

**LEGISLATIVE SERVICES AGENCY  
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS  
FISCAL IMPACT STATEMENT**

**LS 6266**  
**BILL NUMBER: HB 1015**

**NOTE PREPARED:** Nov 17, 2025  
**BILL AMENDED:**

**SUBJECT:** Indiana National Guard.

**FIRST AUTHOR:** Rep. Gore  
**FIRST SPONSOR:**

**BILL STATUS:** As Introduced

**FUNDS AFFECTED:** X GENERAL  
DEDICATED  
X FEDERAL

**IMPACT:** State & Local

**Summary of Legislation:** This bill provides that the Governor may not, with certain exceptions, order a member of the Indiana National Guard to perform any law enforcement duty that may result in the surveillance, apprehension, detention, or arrest of an individual

**Effective Date:** July 1, 2026.

**Explanation of State Expenditures:** *Summary* – This bill limits the use of National Guard in response to events other than natural disasters, riots or acts of terrorism. These limitations may necessitate the use of additional civilian law enforcement members to fulfill certain missions or, under circumstances where civilian capacity is exhausted, reduce the total assets available to incident commanders. These provisions may increase costs and/or decrease the operational effectiveness of emergency response efforts.

The National Guard Counter-Drug Program funds counter-drug operations by paying the costs of Guard members to support state and local law enforcement. These operations are paid for under USC Title 32 and Guard members in these missions are not considered to be federalized. The National Guard supports initiatives in the Indiana High Intensity Drug Trafficking Area. This bill will require discontinuation of such support and the loss of accompanying federal funds.

**Additional Information** – This bill prohibits the Governor from ordering National Guard troops to perform “any law enforcement duty that may result in the surveillance, apprehension, detention or arrest of an individual” outside response to natural disasters, riots or acts of terrorism.

The National Guard Counter-Drug Program funds 4,000 personnel nationwide and facilitates both operations and training in support of counter-drug efforts. National Guard Bureau policy stipulates the manner in which Guard personnel may and may not support state and local authorities, but the program has supported a wide range of activities. A request for details on Indiana’s participation in the program is pending.

The Indiana National Guard has at least 4 military police (MP) companies (approximately 150 personnel each) and 2 MP detachments (approximately 40 personnel each) that are specifically trained to conduct law

enforcement and area security operations. Additionally, many non-MP Guard troops routinely train on civil disturbance and site security missions. The Indiana National Guard is comprised of approximately 9,800 Army National Guard and 1,900 Air National Guard.

**Explanation of State Revenues:**

**Explanation of Local Expenditures:** This bill prohibits the Governor from ordering National Guard troops to perform law enforcement functions except in certain circumstances. Most emergencies that would require state assistance fall under the categories where National Guard members are specifically allowed to perform law enforcement functions under this bill.

Local units may also receive support under the National Guard Counter-Drug Program. Any decrease in support from Guard personnel may result in an increase in expenditures by local law enforcement agencies.

**Explanation of Local Revenues:**

**State Agencies Affected:** Indiana National Guard.

**Local Agencies Affected:** Local law enforcement agencies.

**Information Sources:** <https://indiana-hidta.org/about/>;  
<https://www.in.gov/indiana-national-guard/indiana-army-national-guard/81st-troop-command/>;  
[https://comptroller.defense.gov/Portals/45/Documents/defbudget/FY2025/FY2025\\_Drug\\_Interdiction\\_and\\_Counter-Drug\\_Activities.pdf](https://comptroller.defense.gov/Portals/45/Documents/defbudget/FY2025/FY2025_Drug_Interdiction_and_Counter-Drug_Activities.pdf);  
[https://www.ngbpmc.ng.mil/Portals/27/Publications/cngbi/CNGBI%203100\\_01B\\_20200306.pdf?ver=2020-03-24-085751-180](https://www.ngbpmc.ng.mil/Portals/27/Publications/cngbi/CNGBI%203100_01B_20200306.pdf?ver=2020-03-24-085751-180)

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