

**LEGISLATIVE SERVICES AGENCY  
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS  
FISCAL IMPACT STATEMENT**

**LS 6192**  
**BILL NUMBER: HB 1028**

**NOTE PREPARED:** Nov 12, 2025  
**BILL AMENDED:**

**SUBJECT:** Medicaid Coverage for Health Related Social Needs.

**FIRST AUTHOR:** Rep. Porter  
**FIRST SPONSOR:**

**BILL STATUS:** As Introduced

**FUNDS AFFECTED:** X GENERAL  
DEDICATED  
X FEDERAL

**IMPACT:** State

**Summary of Legislation:** This bill requires the Office of the Secretary of Family and Social Services to apply, not later than October 1, 2026, for approval of a Section 1115 Medicaid demonstration waiver to provide coverage for health related social needs.

**Effective Date:** July 1, 2026.

**Explanation of State Expenditures:** The bill's requirements for the Family and Social Services Administration (FSSA) to apply for a Section 1115 waiver are within the agency's routine administrative functions and should be able to be implemented with no additional appropriations, assuming near customary agency staffing and resource levels.

**Additional Information:** Section 1115 Medicaid waivers provide flexibility to states to implement and test demonstration programs that are consistent with the overall goals of Medicaid. These waivers must be budget neutral, although some Medicaid expenses could shift from one program to another.

Starting in 2022, the Centers for Medicare and Medicaid Services (CMS) approved Section 1115 waivers to address health-related social needs (HRSN), which are an individual's unmet adverse social conditions that contribute to poor health outcomes. However, a March 2025 CMS bulletin rescinded all prior HRSN guidance.

**Explanation of State Revenues:**

**Explanation of Local Expenditures:**

**Explanation of Local Revenues:**

**State Agencies Affected:** Family and Social Services Administration, Office of Medicaid Policy and Planning.

**Local Agencies Affected:**

**Information Sources:**

<https://www.medicaid.gov/medicaid/section-1115-demonstrations/about-section-1115-demonstrations>;  
<https://www.medicaid.gov/medicaid/section-1115-demonstrations/health-related-social-needs>;  
[CMS Informational Bulletin dated March 4, 2025.](#)

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