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# HOUSE BILL No. 1116

Proposed Changes to introduced printing by AM111608

## DIGEST OF PROPOSED AMENDMENT

Virtual currency kiosks. Removes the changes to the definition of "money" for purposes of the Money Transmission Modernization Act made by this bill. Provides that an operator must be licensed under the Money Transmission Modernization Act after December 31, 2026. Provides that the limits on charges associated with a virtual currency transaction conducted through a virtual currency kiosk will begin on January 1, 2027. Requires the department of financial institutions to submit a report to the executive director of the legislative services agency for distribution to the members of the general assembly that provides certain information by December 31, 2026. Requires an operator to pay to the department before February 1 of each year an amount of \$200 for each virtual currency kiosk that the operator operated in Indiana in the previous calendar year.

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A BILL FOR AN ACT to amend the Indiana Code concerning trade regulation.

*Be it enacted by the General Assembly of the State of Indiana:*

1 SECTION 1. IC 24-5-0.5-3, AS AMENDED BY P.L.104-2024,  
2 SECTION 42, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
3 UPON PASSAGE]: Sec. 3. (a) A supplier may not commit an unfair,  
4 abusive, or deceptive act, omission, or practice in connection with a  
5 consumer transaction. Such an act, omission, or practice by a supplier  
6 is a violation of this chapter whether it occurs before, during, or after  
7 the transaction. An act, omission, or practice prohibited by this section  
8 includes both implicit and explicit misrepresentations.

9 (b) Without limiting the scope of subsection (a), the following  
10 acts, and the following representations as to the subject matter of a  
11 consumer transaction, made orally, in writing, or by electronic  
12 communication, by a supplier, are deceptive acts:

13 (1) That such subject of a consumer transaction has sponsorship,

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1 approval, performance, characteristics, accessories, uses, or  
 2 benefits it does not have which the supplier knows or should  
 3 reasonably know it does not have.  
 4 (2) That such subject of a consumer transaction is of a particular  
 5 standard, quality, grade, style, or model, if it is not and if the  
 6 supplier knows or should reasonably know that it is not.  
 7 (3) That such subject of a consumer transaction is new or  
 8 unused, if it is not and if the supplier knows or should reasonably  
 9 know that it is not.  
 10 (4) That such subject of a consumer transaction will be supplied  
 11 to the public in greater quantity than the supplier intends or  
 12 reasonably expects.  
 13 (5) That replacement or repair constituting the subject of a  
 14 consumer transaction is needed, if it is not and if the supplier  
 15 knows or should reasonably know that it is not.  
 16 (6) That a specific price advantage exists as to such subject of a  
 17 consumer transaction, if it does not and if the supplier knows or  
 18 should reasonably know that it does not.  
 19 (7) That the supplier has a sponsorship, approval, or affiliation  
 20 in such consumer transaction the supplier does not have, and  
 21 which the supplier knows or should reasonably know that the  
 22 supplier does not have.  
 23 (8) That such consumer transaction involves or does not involve  
 24 a warranty, a disclaimer of warranties, or other rights, remedies,  
 25 or obligations, if the representation is false and if the supplier  
 26 knows or should reasonably know that the representation is false.  
 27 (9) That the consumer will receive a rebate, discount, or other  
 28 benefit as an inducement for entering into a sale or lease in  
 29 return for giving the supplier the names of prospective  
 30 consumers or otherwise helping the supplier to enter into other  
 31 consumer transactions, if earning the benefit, rebate, or discount  
 32 is contingent upon the occurrence of an event subsequent to the  
 33 time the consumer agrees to the purchase or lease.  
 34 (10) That the supplier is able to deliver or complete the subject  
 35 of the consumer transaction within a stated period of time, when  
 36 the supplier knows or should reasonably know the supplier could  
 37 not. If no time period has been stated by the supplier, there is a  
 38 presumption that the supplier has represented that the supplier  
 39 will deliver or complete the subject of the consumer transaction  
 40 within a reasonable time, according to the course of dealing or  
 41 the usage of the trade.  
 42 (11) That the consumer will be able to purchase the subject of



1 the consumer transaction as advertised by the supplier, if the  
2 supplier does not intend to sell it.

3 (12) That the replacement or repair constituting the subject of a  
4 consumer transaction can be made by the supplier for the  
5 estimate the supplier gives a customer for the replacement or  
6 repair, if the specified work is completed and:

7 (A) the cost exceeds the estimate by an amount equal to or  
8 greater than ten percent (10%) of the estimate;

9 (B) the supplier did not obtain written permission from the  
10 customer to authorize the supplier to complete the work  
11 even if the cost would exceed the amounts specified in  
12 clause (A);

13 (C) the total cost for services and parts for a single  
14 transaction is more than seven hundred fifty dollars (\$750);  
15 and

16 (D) the supplier knew or reasonably should have known that  
17 the cost would exceed the estimate in the amounts specified  
18 in clause (A).

19 (13) That the replacement or repair constituting the subject of a  
20 consumer transaction is needed, and that the supplier disposes of  
21 the part repaired or replaced earlier than seventy-two (72) hours  
22 after both:

23 (A) the customer has been notified that the work has been  
24 completed; and

25 (B) the part repaired or replaced has been made available  
26 for examination upon the request of the customer.

27 (14) Engaging in the replacement or repair of the subject of a  
28 consumer transaction if the consumer has not authorized the  
29 replacement or repair, and if the supplier knows or should  
30 reasonably know that it is not authorized.

31 (15) The act of misrepresenting the geographic location of the  
32 supplier by listing an alternate business name or an assumed  
33 business name (as described in IC 23-0.5-3-4) in a local  
34 telephone directory if:

35 (A) the name misrepresents the supplier's geographic  
36 location;

37 (B) the listing fails to identify the locality and state of the  
38 supplier's business;

39 (C) calls to the local telephone number are routinely  
40 forwarded or otherwise transferred to a supplier's business  
41 location that is outside the calling area covered by the local  
42 telephone directory; and



(D) the supplier's business location is located in a county that is not contiguous to a county in the calling area covered by the local telephone directory.

(16) The act of listing an alternate business name or assumed business name (as described in IC 23-0.5-3-4) in a directory assistance data base if:

(A) the name misrepresents the supplier's geographic location:

(B) calls to the local telephone number are routinely forwarded or otherwise transferred to a supplier's business location that is outside the local calling area; and

(C) the supplier's business location is located in a county that is not contiguous to a county in the local calling area.

(17) The violation by a supplier of IC 24-3-4 concerning cigarettes for import or export.

(18) The act of a supplier in knowingly selling or reselling a product to a consumer if the product has been recalled, whether by the order of a court or a regulatory body, or voluntarily by the manufacturer, distributor, or retailer, unless the product has been repaired or modified to correct the defect that was the subject of the recall.

(19) The violation by a supplier of 47 U.S.C. 227, including any rules or regulations issued under 47 U.S.C. 227.

(20) The violation by a supplier of the federal Fair Debt Collection Practices Act (15 U.S.C. 1692 et seq.), including any rules or regulations issued under the federal Fair Debt Collection Practices Act (15 U.S.C. 1692 et seq.).

(21) A violation of IC 24-5-7 (concerning health spa services), as set forth in IC 24-5-7-17.

(22) A violation of IC 24-5-8 (concerning business opportunity transactions), as set forth in IC 24-5-8-20

(23) A violation of IC 24-5-10 (concerning home consumer transactions), as set forth in IC 24-5-10-18

(24) A violation of IC 24-5-11 (concerning real property improvement contracts), as set forth in IC 24-5-11-14.

(25) A violation of IC 24-5-12 (concerning telephone solicitations), as set forth in IC 24-5-12-22.

(26) A violation of IC 24-5-13.5 (concerning buyback motor vehicles), as set forth in IC 24-5-12-23.

vehicles), as set forth in IC 24-5-13.5-14.

(27) A violation of IC 24-5-14 (concerning automatic

dialing-announcing devices), as set forth in IC 24-5-14-13.  
(28) A violation of IC 24-5-15 (concerning credit services



organizations), as set forth in IC 24-5-15-11.

(29) A violation of IC 24-5-16 (concerning unlawful motor vehicle subleasing), as set forth in IC 24-5-16-18.

(30) A violation of IC 24-5-17 (concerning environmental marketing claims), as set forth in IC 24-5-17-14.

(31) A violation of IC 24-5-19 (concerning deceptive commercial solicitation), as set forth in IC 24-5-19-11.

(32) A violation of IC 24-5-21 (concerning prescription drug discount cards), as set forth in IC 24-5-21-7.

(33) A violation of IC 24-5-23.5-7 (concerning real estate appraisals), as set forth in IC 24-5-23.5-9.

(34) A violation of IC 24-5-26 (concerning identity theft), as set forth in IC 24-5-26-3.

(35) A violation of IC 24-5.5 (concerning mortgage rescue fraud), as set forth in IC 24-5.5-6-1.

(36) A violation of IC 24-8 (concerning promotional gifts and contests), as set forth in IC 24-8-6-3.

(37) A violation of IC 21-18.5-6 (concerning representations made by a postsecondary credit bearing proprietary educational institution), as set forth in IC 21-18.5-6-22.5.

(38) A violation of IC 24-5-15.5 (concerning collection actions of a plaintiff debt buyer), as set forth in IC 24-5-15.5-6.

(39) A violation of IC 24-14 (concerning towing services), as set forth in IC 24-14-10-1.

(40) A violation of IC 24-5-14.5 (concerning misleading or inaccurate caller identification information), as set forth in IC 24-5-14.5-12.

(41) A violation of IC 24-5-27 (concerning intrastate inmate calling services), as set forth in IC 24-5-27-27.

(42) A violation of IC 15-21 (concerning sales of dogs by retail pet stores), as set forth in IC 15-21-7-4.

(43) A violation of IC 24-4-23 (concerning the security of information collected and transmitted by an adult oriented website operator), as set forth in IC 24-4-23-14.

**(44) A violation of IC 28-8-7 (concerning virtual currency kiosk operators), as set forth in IC 28-8-7-28.**

(c) Any representations on or within a product or its packaging or in advertising or promotional materials which would constitute a deceptive act shall be the deceptive act both of the supplier who places such representation thereon or therein, or who authored such materials, and such other suppliers who shall state orally or in writing that such representation is true if such other supplier shall know or have reason



1 to know that such representation was false.

2 (d) If a supplier shows by a preponderance of the evidence that an  
 3 act resulted from a bona fide error notwithstanding the maintenance of  
 4 procedures reasonably adopted to avoid the error, such act shall not be  
 5 deceptive within the meaning of this chapter.

6 (e) It shall be a defense to any action brought under this chapter  
 7 that the representation constituting an alleged deceptive act was one  
 8 made in good faith by the supplier without knowledge of its falsity and  
 9 in reliance upon the oral or written representations of the manufacturer,  
 10 the person from whom the supplier acquired the product, any testing  
 11 organization, or any other person provided that the source thereof is  
 12 disclosed to the consumer.

13 (f) For purposes of subsection (b)(12), a supplier that provides  
 14 estimates before performing repair or replacement work for a customer  
 15 shall give the customer a written estimate itemizing as closely as  
 16 possible the price for labor and parts necessary for the specific job  
 17 before commencing the work.

18 (g) For purposes of subsection (b)(15) and (b)(16), a telephone  
 19 company or other provider of a telephone directory or directory  
 20 assistance service or its officer or agent is immune from liability for  
 21 publishing the listing of an alternate business name or assumed  
 22 business name of a supplier in its directory or directory assistance data  
 23 base unless the telephone company or other provider of a telephone  
 24 directory or directory assistance service is the same person as the  
 25 supplier who has committed the deceptive act.

26 (h) For purposes of subsection (b)(18), it is an affirmative defense  
 27 to any action brought under this chapter that the product has been  
 28 altered by a person other than the defendant to render the product  
 29 completely incapable of serving its original purpose.

30 SECTION 2. IC 28-8-4.1-201, AS ADDED BY P.L.198-2023,  
 31 SECTION 4, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 32 UPON PASSAGE]: Sec. 201. The following definitions apply  
 33 throughout this chapter:

34 (1) "Acting in concert" means persons knowingly acting together  
 35 with a common goal of jointly acquiring control of a licensee  
 36 whether or not pursuant to an express agreement.

37 (2) "Authorized delegate" means a person a licensee designates  
 38 to engage in money transmission on behalf of the licensee.

39 (3) "Average daily money transmission liability", with respect to  
 40 a calendar quarter, means:

41 (A) the sum of the amounts of a licensee's outstanding  
 42 money transmission obligations in Indiana at the end of



each day in the calendar quarter; divided by

(B) the total number of days in that calendar quarter.

For purposes of this subdivision, a "calendar quarter" is a quarter ending on March 31, June 30, September 30, or December 31.

(4) "Bank Secrecy Act" means:

(A) the Bank Secrecy Act (31 U.S.C. 5311 et seq.); and

(B) regulations adopted under the Bank Secrecy Act (31 U.S.C. 5311 et seq.).

(5) "Closed loop stored value" means stored value that is redeemable by the issuer only for goods or services provided by the issuer or the issuer's affiliate or by franchisees of the issuer or the issuer's affiliate, except to the extent required by applicable law to be redeemable in cash for its cash value.

(6) "Control" means any of the following:

(A) The power to vote, directly or indirectly, at least twenty-five percent (25%) of the outstanding voting shares or voting interests of a licensee or of a person in control of a licensee.

(B) The power to elect or appoint a majority of key individuals or executive officers, managers, directors, trustees, or other persons exercising managerial authority of a person in control of a licensee.

(C) The power to exercise, directly or indirectly, a controlling influence over the management or policies of a licensee or of a person in control of a licensee. For purposes of this clause, a person is presumed to exercise a controlling influence if the person holds the power to vote, directly or indirectly, at least ten percent (10%) of the outstanding voting shares or voting interests of a licensee or of a person in control of a licensee. However, a person presumed to exercise a controlling influence under this clause may rebut the presumption of control if the person is a passive investor.

For purposes of this subdivision, the percentage of a person controlled by any other person is determined by aggregating the other person's interest with the interest of any other immediate family member of that person, including the person's spouse, parents, children, siblings, mothers-in-law and fathers-in-law, sons-in-law and daughters-in-law, and any other person who shares the person's home.

(7) "Department" refers to the members of the department of financial institutions.

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1 (8) "Director" refers to the director of the department appointed  
 2 under IC 28-11-2-1.

3 (9) "Eligible rating" means a credit rating of any of the three (3)  
 4 highest rating categories provided by an eligible rating service,  
 5 including any rating category modifiers, such as "plus" or  
 6 "minus" for S&P Global, or an equivalent modifier for any other  
 7 eligible rating service. The term includes the following:

8 (A) A long term credit rating equal to at least A- by S&P  
 9 Global, or an equivalent long term credit rating for any  
 10 other eligible rating service.

11 (B) A short term credit rating equal to at least A-2 by S&P  
 12 Global, or an equivalent short term credit rating for any  
 13 other eligible rating service.

14 In any case in which the credit ratings differ among eligible  
 15 rating services, the highest rating applies in determining whether  
 16 the credit rating is an "eligible rating" as defined in this  
 17 subdivision.

18 (10) "Eligible rating service" means:

19 (A) a nationally recognized statistical rating organization,  
 20 as defined by the United States Securities and Exchange  
 21 Commission; or

22 (B) any other organization designated as such by the  
 23 director.

24 (11) "Federally insured depository financial institution" means:

25 (A) a bank;

26 (B) a credit union;

27 (C) a savings and loan association;

28 (D) a trust company;

29 (E) a corporate fiduciary;

30 (F) a savings association;

31 (G) a savings bank;

32 (H) an industrial bank; or

33 (I) an industrial loan company;

34 that is organized under the law of the United States or any state  
 35 of the United States and that has federally or privately insured  
 36 deposits as permitted by state or federal law.

37 (12) "In Indiana", with respect to the location of a transaction,  
 38 means the following:

39 (A) At a physical location in Indiana, for a transaction  
 40 requested in person.

41 (B) For a transaction requested electronically or by  
 42 telephone, a determination made by the provider of money



1 transmission, by relying on the following, that the person  
 2 requesting the transaction is in Indiana:

3 (i) Information, provided by the person, regarding the  
 4 location of the individual's residential address or the  
 5 business entity's principal place of business or other  
 6 physical address location, as applicable.

7 (ii) Any records associated with the person that the  
 8 provider of money transmission may have that indicate  
 9 the person's location, including an address associated  
 10 with an account.

11 (13) "Individual" means a natural person.

12 (14) "Key individual" means an individual ultimately responsible  
 13 for establishing or directing policies and procedures of a  
 14 licensee, such as an executive officer, manager, director, or  
 15 trustee.

16 (15) "Licensee" means a person licensed under this chapter.

17 (16) "Material litigation" means litigation that, according to  
 18 United States generally accepted accounting principles, is  
 19 significant to a person's financial health and would be required  
 20 to be disclosed in the person's annual audited financial  
 21 statements, report to shareholders, or similar records.

22 (17) "Money" means ~~any of the following:~~

23 ~~(A) A~~ <sup>a</sup> medium of exchange that is issued by the United  
 24 States government or by a foreign government ~~↔~~ <sup>[.]</sup> The  
 25 ~~term~~ <sup>includes</sup> ~~including~~ a monetary unit of account  
 26 established by an intergovernmental organization or by  
 27 agreement between two (2) or more governments.

28 ~~(B) Virtual currency (as defined in IC 28-8-7-9).~~

29 <sup>→</sup> (18) "Monetary value" means a medium of exchange, whether or  
 30 not redeemable in money.

31 (19) "Money transmission" means any of the following:

32 (A) Selling or issuing payment instruments to a person  
 33 located in Indiana.

34 (B) Selling or issuing stored value to a person located in  
 35 Indiana.

36 (C) Receiving money for transmission from a person  
 37 located in Indiana.

38 (D) ~~↔~~ <sup>After December 31, 2026, c</sup> onducting or  
 39 facilitating a virtual currency transaction (as defined in  
 40 IC 28-8-7-12).

41 The term does not include the provision of solely online or  
 42 telecommunications services or network access.



1 (20) "MSB accredited state" means a state agency that is  
 2 accredited by the Conference of State Bank Supervisors and  
 3 Money Transmitter Regulators Association for money  
 4 transmission licensing and supervision.

5 (21) "Multistate licensing process" means an agreement entered  
 6 into by and among state regulators related to:

- 7 (A) coordinated processing of applications for money  
 8 transmission licenses;
- 9 (B) applications for the acquisition and control of a  
 10 licensee;
- 11 (C) control determinations; or
- 12 (D) notice and information requirements for a change of key  
 13 individuals.

14 (22) "NMLS" means the Nationwide Multistate Licensing  
 15 System and Registry:

- 16 (A) developed by the Conference of State Bank Supervisors  
 17 and the American Association of Residential Mortgage  
 18 Regulators; and
- 19 (B) owned and operated by the State Regulatory Registry,  
 20 LLC, or by any successor or affiliated entity;

21 for the licensing and registry of persons in financial services  
 22 industries.

23 (23) "Outstanding money transmission obligation", as  
 24 established and extinguished in accordance with applicable state  
 25 law, means:

- 26 (A) any payment instrument or stored value that:
  - 27 (i) is issued or sold by a licensee to a person located in  
 28 the United States, or reported as sold by an authorized  
 29 delegate of the licensee to a person located in the  
 30 United States; and
  - 31 (ii) has not yet been paid or refunded by or for the  
 32 licensee, or escheated in accordance with applicable  
 33 abandoned property laws; or

34 (B) any money that:
 

- 35 (i) is received for transmission by a licensee, or by an  
 36 authorized delegate of the licensee, from a person  
 37 located in the United States; and
- 38 (ii) has not been received by the payee or refunded to  
 39 the seller, or escheated in accordance with applicable  
 40 abandoned property laws.

41 For purposes of this subdivision, a person is located "in the  
 42 United States" if the person is located in any state, territory, or



1 possession of the United States or in the District of Columbia,  
 2 the Commonwealth of Puerto Rico, or a United States military  
 3 installation located in a foreign country.

4 (24) "Passive investor" means a person that:

5       (A) does not have the power to elect a majority of key  
 6       individuals or executive officers, managers, directors,  
 7       trustees, or other persons exercising managerial authority  
 8       over a person in control of a licensee;

9       (B) is not employed by and does not have any managerial  
 10      duties with respect to the licensee or a person in control of  
 11      the licensee;

12       (C) does not have the power to exercise, directly or  
 13       indirectly, a controlling influence over the management or  
 14       policies of the licensee or a person in control of the  
 15       licensee; and

16       (D) either:

17           (i) attests to as facts the characteristics of passivity set  
 18           forth in clauses (A) through (C), in a form and by a  
 19           medium prescribed by the director; or

20           (ii) commits to the characteristics of passivity set forth  
 21           in clauses (A) through (C) in a written document.

22 (25) "Payment instrument" means a written or electronic check,  
 23 draft, money order, traveler's check, or other written or electronic  
 24 instrument for the transmission or payment of money or  
 25 monetary value, whether or not negotiable. The term does not  
 26 include:

27       (A) stored value; or

28       (B) any instrument that:

29           (i) is redeemable by the issuer only for goods or  
 30           services provided by the issuer or its affiliate, or  
 31           franchisees of the issuer or its affiliate, except to the  
 32           extent required by applicable law to be redeemable in  
 33           cash for its cash value; or

34           (ii) is not sold to the public but is issued and  
 35           distributed as part of a loyalty, rewards, or promotional  
 36           program.

37 (26) "Person" means any individual, general partnership, limited  
 38 partnership, limited liability company, corporation, trust,  
 39 association, joint stock corporation, or other corporate entity, as  
 40 so identified by the director.

41 (27) "Receiving money for transmission" means receiving money  
 42 or monetary value in the United States for transmission within or



1 outside the United States by electronic or other means. The term  
 2 "money received for transmission" has a corresponding meaning.  
 3 (28) "Stored value" means monetary value representing a claim,  
 4 against the issuer, that is evidenced by an electronic or digital  
 5 record and that is intended and accepted for use as a means of  
 6 redemption for money or monetary value, or payment for goods  
 7 or services. The term includes "prepaid access" as defined in 31  
 8 CFR 1010.100. The term does not include:

9 (A) a payment instrument;  
 10 (B) closed loop stored value; or  
 11 (C) stored value not sold to the public but issued and  
 12 distributed as part of a loyalty, rewards, or promotional  
 13 program.

14 (29) "Tangible net worth" means the aggregate assets of a  
 15 licensee, excluding all intangible assets, less liabilities, as  
 16 determined in accordance with United States generally accepted  
 17 accounting principles.

18 SECTION 3. IC 28-8-7 IS ADDED TO THE INDIANA CODE AS  
 19 A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE UPON  
 20 PASSAGE]:

21 **Chapter 7. Virtual Currency Kiosks**

22 **Sec. 1. This chapter does not apply to the following:**

23 (1) **A federally insured depository financial institution (as**  
 24 **defined in IC 28-8-4.1-201(11)).**  
 25 (2) **A bank holding company.**  
 26 (3) **An office of an international banking corporation.**  
 27 (4) **A foreign bank that establishes a federal branch under**  
 28 **the International Banking Act of 1978 (12 U.S.C. 3101 et**  
 29 **seq.).**  
 30 (5) **A corporation organized under the Bank Service**  
 31 **Company Act (12 U.S.C. 1861 et seq.).**  
 32 (6) **A corporation organized under the Edge Act (12 U.S.C.**  
 33 **611 et seq.).**

34 **Sec. 2. As used in this chapter, "blockchain" means data that**  
 35 **is:**

36 (1) **shared across a network to create a ledger of verified**  
 37 **transactions or information among network participants;**  
 38 **and**  
 39 (2) **linked using cryptography to maintain the integrity of the**  
 40 **ledger and to execute other functions.**

41 **Sec. 3. As used in this chapter, "blockchain analytics" means**  
 42 **the examination and interpretation of data extracted from public**



1 records of transactions on blockchains or on similar publicly  
 2 distributed electronic ledgers.

3 Sec. 4. As used in this chapter, "blockchain analytics and  
 4 tracing software" means a software service that uses blockchain  
 5 analytics to provide:

- 6 (1) risk specific information regarding blockchain  
 7 transactions; and
- 8 (2) tracing of virtual currency addresses.

9 Sec. 5. As used in this chapter, "charges", with respect to a  
 10 virtual currency transaction, means:

11 (1) fees or expenses paid by a user to the operator of a virtual  
 12 currency kiosk as compensation for the operator's  
 13 facilitation of the virtual currency transaction; and

14 (2) the difference between:

15 (A) the market price of a virtual currency purchased,  
 16 sold, transferred, or exchanged by the user in the virtual  
 17 currency transaction; and

18 (B) the price of the virtual currency charged to the user  
 19 by the operator of the virtual currency kiosk.

20 Sec. 6. As used in this chapter, "operate", with regard to a  
 21 virtual currency kiosk, means to use the virtual currency kiosk to  
 22 remotely conduct or facilitate virtual currency transactions  
 23 through the virtual currency kiosk:

- 24 (1) on behalf of users of the virtual currency kiosk; and
- 25 (2) for compensation by a user of the virtual currency kiosk  
 26 in the form of charges assessed to the user.

27 Sec. 7. As used in this chapter, "operator", with regard to a  
 28 virtual currency kiosk, means a person that:

29 (1) owns; or

30 (2) engages in the business of operating;

31 the virtual currency kiosk, regardless of whether the person  
 32 provides custodial or noncustodial services with regard to virtual  
 33 currency.

34 Sec. 8. As used in this chapter, "user" means an individual that  
 35 initiates a virtual currency transaction through a virtual currency  
 36 kiosk for the purpose of the individual's purchase, sale, transfer, or  
 37 exchange of virtual currency.

38 Sec. 9. As used in this chapter, "virtual currency" means a  
 39 natively electronic asset that:

40 (1) confers economic, proprietary, or access rights or  
 41 powers; and

42 (2) is recorded using cryptographically secured distributed



1 ledger technology, or an analogous technology.

2 Sec. 10. As used in this chapter, "virtual currency address"  
 3 means an alphanumeric identifier that is associated with a virtual  
 4 currency wallet and that identifies the location to which a virtual  
 5 currency transaction can be sent.

6 Sec. 11. As used in this chapter, "virtual currency kiosk"  
 7 means an electronic terminal through which the operator of the  
 8 electronic terminal is able to conduct or facilitate a virtual  
 9 currency transaction on behalf of a third party, including by:

10 (1) connecting to a separate virtual currency exchange that  
 11 performs the transaction; or  
 12 (2) drawing on virtual currency in the possession of the  
 13 operator.

14 Sec. 12. As used in this chapter, "virtual currency transaction"  
 15 means:

16 (1) an exchange of virtual currency for:  
 17 (A) money;  
 18 (B) bank credit; or  
 19 (C) another form of virtual currency; or  
 20 (2) an exchange of:  
 21 (A) money; or  
 22 (B) bank credit;

23 for virtual currency;  
 24 conducted through a virtual currency kiosk.

25 Sec. 13. As used in this chapter, "virtual currency transaction  
 26 hash" means a unique, alphanumeric identifier that:

27 (1) is assigned to a transaction on a blockchain; and  
 28 (2) confirms that the transaction has been validated and  
 29 added to the blockchain.

30 Sec. 14. As used in this chapter, "virtual currency wallet"  
 31 means a software application or other mechanism providing a  
 32 means to hold the electronic keys necessary to access and transfer  
 33 virtual currency.

34 Sec. 15. ~~After December 31, 2026, a~~ person may not  
 35 operate a virtual currency kiosk that is located in Indiana unless  
 36 the person is licensed under IC 28-8-4.1.

37 Sec. 16. A person may not install, or cause a third party to  
 38 install, a virtual currency kiosk in Indiana unless the person:

39 (1) is licensed under IC 28-8-4.1[, after December 31, 2026];  
 40 and  
 41 (2) obtains authorization for the installation from the  
 42 department.



Sec. 17. (a) Not later than forty-five (45) days after the end of each calendar quarter, an operator that operates a virtual currency kiosk that is located in Indiana shall submit to the department a report that includes the following information:

(1) The following information regarding the operator:

- (A) The legal name of the operator.
- (B) Any fictitious or trade name used by the operator.
- (C) The physical address of the operator.
- (D) The virtual currency address or addresses used by the operator in conducting virtual currency transactions on behalf of users in Indiana.

(2) The following information regarding each of the operator's virtual currency kiosks that is located in Indiana:

(A) The street address at which the virtual currency kiosk is located.

**(B) The following information regarding the owner of the premises on which the virtual currency kiosk is located:**

**(i) The legal name of the owner.**

**(ii) Any fictitious or assumed trade name used by the owner.**

**(iii) The primary address of the owner.**

**(iv) The registered agent of the owner.**

(C) The start date of the virtual currency kiosk's operation.

(D) The end date of the virtual currency kiosk's operation, if the operator is no longer operating the virtual currency kiosk.

**(E) The number of virtual currency transactions that were initiated at the virtual currency kiosk but declined by the operator due to suspicion of illicit activity.**

**The report required under this section is in addition to the report required to be submitted to the department under IC 28-8-4.1-701.**

(b) Not later than March 31 of each year, an operator that operates a virtual currency kiosk that is located in Indiana shall submit to the department an annual report, in a form prescribed by the department, that includes the following information regarding the operator's business conducted during the immediately preceding calendar year through the operator's virtual currency kiosk or kiosks located in Indiana:

(1) The operator's gross revenue attributable to virtual currency transactions conducted through the operator's



**virtual currency kiosks located in Indiana.**

(2) The total number and value of virtual currency transactions conducted through the operator's virtual currency kiosks located in Indiana.

**(3) Copies of each complaint filed against the operator with:**

**(A) the Better Business Bureau; or**

**(B) a state or federal agency other than the department; with regard to use of the operator's virtual currency kiosks located in Indiana, and a description of the resolution, if any, each complaint.**

(4) The:

(A) total number of refunds requested by users in connection with virtual currency transactions conducted through the operator's virtual currency kiosks located in Indiana;

(B) number and total dollar amount of refunds that were granted by the operator in response to requests described in clause (A); and

(C) number of requests described in clause (A) that were denied by the operator.

(5) Contact information for the operator's compliance officer.

(6) The total number of the operator's virtual currency

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The:  
(A) total number of suspicious activity reports filed by the operator under 31 U.S.C. 5311 et seq. with regard to virtual currency transactions conducted through the operator's virtual currency kiosks located in Indiana; and

and  
**(B) total value of the transactions reported as suspicious by the operator under clause (A).**

The report required under this section is in addition to the information required to be filed with the department under IC 28-8-4.1-702.

(c) Upon request by the department, an operator shall provide to the department any virtual currency transaction and user information requested by the department with regard to the operator's virtual currency kiosks located in Indiana, including information related to virtual currency transactions that were initiated by a user but denied by the operator.

**(d) Information received by the department under this section**



1       is confidential under IC 28-8-4.1-402 and may be released only in  
 2       composite form, except as otherwise provided by law.

3       (e) The department shall prepare and make available to the  
 4       public an annual report summarizing the information, in composite  
 5       form as described in subsection (d), received by the department  
 6       under this section in the immediately preceding calendar year.

7       Sec. 18. (a) The operator of a virtual currency kiosk that is  
 8       located in Indiana shall provide the following information in a  
 9       notice that is clearly and prominently displayed on, or in readable  
 10      proximity to, the virtual currency kiosk:

11       (1) Notice that criminals may direct victims of fraud or  
 12       scams to send money via virtual currency kiosks.

13       (2) The:

14           (A) name and address of the virtual currency kiosk's  
 15           operator;

16           (B) toll free telephone number at which the operator's  
 17           customer service can be reached; and

18           (C) days and times during which a user can contact the  
 19           operator for assistance.

20       (3) Contact information for any state or local law  
 21       enforcement or government agency with jurisdiction in the  
 22       virtual currency kiosk's location to investigate allegations of  
 23       fraud regarding financial transactions.

24       (b) After a user initiates use of a virtual currency kiosk that is  
 25       located in Indiana, but before the virtual currency kiosk allows the  
 26       user to initiate a virtual currency transaction through the virtual  
 27       currency kiosk, the operator of the virtual currency kiosk shall  
 28       provide the user with the following information on the electronic  
 29       display of the virtual currency kiosk in a clear, conspicuous, and  
 30       easily readable manner, and in the preferred language of the user:

31           (1) The following information, which must be displayed  
 32           immediately after the user's initiation of use of the virtual  
 33           currency kiosk and choice of the user's preferred language:

34           (A) The:

35              (i) name and address of the virtual currency kiosk's  
 36              operator;

37              (ii) toll free telephone number at which the  
 38              operator's customer service can be reached; and

39              (iii) days and times during which a user can contact  
 40              the operator for assistance.

41           (B) Contact information for any state or local law  
 42           enforcement or government agency with jurisdiction in



the virtual currency kiosk's location to investigate allegations of fraud regarding financial transactions.

**(2) All terms and conditions associated with virtual currency transactions that can be conducted through the virtual currency kiosk, including:**

- (A) the charges collected; and
- (B) exchange rates used;

**by the operator for virtual currency transactions conducted through the virtual currency kiosk.**

(3) A warning, written prominently and in bold type, and provided separately from the other information required to be displayed under this subsection, in the following or a substantially similar form:

**"WARNING: This technology can be used to defraud you.**

If someone asked you to deposit money in this machine and/or is on the phone with you and claims to be a:

**(1) friend or family member;**

(2) government agent;

**(3) computer software representative;**

(4) bill collector; or

**(5) law enforcement officer;**

or is anyone you do not know personally, STOP THIS TRANSACTION IMMEDIATELY and contact your local law enforcement agency and the kiosk operator. This transaction may be a scam.

**NEVER SEND MONEY to someone you don't know.".**

(4) Notice regarding the material risks associated with virtual currency and virtual currency transactions, in the following or a substantially similar form:

**"Virtual currency is not issued or backed by the United States government and is not legal tender in the United States. Virtual currency is not subject to protections by the Federal Deposit Insurance Corporation, National Credit Union Administration, or Securities Investor Protection Corporation, and its value relative to the U.S. dollar may fluctuate significantly.".**

**(5) Any additional information the department requires.**

**(c) The operator of a virtual currency kiosk that is located in Indiana shall:**

**(1) require a user of the virtual currency kiosk, as a condition of the user's continued use of the virtual currency**



1                   kiosk after the user is provided with the information  
 2                   described in subsection (b), to affirmatively acknowledge:

3                   (A) that the user has received and understood the  
 4                   information described in subsection (b); and

5                   (B) that the user consents to continue using the virtual  
 6                   currency kiosk after the user's receipt of the  
 7                   information described in subsection (b); and

8                   (2) preserve the user's acknowledgments under subdivision  
 9                   (1)(A) and (1)(B) as part of the operator's record of the  
 10                  transaction.

11                  (d) The:

12                  (1) provision of the information described in subsections (a)  
 13                  and (b) to a user of a virtual currency kiosk; or

14                  (2) receipt by a virtual currency kiosk operator of a user's  
 15                  acknowledgments under subsection (c);

16                  does not affect the user's eligibility for a refund under section 21 of  
 17                  this chapter.

18                  (e) The owner of the premises on which a virtual currency  
 19                  kiosk is located shall ensure that the notice provided by a virtual  
 20                  currency kiosk's operator under subsection (a) remains clearly and  
 21                  prominently displayed on, or in readable proximity to, the virtual  
 22                  currency kiosk.

23                  Sec. 19. (a) Before accepting payment from a user through a  
 24                  virtual currency kiosk that is located in Indiana, the operator of  
 25                  the virtual currency kiosk shall:

26                  (1) verify the identity of the user by:

27                  (A) requiring the user to submit to the operator a copy  
 28                  of a government issued identification card that identifies  
 29                  the user; or

30                  (B) obtaining verification of the identity of the user  
 31                  through an agent of the operator that requires the user  
 32                  to submit to the agent a copy of a government issued  
 33                  identification card that identifies the user; and

34                  (2) require the user to submit to the operator the user's  
 35                  name, date of birth, telephone number, address, and  
 36                  electronic mail address.

37                  (b) The operator of a virtual currency kiosk that is located in  
 38                  Indiana may not allow a user to engage in a virtual currency  
 39                  transaction through the virtual currency kiosk under a name or  
 40                  identity that is not verified as the user's name and identity under  
 41                  subsection (a).

42                  Sec. 20. Upon a user's completion of a virtual currency



1 transaction through a virtual currency kiosk that is located in  
 2 Indiana, the operator of the virtual currency kiosk must provide  
 3 the user with a receipt, in both paper form and a retainable  
 4 electronic form, that includes the following information:

- 5 (1) The name of the operator and the toll free telephone  
   6 number at which the operator's customer service can be  
   7 reached.
- 8 (2) The type, value, date, and precise time of the transaction.
- 9 (3) Each virtual currency address and transaction hash  
   10 associated with the transaction, if available.
- 11 (4) All charges assessed to the user with respect to the  
   12 transaction.
- 13 (5) The exchange rate that was used for purposes of the  
   14 transaction, expressed in United States dollars to the virtual  
   15 currency that was the subject of the virtual currency  
   16 transaction.
- 17 (6) A statement of the operator's refund policy.
- 18 (7) Contact information for any state or local law  
   19 enforcement or government agency with jurisdiction in the  
   20 virtual currency kiosk's location to investigate allegations of  
   21 fraud regarding financial transactions.
- 22 (8) Any additional information the department requires.

23 Sec. 21. (a) If an individual is fraudulently induced to make a  
 24 payment or transfer through a virtual currency transaction  
 25 conducted through a virtual currency kiosk that is located in  
 26 Indiana, the operator of the virtual currency kiosk shall, subject to  
 27 subsection (b), refund to the individual:

28 (1) the full amount of the payment or transfer; and  
 29 (2) the amount of any charges assessed to the individual by  
   30 the operator with respect to the virtual currency transaction;  
   31 regardless of any acknowledgment or affirmation of consent to the  
   32 virtual currency transaction that is made by the individual, and  
   33 regardless of whether the virtual currency transaction is  
   34 authorized or unauthorized.

35 (b) To receive a refund under subsection (a), an individual who  
 36 is fraudulently induced to make a payment or transfer through a  
 37 virtual currency transaction conducted through a virtual currency  
 38 kiosk that is located in Indiana must:

- 39 (1) not later than ninety (90) days after:
  - 40 (A) the date of the virtual currency transaction; or
  - 41 (B) the date on which the individual reasonably becomes  
   42 aware of the fraud;



1                   **provide notice of the fraudulent nature of the transaction to**  
 2                   **the operator of the virtual currency kiosk; and**

3                   **(2) not later than one hundred twenty (120) days after**  
 4                   **contacting the virtual currency kiosk operator under**  
 5                   **subdivision (1), submit to the operator a:**

6                    **(A) police report;**  
 7                    **(B) government agency report; or**  
 8                    **(C) sworn statement;**

9                    **detailing the fraudulent nature of the transaction.**

10                  **(c) If an individual meets the conditions for a refund under**  
 11                  **subsection (b), the operator shall issue a refund to the individual**  
 12                  **under subsection (a) not later than seventy-two (72) hours after**  
 13                  **receiving from the individual the notice required under subsection**  
 14                  **(b)(1) and the police report, government agency report, or a sworn**  
 15                  **statement required under subsection (b)(2).**

16                  **(d) A virtual currency kiosk operator shall make a refund**  
 17                  **under this section in the originating currency used by the**  
 18                  **individual to make the payment or transfer.**

19                  **(e) A virtual currency kiosk operator:**

20                   **(1) shall provide any notice sent to a user for purposes of this**  
 21                  **section in both English and Spanish; and**  
 22                   **(2) when communicating directly with a user for purposes of**  
 23                  **this section, shall communicate with the user in the user's**  
 24                  **preferred language through:**

25                    **(A) the virtual currency kiosk operator's staff;**  
 26                    **(B) oral interpretation services; or**  
 27                    **(C) auxiliary aids and services.**

28                  **Sec. 22. (a) An operator may not allow an individual to**  
 29                  **conduct any combination of:**

30                   **(1) one (1) or more virtual currency transactions through the**  
 31                  **operator's virtual currency kiosk or kiosks located in**  
 32                  **Indiana; and**

33                   **(2) one (1) or more purchases or transfers through any other**  
 34                  **product or service offered by the operator;**

35                  **in a single twenty-four (24) hour period the total value of which is**  
 36                  **more than one thousand dollars (\$1,000).**

37                  **(b) An operator may not allow an individual to conduct any**  
 38                  **combination of:**

39                   **(1) one (1) or more virtual currency transactions through the**  
 40                  **operator's virtual currency kiosk or kiosks located in**  
 41                  **Indiana; and**

42                   **(2) one (1) or more purchases or transfers through any other**



1                   product or service offered by the operator;  
2                   in a single thirty (30) day period the total value of which is more  
3                   than ten thousand dollars (\$10,000).

4 Sec. 23. ~~A~~[After December 31, 2026, a] virtual currency  
5 kiosk operator that operates a virtual currency kiosk that is  
6 located in Indiana may not collect charges, directly or indirectly,  
7 with respect to a single virtual currency transaction conducted  
8 through the virtual currency kiosk in an amount that exceeds three  
9 percent (3%) of the value of the transaction in United States  
10 dollars.

11           Sec. 24. A virtual currency kiosk operator that operates a  
12           virtual currency kiosk that is located in Indiana shall make  
13           customer service that:

- (1) can be accessed by telephone; and
- (2) is provided by an individual in real time;

available to users of the virtual currency kiosk from 8 a.m. to 10 p.m. Indiana time.

18                   **Sec. 25. (a) An operator that operates a virtual currency kiosk**  
19                   **that is located in Indiana shall take reasonable steps to detect and**  
20                   **prevent the commission of fraud and money laundering through**  
21                   **the virtual currency kiosk, including by establishing and**  
22                   **maintaining a written anti-fraud and anti-money-laundering policy**  
23                   **that includes:**

- (1) identification and assessment of risks for the commission of fraud and money laundering through the operator's virtual currency kiosk or kiosks;
- (2) procedures and controls to protect against the risks identified under subdivision (1);
- (3) allocation of responsibility within the operator's organization for monitoring the risks identified under subdivision (1); and
- (4) procedures for periodic evaluation and revision of the policy, procedures, controls, and monitoring described in this subsection.

**(b) An operator that operates a virtual currency kiosk that is located in Indiana shall:**

(1) use blockchain analytics and tracing software to:

(A) assist in preventing the use of the virtual currency kiosk to transfer virtual currency to a virtual currency wallet that is, at the time of the virtual currency transaction, known or likely to be associated with fraudulent activity; and



**(B) detect virtual currency transaction patterns indicative of fraud or other illicit activities; and**

(2) upon request by the department, provide to the department evidence of the operator's use of blockchain analytics as required by this subsection.

(c) An operator that operates a virtual currency kiosk that is located in Indiana may not allow a virtual currency transaction between:

**(1) a user; and**

(2) a virtual currency wallet that is associated with an overseas exchange that is not accessible to United States users;

**to be completed through the virtual currency kiosk.**

**Sec. 26. The operator of a virtual currency kiosk that is located on the premises of a business in Indiana:**

(1) shall annually provide the staff of the business with training materials that are approved by the department and that describe:

**(A) the manner in which virtual currency kiosks can be used in furtherance of illicit activity;**

**(B) indicators that a virtual currency kiosk is being used in furtherance of illicit activity; and**

(C) indicators that a user of a virtual currency kiosk

**may:**

(i) have been induced to use the virtual currency

kiosk by fraud or by a scam; or  
(ii) be a victim of financial abuse or exploitation;  
and

may not prohibit or prevent staff at the business from raising users of the virtual currency kiosk regarding fraud and scams.

**Sec. 27. (a) An operator that operates a virtual currency kiosk that is located in Indiana shall:**

### **(1) maintain a dedicated:**

**(A) United States telephone number; or**

(B) electronic mail address;

by which a federal or state regulatory agency can contact the operator regarding reported fraud committed via one (1) or more of the operator's virtual currency kiosks located in Indiana; and

**(2) respond within a reasonable time to reports received by the operator through the telephone number or electronic**



**mail address.**

**(b) An operator that operates a virtual currency kiosk that is located in Indiana shall, as required by a subpoena or civil investigative demand served on the virtual kiosk operator by a law enforcement agency, a regulatory agency, or the attorney general, or as required by a court order:**

(1) provide the law enforcement agency, regulatory agency, or attorney general with data obtained by the operator through the operator's blockchain analytics and tracing software; and

(2) assist the law enforcement agency, regulatory agency, or attorney general in performing blockchain analytics;

to assist in any investigative matter related to potential fraud or unfair, deceptive, or abusive acts.

Sec. 28. (a) A person that violates this chapter commits a deceptive act that is actionable by the attorney general under IC 24-5-0.5 and is subject to the remedies and penalties under IC 24-5-0.5.

**(b) The attorney general may bring an action under subsection**

**(a) against:**

**(1) the operator of a virtual currency kiosk that gives rise to a violation of this chapter; and**

(2) the owner of the premises on which the virtual currency kiosk is located;

jointly for the violation.

(c) If a court finds that a person has knowingly or intentionally operated one (1) or more virtual currency kiosks in Indiana in violation of this chapter, the court may, in addition to any other penalty imposed under IC 24-5-0.5, order one (1) or more of the following:

**(1) That the person forfeit and pay to the state the amount of any charges that were collected by the person from users of the virtual currency kiosk or kiosks during the period in which the person operated the virtual currency kiosk or kiosks in violation of this chapter.**

**(2) That the person forfeit to the state any virtual currency kiosk that is owned by the person and located in Indiana.**

**(3) That the person pay to the attorney general all costs associated with the investigation of the violation.**

(d) The remedies and penalties under this section are not exclusive and are cumulative to any other remedy or penalty to which the individual is entitled by this chapter.

**which a person may be liable for conduct that violates this chapter.**

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1                   **Sec. 29. (a) Except as provided in subsection (b), a political  
2 subdivision may not adopt or enforce an ordinance, resolution,  
3 regulation, or rule that:**

4                   (1) conflicts with this chapter;  
5                   (2) restricts, conditions, or regulates a matter governed by  
6                   this chapter in a manner less restrictive than this chapter; or  
7                   (3) diminishes any duty, prohibition, or protection  
8                   established by this chapter.

9                   **(b) A political subdivision may adopt or enforce an ordinance,  
10 resolution, regulation, or rule that provides more protection for  
11 users of virtual currency kiosks than is provided by this chapter,  
12 to the extent the ordinance, resolution, regulation, or rule is not  
13 inconsistent with this chapter.**

14                   **Sec. 30. Not later than December 31, 2026, the department  
15 shall submit to the executive director of the legislative services  
16 agency for distribution to the members of the general assembly a  
17 report in an electronic format under IC 5-14-6 that does the  
18 following:**

19                   **(1) Compares the limit on charges described in section 23 of  
20 this chapter with any limit on charges associated with a  
21 virtual currency transaction conducted through a virtual  
22 currency kiosk established by other states.**

23                   **(2) Calculates the total number of complaints received by the  
24 attorney general's office and the department concerning  
25 fraudulently induced virtual currency transactions  
26 conducted through virtual currency kiosks in the previous  
27 calendar year.**

28                   **(3) Provides a detailed breakdown concerning the complaints  
29 described in subdivision (2), including detailing the number  
30 of complaints per county in Indiana and specifying whether  
31 the complaint involved a virtual currency kiosk operated by  
32 an operator licensed under IC 28-8-4.1.**

33                   **(4) Specifies the number of complaints described in  
34 subdivision (2) that were submitted by individuals who had  
35 not completed a virtual currency transaction conducted  
36 through a virtual currency kiosk with the virtual currency  
37 kiosk operator that operated the virtual currency kiosk  
38 involved in the fraudulently induced virtual currency  
39 transaction prior to the fraudulently induced virtual  
40 currency transaction.**

41                   **Sec. 31. In addition to any fee associated with obtaining a  
42 license under IC 28-8-4.1, an operator shall pay to the department**



1       before February 1 of each year an amount of two hundred dollars  
2       (\$200) for each virtual currency kiosk that the operator operated  
3       in Indiana in the previous calendar year.

4       Sec.1 3~~0~~[2]. The department may adopt rules under  
5       IC 4-22-2 necessary to administer this chapter.

6           SECTION 4. An emergency is declared for this act.1

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