

**LEGISLATIVE SERVICES AGENCY
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS
FISCAL IMPACT STATEMENT**

LS 6488

BILL NUMBER: HB 1109

NOTE PREPARED: Dec 9, 2025

BILL AMENDED:

SUBJECT: Homeless Veterans Initiative Shelter Program.

FIRST AUTHOR: Rep. Haggard

BILL STATUS: As Introduced

FIRST SPONSOR:

FUNDS AFFECTED: X GENERAL
DEDICATED
X FEDERAL

IMPACT: State

Summary of Legislation: This bill establishes the Hoosier Homeless Veteran Initiative for the purpose of providing a means for homeless veterans to have access to temporary shelter during the veteran's rehabilitation. It provides that the initiative shall be coordinated and administered by the Indiana Department of Veterans' Affairs (IDVA) in consultation with the Indiana Department of Health (IDOH).

The bill requires each homeless shelter with at least 25 beds to reserve at least one bed out of every 25 beds for a homeless veteran. It provides that a homeless shelter or other entity may apply to IDVA to become a participating shelter. It also provides that a participating shelter shall receive grants from IDVA. The bill provides that a participating shelter shall provide food and housing and other services prescribed by IDVA for a participating veteran for a period consisting of the lesser of: (1) two years; or (2) the period necessary for the veteran to complete the requirements necessary for the participating veteran to receive a housing voucher in accordance with the United States Department of Housing and Urban Development's (HUD) HUD-VASH program.

The bill provides that a homeless veteran who is not married may request to become a participating veteran in a manner prescribed by the department. It provides that the homeless veteran shall not be required to test negative on a drug or alcohol test to obtain initial placement in a participating shelter. The bill also requires that a participating veteran receive services and meet certain requirements to remain eligible for placement in a participating facility.

Effective Date: July 1, 2026.

Explanation of State Expenditures: *Grants to Shelters:* This bill identifies participating shelters as "qualified entities" which are eligible to receive Grants for Veterans' Service (GVS) from IDVA. Money for GVS is appropriated from the general fund to IDVA in the budget and grant amounts and recipients are determined by IDVA. This bill will increase the number of entities eligible to receive grants, but does not make or alter an appropriation.

Beginning in FY 2027, IDVA will receive reports from participating shelters and send a quarterly summary

of these reports to IDOH. These requirements are within the routine administrative functions of IDVA and should be met within existing resources.

Medicaid: This bill requires participating veterans to meet the requirements to enroll in Medicaid, which is likely to increase the number of enrollments in Medicaid and associated expenditures. The Indiana Family and Social Services Agency (FSSA) is responsible for administering Medicaid in the state and may experience a workload increase as a result of this provision, but any such increase is expected to be small.

To the extent that Medicaid enrollment increases due to provisions in this bill, state match expenditures could increase. Medicaid is jointly funded between the state and federal governments. The state share of costs for Medicaid services for FFY 2026 is 35% and is 10% for the age 19 to 64 expansion population within the HIP. The state share of Medicaid expenditures is paid from General Fund appropriations and state dedicated funds cover HIP state match costs.

Explanation of State Revenues:

Explanation of Local Expenditures:

Explanation of Local Revenues:

State Agencies Affected: IDVA, IDOH, FSSA.

Local Agencies Affected:

Information Sources:

<https://www.in.gov/ihcda/homeowners-and-renters/section-8-housing-choice-vouchers-hcv/hud-veterans-affairs-supportive-housing-vash/>

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