15 U.S.C. 1692 et seq.)

(21) A violation of IC 24-5-7 (concerning health spa services), as set forth in IC 24-5-7-17.

(22) A violation of IC 24-5-8 (concerning business opportunity transactions), as set forth in IC 24-5-8-20.

(23) A violation of IC 24-5-10 (concerning home consumer transactions), as set forth in IC 24-5-18-28.

(24) A violation of IC 24-5-11 (concerning real property improvement contracts), as set forth in IC 24-5-11-14.

(25) A violation of IC 24-5-12 (concerning telephone solicitations), as set forth in IC 24-5-12-23.

(26) A violation of IC 24-5-13.5 (concerning buyback motor vehicles), as set forth in IC 24-5-12-23.

(27) A violation of IC 24-5-14 (concerning automatic dialing announcing devices), as set forth in IC 24-5-14-12.

39 dialing-announcing devices), as set forth in IC 24-5-14-13.
40 (28) A violation of IC 24-5-15 (concerning credit services
41 organizations), as set forth in IC 24-5-15-11.

41 organizations), as set forth in IC 24-5-15-11.
42 (29) A violation of IC 24-5-16 (concerning unlawful motor

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1 vehicle subleasing), as set forth in IC 24-5-16-18.
2 (30) A violation of IC 24-5-17 (concerning environmental
3 marketing claims), as set forth in IC 24-5-17-14.
4 (31) A violation of IC 24-5-19 (concerning deceptive
5 commercial solicitation), as set forth in IC 24-5-19-11.
6 (32) A violation of IC 24-5-21 (concerning prescription drug
7 discount cards), as set forth in IC 24-5-21-7.
8 (33) A violation of IC 24-5-23.5-7 (concerning real estate
9 appraisals), as set forth in IC 24-5-23.5-9.
10 (34) A violation of IC 24-5-26 (concerning identity theft), as set
11 forth in IC 24-5-26-3.
12 (35) A violation of IC 24-5.5 (concerning mortgage rescue
13 fraud), as set forth in IC 24-5.5-6-1.
14 (36) A violation of IC 24-8 (concerning promotional gifts and
15 contests), as set forth in IC 24-8-6-3.
16 (37) A violation of IC 21-18.5-6 (concerning representations
17 made by a postsecondary credit bearing proprietary educational
18 institution), as set forth in IC 21-18.5-6-22.5.
19 (38) A violation of IC 24-5-15.5 (concerning collection actions
20 of a plaintiff debt buyer), as set forth in IC 24-5-15.5-6.
21 (39) A violation of IC 24-14 (concerning towing services), as set
22 forth in IC 24-14-10-1.
23 (40) A violation of IC 24-5-14.5 (concerning misleading or
24 inaccurate caller identification information), as set forth in
25 IC 24-5-14.5-12.
26 (41) A violation of IC 24-5-27 (concerning intrastate inmate
27 calling services), as set forth in IC 24-5-27-27.
28 (42) A violation of IC 15-21 (concerning sales of dogs by retail
29 pet stores), as set forth in IC 15-21-7-4.
30 (43) A violation of IC 24-4-23 (concerning the security of
31 information collected and transmitted by an adult oriented
32 website operator), as set forth in IC 24-4-23-14.
33 **(44) A violation of IC 28-8-7 (concerning virtual currency
34 kiosk operators), as set forth in IC 28-8-7-28.**
35 (c) Any representations on or within a product or its packaging or
36 in advertising or promotional materials which would constitute a
37 deceptive act shall be the deceptive act both of the supplier who places
38 such representation thereon or therein, or who authored such materials,
39 and such other suppliers who shall state orally or in writing that such
40 representation is true if such other supplier shall know or have reason
41 to know that such representation was false.
42 (d) If a supplier shows by a preponderance of the evidence that an

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1 act resulted from a bona fide error notwithstanding the maintenance of
2 procedures reasonably adopted to avoid the error, such act shall not be
3 deceptive within the meaning of this chapter.

4 (e) It shall be a defense to any action brought under this chapter
5 that the representation constituting an alleged deceptive act was one
6 made in good faith by the supplier without knowledge of its falsity and
7 in reliance upon the oral or written representations of the manufacturer,
8 the person from whom the supplier acquired the product, any testing
9 organization, or any other person provided that the source thereof is
10 disclosed to the consumer.

11 (f) For purposes of subsection (b)(12), a supplier that provides
12 estimates before performing repair or replacement work for a customer
13 shall give the customer a written estimate itemizing as closely as
14 possible the price for labor and parts necessary for the specific job
15 before commencing the work.

16 (g) For purposes of subsection (b)(15) and (b)(16), a telephone
17 company or other provider of a telephone directory or directory
18 assistance service or its officer or agent is immune from liability for
19 publishing the listing of an alternate business name or assumed
20 business name of a supplier in its directory or directory assistance data
21 base unless the telephone company or other provider of a telephone
22 directory or directory assistance service is the same person as the
23 supplier who has committed the deceptive act.

24 (h) For purposes of subsection (b)(18), it is an affirmative defense
25 to any action brought under this chapter that the product has been
26 altered by a person other than the defendant to render the product
27 completely incapable of serving its original purpose.

28 SECTION 2. IC 28-8-4.1-201, AS ADDED BY P.L.198-2023,
29 SECTION 4, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
30 UPON PASSAGE]: Sec. 201. The following definitions apply
31 throughout this chapter:

32 (1) "Acting in concert" means persons knowingly acting together
33 with a common goal of jointly acquiring control of a licensee
34 whether or not pursuant to an express agreement.

35 (2) "Authorized delegate" means a person a licensee designates
36 to engage in money transmission on behalf of the licensee.

37 (3) "Average daily money transmission liability", with respect to
38 a calendar quarter, means:

39 (A) the sum of the amounts of a licensee's outstanding
40 money transmission obligations in Indiana at the end of
41 each day in the calendar quarter; divided by

42 (B) the total number of days in that calendar quarter.

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1 For purposes of this subdivision, a "calendar quarter" is a quarter
2 ending on March 31, June 30, September 30, or December 31.

3 (4) "Bank Secrecy Act" means:

4 (A) the Bank Secrecy Act (31 U.S.C. 5311 et seq.); and
5 (B) regulations adopted under the Bank Secrecy Act (31
6 U.S.C. 5311 et seq.).

7 (5) "Closed loop stored value" means stored value that is
8 redeemable by the issuer only for goods or services provided by
9 the issuer or the issuer's affiliate or by franchisees of the issuer
10 or the issuer's affiliate, except to the extent required by
11 applicable law to be redeemable in cash for its cash value.

12 (6) "Control" means any of the following:

13 (A) The power to vote, directly or indirectly, at least
14 twenty-five percent (25%) of the outstanding voting shares
15 or voting interests of a licensee or of a person in control of
16 a licensee.

17 (B) The power to elect or appoint a majority of key
18 individuals or executive officers, managers, directors,
19 trustees, or other persons exercising managerial authority of
20 a person in control of a licensee.

21 (C) The power to exercise, directly or indirectly, a
22 controlling influence over the management or policies of a
23 licensee or of a person in control of a licensee. For purposes
24 of this clause, a person is presumed to exercise a controlling
25 influence if the person holds the power to vote, directly or
26 indirectly, at least ten percent (10%) of the outstanding
27 voting shares or voting interests of a licensee or of a person
28 in control of a licensee. However, a person presumed to
29 exercise a controlling influence under this clause may rebut
30 the presumption of control if the person is a passive
31 investor.

32 For purposes of this subdivision, the percentage of a person
33 controlled by any other person is determined by aggregating the
34 other person's interest with the interest of any other immediate
35 family member of that person, including the person's spouse,
36 parents, children, siblings, mothers-in-law and fathers-in-law,
37 sons-in-law and daughters-in-law, and any other person who
38 shares the person's home.

39 (7) "Department" refers to the members of the department of
40 financial institutions.

41 (8) "Director" refers to the director of the department appointed
42 under IC 28-11-2-1.

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1 (9) "Eligible rating" means a credit rating of any of the three (3)
2 highest rating categories provided by an eligible rating service,
3 including any rating category modifiers, such as "plus" or
4 "minus" for S&P Global, or an equivalent modifier for any other
5 eligible rating service. The term includes the following:

6 (A) A long term credit rating equal to at least A- by S&P
7 Global, or an equivalent long term credit rating for any
8 other eligible rating service.

9 (B) A short term credit rating equal to at least A-2 by S&P
10 Global, or an equivalent short term credit rating for any
11 other eligible rating service.

12 In any case in which the credit ratings differ among eligible
13 rating services, the highest rating applies in determining whether
14 the credit rating is an "eligible rating" as defined in this
15 subdivision.

16 (10) "Eligible rating service" means:

17 (A) a nationally recognized statistical rating organization,
18 as defined by the United States Securities and Exchange
19 Commission; or

20 (B) any other organization designated as such by the
21 director.

22 (11) "Federally insured depository financial institution" means:

- (A) a bank;
- (B) a credit union;
- (C) a savings and loan association;
- (D) a trust company;
- (E) a corporate fiduciary;
- (F) a savings association;
- (G) a savings bank;
- (H) an industrial bank; or
- (I) an industrial loan company;

32 that is organized under the law of the United States or any state
33 of the United States and that has federally or privately insured
34 deposits as permitted by state or federal law.

35 (12) "In Indiana", with respect to the location of a transaction,
36 means the following:

38 requested in person.
39 (B) For a transaction requested electronically or by
40 telephone, a determination made by the provider of money
41 transmission, by relying on the following, that the person
42 requesting the transaction is in Indiana:

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(i) Information, provided by the person, regarding the location of the individual's residential address or the business entity's principal place of business or other physical address location, as applicable.

(ii) Any records associated with the person that the provider of money transmission may have that indicate the person's location, including an address associated with an account.

(13) "Individual" means a natural person.

(14) "Key individual" means an individual ultimately responsible for establishing or directing policies and procedures of a licensee, such as an executive officer, manager, director, or trustee.

(15) "Licensee" means a person licensed under this chapter.

(16) "Material litigation" means litigation that, according to United States generally accepted accounting principles, is significant to a person's financial health and would be required to be disclosed in the person's annual audited financial statements, report to shareholders, or similar records.

(17) "Money" means a medium of exchange that is issued by the United States government or by a foreign government. The term includes a monetary unit of account established by an intergovernmental organization or by agreement between two (2) or more governments.

(18) "Monetary value" means a medium of exchange, whether or not redeemable in money.

(19) "Money transmission" means any of the following:

(A) Selling or issuing payment instruments to a person located in Indiana.

(B) Selling or issuing stored value to a person located in Indiana.

(C) Receiving money for transmission from a person located in Indiana.

(D) After December 31, 2026, conducting or facilitating a virtual currency transaction (as defined in IC 28-8-7-12).

The term does not include the provision of solely online or telecommunications services or network access.

(20) "MSB accredited state" means a state agency that is accredited by the Conference of State Bank Supervisors and Money Transmitter Regulators Association for money transmission licensing and supervision.

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1 (21) "Multistate licensing process" means an agreement entered
2 into by and among state regulators related to:

3 (A) coordinated processing of applications for money
4 transmission licenses;
5 (B) applications for the acquisition and control of a
6 licensee;
7 (C) control determinations; or
8 (D) notice and information requirements for a change of key
9 individuals.

10 (22) "NMLS" means the Nationwide Multistate Licensing
11 System and Registry:

12 (A) developed by the Conference of State Bank Supervisors
13 and the American Association of Residential Mortgage
14 Regulators; and
15 (B) owned and operated by the State Regulatory Registry,
16 LLC, or by any successor or affiliated entity;

17 for the licensing and registry of persons in financial services
18 industries.

19 (23) "Outstanding money transmission obligation", as
20 established and extinguished in accordance with applicable state
21 law, means:

22 (A) any payment instrument or stored value that:
23 (i) is issued or sold by a licensee to a person located in
24 the United States, or reported as sold by an authorized
25 delegate of the licensee to a person located in the
26 United States; and
27 (ii) has not yet been paid or refunded by or for the
28 licensee, or escheated in accordance with applicable
29 abandoned property laws; or

30 (B) any money that:
31 (i) is received for transmission by a licensee, or by an
32 authorized delegate of the licensee, from a person
33 located in the United States; and
34 (ii) has not been received by the payee or refunded to
35 the seller, or escheated in accordance with applicable
36 abandoned property laws.

37 For purposes of this subdivision, a person is located "in the
38 United States" if the person is located in any state, territory, or
39 possession of the United States or in the District of Columbia,
40 the Commonwealth of Puerto Rico, or a United States military
41 installation located in a foreign country.

42 (24) "Passive investor" means a person that:



1 (A) does not have the power to elect a majority of key
2 individuals or executive officers, managers, directors,
3 trustees, or other persons exercising managerial authority
4 over a person in control of a licensee;

5 (B) is not employed by and does not have any managerial
6 duties with respect to the licensee or a person in control of
7 the licensee;

8 (C) does not have the power to exercise, directly or
9 indirectly, a controlling influence over the management or
10 policies of the licensee or a person in control of the
11 licensee; and

12 (D) either:

(i) attests to as facts the characteristics of passivity set forth in clauses (A) through (C), in a form and by a medium prescribed by the director; or

(ii) commits to the characteristics of passivity set forth in clauses (A) through (C) in a written document.

18 (25) "Payment instrument" means a written or electronic check,
19 draft, money order, traveler's check, or other written or electronic
20 instrument for the transmission or payment of money or
21 monetary value, whether or not negotiable. The term does not
22 include:

23 (A) stored value; or

24 (B) any instrument that:

(i) is redeemable by the issuer only for goods or services provided by the issuer or its affiliate, or franchisees of the issuer or its affiliate, except to the extent required by applicable law to be redeemable in cash for its cash value; or

(ii) is not sold to the public but is issued and distributed as part of a loyalty, rewards, or promotional

36 so identified by the director.
37 (27) "Receiving money for transmission" means receiving money
38 or monetary value in the United States for transmission within or
39 outside the United States by electronic or other means. The term
40 "money received for transmission" has a corresponding meaning.

41 (28) "Stored value" means monetary value representing a claim,
42 against the issuer, that is evidenced by an electronic or digital

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1 record and that is intended and accepted for use as a means of
 2 redemption for money or monetary value, or payment for goods
 3 or services. The term includes "prepaid access" as defined in 31
 4 CFR 1010.100. The term does not include:

- 5 (A) a payment instrument;
- 6 (B) closed loop stored value; or
- 7 (C) stored value not sold to the public but issued and
 8 distributed as part of a loyalty, rewards, or promotional
 9 program.

10 (29) "Tangible net worth" means the aggregate assets of a
 11 licensee, excluding all intangible assets, less liabilities, as
 12 determined in accordance with United States generally accepted
 13 accounting principles.

14 SECTION 3. IC 28-8-7 IS ADDED TO THE INDIANA CODE AS
 15 A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE UPON
 16 PASSAGE]:

17 **Chapter 7. Virtual Currency Kiosks**

18 **Sec. 1. This chapter does not apply to the following:**

- 19 (1) A federally insured depository financial institution (as
 20 defined in IC 28-8-4.1-201(11)).
- 21 (2) A bank holding company.
- 22 (3) An office of an international banking corporation.
- 23 (4) A foreign bank that establishes a federal branch under
 24 the International Banking Act of 1978 (12 U.S.C. 3101 et
 25 seq.).
- 26 (5) A corporation organized under the Bank Service
 27 Company Act (12 U.S.C. 1861 et seq.).
- 28 (6) A corporation organized under the Edge Act (12 U.S.C.
 29 611 et seq.).

30 **Sec. 2. As used in this chapter, "blockchain" means data that
 31 is:**

- 32 (1) shared across a network to create a ledger of verified
 33 transactions or information among network participants;
 34 and
- 35 (2) linked using cryptography to maintain the integrity of the
 36 ledger and to execute other functions.

37 **Sec. 3. As used in this chapter, "blockchain analytics" means
 38 the examination and interpretation of data extracted from public
 39 records of transactions on blockchains or on similar publicly
 40 distributed electronic ledgers.**

41 **Sec. 4. As used in this chapter, "blockchain analytics and
 42 tracing software" means a software service that uses blockchain**



1 **analytics to provide:**

2 (1) risk specific information regarding blockchain
 3 transactions; and
 4 (2) tracing of virtual currency addresses.

5 **Sec. 5. As used in this chapter, "charges", with respect to a
 6 virtual currency transaction, means:**

7 (1) fees or expenses paid by a user to the operator of a virtual
 8 currency kiosk as compensation for the operator's
 9 facilitation of the virtual currency transaction; and

10 (2) the difference between:

11 (A) the market price of a virtual currency purchased,
 12 sold, transferred, or exchanged by the user in the virtual
 13 currency transaction; and

14 (B) the price of the virtual currency charged to the user
 15 by the operator of the virtual currency kiosk.

16 **Sec. 6. As used in this chapter, "operate", with regard to a
 17 virtual currency kiosk, means to use the virtual currency kiosk to
 18 remotely conduct or facilitate virtual currency transactions
 19 through the virtual currency kiosk:**

20 (1) on behalf of users of the virtual currency kiosk; and

21 (2) for compensation by a user of the virtual currency kiosk
 22 in the form of charges assessed to the user.

23 **Sec. 7. As used in this chapter, "operator", with regard to a
 24 virtual currency kiosk, means a person that:**

25 (1) owns; or

26 (2) engages in the business of operating;
 27 the virtual currency kiosk, regardless of whether the person
 28 provides custodial or noncustodial services with regard to virtual
 29 currency.

30 **Sec. 8. As used in this chapter, "user" means an individual that
 31 initiates a virtual currency transaction through a virtual currency
 32 kiosk for the purpose of the individual's purchase, sale, transfer, or
 33 exchange of virtual currency.**

34 **Sec. 9. As used in this chapter, "virtual currency" means a
 35 natively electronic asset that:**

36 (1) confers economic, proprietary, or access rights or
 37 powers; and

38 (2) is recorded using cryptographically secured distributed
 39 ledger technology, or an analogous technology.

40 **Sec. 10. As used in this chapter, "virtual currency address"**
 41 means an alphanumeric identifier that is associated with a virtual
 42 currency wallet and that identifies the location to which a virtual



1 **currency transaction can be sent.**

2 **Sec. 11.** As used in this chapter, "virtual currency kiosk" means an electronic terminal through which the operator of the electronic terminal is able to conduct or facilitate a virtual currency transaction on behalf of a third party, including by:

- 6 (1) connecting to a separate virtual currency exchange that
7 performs the transaction; or
- 8 (2) drawing on virtual currency in the possession of the
9 operator.

10 **Sec. 12.** As used in this chapter, "virtual currency transaction" means:

- 12 (1) an exchange of virtual currency for:
 - 13 (A) money;
 - 14 (B) bank credit; or
 - 15 (C) another form of virtual currency; or
- 16 (2) an exchange of:
 - 17 (A) money; or
 - 18 (B) bank credit;

19 for virtual currency;
20 conducted through a virtual currency kiosk.

21 **Sec. 13.** As used in this chapter, "virtual currency transaction hash" means a unique, alphanumeric identifier that:

- 23 (1) is assigned to a transaction on a blockchain; and
- 24 (2) confirms that the transaction has been validated and
25 added to the blockchain.

26 **Sec. 14.** As used in this chapter, "virtual currency wallet" means a software application or other mechanism providing a means to hold the electronic keys necessary to access and transfer virtual currency.

27 **Sec. 15.** After December 31, 2026, a person may not operate a virtual currency kiosk that is located in Indiana unless the person is licensed under IC 28-8-4.1.

28 **Sec. 16.** A person may not install, or cause a third party to install, a virtual currency kiosk in Indiana unless the person:

- 30 (1) is licensed under IC 28-8-4.1, after December 31, 2026;
31 and
- 32 (2) obtains authorization for the installation from the
33 department.

34 **Sec. 17. (a)** Not later than forty-five (45) days after the end of each calendar quarter, an operator that operates a virtual currency kiosk that is located in Indiana shall submit to the department a report that includes the following information:



1 (1) The following information regarding the operator:

2 (A) The legal name of the operator.

3 (B) Any fictitious or trade name used by the operator.

4 (C) The physical address of the operator.

5 (D) The virtual currency address or addresses used by

6 the operator in conducting virtual currency transactions

7 on behalf of users in Indiana.

8 (2) The following information regarding each of the

9 operator's virtual currency kiosks that is located in Indiana:

10 (A) The street address at which the virtual currency

11 kiosk is located.

12 (B) The following information regarding the owner of

13 the premises on which the virtual currency kiosk is

14 located:

15 (i) The legal name of the owner.

16 (ii) Any fictitious or assumed trade name used by

17 the owner.

18 (iii) The primary address of the owner.

19 (iv) The registered agent of the owner.

20 (C) The start date of the virtual currency kiosk's

21 operation.

22 (D) The end date of the virtual currency kiosk's

23 operation, if the operator is no longer operating the

24 virtual currency kiosk.

25 (E) The number of virtual currency transactions that

26 were initiated at the virtual currency kiosk but declined

27 by the operator due to suspicion of illicit activity.

28 The report required under this section is in addition to the report

29 required to be submitted to the department under IC 28-8-4.1-701.

30 (b) Not later than March 31 of each year, an operator that

31 operates a virtual currency kiosk that is located in Indiana shall

32 submit to the department an annual report, in a form prescribed

33 by the department, that includes the following information

34 regarding the operator's business conducted during the

35 immediately preceding calendar year through the operator's

36 virtual currency kiosk or kiosks located in Indiana:

37 (1) The operator's gross revenue attributable to virtual

38 currency transactions conducted through the operator's

39 virtual currency kiosks located in Indiana.

40 (2) The total number and value of virtual currency

41 transactions conducted through the operator's virtual

42 currency kiosks located in Indiana.

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(3) Copies of each complaint filed against the operator with:

(A) the Better Business Bureau; or

(B) a state or federal agency other than the department; with regard to use of the operator's virtual currency kiosks located in Indiana, and a description of the resolution, if any, of each complaint.

(4) The:

(A) total number of refunds requested by users in connection with virtual currency transactions conducted through the operator's virtual currency kiosks located in Indiana;

(B) number and total dollar amount of refunds that were granted by the operator in response to requests described in clause (A); and

(C) number of requests described in clause (A) that were denied by the operator.

(5) Contact information for the operator's compliance officer.
(6) The total number of the operator's virtual currency

corresponding locations.
(7) The:

(A)

(2) Form 1040 or 1040NR Schedule C, Form 8919, or Form 8919-A, as applicable, filed by the operator under 31 U.S.C. 5311 et seq. with regard to virtual currency transactions conducted through the operator's virtual currency kiosks located in Indiana; and

(B) total value of the transactions reported as suspicious by the operator under clause (A).

The report required under this section is in addition to the information required to be filed with the department under IC 28-8-4.1-702.

(c) Upon request by the department, an operator shall provide to the department any virtual currency transaction and user information requested by the department with regard to the operator's virtual currency kiosks located in Indiana, including information related to virtual currency transactions that were initiated by a user but denied by the operator.

(d) Information received by the department under this section is confidential under IC 28-8-4.1-402 and may be released only in composite form, except as otherwise provided by law.

(e) The department shall prepare and make available to the public an annual report summarizing the information, in composite

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1 **form as described in subsection (d), received by the department**
 2 **under this section in the immediately preceding calendar year.**

3 **Sec. 18. (a) The operator of a virtual currency kiosk that is**
 4 **located in Indiana shall provide the following information in a**
 5 **notice that is clearly and prominently displayed on, or in readable**
 6 **proximity to, the virtual currency kiosk:**

7 **(1) Notice that criminals may direct victims of fraud or**
 8 **scams to send money via virtual currency kiosks.**

9 **(2) The:**

10 **(A) name and address of the virtual currency kiosk's**
 11 **operator;**

12 **(B) toll free telephone number at which the operator's**
 13 **customer service can be reached; and**

14 **(C) days and times during which a user can contact the**
 15 **operator for assistance.**

16 **(3) Contact information for any state or local law**
 17 **enforcement or government agency with jurisdiction in the**
 18 **virtual currency kiosk's location to investigate allegations of**
 19 **fraud regarding financial transactions.**

20 **(b) After a user initiates use of a virtual currency kiosk that is**
 21 **located in Indiana, but before the virtual currency kiosk allows the**
 22 **user to initiate a virtual currency transaction through the virtual**
 23 **currency kiosk, the operator of the virtual currency kiosk shall**
 24 **provide the user with the following information on the electronic**
 25 **display of the virtual currency kiosk in a clear, conspicuous, and**
 26 **easily readable manner, and in the preferred language of the user:**

27 **(1) The following information, which must be displayed**
 28 **immediately after the user's initiation of use of the virtual**
 29 **currency kiosk and choice of the user's preferred language:**

30 **(A) The:**

31 **(i) name and address of the virtual currency kiosk's**
 32 **operator;**

33 **(ii) toll free telephone number at which the**
 34 **operator's customer service can be reached; and**

35 **(iii) days and times during which a user can contact**
 36 **the operator for assistance.**

37 **(B) Contact information for any state or local law**
 38 **enforcement or government agency with jurisdiction in**
 39 **the virtual currency kiosk's location to investigate**
 40 **allegations of fraud regarding financial transactions.**

41 **(2) All terms and conditions associated with virtual currency**
 42 **transactions that can be conducted through the virtual**



1 currency kiosk, including:

- (A) the charges collected; and
- (B) exchange rates used;

by the operator for virtual currency transactions conducted through the virtual currency kiosk.

(3) A warning, written prominently and in bold type, and provided separately from the other information required to be displayed under this subsection, in the following or a substantially similar form:

"WARNING: This technology can be used to defraud you.

If someone asked you to deposit money in this machine and/or is on the phone with you and claims to be a:

(1) friend or family member;

(2) government agent;

(3) computer software representative;

(4) bill collector; or

(5) law enforcement officer;

or is anyone you do not know personally, STOP THIS TRANSACTION IMMEDIATELY and contact your local law enforcement agency and the kiosk operator. This transaction may be a scam.

NEVER SEND MONEY to someone you don't know.".

(4) Notice regarding the material risks associated with virtual currency and virtual currency transactions, in the following or a substantially similar form:

"Virtual currency is not issued or backed by the United States government and is not legal tender in the United States. Virtual currency is not subject to protections by the Federal Deposit Insurance Corporation, National Credit Union Administration, or Securities Investor Protection Corporation, and its value relative to the U.S. dollar may fluctuate significantly.".

(5) Any additional information the department requires.

(c) The operator of a virtual currency kiosk that is located in Indiana shall:

(1) require a user of the virtual currency kiosk, as a condition of the user's continued use of the virtual currency kiosk after the user is provided with the information described in subsection (b), to affirmatively acknowledge:

(A) that the user has received and understood the information described in subsection (b); and



(B) that the user consents to continue using the virtual currency kiosk after the user's receipt of the information described in subsection (b); and

preserve the user's acknowledgments under subdivision (A) and (1)(B) as part of the operator's record of the transaction.

(d) The:

(1) provision of the information described in subsections (a) and (b) to a user of a virtual currency kiosk; or

(2) receipt by a virtual currency kiosk operator of a user's acknowledgments under subsection (c);

19 Sec. 19. (a) Before accepting payment from a user through a
20 virtual currency kiosk that is located in Indiana, the operator of
21 the virtual currency kiosk shall:

(1) verify the identity of the user by:

(A) requiring the user to submit to the operator a copy of a government issued identification card that identifies the user; or

(B) obtaining verification of the identity of the user through an agent of the operator that requires the user to submit to the agent a copy of a government issued identification card that identifies the user; and

(2) require the user to submit to the operator the user's name, date of birth, telephone number, address, and electronic mail address. The information submitted by the user under this subdivision must match the information on the government issued identification card described in subdivision (1).

(b) The operator of a virtual currency kiosk that is located in Indiana may not allow a user to engage in a virtual currency transaction through the virtual currency kiosk under a name or identity that is not verified as the user's name and identity under subsection (a).

41 **Sec. 20. Upon a user's completion of a virtual currency**
42 **transaction through a virtual currency kiosk that is located in**

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1 **Indiana, the operator of the virtual currency kiosk must provide**
2 **the user with a receipt, in both paper form and a retainable**
3 **electronic form, that includes the following information:**

4 (1) **The name of the operator and the toll free telephone**
5 **number at which the operator's customer service can be**
6 **reached.**

7 (2) **The type, value, date, and precise time of the transaction.**

8 (3) **Each virtual currency address and transaction hash**
9 **associated with the transaction, if available.**

10 (4) **All charges assessed to the user with respect to the**
11 **transaction.**

12 (5) **The exchange rate that was used for purposes of the**
13 **transaction, expressed in United States dollars to the virtual**
14 **currency that was the subject of the virtual currency**
15 **transaction.**

16 (6) **A statement of the operator's refund policy.**

17 (7) **Contact information for any state or local law**
18 **enforcement or government agency with jurisdiction in the**
19 **virtual currency kiosk's location to investigate allegations of**
20 **fraud regarding financial transactions.**

21 (8) **Any additional information the department requires.**

22 **Sec. 21. (a) If an individual is fraudulently induced to make a**
23 **payment or transfer through a virtual currency transaction**
24 **conducted through a virtual currency kiosk that is located in**
25 **Indiana, the operator of the virtual currency kiosk shall, subject to**
26 **subsection (b), refund to the individual:**

27 (1) **the full amount of the payment or transfer; and**
28 (2) **the amount of any charges assessed to the individual by**
29 **the operator with respect to the virtual currency transaction;**
30 **regardless of any acknowledgment or affirmation of consent to the**
31 **virtual currency transaction that is made by the individual, and**
32 **regardless of whether the virtual currency transaction is**
33 **authorized or unauthorized.**

34 **(b) To receive a refund under subsection (a), an individual who**
35 **is fraudulently induced to make a payment or transfer through a**
36 **virtual currency transaction conducted through a virtual currency**
37 **kiosk that is located in Indiana must:**

38 (1) **not later than ninety (90) days after:**
39 (A) **the date of the virtual currency transaction; or**
40 (B) **the date on which the individual reasonably becomes**
41 **aware of the fraud;**
42 **provide notice of the fraudulent nature of the transaction to**



the operator of the virtual currency kiosk; and
(2) not later than one hundred twenty (120) days after
contacting the virtual currency kiosk operator under
subdivision (1), submit to the operator a:

- (A) police report;
- (B) government agency report; or
- (C) sworn statement;

detailing the fraudulent nature of the transaction.

(c) If an individual meets the conditions for a refund under subsection (b), the operator shall issue a refund to the individual under subsection (a) not later than seventy-two (72) hours after receiving from the individual the notice required under subsection (b)(1) and the police report, government agency report, or a sworn statement required under subsection (b)(2).

(d) A virtual currency kiosk operator shall make a refund under this section in the originating currency used by the individual to make the payment or transfer.

(e) A virtual currency kiosk operator:

(1) shall provide any notice sent to a user for purposes of this section in both English and Spanish; and

(2) when communicating directly with a user for purposes of this section, shall communicate with the user in the user's preferred language through:

(A) the virtual currency kiosk operator's staff;
(B) oral interpretation services; or
(C) auxiliary aids and services.

Sec. 22. (a) As used in this section, "existing user" means an individual who has had a profile with a virtual currency kiosk operator for at least forty-five (45) days.

(b) As used in this section, "new user" means an individual who has had a profile with a virtual currency kiosk operator for less than forty-five (45) days.

(c) Subject to subsection (g), an operator may not allow a new user to conduct any combination of:

(1) one (1) or more virtual currency transactions through the operator's virtual currency kiosk or kiosks located in Indiana; and

(2) one (1) or more purchases or transfers through any other product or service offered by the operator;

in a single twenty-four (24) hour period the total value of which is more than two thousand dollars (\$2,000).

(d) An operator may not allow an existing user to conduct any

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1 **combination of:**

2 (1) one (1) or more virtual currency transactions through the
 3 operator's virtual currency kiosk or kiosks located in
 4 Indiana; and

5 (2) one (1) or more purchases or transfers through any other
 6 product or service offered by the operator;
 7 in a single twenty-four (24) hour period the total value of which is
 8 more than four thousand dollars (\$4,000).

9 (e) Subject to subsection (g), an operator may not allow a new
 10 user to conduct any combination of:

11 (1) one (1) or more virtual currency transactions through the
 12 operator's virtual currency kiosk or kiosks located in
 13 Indiana; and

14 (2) one (1) or more purchases or transfers through any other
 15 product or service offered by the operator;
 16 in a single thirty (30) day period the total value of which is more
 17 than ten thousand dollars (\$10,000).

18 (f) An operator may not allow an existing user to conduct any
 19 combination of:

20 (1) one (1) or more virtual currency transactions through the
 21 operator's virtual currency kiosk or kiosks located in
 22 Indiana; and

23 (2) one (1) or more purchases or transfers through any other
 24 product or service offered by the operator;
 25 in a single thirty (30) day period the total value of which is more
 26 than fifteen thousand dollars (\$15,000).

27 (g) A new user may not:

28 (1) conduct a virtual currency transaction through the
 29 operator's virtual currency kiosk or kiosks located in
 30 Indiana; or

31 (2) purchase or transfer any other product or service offered
 32 by the operator;
 33 unless the new user's profile with the operator has been activated
 34 for at least seven (7) business days.

35 Sec. 23. After December 31, 2026, a virtual currency kiosk
 36 operator that operates a virtual currency kiosk that is located in
 37 Indiana may not collect charges, directly or indirectly, with respect
 38 to a single virtual currency transaction conducted through the
 39 virtual currency kiosk in an amount that exceeds ten percent
 40 (10%) of the value of the transaction in United States dollars.

41 Sec. 24. A virtual currency kiosk operator that operates a
 42 virtual currency kiosk that is located in Indiana shall make



1 **customer service that:**
2 (1) can be accessed by telephone; and
3 (2) is provided by an individual located in the United States
4 in real time;
5 **available to users of the virtual currency kiosk twenty-four (24)**
6 **hours a day, seven (7) days a week.**

7 **Sec. 25. (a) An operator that operates a virtual currency kiosk**
8 **that is located in Indiana shall take reasonable steps to detect and**
9 **prevent the commission of fraud and money laundering through**
10 **the virtual currency kiosk, including by establishing and**
11 **maintaining a written anti-fraud and anti-money-laundering policy**
12 **that includes:**

13 (1) identification and assessment of risks for the commission
14 of fraud and money laundering through the operator's
15 virtual currency kiosk or kiosks;
16 (2) procedures and controls to protect against the risks
17 identified under subdivision (1);
18 (3) allocation of responsibility within the operator's
19 organization for monitoring the risks identified under
20 subdivision (1); and
21 (4) procedures for periodic evaluation and revision of the
22 policy, procedures, controls, and monitoring described in this
23 subsection.

24 **(b) An operator that operates a virtual currency kiosk that is**
25 **located in Indiana shall:**

26 (1) use blockchain analytics and tracing software to:
27 (A) assist in preventing the use of the virtual currency
28 kiosk to transfer virtual currency to a virtual currency
29 wallet that is, at the time of the virtual currency
30 transaction, known or likely to be associated with
31 fraudulent activity; and
32 (B) detect virtual currency transaction patterns
33 indicative of fraud or other illicit activities; and
34 (2) upon request by the department, provide to the
35 department evidence of the operator's use of blockchain
36 analytics as required by this subsection.

37 **(c) An operator that operates a virtual currency kiosk that is**
38 **located in Indiana may not allow a virtual currency transaction**
39 **between:**

40 (1) a user; and
41 (2) a virtual currency wallet that is associated with an
42 overseas exchange that is not accessible to United States

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1 users;
2 to be completed through the virtual currency kiosk.

3 Sec. 26. The operator of a virtual currency kiosk that is located
4 on the premises of a business in Indiana:

10 (B) indicators that a virtual currency kiosk is being used
11 in furtherance of illicit activity; and

12 (C) indicators that a user of a virtual currency kiosk
13 may:

14 (i) have been induced to use the virtual currency

(2) may not prohibit or prevent staff at the business from advising users of the virtual currency kiosk regarding fraud and scams.

23 (1) maintain a dedicated:

24 (A) United States telephone number; or
25 (B) electronic mail address;

26 by which a federal or state regulatory agency can contact the
27 operator regarding reported fraud committed via one (1) or
28 more of the operator's virtual currency kiosks located in
29 Indiana; and

(b) An operator that operates a virtual currency kiosk that is located in Indiana shall, as required by a subpoena or civil investigative demand served on the virtual kiosk operator by a law enforcement agency, a regulatory agency, or the attorney general, or as required by a court order:

37 or as required by a court order.
38 (1) provide the law enforcement agency, regulatory agency,
39 or attorney general with data obtained by the operator
40 through the operator's blockchain analytics and tracing

41 software; and
42

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attorney general in performing blockchain analytics; to assist in any investigative matter related to potential fraud or unfair, deceptive, or abusive acts.

Sec. 28. (a) A person that violates this chapter commits a deceptive act that is actionable by the attorney general under IC 24-5-0.5 and is subject to the remedies and penalties under IC 24-5-0.5.

(b) The attorney general may bring an action under subsection (a) against the following:

(1) The operator of a virtual currency kiosk that gives rise to a violation of this chapter.

(2) The owner of the premises on which the virtual currency kiosk is located, if the owner knowingly or intentionally permitted the violation described in subdivision (1).

(c) If a court finds that a person has knowingly or intentionally operated one (1) or more virtual currency kiosks in Indiana in violation of this chapter, the court may, in addition to any other penalty imposed under IC 24-5-0.5, order one (1) or more of the following:

(1) That the person forfeit and pay to the state the amount of any charges that were collected by the person from users of the virtual currency kiosk or kiosks during the period in which the person operated the virtual currency kiosk or kiosks in violation of this chapter.

(2) That the person forfeit to the state any virtual currency kiosk that is owned by the person and located in Indiana.

(3) That the person pay to the attorney general all costs associated with the investigation of the violation.

(d) The remedies and penalties under this section are not exclusive and are cumulative to any other remedy or penalty to which a person may be liable for conduct that violates this chapter.

Sec. 29. (a) Except as provided in subsection (b), a political subdivision may not adopt or enforce an ordinance, resolution, regulation, or rule that:

(1) conflicts with this chapter;

- (2) restricts, conditions, or regulates a matter governed by this chapter in a manner less restrictive than this chapter; or
- (3) diminishes any duty, prohibition, or protection established by this chapter.

(b) A political subdivision may adopt or enforce an ordinance, resolution, regulation, or rule that provides more protection for users of virtual currency kiosks than is provided by this chapter.

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1 **to the extent the ordinance, resolution, regulation, or rule is not**
2 **inconsistent with this chapter.**

3 **Sec. 30. In addition to any fee associated with obtaining a**
4 **license under IC 28-8-4.1, an operator shall pay to the department**
5 **before February 1 of each year an amount of five hundred dollars**
6 **(\$500) for each virtual currency kiosk that the operator operated**
7 **in Indiana in the previous calendar year.**

8 **Sec. 31. Not later than December 31, 2027, the department**
9 **shall submit to the executive director of the legislative services**
10 **agency for distribution to the members of the general assembly a**
11 **report in an electronic format under IC 5-14-6 that does the**
12 **following:**

13 **(1) Compares the limit on charges described in section 23 of**
14 **this chapter with any limit on charges associated with a**
15 **virtual currency transaction conducted through a virtual**
16 **currency kiosk established by other states.**

17 **(2) Calculates the total number of complaints received by the**
18 **attorney general's office and the department concerning**
19 **fraudulently induced virtual currency transactions**
20 **conducted through virtual currency kiosks in the previous**
21 **calendar year.**

22 **(3) Provides a detailed breakdown concerning the complaints**
23 **described in subdivision (2), including detailing the number**
24 **of complaints per county in Indiana and specifying whether**
25 **the complaint involved a virtual currency kiosk operated by**
26 **an operator licensed under IC 28-8-4.1.**

27 **(4) Specifies the number of complaints described in**
28 **subdivision (2) that were submitted by individuals who had**
29 **not completed a virtual currency transaction conducted**
30 **through a virtual currency kiosk with the virtual currency**
31 **kiosk operator that operated the virtual currency kiosk**
32 **involved in the fraudulently induced virtual currency**
33 **transaction prior to the fraudulently induced virtual**
34 **currency transaction.**

35 **Sec. 32. The department may adopt rules under IC 4-22-2**
36 **necessary to administer this chapter.**

37 **SECTION 4. An emergency is declared for this act.**

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