

Updated April 4, 2023 (3:36pm)

---

## **HOUSE BILL No. 1623**

**AM162314 has been incorporated into February 14, 2023 printing.**

---

**Synopsis:** Administrative rulemaking.

---

**M  
e  
r  
g  
e  
d**

February 14, 2023

First Regular Session of the 123rd General Assembly (2023)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2022 Regular Session of the General Assembly.

# HOUSE BILL No. 1623

A BILL FOR AN ACT to amend the Indiana Code concerning state offices and administration.

*Be it enacted by the General Assembly of the State of Indiana:*

1 SECTION 1. IC 4-3-22-13, AS AMENDED BY P.L.5-2015,  
 2 SECTION 3, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 3 JULY 1, 2023]: Sec. 13. (a) ~~Except as provided in subsection (c), the~~  
 4 ~~OMB shall perform a cost benefit analysis upon each proposed rule and~~  
 5 ~~provide to:~~  
 6 (1) ~~the governor; and~~  
 7 (2) ~~the legislative council;~~  
 8 ~~an assessment of the rule's effect on Indiana business. The OMB shall~~  
 9 ~~submit the cost benefit analysis to the legislative council in an~~  
 10 ~~electronic format under IC 5-14-6.~~  
 11 (b) ~~After June 30, 2005, the cost benefit analysis performed by the~~  
 12 ~~OMB under this section with respect to any proposed rule that has an~~  
 13 ~~impact of at least five hundred thousand dollars (\$500,000) shall~~  
 14 ~~replace and be used for all purposes under IC 4-22-2 in lieu of the~~

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

1 fiscal analysis previously performed by the legislative services agency  
2 under IC 4-22-2.

3 ~~(c) The OMB and the budget agency shall review a regulatory~~  
4 ~~analysis and proposed rule submitted by an agency under~~  
5 ~~IC 4-22-2-22.8.~~ In preparing a cost benefit reviewing a regulatory  
6 analysis **and proposed rule** under this section, the OMB shall consider  
7 in its analysis any verified data provided voluntarily by interested  
8 parties, regulated persons, and nonprofit corporations whose members  
9 may be affected by the proposed rule. A cost benefit analysis prepared  
10 under this section is a public document, subject to the following:

11 (1) This subsection does not empower the OMB or an agency to  
12 require an interested party or a regulated person to provide any  
13 materials, documents, or other information. ~~in connection with~~  
14 ~~a cost benefit analysis under this section.~~ If an interested party or  
15 a regulated person voluntarily provides materials, documents, or  
16 other information to the OMB or an agency, ~~in connection with~~  
17 ~~a cost benefit analysis under this section,~~ the OMB or the  
18 agency, as applicable, shall ensure the adequate protection of  
19 any:

- 20 (A) information that is confidential under IC 5-14-3-4; or  
21 (B) confidential and proprietary business plans and other  
22 confidential information.

23 If an agency has adopted rules to implement IC 5-14-3-4,  
24 interested parties and regulated persons must submit the  
25 information in accordance with the confidentiality rules adopted  
26 by the agency to ensure proper processing of confidentiality  
27 claims. The OMB and any agency involved in proposing the  
28 rule, or in administering the rule upon the rule's adoption, shall  
29 exercise all necessary caution to avoid disclosure of any  
30 confidential information supplied to the OMB or the agency by  
31 an interested party or a regulated person.

32 ~~(2) The OMB shall make the cost benefit analysis and other~~  
33 ~~related public documents available to interested parties;~~  
34 ~~regulated persons; and nonprofit corporations whose members~~  
35 ~~may be affected by the proposed rule at least thirty (30) days~~  
36 ~~before presenting the cost benefit analysis to the governor and~~  
37 ~~the legislative council under subsection (a):~~

38 (d) If the OMB or an agency is unable to obtain verified data for  
39 the cost benefit analysis described in subsection (c), the OMB shall  
40 state in the cost benefit analysis which data were unavailable for  
41 purposes of the cost benefit analysis.

42 (e) If the OMB finds that a proposed rule is:

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 (1) an adoption or incorporation by reference of a federal law;  
 2 regulation; or rule that has no substantive effect on the scope or  
 3 intended application of the federal law or rule; or  
 4 (2) a technical amendment with no substantive effect on an  
 5 existing Indiana rule;  
 6 the OMB may not prepare a cost benefit analysis of the rule under this  
 7 section. The agency shall submit the proposed rule to the OMB with a  
 8 statement explaining how the proposed rule meets the requirements of  
 9 this subsection. If the OMB finds that the rule meets the requirements  
 10 of this subsection, the OMB shall provide its findings to the governor  
 11 and to the legislative council in an electronic format under IC 5-14-6.  
 12 If the agency amends or modifies the proposed rule after the OMB  
 13 finds that a cost benefit analysis may not be prepared for the rule, the  
 14 agency shall resubmit the proposed rule to the OMB either for a new  
 15 determination that the rule meets the requirements of this subsection;  
 16 or for the OMB to prepare a cost benefit analysis of the rule under this  
 17 section.

18 SECTION 2. IC 4-21.5-2-8 IS ADDED TO THE INDIANA CODE  
 19 AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY  
 20 1, 2023]: **Sec. 8. The amendments made to IC 4-21.5-3-27.5 in the  
 21 2023 session of the general assembly only apply to agency actions  
 22 commenced under IC 4-21.5-3 after June 30, 2023.**

23 SECTION 3. IC 4-21.5-3-27.5, AS ADDED BY P.L.199-2021,  
 24 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 25 JULY 1, 2023]: Sec. 27.5. In a proceeding under this chapter  
 26 concerning an agency action, the administrative law judge shall order  
 27 the agency to pay the reasonable attorney's fees incurred in the  
 28 proceeding by the party challenging the agency action if the party  
 29 challenging the agency action proves, by a preponderance of the  
 30 evidence, that:

- 31 (1) the agency's action was frivolous or groundless; or
- 32 (2) the agency pursued the action in bad faith;
- 33 **(3) the agency has failed to demonstrate that the agency**
- 34 **action is based on a standard or an interpretation of a**
- 35 **standard that has the force of law; or**
- 36 **(4) the agency has failed to demonstrate that the agency**
- 37 **acted within its legal authority.**

38 SECTION 4. IC 4-22-2-0.1, AS AMENDED BY P.L.53-2014,  
 39 SECTION 54, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 40 JULY 1, 2023]: Sec. 0.1. **(a)** The amendments made to this chapter by  
 41 P.L.44-1995 apply as follows:

- 42 (1) The amendments made to sections 13, 19, 23, 25, and 28 of

M  
e  
r  
g  
e  
d



1 this chapter apply to a rulemaking action that commences after  
2 June 30, 1995.

3 (2) The addition of sections 23.1 and 46 (repealed) of this  
4 chapter applies to a rulemaking action that commences after  
5 June 30, 1995.

6 **(b) This chapter (as effective January 1, 2023) continues to**  
7 **apply after June 30, 2023, to a rulemaking action that is**  
8 **commenced under this chapter before July 1, 2023, and is pending**  
9 **on July 1, 2023.**

10 SECTION 5. IC 4-22-2-13, AS AMENDED BY P.L.2-2007,  
11 SECTION 52, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
12 JULY 1, 2023]: Sec. 13. (a) Subject to subsections (b), (c), and (d), this  
13 chapter applies to the addition, amendment, or repeal of a rule in every  
14 rulemaking action.

15 (b) This chapter does not apply to the following agencies:

- 16 (1) Any military officer or board.
- 17 (2) Any state educational institution.

18 (c) This chapter does not apply to a rulemaking action that results  
19 in any of the following rules:

20 (1) A resolution or directive of any agency that relates solely to  
21 internal policy, internal agency organization, or internal  
22 procedure and does not have the effect of law.

23 (2) A restriction or traffic control determination of a purely local  
24 nature that:

- 25 (A) is ordered by the commissioner of the Indiana  
26 department of transportation;
- 27 (B) is adopted under IC 9-20-1-3(d), IC 9-21-4-7, or  
28 IC 9-20-7; and
- 29 (C) applies only to one (1) or more particularly described  
30 intersections, highway portions, bridge causeways, or  
31 viaduct areas.

32 (3) A rule adopted by the secretary of state under  
33 IC 26-1-9.1-526.

34 (4) An executive order or proclamation issued by the governor.

35 **(5) A rule adopted by the board of trustees of the Indiana**  
36 **public retirement system, as provided in IC 5-10.5-4-2.**  
37 **However, the board shall submit rules adopted by the board**  
38 **to the publisher for publication in the Indiana Register.**

39 (d) Except as specifically set forth in IC 13-14-9, **IC 13-14-9**  
40 **provides alternative procedures for notice and public comment**  
41 **concerning proposed rules for the environmental rules board and**  
42 **the underground storage tank financial assurance board. The**

M  
e  
r  
g  
e  
d



1 department of environmental management, the environmental  
 2 rules board, and the underground storage tank financial assurance  
 3 board shall comply with the procedures in IC 13-14-9 in lieu of  
 4 complying with sections 23, 24, 26, 27, and 29 of this chapter. ~~do not~~  
 5 apply to rulemaking actions under ~~IC 13-14-9~~. In adopting rules, all  
 6 other provisions of IC 4-22-2 apply to these agencies, including  
 7 sections 22.7 and 22.8 of this chapter.

8 SECTION 6. IC 4-22-2-15 IS AMENDED TO READ AS  
 9 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 15. Any rulemaking  
 10 action that this chapter allows or requires an agency to perform, other  
 11 than final adoption of a rule under section 29, ~~or 37.1, 37.2, or 37.3~~ of  
 12 this chapter ~~or IC 13-14-9~~, may be performed by the individual or  
 13 group of individuals with the statutory authority to adopt rules for the  
 14 agency, a member of the agency's staff, or another agent of the agency.  
 15 Final adoption of a rule under section 29, ~~or 37.1, 37.2, or 37.3~~ of this  
 16 chapter ~~or IC 13-14-9~~, including readoption of a rule that is subject to  
 17 sections 24 through 36 or to section 37.1 of this chapter and recalled  
 18 for further consideration under section 40 of this chapter, may be  
 19 performed only by the individual or group of individuals with the  
 20 statutory authority to adopt rules for the agency.

21 SECTION 7. IC 4-22-2-17 IS AMENDED TO READ AS  
 22 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 17. (a) IC 5-14-3  
 23 applies to the text of a rule that an agency intends to adopt from the  
 24 earlier of the date that the agency takes any action under ~~section 24~~  
 25 **section 23** of this chapter, otherwise notifies the public of its intent to  
 26 adopt a rule under any statute, or adopts the rule.

27 (b) IC 5-14-3 applies both to a rule and to the full text of a matter  
 28 directly or indirectly incorporated by reference into the rule.

29 SECTION 8. IC 4-22-2-17.5 IS ADDED TO THE INDIANA  
 30 CODE AS A **NEW** SECTION TO READ AS FOLLOWS  
 31 [EFFECTIVE JULY 1, 2023]: **Sec. 17.5. (a) The legislative services**  
 32 **agency shall provide electronic summaries or electronic copies of**  
 33 **documents submitted to the publisher under this article or**  
 34 **IC 13-14-9 to legislators and legislative committees in the manner**  
 35 **and on the schedule specified by the legislative council or the**  
 36 **personnel subcommittee of the legislative council acting for the**  
 37 **legislative council.**

38 (b) If requested in the manner specified by the legislative  
 39 council or the personnel subcommittee of the legislative council  
 40 acting for the legislative council, an agency shall provide to the  
 41 legislative services agency any data, studies, or analyses relied on  
 42 by the agency to develop a regulatory analysis or a revised

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 **regulatory analysis. The agency shall comply with any policies**  
 2 **adopted by the legislative council or the personnel subcommittee**  
 3 **of the legislative council governing the format, timing, and manner**  
 4 **of delivery of the data, studies, or analyses.**

5 SECTION 9. IC 4-22-2-19.5 IS AMENDED TO READ AS  
 6 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 19.5. (a) To the extent  
 7 possible, a rule adopted under this article ~~or under IC 13-14-9.5~~ shall  
 8 comply with the following:

9 (1) Minimize the expenses to:

10 (A) regulated entities that are required to comply with the  
 11 rule;

12 (B) persons who pay taxes or pay fees for government  
 13 services affected by the rule; and

14 (C) consumers of products and services of regulated entities  
 15 affected by the rule.

16 (2) Achieve the regulatory goal in the least restrictive manner.

17 (3) Avoid duplicating standards found in state or federal laws.

18 (4) Be written for ease of comprehension.

19 (5) Have practicable enforcement.

20 (b) Subsection (a) does not apply to a rule that must be adopted in  
 21 a certain form to comply with federal law.

22 SECTION 10. IC 4-22-2-21, AS AMENDED BY P.L.204-2016,  
 23 SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 24 JULY 1, 2023]: Sec. 21. (a) If incorporation of the text in full would be  
 25 cumbersome, expensive, or otherwise inexpedient, an agency may  
 26 incorporate by reference into a rule part or all of any of the following  
 27 matters:

28 (1) A federal or state statute, rule, or regulation.

29 (2) A code, manual, or other standard adopted by an agent of the  
 30 United States, a state, or a nationally recognized organization or  
 31 association.

32 (3) A manual of the department of local government finance  
 33 adopted in a rule described in IC 6-1.1-31-9.

34 (4) The following requirements:

35 (A) The schedule, electronic formatting, and standard data,  
 36 field, and record coding requirements for:

37 (i) the electronic data file under IC 6-1.1-4-25  
 38 concerning the parcel characteristics and parcel  
 39 assessments of all parcels and personal property return  
 40 characteristics and assessments; and

41 (ii) the electronic data file under IC 36-2-9-20  
 42 concerning the tax duplicate.

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

1 (B) The schedule, electronic formatting, and standard data,  
2 field, and record coding requirements for data required to  
3 be submitted under IC 6-1.1-5.5-3 or IC 6-1.1-11-8.

4 (C) Data export and transmission format requirements for  
5 information described in clauses (A) and (B).

6 (b) Each matter incorporated by reference under subsection (a)  
7 must be fully and exactly described.

8 (c) An agency may refer to a matter that is directly or indirectly  
9 referred to in a primary matter by fully and exactly describing the  
10 primary matter.

11 (d) **Except as otherwise provided in this article**, whenever an  
12 agency submits a rule to the attorney general, the governor, or the  
13 publisher under this chapter, the agency shall also submit a copy of the  
14 full text of each matter incorporated by reference under subsection (a)  
15 into the rule, other than the following:

16 (1) An Indiana statute or rule.

17 (2) A form or instructions for a form numbered by the Indiana  
18 archives and record administration under IC 5-15-5.1-6.

19 (3) The source of a statement that is quoted or paraphrased in  
20 full in the rule.

21 (4) Any matter that has been previously filed with the:

22 (A) secretary of state before July 1, 2006; or

23 (B) publisher after June 30, 2006.

24 (5) Any matter referred to in subsection (c) as a matter that is  
25 directly or indirectly referred to in a primary matter.

26 (e) An agency may comply with subsection (d) by submitting a  
27 paper or an electronic copy of the full text of the matter incorporated  
28 by reference.

29 SECTION 11. IC 4-22-2-22.5, AS AMENDED BY P.L.72-2014,  
30 SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
31 JULY 1, 2023]: Sec. 22.5. (a) This section applies to a rule that an  
32 agency intends to:

33 (1) adopt under sections 24 through 36 of this chapter **or section**  
34 **37.2 or 37.3 of this chapter; and**

35 (2) **readopt under IC 4-22-2.6.**

36 (b) As used in this section, "pending rulemaking action" means  
37 any rulemaking action in which:

38 (1) either:

39 (A) a notice of ~~intent~~ **a public comment period** has been  
40 published under section 23, **37.2, or 37.3** of this chapter; ~~or~~

41 (B) a rulemaking action has been commenced under  
42 IC 13-14-9; ~~and~~ **or**

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d



1                   **(C) a rulemaking action has been commenced under**  
2                   **IC 4-22-2.6; and**  
3                   (2) the rule has not become effective under section 36 of this  
4                   chapter.  
5                   (c) Each agency shall maintain a current rulemaking docket that  
6                   is indexed.  
7                   (d) A current rulemaking docket must list each pending  
8                   rulemaking action. The docket must state or contain:  
9                   (1) the subject matter of the proposed rule;  
10                  (2) notices related to the proposed rule, or links to the Indiana  
11                  Register where these notices may be viewed;  
12                  (3) how comments may be made;  
13                  (4) the time within which comments may be made;  
14                  (5) where comments and the agency's written response to those  
15                  comments may be inspected;  
16                  (6) the date, time, and place where a public hearing required  
17                  under:  
18                        (A) section 26 of this chapter; or  
19                        (B) IC 13-14-9;  
20                  will be held;  
21                  (7) a description of relevant scientific and technical findings  
22                  related to the proposed rule, if applicable; and  
23                  (8) a reasonable estimate of the timetable for action, updated  
24                  periodically as circumstances change, if necessary.  
25                  (e) The agency shall maintain the rulemaking docket on the  
26                  agency's ~~Internet web site~~: **website**. The information must be in an  
27                  open format that can be easily searched and downloaded. Access to the  
28                  docket shall, to the extent feasible and permitted by law, provide an  
29                  opportunity for public comment on the pertinent parts of the  
30                  rulemaking docket, including relevant scientific and technical findings.  
31                  Upon request, the agency shall provide a written rulemaking docket.  
32                  SECTION 12. IC 4-22-2-22.7 IS ADDED TO THE INDIANA  
33                  CODE AS A NEW SECTION TO READ AS FOLLOWS  
34                  [EFFECTIVE JULY 1, 2023]: **Sec. 22.7. (a) Before complying with**  
35                  **section 22.8 of this chapter, an agency shall conduct a regulatory**  
36                  **analysis for the proposed rule. The regulatory analysis must**  
37                  **evaluate whether the proposed rule does the following:**  
38                        **(1) Minimizes expenses to:**  
39                            **(A) regulated entities that are required to comply with**  
40                            **the rule;**  
41                            **(B) persons who pay taxes or pay fees for government**  
42                            **services affected by the rule; and**

M  
e  
r  
g  
e  
d



- 1           (C) consumers of products and services of regulated
- 2           entities affected by the rule.
- 3           (2) Achieves the regulatory goal in the least restrictive
- 4           manner.
- 5           (3) Has benefits that exceed the fiscal and economic costs of
- 6           the proposed rule.
- 7           (4) Avoids duplicating and conflicting standards with other
- 8           federal, state, or local laws, rules, regulations, or ordinances.
- 9           (5) Is written for ease of comprehension.
- 10          (6) Has practicable enforcement.
- 11          (b) The office of management and budget shall set standards
- 12          for the criteria, analytical method, treatment technology,
- 13          economic, fiscal, and other background data to be used by an
- 14          agency in the regulatory analysis. The regulatory analysis must be
- 15          submitted in a form that can be easily loaded into commonly used
- 16          business analysis software and published in the Indiana Register
- 17          using the format jointly developed by the publisher, the office of
- 18          management and budget, and the budget agency. The office of
- 19          management and budget may provide more stringent requirements
- 20          for rules with fiscal impacts and costs above a threshold amount
- 21          determined by the office of management and budget. At a
- 22          minimum, the regulatory analysis must include findings and any
- 23          supporting data, studies, or analyses prepared for a rule that
- 24          demonstrate compliance with the following:
- 25           (1) A requirement in IC 4-3-22-13 explaining how the
- 26           proposed rule meets the cost benefit requirements in
- 27           IC 4-3-22-13.
- 28           (2) A requirement in section 19.5 of this chapter to minimize
- 29           the expenses to regulated entities that are required to comply
- 30           with the rule.
- 31           (3) A statement justifying any requirement or cost that is:
- 32           (A) imposed on a regulated entity under the rule; and
- 33           (B) not expressly required by:
- 34           (i) the statute authorizing the agency to adopt the
- 35           rule; or
- 36           (ii) any other state or federal law.
- 37          The statement required under this subdivision must include
- 38          a reference to any data, studies, or analyses relied upon by
- 39          the agency in determining that the imposition of the
- 40          requirement or cost is necessary.
- 41          (4) A requirement in IC 4-22-2.1-5 to prepare a statement
- 42          that describes the annual economic impact of a rule on all

M  
e  
r  
g  
e  
d



- 1           **small businesses after the rule is fully implemented.**
- 2           **(5) A requirement in IC 4-22-2.6 to conduct a review to**
- 3           **consider whether there are any alternative methods of**
- 4           **achieving the purpose of the rule that are less costly or less**
- 5           **intrusive, or that would otherwise minimize the economic**
- 6           **impact of the proposed rule on small businesses.**
- 7           **(6) A requirement in IC 13-14-9-3 or IC 13-14-9-4 to publish**
- 8           **information concerning the fiscal or economic impact of a**
- 9           **rule or alternatives to a rule subject to these provisions.**
- 10          **(7) A requirement in IC 13-14-9-3 or IC 13-14-9-4 to publish**
- 11          **information concerning differences between the rule and**
- 12          **federal law or the annual fiscal and economic impact of any**
- 13          **element of the proposed rule that imposes a restriction or**
- 14          **requirement that is more stringent than a restriction or**
- 15          **requirement imposed under federal law or that applies in a**
- 16          **subject area in which federal law does not impose**
- 17          **restrictions or requirements.**
- 18          **(8) A requirement under any other law to conduct an**
- 19          **analysis of the cost, benefits, economic impact, or fiscal**
- 20          **impact of a rule.**
- 21          **(c) If an agency has made a good faith effort to comply with**
- 22          **this section, a rule is not invalid solely because the regulatory**
- 23          **analysis for the proposed rule is insufficient or inaccurate.**
- 24          SECTION 13. IC 4-22-2-22.8 IS ADDED TO THE INDIANA
- 25          CODE AS A NEW SECTION TO READ AS FOLLOWS
- 26          [EFFECTIVE JULY 1, 2023]: **Sec. 22.8. (a) After conducting a**
- 27          **regulatory analysis under section 22.7 of this chapter, if an agency**
- 28          **elects to adopt a rule subject to section 23 of this chapter or**
- 29          **IC 13-14-9, the agency shall submit a request to the budget agency**
- 30          **and the office of management and budget to authorize**
- 31          **commencement of the first and second public comment periods**
- 32          **under this chapter or IC 13-14-9 (as applicable). The request must**
- 33          **include the following:**
- 34               **(1) A general description of the subject matter of the**
- 35               **proposed rule.**
- 36               **(2) The full text of the proposed rule (including a copy of any**
- 37               **matter incorporated by reference under section 21 of this**
- 38               **chapter) in the form required by the publisher, including**
- 39               **citations to any related authorizing and affected Indiana**
- 40               **statutes.**
- 41               **(3) The analysis, including supporting data, prepared under**
- 42               **section 22.7 of this chapter.**

M  
e  
r  
g  
e  
d



- 1           **(4) Any other information required by the office of**
- 2           **management and budget.**
- 3           **(b) The budget agency and the office of management and**
- 4           **budget shall expedite the review of the request to adopt a rule. The**
- 5           **budget agency and the office of management and budget may do**
- 6           **the following:**
- 7           **(1) Return the request to the agency with a statement**
- 8           **describing any additional information needed to authorize or**
- 9           **disapprove further rulemaking actions on one (1) or more of**
- 10           **the rules in the request.**
- 11           **(2) Authorize the commencement of the first and second**
- 12           **public comment periods on one (1) or more of the rules in the**
- 13           **request with or without changes.**
- 14           **(3) Disapprove commencement of the first and second public**
- 15           **comment periods on one (1) or more of the rules with a**
- 16           **statement of reasons for the disapproval.**
- 17           **(c) If an agency has requested authorization for more than one**
- 18           **(1) rule in the same request, the budget agency and the office of**
- 19           **management and budget may make separate determinations with**
- 20           **respect to some or all of the rules in the request. Approval of a**
- 21           **request shall be treated as a determination that the review**
- 22           **conducted and findings made by the agency comply with the**
- 23           **requirements of section 22.7 of this chapter and this section.**
- 24           **(d) Notice of the determination shall be provided to the agency**
- 25           **in an electronic format required by the publisher. The budget**
- 26           **agency and the office of management and budget may return to the**
- 27           **agency any copy of a matter incorporated by reference under**
- 28           **section 21 of this chapter that was submitted with the request.**
- 29           **(e) If an agency revises a proposed rule after the budget**
- 30           **agency and the office of management and budget authorize**
- 31           **commencement of the first and second public comment periods, the**
- 32           **agency shall resubmit to the publisher, the budget agency, and the**
- 33           **office of management and budget a revised regulatory analysis**
- 34           **with sufficient information for the budget agency and the office of**
- 35           **management and budget to determine the impact the revisions**
- 36           **have on the regulatory analysis previously reviewed by the budget**
- 37           **agency and the office of management and budget.**
- 38           **SECTION 14. IC 4-22-2-23, AS AMENDED BY P.L.152-2012,**
- 39           **SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE**
- 40           **JULY 1, 2023]: Sec. 23. (a) This section does not apply to rules**
- 41           **adopted under IC 4-22-2-37.1. An agency may not adopt a proposed**
- 42           **rule until the agency has conducted at least two (2) public comment**

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 periods, each of which must be at least thirty (30) days in length.

2 (b) At least twenty-eight (28) days before an agency notifies the  
3 public of the agency's intention to adopt a rule under section 24 of this  
4 chapter, the agency shall notify the public of its intention to adopt a  
5 rule by publishing a notice of intent to adopt a rule in the Indiana  
6 Register. An agency shall provide notice in the Indiana Register of  
7 the first public comment period required by subsection (a). To  
8 publish notice of the first comment period in the Indiana Register,  
9 the agency must submit the following to the publisher:

10 (1) The full text of the agency's proposed rule (excluding the  
11 full text of a matter incorporated by reference under section  
12 21 of this chapter). The agency shall submit the rule in the  
13 form required by section 20 of this chapter and with the  
14 documents required by section 21 of this chapter.

15 (2) The latest version of the regulatory analysis submitted to  
16 the budget agency and the office of management and budget  
17 under section 22.8 of this chapter.

18 (3) The determination of the budget agency and the office of  
19 management and budget authorizing commencement of the  
20 first and second public comment periods on the proposed  
21 rule.

22 (4) The notice required under subsection (c).

23 (c) The publication notice of the first comment period must  
24 include the following:

25 (1) A general description of the subject matter of the  
26 proposed rule.

27 (2) An overview of the intent and scope of the proposed rule and  
28 the statutory authority for the rule.

29 (3) The latest version of the regulatory analysis submitted to  
30 the budget agency and the office of management and budget  
31 under section 22.8 of this chapter, excluding any appendices  
32 containing any data, studies, or analysis referenced in the  
33 regulatory analysis.

34 (4) Information concerning where, when, and how a person  
35 may submit written comments on the proposed rule,  
36 including contact information concerning the small business  
37 regulatory coordinator required by section 28.1 of this  
38 chapter.

39 (5) Information concerning where, when, and how a person  
40 may inspect and copy the regulatory analysis, and any data,  
41 studies, or analyses referenced under subdivision (3).

42 (6) Information concerning where, when, and how a person

M  
e  
r  
g  
e  
d



1 may inspect any documents incorporated by reference into  
2 the proposed rule under section 21 of this chapter.

3 (7) An indication that the notice is for the first of two (2)  
4 thirty (30) day periods in which the public may comment on  
5 the proposed rule.

6 **Inadequacy or insufficiency of the published description or**  
7 **regulatory analysis published under this section does not invalidate**  
8 **a rulemaking action.**

9 (c) The requirement to publish a notice of intent to adopt a rule  
10 under subsection (b) does not apply to rulemaking under IC 13-14-9.

11 (d) In addition to the procedures required by this article, an agency  
12 may solicit comments from the public on the need for a rule, the  
13 drafting of a rule, or any other subject related to a rulemaking action,  
14 including members of the public who are likely to be affected because  
15 they are the subject of the potential rulemaking or are likely to benefit  
16 from the potential rulemaking. The procedures that the agency may use  
17 include the holding of conferences and the inviting of written  
18 suggestions, facts, arguments, or views.

19 (e) The agency shall prepare a written response that contains a  
20 summary of the comments received during any part of the rulemaking  
21 process. The written response is a public document. The agency shall  
22 make the written response available to interested parties upon request.

23 (d) The publisher shall review materials submitted under this  
24 section and determine the date that the publisher intends to publish  
25 the text of the proposed rule and the notice in the Indiana Register.  
26 If the submitted material complies with this section, the publisher  
27 shall establish the intended publication date, assign a document  
28 control number to the proposed rule, and provide a written or an  
29 electronic mail authorization to proceed to the agency. The  
30 publisher shall publish the following in the Indiana Register on the  
31 intended publication date:

- 32 (1) The notice of the first comment period.
- 33 (2) The full text of the agency's proposed rule (excluding the
- 34 full text of a matter incorporated by reference under section
- 35 21 of this chapter).

36 SECTION 15. IC 4-22-2-23.1, AS AMENDED BY P.L.123-2006,  
37 SECTION 5, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
38 JULY 1, 2023]: Sec. 23.1. (a) This section and section 19(b) of this  
39 chapter do not apply to rules adopted under IC 4-22-2-37.1.

40 (b) Before or after an agency notifies the public of its intention to  
41 adopt a rule under section 24 of this chapter, submits a request to the  
42 budget agency and the office of management and budget under

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 **section 22.8 of this chapter**, the agency may solicit comments from all  
 2 or any segment of the public on the need for a rule, the drafting of a  
 3 rule, or any other subject related to a rulemaking action. The  
 4 procedures that the agency may use include the holding of conferences  
 5 and the inviting of written suggestions, facts, arguments, or views. An  
 6 agency's failure to consider comments received under this section does  
 7 not invalidate a rule subsequently adopted.

8 SECTION 16. IC 4-22-2-24, AS AMENDED BY P.L.1-2006,  
 9 SECTION 71, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 10 JULY 1, 2023]: Sec. 24. (a) An agency shall ~~notify the public of its~~  
 11 ~~intention to adopt a rule by complying with the publication~~  
 12 ~~requirements in subsections (b) and (c):~~ **provide notice in:**

13 **(1) one (1) newspaper of general circulation in Marion**  
 14 **County; and**

15 **(2) the Indiana Register;**

16 **of the second public comment period required by section 23 of this**  
 17 **chapter.**

18 (b) The agency shall cause a notice of a public hearing to be  
 19 published once in one (1) newspaper of general circulation in Marion  
 20 County, Indiana. To publish the newspaper notice, the agency shall  
 21 directly contract with the newspaper. **The newspaper notice must**  
 22 **contain the following information:**

23 **(1) A general description of the subject matter of the**  
 24 **proposed rule.**

25 **(2) Information indicating that the text of the proposed rule**  
 26 **has been published in the Indiana Register and where on the**  
 27 **Internet and by what document control number the**  
 28 **proposed rule can be found.**

29 **(3) A statement of the date, time, and place at which the**  
 30 **public hearing required by section 26 of this chapter will be**  
 31 **convened.**

32 **(4) Information concerning where, when, and how a person**  
 33 **may provide written comments on the proposed rule,**  
 34 **including contact information concerning the small business**  
 35 **regulatory coordinator required by section 28.1 of this**  
 36 **chapter.**

37 **(5) Information concerning where, when, and how a person**  
 38 **may inspect and copy the agency's regulatory analysis, and**  
 39 **any supporting data, studies, or analyses for the proposed**  
 40 **rule.**

41 **(6) Information concerning where, when, and how a person**  
 42 **may inspect any documents incorporated by reference into**

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

1           **the proposed rule under section 21 of this chapter.**

2           An agency may not contract for the publication of a notice under this  
3           chapter until the agency has received a written or an electronic  
4           authorization to proceed from the publisher under subsection (g): **(f).**

5           **(c) To publish a notice of the second comment period in the**  
6           **Indiana Register, the agency must submit the following to the**  
7           **publisher:**

8           **(1) The agency shall cause a notice of public hearing and The**  
9           **full text of the agency's proposed rule (excluding the full text of**  
10           **a matter incorporated by reference under section 21 of this**  
11           **chapter). ~~to be published once in the Indiana Register. To~~**  
12           **publish the notice and proposed rule in the Indiana Register; the**  
13           **agency shall submit the text to the publisher in accordance with**  
14           **subsection (g). The agency shall submit the rule in the form**  
15           **required by section 20 of this chapter and with the documents**  
16           **required by section 21 of this chapter (if the agency has not**  
17           **previously provided the publisher with the documents). The**  
18           **publisher shall determine the number of copies of the rule and**  
19           **other documents to be submitted under this subsection:**  
20           **subdivision.**

21           **(2) Either a statement indicating that no changes in the**  
22           **regulatory analysis have been made from the version of the**  
23           **regulatory analysis published under section 23 of this**  
24           **chapter or the latest version of the regulatory analysis**  
25           **submitted to the budget agency and the office of**  
26           **management and budget under section 22.8 of this chapter,**  
27           **if any changes have been made in the regulatory analysis**  
28           **after submitting the material under section 23 of this**  
29           **chapter.**

30           **(3) The notice required under subsection (d).**

31           **(d) The agency shall include the following in the second comment**  
32           **period notice required by subsections (b) and (c): published in the**  
33           **Indiana Register:**

34           **(1) A statement of the date, time, and place at which the public**  
35           **hearing required by section 26 of this chapter will be convened.**

36           **(2) A general description of the subject matter of the proposed**  
37           **rule.**

38           **(3) In a notice published after June 30, 2005; a statement**  
39           **justifying any requirement or cost that is:**

40           **(A) imposed on a regulated entity under the rule; and**

41           **(B) not expressly required by:**

42           **(i) the statute authorizing the agency to adopt the rule;**

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d



1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30  
31  
32  
33  
34  
35  
36  
37  
38  
39  
40  
41  
42

or

(ii) any other state or federal law:

The statement required under this subdivision must include a reference to any data, studies, or analyses relied upon by the agency in determining that the imposition of the requirement or cost is necessary:

(4) an explanation that:

(A) the proposed rule; and

(B) any data, studies, or analysis referenced in a statement under subdivision (3);

may be inspected and copied at the office of the agency:

**(3) A summary of the written comments received by the agency during the first comment period and a summary of the response of the agency to written comments submitted under section 23 of this chapter during the first public comment period.**

**(4) Either a statement indicating that no changes in the regulatory analysis have been made from the version of the regulatory analysis published under section 23 of this chapter or the latest version of the regulatory analysis (excluding any appendices containing any data, studies, or analysis referenced in the regulatory analysis) submitted to the budget agency and the office of management and budget under section 22.8 of this chapter, if any changes have been made in the regulatory analysis after submitting the material to the publisher under section 23 of this chapter.**

**(5) An explanation of any differences between the text of the proposed rule published for the first comment period under section 23 of this chapter and the text of the proposed rule published for the second comment period under this section.**

**(6) Information concerning where, when, and how a person may submit written comments on the proposed rule, including contact information concerning the small business regulatory coordinator required by section 28.1 of this chapter.**

**(7) Information concerning where, when, and how a person may inspect and copy the regulatory analysis and any data, studies, or analyses referenced in a regulatory analysis referenced in subdivision (4).**

**(8) Information concerning where, when, and how a person may inspect any documents incorporated by reference into the proposed rule under section 21 of this chapter.**

M  
e  
r  
g  
e  
d



1           **(9) An indication that the notice is for the second of two (2)**  
 2           **thirty (30) day periods in which the public may comment on**  
 3           **the proposed rule and that following the second comment**  
 4           **period the agency may adopt a version of the proposed rule**  
 5           **that is the same as or does not substantially differ from the**  
 6           **text of the proposed rule published under this section.**

7           However, Inadequacy or insufficiency of the ~~subject matter~~ description  
 8           under subdivision (2) or a statement of justification under subdivision  
 9           (3) or **regulatory analysis** in a notice **published under this section**  
 10          does not invalidate a rulemaking action.

11          (e) Although the agency may comply with the publication  
 12          requirements in this section on different days, the agency must comply  
 13          with all of the publication requirements in this section at least  
 14          ~~twenty-one (21)~~ **thirty (30)** days before the public hearing required by  
 15          section 26 of this chapter is convened.

16          (f) ~~This section does not apply to the solicitation of comments~~  
 17          ~~under section 23 of this chapter.~~

18          (g) ~~(f)~~ The publisher shall review materials submitted under this  
 19          section and determine the date that the publisher intends to include the  
 20          material in the Indiana Register. ~~After:~~

21                 (1) ~~establishing the intended publication date;~~ and

22                 (2) ~~receiving the public hearing information specified in~~  
 23                 ~~subsection (d) from the agency;~~

24          ~~the publisher shall~~ **If the submitted material complies with this**  
 25          **section, the publisher shall establish the intended publication date,**  
 26          **assign a document control number to the proposed rule, and**  
 27          provide a written or an electronic mail authorization to proceed to the  
 28          agency. **The publisher shall publish the following in the Indiana**  
 29          **Register on the intended publication date:**

30                 **(1) The notice of the second comment period.**

31                 **(2) The full text of the agency's proposed rule (excluding the**  
 32                 **full text of a matter incorporated by reference under section**  
 33                 **21 of this chapter).**

34          SECTION 17. IC 4-22-2-25, AS AMENDED BY P.L.5-2015,  
 35          SECTION 6, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 36          JULY 1, 2023]: Sec. 25. (a) An agency has one (1) year from the date  
 37          that it publishes a notice of ~~intent to adopt a rule~~ in the Indiana Register  
 38          under section 23 of this chapter to ~~comply with sections 26 through 33~~  
 39          ~~of this chapter of the first public comment period under section 23~~  
 40          **of this chapter to comply with sections 23 through 33 of this**  
 41          **chapter** and obtain the approval or deemed approval of the governor.  
 42          If an agency determines that a rule cannot be adopted within one (1)

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

1 year after the publication of the notice of ~~intent to adopt a rule~~ **the first**  
2 **public comment period** under section 23 of this chapter, the agency  
3 shall, before the two hundred fiftieth day following the publication of  
4 the notice of ~~intent to adopt a rule~~ **the first public comment period**  
5 under section 23 of this chapter, notify the publisher by electronic  
6 means:

7 (1) the reasons why the rule was not adopted and the expected  
8 date the rule will be completed; and

9 (2) the expected date the rule will be approved or deemed  
10 approved by the governor or withdrawn under section 41 of this  
11 chapter.

12 (b) If a rule is not approved before the later of:

13 (1) one (1) year after the agency publishes notice of ~~intent to~~  
14 ~~adopt the rule~~ **the first public comment period** under section 23  
15 of this chapter; or

16 (2) the expected date contained in a notice concerning the rule  
17 that is provided to the publisher under subsection (a);

18 a later approval or deemed approval is ineffective, and the rule may  
19 become effective only through another rulemaking action initiated  
20 under this chapter.

21 SECTION 18. IC 4-22-2-27 IS AMENDED TO READ AS  
22 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 27. The individual or  
23 group of individuals who will finally adopt the rule under section 29 of  
24 this chapter shall fully consider **written** comments received **by the**  
25 **agency during each comment period and comments received** at the  
26 public hearing required by section 26 of this chapter and may consider  
27 any other information before adopting the rule. Attendance at the  
28 public hearing or review of a written record or summary of the public  
29 hearing is sufficient to constitute full consideration.

30 SECTION 19. IC 4-22-2-27.5 IS ADDED TO THE INDIANA  
31 CODE AS A **NEW** SECTION TO READ AS FOLLOWS  
32 [EFFECTIVE JULY 1, 2023]: **Sec. 27.5. In addition to the**  
33 **information submitted to the attorney general under section 31 of**  
34 **this chapter, to the governor under section 33 of this chapter, and**  
35 **to the publisher under section 35 of this chapter, an agency shall**  
36 **submit to the attorney general, the governor, and the publisher a**  
37 **summary of the comments received by the agency during each**  
38 **comment period and public hearing under sections 23, 24, and 26**  
39 **of this chapter or IC 13-14-9 and a summary of the response of the**  
40 **agency to the comments. The publisher shall publish the**  
41 **summaries with the final adopted and approved rule.**

42 SECTION 20. IC 4-22-2-28, AS AMENDED BY P.L.237-2017,

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
2 JULY 1, 2023]: Sec. 28. (a) The following definitions apply throughout  
3 this section:

4 (1) "Ombudsman" refers to the small business ombudsman  
5 designated under IC 5-28-17-6.

6 (2) "Total estimated economic impact" means the direct annual  
7 economic impact of a rule on all regulated persons after the rule  
8 is fully implemented under subsection (g).

9 (b) The ombudsman:

10 (1) shall review a proposed rule that

11 (A) imposes requirements or costs on small businesses (as  
12 defined in IC 4-22-2.1-4); and

13 (B) is referred to the ombudsman by an agency under  
14 IC 4-22-2.1-5(c); and

15 (2) may review a proposed rule that imposes requirements or  
16 costs on businesses other than small businesses (as defined in  
17 IC 4-22-2.1-4).

18 After conducting a review under subdivision (1) or (2), the ombudsman  
19 may suggest alternatives to reduce any regulatory burden that the  
20 proposed rule imposes on small businesses or other businesses. The  
21 agency that intends to adopt the proposed rule shall respond in writing  
22 to the ombudsman concerning the ombudsman's comments or  
23 suggested alternatives before adopting the proposed rule under section  
24 29 of this chapter.

25 (c) Subject to subsection (e) and not later than fifty (50) days  
26 before the public hearing for a proposed rule required by section 26 of  
27 this chapter, an agency shall submit the proposed rule to the office of  
28 management and budget for a review under subsection (d); if the  
29 agency proposing the rule determines that the rule will have a total  
30 estimated economic impact greater than five hundred thousand dollars  
31 (\$500,000) on all regulated persons. In determining the total estimated  
32 economic impact under this subsection, the agency shall consider any  
33 applicable information submitted by the regulated persons affected by  
34 the rule. To assist the office of management and budget in preparing  
35 the fiscal impact statement required by subsection (d), the agency shall  
36 submit, along with the proposed rule, the data used and assumptions  
37 made by the agency in determining the total estimated economic  
38 impact of the rule.

39 (d) Except as provided in subsection (c), before the adoption of the  
40 rule, and not more than forty-five (45) days after receiving a proposed  
41 rule under subsection (c), the office of management and budget shall  
42 prepare, using the data and assumptions provided by the agency

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 proposing the rule; along with any other data or information available  
 2 to the office of management and budget; a fiscal impact statement  
 3 concerning the effect that compliance with the proposed rule will have  
 4 on:

- 5 (1) the state; and
- 6 (2) all persons regulated by the proposed rule.

7 The fiscal impact statement must contain the total estimated economic  
 8 impact of the proposed rule and a determination concerning the extent  
 9 to which the proposed rule creates an unfunded mandate on a state  
 10 agency or political subdivision. The fiscal impact statement is a public  
 11 document. The office of management and budget shall make the fiscal  
 12 impact statement available to interested parties upon request and to the  
 13 agency proposing the rule. The agency proposing the rule shall  
 14 consider the fiscal impact statement as part of the rulemaking process  
 15 and shall provide the office of management and budget with the  
 16 information necessary to prepare the fiscal impact statement, including  
 17 any economic impact statement prepared by the agency under  
 18 IC 4-22-2.1-5. The office of management and budget may also receive  
 19 and consider applicable information from the regulated persons  
 20 affected by the rule in preparation of the fiscal impact statement:

21 (e) With respect to a proposed rule subject to IC 13-14-9:

- 22 (1) the department of environmental management shall give
- 23 written notice to the office of management and budget of the
- 24 proposed date of preliminary adoption of the proposed rule not
- 25 less than sixty-six (66) days before that date; and
- 26 (2) the office of management and budget shall prepare the fiscal
- 27 impact statement referred to in subsection (d) not later than
- 28 twenty-one (21) days before the proposed date of preliminary
- 29 adoption of the proposed rule.

30 (f) In determining whether a proposed rule has a total estimated  
 31 economic impact greater than five hundred thousand dollars  
 32 (\$500,000), the agency proposing the rule shall consider the impact of  
 33 the rule on any regulated person that already complies with the  
 34 standards imposed by the rule on a voluntary basis:

35 (g) For purposes of this section, a rule is fully implemented after:

- 36 (1) the conclusion of any phase-in period during which:
  - 37 (A) the rule is gradually made to apply to certain regulated
  - 38 persons; or
  - 39 (B) the costs of the rule are gradually implemented; and
- 40 (2) the rule applies to all regulated persons that will be affected
- 41 by the rule.

42 In determining the total estimated economic impact of a proposed rule

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 under this section; the agency proposing the rule shall consider the  
 2 annual economic impact on all regulated persons beginning with the  
 3 first twelve (12) month period after the rule is fully implemented. The  
 4 agency may use actual or forecasted data and may consider the actual  
 5 and anticipated effects of inflation and deflation. The agency shall  
 6 describe any assumptions made and any data used in determining the  
 7 total estimated economic impact of a rule under this section.

8 (h) An agency shall provide the legislative council in an electronic  
 9 format under IC 5-14-6 with any analysis, data, and description of  
 10 assumptions submitted to the office of management and budget under  
 11 this section or section 40 of this chapter at the same time the agency  
 12 submits the information to the office of management and budget. The  
 13 office of management and budget shall provide the legislative council  
 14 in an electronic format under IC 5-14-6 any fiscal impact statement and  
 15 related supporting documentation prepared by the office of  
 16 management and budget under this section or section 40 of this chapter  
 17 at the same time the office of management and budget provides the  
 18 fiscal impact statement to the agency proposing the rule. Information  
 19 submitted under this subsection must identify the rule to which the  
 20 information is related by document control number assigned by the  
 21 publisher.

22 (i) An agency shall provide the legislative council in an electronic  
 23 format under IC 5-14-6 with any economic impact or fiscal impact  
 24 statement, including any supporting data, studies, or analysis, prepared  
 25 for a rule proposed by the agency or subject to readoption by the  
 26 agency to comply with:

27 (1) a requirement in section 19-5 of this chapter to minimize the  
 28 expenses to regulated entities that are required to comply with  
 29 the rule;

30 (2) a requirement in section 24 of this chapter to publish a  
 31 justification of any requirement or cost that is imposed on a  
 32 regulated entity under the rule;

33 (3) a requirement in IC 4-22-2.1-5 to prepare a statement that  
 34 describes the annual economic impact of a rule on all small  
 35 businesses after the rule is fully implemented;

36 (4) a requirement in IC 4-22-2.5-3.1 to conduct a review to  
 37 consider whether there are any alternative methods of achieving  
 38 the purpose of the rule that are less costly or less intrusive; or  
 39 that would otherwise minimize the economic impact of the  
 40 proposed rule on small businesses;

41 (5) a requirement in IC 13-14-9-3 or IC 13-14-9-4 to publish  
 42 information concerning the fiscal impact of a rule or alternatives

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

1 to a rule subject to these provisions; or  
 2 (6) a requirement under any other law to conduct an analysis of  
 3 the cost, economic impact, or fiscal impact of a rule;  
 4 regardless of whether the total estimated economic impact of the  
 5 proposed rule is more than five hundred thousand dollars (\$500,000);  
 6 as soon as practicable after the information is prepared. Information  
 7 submitted under this subsection must identify the rule to which the  
 8 information is related by document control number assigned by the  
 9 publisher.

10 SECTION 21. IC 4-22-2-28.1, AS AMENDED BY P.L.237-2017,  
 11 SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 12 JULY 1, 2023]: Sec. 28.1. (a) This section applies to the following:

13 (1) A rule for which the notice required by section 23 of this  
 14 chapter or by IC 13-14-9-3 is published by an agency or the  
 15 board (as defined in IC 13-13-8-1).

16 (2) A rule for which:

17 (A) the notice required by IC 13-14-9-3; or

18 (B) an appropriate later notice for circumstances described  
 19 in subsection (g);

20 is published by the department of environmental management  
 21 after June 30, 2006.

22 (b) As used in this section, "coordinator" refers to the small  
 23 business regulatory coordinator assigned to a rule by an agency under  
 24 subsection (e).

25 (c) As used in this section, "director" refers to the director or other  
 26 administrative head of an agency.

27 (d) As used in this section, "small business" has the meaning set  
 28 forth in IC 5-28-2-6.

29 (e) For each rulemaking action and rule finally adopted as a result  
 30 of a rulemaking action by an agency under this chapter, the agency  
 31 shall assign one (1) staff person to serve as the agency's small business  
 32 regulatory coordinator with respect to the proposed or adopted rule.  
 33 The agency shall assign a staff person to a rule under this subsection  
 34 based on the person's knowledge of, or experience with, the subject  
 35 matter of the rule. A staff person may serve as the coordinator for more  
 36 than one (1) rule proposed or adopted by the agency if the person is  
 37 qualified by knowledge or experience with respect to each rule. Subject  
 38 to subsection (f):

39 (1) in the case of a proposed rule, the notice of ~~intent to adopt~~  
 40 ~~the rule~~ **the first public comment period** published under  
 41 section 23 of this chapter; or

42 (2) in the case of a rule proposed by the department of

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 environmental management or the board (as defined in  
 2 IC 13-13-8-1), the notice published under IC 13-14-9-3 or the  
 3 findings published under IC 13-14-9-8(b)(1), whichever applies;  
 4 must include the name, address, telephone number, and electronic mail  
 5 address of the small business coordinator for the proposed rule, the  
 6 name, address, telephone number, and electronic mail address of the  
 7 small business ombudsman designated under IC 5-28-17-6, and a  
 8 statement of the resources available to regulated entities through the  
 9 small business ombudsman designated under IC 5-28-17-6. Subject to  
 10 subsection (f), in the case of a rule finally adopted, the final rule, as  
 11 published in the Indiana Register, must include the name, address,  
 12 telephone number, and electronic mail address of the coordinator.

13 (f) This subsection applies to a rule adopted by the department of  
 14 environmental management or the board (as defined in IC 13-13-8-1)  
 15 under IC 13-14-9. Subject to subsection (g), the department shall  
 16 include in the notice provided under IC 13-14-9-3 or in the findings  
 17 published under IC 13-14-9-8(b)(1), whichever applies, and in the  
 18 publication of the final rule in the Indiana Register:

19 (1) a statement of the resources available to regulated entities  
 20 through the technical and compliance assistance program  
 21 established under IC 13-28-3;

22 (2) the name, address, telephone number, and electronic mail  
 23 address of the ombudsman designated under IC 13-28-3-2;

24 (3) if applicable, a statement of:

25 (A) the resources available to small businesses through the  
 26 small business stationary source technical assistance  
 27 program established under IC 13-28-5; and

28 (B) the name, address, telephone number, and electronic  
 29 mail address of the ombudsman for small business  
 30 designated under IC 13-28-5-2(3); and

31 (4) the information required by subsection (e).

32 The coordinator assigned to the rule under subsection (e) shall work  
 33 with the ombudsman described in subdivision (2) and the office of  
 34 voluntary compliance established by IC 13-28-1-1 to coordinate the  
 35 provision of services required under subsection (h) and IC 13-28-3. If  
 36 applicable, the coordinator assigned to the rule under subsection (e)  
 37 shall work with the ombudsman referred to in subdivision (3)(B) to  
 38 coordinate the provision of services required under subsection (h) and  
 39 IC 13-28-5.

40 (g) If the notice provided under IC 13-14-9-3 is not published as  
 41 allowed by IC 13-14-9-7, the department of environmental  
 42 management shall publish in the notice provided under IC 13-14-9-4

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY



1 the information that subsection (f) would otherwise require to be  
 2 published in the notice under IC 13-14-9-3. If neither the notice under  
 3 IC 13-14-9-3 nor the notice under IC 13-14-9-4 is published as allowed  
 4 by IC 13-14-9-8, the department of environmental management shall  
 5 publish in the commissioner's written findings under IC 13-14-9-8(b)  
 6 the information that subsection (f) would otherwise require to be  
 7 published in the notice under IC 13-14-9-3.

8 (h) The coordinator assigned to a rule under subsection (e) shall  
 9 serve as a liaison between the agency and any small business subject  
 10 to regulation under the rule. The coordinator shall provide guidance to  
 11 small businesses affected by the rule on the following:

12 (1) Any requirements imposed by the rule, including any  
 13 reporting, record keeping, or accounting requirements.

14 (2) How the agency determines or measures compliance with the  
 15 rule, including any deadlines for action by regulated entities.

16 (3) Any penalties, sanctions, or fines imposed for noncompliance  
 17 with the rule.

18 (4) Any other concerns of small businesses with respect to the  
 19 rule, including the agency's application or enforcement of the  
 20 rule in particular situations. However, in the case of a rule  
 21 adopted under IC 13-14-9, the coordinator assigned to the rule  
 22 may refer a small business with concerns about the application  
 23 or enforcement of the rule in a particular situation to the  
 24 ombudsman designated under IC 13-28-3-2 or, if applicable,  
 25 under IC 13-28-5-2(3).

26 (i) The coordinator assigned to a rule under subsection (e) shall  
 27 provide guidance under this section in response to questions and  
 28 concerns expressed by small businesses affected by the rule. The  
 29 coordinator may also issue general guidelines or informational  
 30 pamphlets to assist small businesses in complying with the rule. Any  
 31 guidelines or informational pamphlets issued under this subsection  
 32 shall be made available:

33 (1) for public inspection and copying at the offices of the agency  
 34 under IC 5-14-3; and

35 (2) electronically through electronic gateway access.

36 (j) The coordinator assigned to a rule under subsection (e) shall  
 37 keep a record of all comments, questions, and complaints received  
 38 from small businesses with respect to the rule. The coordinator shall  
 39 deliver the record, along with any accompanying documents submitted  
 40 by small businesses, to the director:

41 (1) not later than ten (10) days after the date on which the rule is  
 42 submitted to the publisher under section 35 of this chapter; and

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

1 (2) before July 15 of each year during which the rule remains in  
2 effect.

3 The coordinator and the director shall keep confidential any  
4 information concerning a small business to the extent that the  
5 information is exempt from public disclosure under IC 5-14-3-4.

6 (k) Not later than November 1 of each year, the director shall:

7 (1) compile the records received from all of the agency's  
8 coordinators under subsection (j);

9 (2) prepare a report that sets forth:

10 (A) the number of comments, complaints, and questions  
11 received by the agency from small businesses during the  
12 most recent state fiscal year, categorized by the subject  
13 matter of the rules involved;

14 (B) the number of complaints or questions reported under  
15 clause (A) that were resolved to the satisfaction of the  
16 agency and the small businesses involved;

17 (C) the total number of staff serving as coordinators under  
18 this section during the most recent state fiscal year;

19 (D) the agency's costs in complying with this section during  
20 the most recent state fiscal year; and

21 (E) the projected budget required by the agency to comply  
22 with this section during the current state fiscal year; and

23 (3) deliver the report to the legislative council in an electronic  
24 format under IC 5-14-6 and to the small business ombudsman  
25 designated under IC 5-28-17-6.

26 SECTION 22. IC 4-22-2-29, AS AMENDED BY P.L.237-2017,  
27 SECTION 10, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
28 JULY 1, 2023]: Sec. 29. (a) As used in this section, "small business  
29 ombudsman" refers to the small business ombudsman designated under  
30 IC 5-28-17-6.

31 (b) After an agency has complied with sections 26, 27, and 22.8  
32 through 28 of this chapter, the agency may:

33 (1) adopt a rule that is identical to a proposed rule published in  
34 the Indiana Register under section 24 of this chapter;

35 (2) subject to subsection (c), adopt a rule that consolidates part  
36 or all of two (2) or more proposed rules published in the Indiana  
37 Register under section 24 of this chapter and considered under  
38 section 27 of this chapter;

39 (3) subject to subsection (c), adopt part of one (1) or more  
40 proposed rules described in subdivision (2) in two (2) or more  
41 separate adoption actions; or

42 (4) subject to subsection (c), adopt a revised version of a

M  
e  
r  
g  
e  
d



1 proposed rule published under section 24 of this chapter and  
 2 include provisions that did not appear in the published version,  
 3 including any provisions recommended by the small business  
 4 ombudsman under IC 4-22-2.1-6(a), if applicable.

5 (c) An agency may not adopt a rule that substantially differs from  
 6 the version or versions of the proposed rule or rules published in the  
 7 Indiana Register under section 24 of this chapter, unless it is a logical  
 8 outgrowth of any proposed rule as supported by any written comments  
 9 submitted:

- 10 (1) during the public comment ~~period;~~ **periods;** or  
 11 (2) by the small business ombudsman under IC 4-22-2.1-6(a), if  
 12 applicable.

13 SECTION 23. IC 4-22-2-31, AS AMENDED BY P.L.123-2006,  
 14 SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 15 JULY 1, 2023]: Sec. 31. After an agency has complied with section 29  
 16 of this chapter, or with IC 13-14-9-9(1) or IC 13-14-9-9(2), as  
 17 applicable, the agency shall submit its rule to the attorney general for  
 18 approval. The agency shall submit the following to the attorney  
 19 general:

- 20 (1) The rule in the form required by section 20 of this chapter.  
 21 (2) The documents required by section 21 of this chapter.  
 22 (3) Written authorization to proceed issued by the publisher  
 23 under ~~section 24(g)~~ **sections 23(d) and 24(f)** of this chapter.  
 24 (4) Any other documents specified by the attorney general.

25 The attorney general may require the agency to submit any supporting  
 26 documentation that the attorney general considers necessary for the  
 27 attorney general's review under section 32 of this chapter. The agency  
 28 may submit any additional supporting documentation the agency  
 29 considers necessary.

30 SECTION 24. IC 4-22-2-37.1, AS AMENDED BY P.L.140-2013,  
 31 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 32 JULY 1, 2023]: Sec. 37.1. (a) The following do not apply to a rule  
 33 adopted under this section:

- 34 (1) Sections ~~24 23~~ through ~~36 27~~ of this chapter  
 35 ~~(2)~~ or IC 13-14-9 (as applicable).  
 36 (2) **Sections 28 through 36 of this chapter.**

37 **The amendments to this section made in the 2023 regular session**  
 38 **of the general assembly apply to emergency rules that are accepted**  
 39 **for filing by the publisher of the Indiana Register after June 30,**  
 40 **2023, regardless of whether the adopting agency initiated official**  
 41 **action to adopt the emergency rule before July 1, 2023. An action**  
 42 **taken before July 1, 2023, in conformity with this section (as**

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 effective after June 30, 2023) is validated to the same extent as if  
2 the action was taken after June 30, 2023.

3 (b) An agency may adopt a rule ~~may be adopted under on a~~  
4 **subject for which the agency has rulemaking authority using the**  
5 **procedures in this section if a statute delegating authority to an agency**  
6 **to adopt rules authorizes adoption of such a rule:**

- 7 (1) ~~under this section; or~~
- 8 (2) ~~in the manner provided by this section.~~

9 **the governor finds that the agency proposing to adopt the rule has**  
10 **demonstrated to the satisfaction of the governor that use of**  
11 **emergency rulemaking procedures under this section is necessary**  
12 **to avoid:**

- 13 (1) **an imminent and substantial peril to public health, safety,**  
14 **or welfare;**
- 15 (2) **an imminent and material loss of federal funds for an**  
16 **agency program;**
- 17 (3) **an imminent and material deficit; or**
- 18 (4) **an imminent and substantial violation of a state or federal**  
19 **law or the terms of a federal agreement or program.**

20 **To obtain a determination from the governor, an agency must**  
21 **submit to the governor the text of the proposed emergency rule, a**  
22 **statement justifying the need for emergency rulemaking**  
23 **procedures, and any additional information required by the**  
24 **governor in the form and in the manner required by the governor.**  
25 **A notice of determination by the governor shall include findings**  
26 **that explain the basis for the determination. The notice of**  
27 **determination shall be provided to the agency in an electronic**  
28 **format. Approval of a request shall be treated as a determination**  
29 **that the rule meets the criteria in this subsection.**

30 (c) ~~After an agency adopts a rule under this section, the governor~~  
31 **approves emergency rulemaking procedures for a rule,** the agency  
32 shall submit the rule to the publisher for the assignment ~~of obtain~~ a  
33 document control number ~~The agency shall submit the rule in the form~~  
34 ~~required by section 20 of this chapter and with the documents required~~  
35 ~~by section 21 of this chapter. from the publisher.~~ The publisher shall  
36 determine the **documents and the** format of the rule ~~and other~~  
37 ~~documents to that must be submitted under this subsection. to the~~  
38 **publisher to obtain a document control number.**

39 (d) After the document control number has been assigned **and the**  
40 **agency adopts the rule,** the agency shall submit the rule **following**  
41 ~~to the publisher for filing:~~

- 42 (1) **The text of the adopted emergency rule.** The agency shall

M  
e  
r  
g  
e  
d



1 submit the **emergency** rule in the form required by section 20 of  
 2 this chapter. ~~and with~~

3 **(2) A signature page that indicates that the agency has**  
 4 **adopted the emergency rule in conformity with all**  
 5 **procedures required by law.**

6 **(3) The approval of the governor to use emergency**  
 7 **rulemaking procedures for the rule.**

8 **(4) The documents required by section 21 of this chapter.**

9 The publisher shall determine the format of the **emergency** rule and  
 10 other documents to be submitted under this subsection. **The**  
 11 **substantive text of the adopted emergency rule must be**  
 12 **substantially similar to the text of the proposed emergency rule**  
 13 **submitted to the governor. An emergency rule may suspend but not**  
 14 **repeal a rule approved by the governor under section 34 of this**  
 15 **chapter.**

16 (e) Subject to **subsection (d) and** section 39 of this chapter, the  
 17 publisher shall:

18 (1) accept the rule for filing; ~~and~~

19 (2) electronically record the date and time that the rule is  
 20 accepted; ~~and~~

21 **(3) publish the text of the adopted emergency rule and the**  
 22 **governor's approval in the Indiana Register.**

23 ~~(f) An~~ **emergency** rule adopted by an agency under this section  
 24 takes effect on the latest of the following dates:

25 (1) The effective date of the statute delegating authority to the  
 26 agency to adopt the **emergency** rule.

27 (2) The date and time that the **emergency** rule is accepted for  
 28 filing under subsection (e).

29 (3) The effective date stated by the adopting agency in the  
 30 **emergency** rule.

31 (4) The date of compliance with every requirement established  
 32 by law as a prerequisite to the adoption or effectiveness of the  
 33 **emergency** rule.

34 (5) The statutory effective date for an emergency rule set forth  
 35 in the statute authorizing the agency to adopt emergency rules.  
 36 **law.**

37 ~~(g) Unless otherwise provided by the statute authorizing adoption~~  
 38 ~~of the rule:~~

39 ~~(1) a rule adopted under this section expires not later than ninety~~  
 40 ~~(90) days after the rule is accepted for filing under subsection~~  
 41 ~~(e);~~

42 ~~(2) a rule adopted under this section may be extended by~~

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

1           ~~adopting another rule under this section; but only for one (1)~~  
 2           ~~extension period; and~~  
 3           ~~(3) for a rule adopted under this section to be effective after one~~  
 4           ~~(1) extension period; the rule must be adopted under:~~  
 5                 (A) sections 24 through 36 of this chapter; or  
 6                 (B) IC 13-14-9;  
 7           as applicable.

8           **(g) An agency may amend an emergency rule with another**  
 9           **emergency rule by following the procedures in this section for the**  
 10           **amending emergency rule. However, unless otherwise provided by**  
 11           **IC 4-22-2.3, an emergency rule and all amendments of an**  
 12           **emergency rule by another emergency rule expire not later than**  
 13           **one hundred eighty (180) days after the initial emergency rule is**  
 14           **accepted for filing under subsection (e). The subject of the**  
 15           **emergency rule, including all amendments to the emergency rule,**  
 16           **may not be subsequently extended under this section or section**  
 17           **37.2 of this chapter. If the governor determines that the emergency**  
 18           **that is the basis for using the procedures under this section ceases**  
 19           **to exist, the governor may terminate the emergency rule before the**  
 20           **lapse of one hundred eighty (180) days. The termination is effective**  
 21           **when filed with the publisher. The publisher shall publish the**  
 22           **termination notice in the Indiana Register.**

23           ~~(h) This section may not be used to readopt a rule under~~  
 24           ~~IC 4-22-2.5.~~

25           ~~(i) The publisher of the Indiana administrative code shall annually~~  
 26           ~~publish a list of agencies authorized to adopt rules under this section.~~

27           **(h) Subject to subsection (i), the attorney general or the**  
 28           **governor may file an objection to an emergency rule that is**  
 29           **adopted under this section not later than forty-five (45) days after**  
 30           **the date that an emergency rule or amendment to an emergency**  
 31           **rule is accepted for filing under subsection (e). The objection must**  
 32           **cite the document control number for the affected emergency rule**  
 33           **and state the basis for the objection. When filed with the publisher,**  
 34           **the objection has the effect of invalidating the emergency rule or**  
 35           **amendment to an emergency rule. The publisher shall publish the**  
 36           **objection in the Indiana Register.**

37           **(i) The attorney general may file a written objection to an**  
 38           **emergency rule under subsection (h) only if the attorney general**  
 39           **determines that the emergency rule has been adopted:**

- 40                 **(1) without statutory authority; or**  
 41                 **(2) without complying with this section.**

42           **A notice of objection to an emergency rule by the attorney general**

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 must include findings that explain the basis for the determination.  
2 The notice of objection shall be provided to the agency in an  
3 electronic format.

4 SECTION 25. IC 4-22-2-37.2 IS ADDED TO THE INDIANA  
5 CODE AS A NEW SECTION TO READ AS FOLLOWS  
6 [EFFECTIVE JULY 1, 2023]: Sec. 37.2. (a) The following do not  
7 apply to a rule adopted under this section:

- 8 (1) Sections 23 through 27 of this chapter or IC 13-14-9 (as
- 9 applicable).
- 10 (2) Sections 28 through 36 of this chapter.

11 The amendments to this section made in the 2023 regular session  
12 of the general assembly apply to interim rules that are accepted for  
13 filing by the publisher of the Indiana Register after June 30, 2023,  
14 regardless of whether the adopting agency initiated official action  
15 to adopt the interim rule before July 1, 2023. An action taken  
16 before July 1, 2023, in conformity with this section (as effective  
17 after June 30, 2023) is validated to the same extent as if the action  
18 was taken after June 30, 2023.

19 (b) An agency may adopt a rule on a subject for which the  
20 agency has rulemaking authority with a single comment period of  
21 at least thirty (30) days in length using the procedures in this  
22 section if the governor finds that the agency proposing to adopt the  
23 rule has demonstrated to the satisfaction of the governor that use  
24 of interim rulemaking procedures under this section is necessary  
25 to implement:

- 26 (1) a new state or federal law or program, rule of another
- 27 state agency, federal regulation, or federal grant or loan
- 28 agreement, or (if used by the agency to carry out the
- 29 agency's responsibilities) a building, an equipment, a
- 30 firefighting, a safety, or a professional code adopted by a
- 31 nationally recognized organization; or
- 32 (2) a change in a new state or federal law or program, rule of
- 33 another state agency, federal regulation, federal grant or
- 34 loan agreement, or (if used by the agency to carry out the
- 35 agency's responsibilities) a building, an equipment, a
- 36 firefighting, a safety, or a professional code adopted by a
- 37 nationally recognized organization;

38 before the time that a final rule approved by the governor under  
39 section 34 of this chapter could reasonably take effect. To obtain a  
40 determination from the governor, an agency must submit to the  
41 governor the text of the proposed interim rule, a statement  
42 justifying the need for interim rulemaking procedures, and any

M  
e  
r  
g  
e  
d



1 additional information required by the governor in the form and  
 2 in the manner required by the governor. A notice of determination  
 3 by the governor shall include findings that explain the basis for the  
 4 determination. The notice of determination shall be provided to the  
 5 agency in an electronic format. Approval of a request shall be  
 6 treated as a determination that the rule meets the criteria in this  
 7 subsection.

8 (c) An agency shall notify the public of its intention to adopt an  
 9 interim rule by complying with the publication requirements in  
 10 this section. The agency shall cause a notice of a public comment  
 11 period and the full text of the agency's proposed interim rule  
 12 (excluding the full text of a matter incorporated by reference under  
 13 section 21 of this chapter) to be published once in the Indiana  
 14 Register. The publisher shall review materials submitted under this  
 15 section and determine the date that the publisher intends to include  
 16 the material in the Indiana Register. After establishing the  
 17 intended publication date and receiving the public comment period  
 18 information from the agency, the publisher shall provide a written  
 19 or an electronic mail authorization to proceed to the agency.

20 (d) The agency shall include the following in the notice of the  
 21 public comment period:

22 (1) A general description of the subject matter of the  
 23 proposed interim rule, including the document control  
 24 number.

25 (2) A statement justifying any requirement or cost that is:

26 (A) imposed on a regulated entity under the interim  
 27 rule; and

28 (B) not expressly required by the statute authorizing the  
 29 agency to adopt rules or any other state or federal law.

30 The statement required under this subdivision must include  
 31 a reference to any data, studies, or analyses relied upon by  
 32 the agency in determining that the imposition of the  
 33 requirement or cost is necessary and where and how a  
 34 person may inspect and copy or electronically download the  
 35 data, studies, or analyses.

36 (3) A date that is thirty (30) days after the notice is published  
 37 in the Indiana Register by which written comments are due  
 38 and a statement explaining that any person may submit  
 39 written comments concerning the proposed expedited rule  
 40 during the public comment period and instructions on when,  
 41 where, and how the person may submit written comments.

42 However, inadequacy or insufficiency of the subject matter

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d



1 description under subdivision (1) or a statement of justification  
 2 under subdivision (2) in a notice does not invalidate a rulemaking  
 3 action. An agency may continue the comment period by publishing  
 4 a subsequent notice in the Indiana Register extending the comment  
 5 period.

6 (e) Before adopting the interim rule, the agency shall prepare  
 7 a written response to comments received by the agency, including  
 8 the reasons for rejecting any recommendations made in the  
 9 comments.

10 (f) After an agency has completed the initial public comment  
 11 period of at least thirty (30) days in length and complied with  
 12 subsection (e), the agency may:

13 (1) adopt a rule that is identical to a proposed interim rule  
 14 published in the Indiana Register under this section; or

15 (2) adopt a revised version of a proposed interim rule  
 16 published under this section and include provisions that did  
 17 not appear in the initially published proposed version.

18 An agency may not adopt an interim rule that substantially differs  
 19 from the version of the proposed interim rule published in the  
 20 Indiana Register under this section, unless it is a logical outgrowth  
 21 of any proposed interim rule as supported by any written  
 22 comments submitted during the public comment period.

23 (g) After the agency adopts the interim rule, the agency shall  
 24 submit the following to the publisher for filing:

25 (1) The text of the adopted interim rule. The agency shall  
 26 submit the interim rule in the form required by section 20 of  
 27 this chapter.

28 (2) A summary of the comments received by the agency  
 29 during the comment period and the agency's response to the  
 30 comments.

31 (3) A signature page that indicates that the agency has  
 32 adopted the interim rule in conformity with all procedures  
 33 required by law.

34 (4) The approval of the governor to use interim rulemaking  
 35 procedures for the rule.

36 (5) The documents required by section 21 of this chapter.

37 The publisher shall determine the format of the interim rule and  
 38 other documents to be submitted under this subsection. An interim  
 39 rule may suspend but not repeal a rule approved by the governor  
 40 under section 34 of this chapter.

41 (h) Subject to subsection (g) and section 39 of this chapter, the  
 42 publisher shall:

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

- 1           (1) accept the rule for filing;
- 2           (2) electronically record the date and time that the rule is
- 3           accepted; and
- 4           (3) publish the text of the adopted interim rule and the
- 5           governor's approval in the Indiana Register.
- 6           (i) An interim rule adopted by an agency under this section
- 7           takes effect on the latest of the following dates:
- 8           (1) The effective date of the statute delegating authority to
- 9           the agency to adopt the interim rule.
- 10          (2) The date and time that the interim rule is accepted for
- 11          filing under subsection (h).
- 12          (3) The effective date stated by the adopting agency in the
- 13          interim rule.
- 14          (4) The date of compliance with every requirement
- 15          established by law as a prerequisite to the adoption or
- 16          effectiveness of the interim rule.
- 17          (5) The statutory effective date for an interim rule set forth
- 18          in law.
- 19          (j) An agency may amend an interim rule with another interim
- 20          rule by following the procedures in this section for adoption of an
- 21          interim rule. An interim rule and all subsequent rules on the same
- 22          subject adopted under section 37.1 or 37.3 of this chapter or this
- 23          section expire not later than four hundred twenty-five (425) days
- 24          after the initial interim rule is accepted for filing under subsection
- 25          (h). The interim rule, including all subsequent interim rules
- 26          adopted under section 37.1 or 37.3 of this chapter or this section on
- 27          the same subject, may not be subsequently extended under section
- 28          37.1 or 37.3 of this chapter or this section after four hundred
- 29          twenty-five (425) days.
- 30          (k) Subject to subsection (l), the attorney general or the
- 31          governor may file an objection to an interim rule that is adopted
- 32          under this section not later than forty-five (45) days after the date
- 33          that an interim rule or amendment to an interim rule is accepted
- 34          for filing under subsection (h). The objection must cite the
- 35          document control number for the affected interim rule and state
- 36          the basis for the objection. When filed with the publisher, the
- 37          objection has the effect of invalidating the interim rule or
- 38          amendment to an interim rule. The publisher shall publish the
- 39          objection in the Indiana Register.
- 40          (l) The attorney general may file a written objection to an
- 41          interim rule under subsection (k) only if the attorney general
- 42          determines that the interim rule has been adopted:

M  
e  
r  
g  
e  
d



1           (1) without statutory authority; or  
 2           (2) without complying with this section.  
 3       **A notice of objection to an interim rule by the attorney general**  
 4       **must include findings that explain the basis for the determination.**  
 5       **The notice of objection shall be provided to the agency in an**  
 6       **electronic format.**  
 7       SECTION 26. IC 4-22-2-37.3 IS ADDED TO THE INDIANA  
 8       CODE AS A NEW SECTION TO READ AS FOLLOWS  
 9       [EFFECTIVE JULY 1, 2023]: **Sec. 37.3. (a) The following do not**  
 10       **apply to a rule adopted under this section:**  
 11           (1) Sections 23 through 27 of this chapter or IC 13-14-9 (as  
 12           applicable).  
 13           (2) Sections 28 through 36 of this chapter.  
 14           (b) An agency may adopt a rule described in IC 4-22-2.3 with  
 15       a single comment period of at least thirty (30) days in length using  
 16       the procedures in this section if the governor finds that the agency  
 17       proposing to adopt the rule has demonstrated to the satisfaction of  
 18       the governor that use of expedited rulemaking procedures under  
 19       this section is appropriate for a rule described in IC 4-22-2.3. To  
 20       obtain a determination from the governor, an agency must submit  
 21       to the governor the text of the proposed expedited rule, a statement  
 22       justifying the need for expedited rulemaking procedures, and any  
 23       additional information required by the governor in the form and  
 24       in the manner required by the governor. A notice of determination  
 25       by the governor shall include findings that explain the basis for the  
 26       determination. The notice of determination shall be provided to the  
 27       agency in an electronic format. Approval of a request shall be  
 28       treated as a determination that the rule meets the criteria in this  
 29       subsection.  
 30           (c) An agency shall notify the public of its intention to adopt a  
 31       rule by complying with the publication requirements in this  
 32       section. The agency shall cause a notice of a public comment period  
 33       and the full text of the agency's proposed expedited rule (excluding  
 34       the full text of a matter incorporated by reference under section 21  
 35       of this chapter) to be published once in the Indiana Register. The  
 36       publisher shall review materials submitted under this section and  
 37       determine the date that the publisher intends to include the  
 38       material in the Indiana Register. After establishing the intended  
 39       publication date and receiving the public comment period  
 40       information from the agency, the publisher shall provide a written  
 41       or an electronic mail authorization to proceed to the agency.  
 42           (d) The agency shall include the following in the notice of the

M  
e  
r  
g  
e  
d



- 1 public comment period:
- 2 (1) A general description of the subject matter of the
- 3 proposed expedited rule, including the document control
- 4 number.
- 5 (2) A statement justifying any requirement or cost that is:
- 6 (A) imposed on a regulated entity under the expedited
- 7 rule; and
- 8 (B) not expressly required by the statute authorizing the
- 9 agency to adopt rules or any other state or federal law.
- 10 The statement required under this subdivision must include
- 11 a reference to any data, studies, or analyses relied upon by
- 12 the agency in determining that the imposition of the
- 13 requirement or cost is necessary and where and how a
- 14 person may inspect and copy or electronically download the
- 15 data, studies, or analysis.
- 16 (3) A date that is thirty (30) days after the notice is published
- 17 in the Indiana Register by which written comments are due
- 18 and a statement explaining that any person may submit
- 19 written comments concerning the proposed expedited rule
- 20 during the public comment period and instructions on when,
- 21 where, and how the person may submit written comments.
- 22 However, inadequacy or insufficiency of the subject matter
- 23 description under subdivision (1) or a statement of justification
- 24 under subdivision (2) in a notice does not invalidate a rulemaking
- 25 action. An agency may continue the comment period by publishing
- 26 a subsequent notice in the Indiana Register extending the comment
- 27 period.
- 28 (e) Before adopting the expedited rule, the agency shall
- 29 prepare a written response to comments received by the agency,
- 30 including the reasons for rejecting any recommendations made in
- 31 the comments.
- 32 (f) After an agency has completed the comment period under
- 33 this section and complied with subsection (e), the agency may:
- 34 (1) adopt a rule that is identical to a proposed expedited rule
- 35 published in the Indiana Register under this section; or
- 36 (2) adopt a revised version of a proposed expedited rule
- 37 published under this section and include provisions that did
- 38 not appear in the published version.
- 39 An agency may not adopt an expedited rule that substantially
- 40 differs from the version of the proposed expedited rule published
- 41 in the Indiana Register under this section, unless it is a logical
- 42 outgrowth of any proposed expedited rule as supported by any

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

1 written comments submitted during the public comment period.

2 (g) After the agency adopts the expedited rule, the agency shall  
3 submit the following to the publisher for filing:

4 (1) The text of the adopted expedited rule. The agency shall  
5 submit the expedited rule in the form required by section 20  
6 of this chapter.

7 (2) A summary of the comments received by the agency  
8 during the comment period and the agency's response to the  
9 comments.

10 (3) A signature page that indicates that the agency has  
11 adopted the expedited rule in conformity with all procedures  
12 required by law.

13 (4) The approval of the governor to use expedited  
14 rulemaking procedures for the rule.

15 (5) The documents required by section 21 of this chapter.

16 The publisher shall determine the format of the expedited rule and  
17 other documents to be submitted under this subsection. The  
18 substantive text of the adopted expedited rule must be substantially  
19 similar to the text of the proposed expedited rule submitted to the  
20 governor. An expedited rule may suspend but not repeal a rule  
21 approved by the governor under section 34 of this chapter.

22 (h) Subject to subsection (g) and section 39 of this chapter, the  
23 publisher shall:

24 (1) accept the expedited rule for filing;

25 (2) electronically record the date and time that the expedited  
26 rule is accepted; and

27 (3) publish the text of the adopted expedited rule and the  
28 governor's approval in the Indiana Register.

29 (i) An expedited rule adopted by an agency under this section  
30 takes effect on the latest of the following dates:

31 (1) The effective date of the statute delegating authority to  
32 the agency to adopt the expedited rule.

33 (2) The date and time that the expedited rule is accepted for  
34 filing under subsection (h).

35 (3) The effective date stated by the adopting agency in the  
36 expedited rule.

37 (4) The date of compliance with every requirement  
38 established by law as a prerequisite to the adoption or  
39 effectiveness of the expedited rule.

40 (5) The statutory effective date for an expedited rule set forth  
41 in law.

42 (j) An expedited rule that has been accepted for filing under

M  
e  
r  
g  
e  
d



1 subsection (h) expires as provided in IC 4-22-2.3. An agency may  
2 continue an expedited rule for an additional period after it would  
3 otherwise expire only as permitted in IC 4-22-2.3.

4 (k) Subject to subsection (l), the attorney general or the  
5 governor may file an objection to a rule that is adopted under this  
6 section not later than forty-five (45) days after the date and time  
7 that an expedited rule or amendment to an expedited rule is  
8 accepted for filing under subsection (h). The objection must cite the  
9 document control number for the affected expedited rule and state  
10 the basis for the objection. When filed with the publisher, the  
11 objection has the effect of invalidating the expedited rule or  
12 amendment to an expedited rule. The publisher shall publish the  
13 objection in the Indiana Register.

14 (l) The attorney general may file a written objection to an  
15 expedited rule under subsection (k) only if the attorney general  
16 determines that the expedited rule has been adopted:

- 17 (1) without statutory authority; or
- 18 (2) without complying with this section.

19 A notice of objection to an expedited rule by the attorney general  
20 must include findings that explain the basis for the determination.  
21 The notice of objection shall be provided to the agency in an  
22 electronic format.

23 SECTION 27. IC 4-22-2-38, AS AMENDED BY P.L.123-2006,  
24 SECTION 13, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
25 JULY 1, 2023]: Sec. 38. (a) This section applies to a rulemaking action  
26 resulting in any of the following rules:

- 27 (1) A rule that brings another rule into conformity with section  
28 20 of this chapter.
- 29 (2) A rule that amends another rule to replace an inaccurate  
30 reference to a statute, rule, regulation, other text, governmental  
31 entity, or location with an accurate reference, when the  
32 inaccuracy is the result of the rearrangement of a federal or state  
33 statute, rule, or regulation under a different citation number, a  
34 federal or state transfer of functions from one (1) governmental  
35 entity to another, a change in the name of a federal or state  
36 governmental entity, or a change in the address of an entity.
- 37 (3) A rule correcting any other typographical, clerical, or  
38 spelling error in another rule.

39 (b) Sections 24 through ~~37.1~~ 37.3 of this chapter do not apply to  
40 rules described in subsection (a).

41 (c) Notwithstanding any other statute, an agency may adopt a rule  
42 described by subsection (a) without complying with any statutory

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 notice, hearing, adoption, or approval requirement. In addition, the  
2 governor may adopt a rule described in subsection (a) for an agency  
3 without the agency's consent or action.

4 (d) A rule described in subsection (a) shall be submitted to the  
5 publisher for the assignment of a document control number. The  
6 agency (or the governor, for the agency) shall submit the rule in the  
7 form required by section 20 of this chapter and with the documents  
8 required by section 21 of this chapter. The publisher shall determine  
9 the number of copies of the rule and other documents to be submitted  
10 under this subsection.

11 (e) After a document control number is assigned, the agency (or  
12 the governor, for the agency) shall submit the rule to the publisher for  
13 filing. The agency (or the governor, for the agency) shall submit the  
14 rule in the form required by section 20 of this chapter and with the  
15 documents required by section 21 of this chapter. The publisher shall  
16 determine the format of the rule and other documents to be submitted  
17 under this subsection.

18 (f) Subject to section 39 of this chapter, the publisher shall:

- 19 (1) accept the rule for filing; and
- 20 (2) electronically record the date and time that it is accepted.

21 (g) Subject to subsection (h), a rule described in subsection (a)  
22 takes effect on the latest of the following dates:

- 23 (1) The date that the rule being corrected by a rule adopted under  
24 this section becomes effective.
- 25 (2) The date that is forty-five (45) days from the date and time  
26 that the rule adopted under this section is accepted for filing  
27 under subsection (f).

28 (h) The governor or the attorney general may file an objection to  
29 a rule that is adopted under this section before the date that is forty-five  
30 (45) days from the date and time that the rule is accepted for filing  
31 under subsection (f). When filed with the publisher, the objection has  
32 the effect of invalidating the rule.

33 SECTION 28. IC 4-22-2-39, AS AMENDED BY P.L.123-2006,  
34 SECTION 14, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
35 JULY 1, 2023]: Sec. 39. (a) When an agency submits a rule for filing  
36 under section 35, 37.1, **37.2, 37.3**, or 38 of this chapter, the publisher  
37 may accept the rule for filing only if the following conditions are met:

- 38 (1) The following documents are submitted to allow the  
39 publisher to comply with IC 4-22-7-5:  
40 (A) One (1) electronic copy of the rule.  
41 (B) One (1) copy of any matters incorporated by reference  
42 under section 21 of this chapter in the format specified by

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 the publisher.

2 (C) One (1) copy of any supporting documentation

3 submitted under section 31 of this chapter in the format

4 specified by the publisher.

5 (2) Each submitted copy includes a reference to the document

6 control number assigned to the rule by the publisher.

7 (3) Each submitted copy indicates that the agency has conducted

8 its rulemaking action in conformity with all procedures required

9 by law. However, if section 31 of this chapter applies to the rule,

10 the publisher shall rely on the approval of the attorney general as

11 the basis for determining that the agency has complied with all

12 procedures required before the date of the approval.

13 (b) If a rule includes a statement that the rule is not effective until:

14 (1) an agency has complied with requirements established by the

15 federal or state government;

16 (2) a specific period of time has elapsed; or

17 (3) a date has occurred;

18 the agency has complied with subsection (a)(3) even if the described

19 event or time has not occurred before the publisher reviews the rule

20 under this section.

21 (c) The publisher shall take no more than three (3) business days

22 to complete the review of a rule under this section.

23 SECTION 29. IC 4-22-2-40, AS AMENDED BY P.L.53-2014,

24 SECTION 60, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE

25 JULY 1, 2023]: Sec. 40. (a) At any time before a rule is accepted for

26 filing by the publisher under section 35, 37.1, **37.2, 37.3**, or 38 of this

27 chapter, the agency that adopted the rule may recall it. A rule may be

28 recalled regardless of whether:

29 (1) the rule has been disapproved by the attorney general under

30 section 32 of this chapter; or

31 (2) the rule has been disapproved by the governor under section

32 34 of this chapter.

33 (b) Sections 24 through 38 of this chapter do not apply to a recall

34 action under this section. However, the agency shall distribute a notice

35 of its recall action to the publisher for publication in the Indiana

36 Register. Sections 24 and 26 of this chapter do not apply to a

37 readoption action under subsection (c).

38 (c) After an agency recalls a rule, the agency may reconsider its

39 adoption action and adopt an identical rule or a revised rule. However,

40 if sections 24 through 36 of this chapter apply to the recalled rule, the

41 readopted rule must comply with the requirements under section 29 of

42 this chapter.

M  
e  
r  
g  
e  
d





1 (d) The recall of a rule under this section voids any approval given  
2 after the rule was adopted and before the rule was recalled.

3 (e) If a rule is:

4 (1) subject to sections 31 and 33 of this chapter;

5 (2) recalled under subsection (a); and

6 (3) readopted under subsection (c);

7 the agency shall resubmit the readopted version of the recalled rule to  
8 the attorney general and the governor for approval. The attorney  
9 general and the governor have the full statutory period to approve or  
10 disapprove the readopted rule. ~~If the recalled rule was submitted to the~~  
11 ~~office of management and budget under section 28 of this chapter,~~ The  
12 agency shall resubmit the readopted version of a recalled rule to the  
13 office of management and budget with sufficient information for the  
14 office of management and budget to evaluate whether ~~its~~ **the** initial  
15 **fiscal impact statement regulatory analysis submitted to the office**  
16 **of management and budget** under section ~~28~~ **22.8** of this chapter  
17 needs to be revised. ~~The office of management and budget shall revise~~  
18 ~~a fiscal impact statement under section 28 of this chapter~~ If the fiscal  
19 impact of the readopted rule is substantially different from the recalled  
20 rule, **the agency shall submit the revised regulatory analysis to the**  
21 **publisher for publication in the Indiana Register with the**  
22 **document control number assigned by the publisher to the rule.**  
23 The agency also shall comply with any other applicable approval  
24 requirement provided by statute.

25 (f) The readopted version of a recalled rule is effective only after  
26 the agency has complied with section 35, 37.1, **37.2, 37.3**, or 38 of this  
27 chapter.

28 SECTION 30. IC 4-22-2-41, AS AMENDED BY P.L.123-2006,  
29 SECTION 16, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
30 JULY 1, 2023]: Sec. 41. (a) At any time before a rule is accepted by the  
31 publisher for filing under section 35, 37.1, **37.2, 37.3**, or 38 of this  
32 chapter, the agency that adopted the rule may withdraw it.

33 (b) Sections 24 through 40 of this chapter do not apply to a  
34 withdrawal action. However, the withdrawing agency shall distribute  
35 a notice of the withdrawal to the publisher for publication in the  
36 Indiana Register.

37 (c) The withdrawal of a rule under this section terminates the  
38 rulemaking action, and the withdrawn rule may become effective only  
39 through another rulemaking action initiated under this chapter.

40 SECTION 31. IC 4-22-2.1-1, AS AMENDED BY P.L.139-2007,  
41 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
42 JULY 1, 2023]: Sec. 1. Except for a rule that is the subject of a

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

1 rulemaking action under IC 13-14-9, IC 22-12, IC 22-13, IC 22-14, or  
 2 IC 22-15, this chapter applies to a rule for which the notice **of the first**  
 3 **public comment period** required by IC 4-22-2-23 is published by an  
 4 agency after June 30, 2005.

5 SECTION 32. IC 4-22-2.1-5, AS AMENDED BY P.L.109-2015,  
 6 SECTION 16, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 7 JULY 1, 2023]: Sec. 5. (a) If an agency intends to adopt a rule under  
 8 IC 4-22-2 that will impose requirements or costs on small businesses,  
 9 the agency shall prepare a statement that describes the annual  
 10 economic impact of a rule on all small businesses after the rule is fully  
 11 implemented. ~~as described in subsection (b).~~ The statement required by  
 12 this section must include the following:

13 (1) An estimate of the number of small businesses, classified by  
 14 industry sector, that will be subject to the proposed rule.

15 (2) An estimate of the average annual reporting, record keeping,  
 16 and other administrative costs that small businesses will incur to  
 17 comply with the proposed rule.

18 (3) An estimate of the total annual economic impact that  
 19 compliance with the proposed rule will have on all small  
 20 businesses subject to the rule. ~~The agency is not required to~~  
 21 ~~submit the proposed rule to the office of management and budget~~  
 22 ~~for a fiscal analysis under IC 4-22-2-28 unless the estimated~~  
 23 ~~economic impact of the rule is greater than five hundred~~  
 24 ~~thousand dollars (\$500,000) on all regulated entities; as set forth~~  
 25 ~~in IC 4-22-2-28.~~

26 (4) A statement justifying any requirement or cost that is:

27 (A) imposed on small businesses by the rule; and

28 (B) not expressly required by:

29 (i) the statute authorizing the agency to adopt the rule;  
 30 or

31 (ii) any other state or federal law.

32 The statement required by this subdivision must include a  
 33 reference to any data, studies, or analyses relied upon by the  
 34 agency in determining that the imposition of the requirement or  
 35 cost is necessary.

36 (5) A regulatory flexibility analysis that considers any less  
 37 intrusive or less costly alternative methods of achieving the  
 38 purpose of the proposed rule. The analysis under this subdivision  
 39 must consider the following methods of minimizing the  
 40 economic impact of the proposed rule on small businesses:

41 (A) The establishment of less stringent compliance or  
 42 reporting requirements for small businesses.

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

- 1 (B) The establishment of less stringent schedules or
- 2 deadlines for compliance or reporting requirements for
- 3 small businesses.
- 4 (C) The consolidation or simplification of compliance or
- 5 reporting requirements for small businesses.
- 6 (D) The establishment of performance standards for small
- 7 businesses instead of design or operational standards
- 8 imposed on other regulated entities by the rule.
- 9 (E) The exemption of small businesses from part or all of
- 10 the requirements or costs imposed by the rule.

11 If the agency has made a preliminary determination not to  
 12 implement one (1) or more of the alternative methods  
 13 considered, the agency shall include a statement explaining the  
 14 agency's reasons for the determination, including a reference to  
 15 any data, studies, or analyses relied upon by the agency in  
 16 making the determination.

17 (b) For purposes of subsection (a), a proposed rule will be fully  
 18 implemented with respect to small businesses after:

- 19 (1) the conclusion of any phase-in period during which:
  - 20 (A) the rule is gradually made to apply to small businesses
  - 21 or certain types of small businesses; or
  - 22 (B) the costs of the rule are gradually implemented; and
- 23 (2) the rule applies to all small businesses that will be affected
- 24 by the rule.

25 In determining the total annual economic impact of the rule under  
 26 subsection (a)(3), the agency shall consider the annual economic  
 27 impact on all small businesses beginning with the first twelve (12)  
 28 month period after the rule is fully implemented. The agency may use  
 29 actual or forecasted data and may consider the actual and anticipated  
 30 effects of inflation and deflation. The agency shall describe any  
 31 assumptions made and any data used in determining the total annual  
 32 economic impact of a rule under subsection (a)(3).

- 33 (c) The agency shall:
  - 34 (1) publish the statement required under subsection (a) in the
  - 35 Indiana Register as required by IC 4-22-2-24; and
  - 36 (2) deliver a copy of the statement, along with the proposed rule,
  - 37 to the small business ombudsman not later than the date of
  - 38 publication under subdivision (1).

39 SECTION 33. IC 4-22-2.1-7, AS ADDED BY P.L.188-2005,  
 40 SECTION 4, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 41 JULY 1, 2023]: Sec. 7. Before an agency may act under ~~IC 4-22-2.5~~  
 42 **IC 4-22-2.6** to readopt a rule to which the chapter applies, the agency

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 must conduct the review required under ~~IC 4-22-2.5-3.1.~~  
2 **IC 4-22-2.6-6.**

3 SECTION 34. IC 4-22-2.3 IS ADDED TO THE INDIANA CODE  
4 AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE  
5 JULY 1, 2023]:

6 **Chapter 2.3. Transitional Provisions; Exceptions to**  
7 **Rulemaking Procedures**

8 **Sec. 1. (a) This subsection and subsection (b) set an expiration**  
9 **date for rules adopted under IC 4-22-2-37.1 (as effective before**  
10 **July 1, 2023) or IC 4-22-2-37 (before its repeal) that at the time of**  
11 **adoption were permitted by law to continue in effect for an**  
12 **indefinite period of time. The rules to which this subsection applies**  
13 **include rules that were permitted to continue until another**  
14 **emergency rule or a final rule was adopted to replace the**  
15 **emergency rule or the agency repealed the emergency rule. Subject**  
16 **to subsections (b) and (c), the rule expires not later than:**

17 (1) **October 1, 2023; or**

18 (2) **if the rule is included on a list described in subsection (d),**  
19 **October 1, 2024;**

20 **as applicable. An emergency rule that expires under this subsection**  
21 **may not be renewed under IC 4-22-2-37.1 (as effective after June**  
22 **30, 2023). If the rule meets the criteria in IC 4-22-2-37.2 for**  
23 **adoption as an interim rule, the rule may be readopted under**  
24 **IC 4-22-2-37.2.**

25 (b) **The text of an emergency rule adopted under**  
26 **IC 4-22-2-37.1 (as effective before July 1, 2023) or IC 4-22-2-37**  
27 **(before its repeal) that is:**

28 (1) **incorporated into a provision of the Indiana**  
29 **Administrative Code that before July 1, 2023, was amended**  
30 **under the procedures in IC 4-22-2-23 through IC 4-22-2-36**  
31 **or IC 13-14-9 (as applicable); or**

32 (2) **readopted as part of a provision of the Indiana**  
33 **Administrative Code that was readopted under IC 4-22-2.5**  
34 **(before its repeal) or IC 13-14-9.5 (before its repeal);**

35 **continues in effect to the extent that the text remains part of the**  
36 **provision of the Indiana Administrative Code into which the**  
37 **emergency rule text was incorporated.**

38 (c) **An emergency rule adopted under IC 4-22-2-37.1 (as**  
39 **effective before July 1, 2023) of the type described in sections 3**  
40 **through 9 of this chapter, expires as provided in the applicable**  
41 **provisions of sections 3 through 9 of this chapter.**

42 (d) **Not later than September 1, 2023, the governor may submit**

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 to the publisher a list of rules described in subsection (a) for which  
 2 the expiration under this section is October 1, 2024, instead of  
 3 October 1, 2023. The publisher shall publish a list submitted under  
 4 this subsection in the Indiana Register.

5 **Sec. 2.** Before an emergency rule adopted under IC 4-22-2-37.1  
 6 (as effective after June 30, 2023) expires, the governor by executive  
 7 order may authorize the extension of the emergency rule under the  
 8 expedited procedures in IC 4-22-2-37.3 if the governor determines  
 9 and finds in the executive order that the emergency circumstances  
 10 justifying the emergency rule continue to exist. A rule adopted  
 11 under the authority of an extension under this section, expires not  
 12 later than June 30 of the year following the year in which the rule  
 13 is accepted for filing by the publisher of the Indiana Register.

14 **Sec. 3.** The office of the secretary of family and social services  
 15 may adopt rules under IC 4-22-2-37.3 to implement IC 12-13-16-13  
 16 (211 dialing code services). The rule expires not later than one (1)  
 17 year after the adopted rule is accepted for filing under  
 18 IC 4-22-2-37.3. An expedited rule described in this section may not  
 19 be continued in another expedited rule after the expiration of the  
 20 initial expedited rule.

21 **Sec. 4.** The department of natural resources (or to the extent  
 22 permitted by IC 14-10-2, the natural resources commission) may  
 23 adopt rules under IC 4-22-2-37.3 to carry out the duties of the  
 24 department of natural resources under a law listed in IC 14-10-2-5.  
 25 The rule expires not later than one (1) year after the adopted rule  
 26 is accepted for filing by the publisher of the Indiana Register. An  
 27 expedited rule described in this section may be continued in  
 28 another expedited rule only if the governor determines under  
 29 IC 4-22-2-37.3(b) that the policy options available to the agency are  
 30 so limited that use of the additional notice, comment, and review  
 31 procedures in IC 4-22-2-23 through IC 4-22-2-36 would provide no  
 32 benefit to persons regulated or otherwise affected by the rule. A  
 33 person who violates the rule commits a Class C infraction, unless  
 34 otherwise specified under state law.

35 **Sec. 5.** The director of the department of natural resources  
 36 may temporarily modify or suspend a rule described in  
 37 IC 14-22-2-6 (fish and wildlife rules) under the procedures in  
 38 IC 4-22-2-37.3. The adopted rule expires not later than one (1) year  
 39 after the rule is accepted for filing by the publisher of the Indiana  
 40 Register. An expedited rule described in this section may not be  
 41 continued in another expedited rule after the expiration of the  
 42 initial expedited rule.

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1           **Sec. 6. The Indiana education employment relations board**  
 2 **may adopt rules under IC 4-22-2-37.3 to implement IC 20-29-6-6.1**  
 3 **(review of collective bargaining agreement). The rule expires not**  
 4 **later than one (1) year after the adopted rule is accepted for filing**  
 5 **by the publisher of the Indiana Register. An expedited rule**  
 6 **described in this section may not be continued in another expedited**  
 7 **rule after the expiration of the initial expedited rule.**

8           **Sec. 7. The Indiana state board of education may adopt rules**  
 9 **under IC 4-22-2-37.3 for the provision of special education or**  
 10 **related services to an eligible choice scholarship student who**  
 11 **receives an amount under IC 20-51-4-4(a)(2). The rule expires not**  
 12 **later than one (1) year after the adopted rule is accepted for filing**  
 13 **by the publisher of the Indiana Register.**

14           **Sec. 8. (a) The department of financial institutions shall adopt**  
 15 **rules under IC 4-22-2-37.3 announcing:**

16           **(1) sixty (60) days before January 1 of each odd-numbered**  
 17 **year in which dollar amounts under IC 24-4.5 (Uniform**  
 18 **Consumer Credit Code) are to change, the changes in dollar**  
 19 **amounts required by IC 24-4.5-1-106(2); and**

20           **(2) promptly after the changes occur, changes in the Index**  
 21 **required by IC 24-4.5-1-106(3), including, when applicable,**  
 22 **the numerical equivalent of the Reference Base Index under**  
 23 **a revised Reference Base Index and the designation or title**  
 24 **of any index superseding the Index.**

25           **The rule expires not later than January 1 of the next**  
 26 **odd-numbered year after the department of financial institutions**  
 27 **is required to issue the rule.**

28           **(b) The department of financial institutions may adopt a rule**  
 29 **permitted under IC 24-4.4-1-101 (licensing system for creditors**  
 30 **and mortgage loan originators) or IC 24-4.5 (Uniform Consumer**  
 31 **Credit Code) under IC 4-22-2-37.3 if the department of financial**  
 32 **institutions declares an emergency. The rule expires not later than**  
 33 **two (2) years after the adopted rule is accepted for filing by the**  
 34 **publisher of the Indiana Register.**

35           **(c) The department of financial institutions shall adopt rules**  
 36 **under IC 4-22-2-37.3 in the same manner provided in subsection**  
 37 **(a) for the adjustments required under IC 24-9-2-8 concerning high**  
 38 **cost home loans. The rule expires not later than January 1 of the**  
 39 **next odd-numbered year after the department of financial**  
 40 **institutions is required to issue the rule.**

41           **(d) The department of financial institutions may adopt rules**  
 42 **described in 34-55-10-2 (bankruptcy exemptions; limitations) and**

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 IC 34-55-10-2.5 in conformity with the procedures in IC 4-22-2-23  
 2 through IC 4-22-2-36 or the expedited procedures in  
 3 IC 4-22-2-37.3. A rule adopted under IC 4-22-2-37.3 expires not  
 4 later than two (2) years after the adopted rule is accepted for filing  
 5 by the publisher of the Indiana Register.

6 (e) An expedited rule described in this section may be  
 7 continued in another expedited rule only if the governor  
 8 determines under IC 4-22-2-37.3(b) that the policy options  
 9 available to the agency are so limited that use of the additional  
 10 notice, comment, and review procedures in IC 4-22-2-23 through  
 11 IC 4-22-2-36 would provide no benefit to persons regulated or  
 12 otherwise affected by the rule.

13 **Sec. 9. The Indiana board of pharmacy may adopt rules under**  
 14 **IC 4-22-2-37.3 to declare that a substance is a synthetic drug if the**  
 15 **board finds that the substance:**

16 (1) has been scheduled or emergency scheduled by the United  
 17 States Drug Enforcement Administration;

18 (2) has been scheduled, emergency scheduled, or  
 19 criminalized by another state; or

20 (3) has:

21 (A) a high potential for abuse; and

22 (B) no accepted medical use in treatment in the United  
 23 States or lacks accepted safety for use in treatment  
 24 under medical supervision.

25 In making a determination, the Indiana board of pharmacy shall  
 26 consider the factors described in IC 25-26-13-4.1. Notwithstanding  
 27 IC 4-22-2-37.3, the rule becomes effective when the adopted rule is  
 28 published in the Indiana Register. The rule expires not later than  
 29 June 30 of the year following the year in which the rule is accepted  
 30 for filing by the publisher of the Indiana Register. An expedited  
 31 rule described in this section may not be continued in another  
 32 expedited rule after the expiration of the initial expedited rule.

33 SECTION 35. IC 4-22-2.5 IS REPEALED [EFFECTIVE JULY 1,  
 34 2023]. (Expiration and Readoption of Administrative Rules).

35 SECTION 36. IC 4-22-2.6 IS ADDED TO THE INDIANA CODE  
 36 AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE  
 37 JULY 1, 2023]:

38 **Chapter 2.6. Expiration and Readoption of Administrative**  
 39 **Rules**

40 **Sec. 1. This chapter does not apply to a rule that incorporates**  
 41 **a federal regulation by reference or adopts a federal regulation,**  
 42 **under a federal mandate, in its entirety without substantive**



HB 1623—LS 7025/DI 125

DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

- 1 **additions.**
- 2 **Sec. 2. (a) This section applies to a rule that is required:**
- 3 **(1) to receive or maintain:**
- 4 **(A) delegation;**
- 5 **(B) primacy; or**
- 6 **(C) approval;**
- 7 **for state implementation or operation of a program**
- 8 **established under federal law;**
- 9 **(2) to begin or continue receiving federal funding for the**
- 10 **implementation or operation of a program.**
- 11 **(b) A rule described under subsection (a) does not expire**
- 12 **under this chapter. However, an agency shall readopt a rule**
- 13 **described in this section before January 1 of the seventh year after**
- 14 **the year in which the rule takes effect as set forth in this chapter.**
- 15 **Sec. 3. (a) Except as provided in this section and section 12 of**
- 16 **this chapter, a rule expires January 1 of the fifth year after the**
- 17 **year in which the rule takes effect, unless the rule expires or is**
- 18 **repealed on an earlier date. Except for an amendment made under**
- 19 **IC 4-22-2-38, the expiration date of a rule under this section is**
- 20 **extended each time that a rule amending or readopting an**
- 21 **unexpired rule takes effect. The rule, as amended or readopted,**
- 22 **expires on January 1 of the fifth year after the year in which the**
- 23 **amendment or re Adoption takes effect.**
- 24 **(b) If the latest version of a rule became effective:**
- 25 **(1) in calendar year 2017, the rule expires not later than**
- 26 **January 1, 2024;**
- 27 **(2) in calendar year 2018, the rule expires not later than**
- 28 **January 1, 2025;**
- 29 **(3) in calendar year 2019, the rule expires not later than**
- 30 **January 1, 2026; or**
- 31 **(4) in calendar year 2020, the rule expires not later than**
- 32 **January 1, 2027.**
- 33 **(c) If the latest version of a rule became effective before**
- 34 **January 1, 2017, and:**
- 35 **(1) the rule was adopted by an agency established under**
- 36 **IC 13, the rule expires not later than January 1, 2025;**
- 37 **(2) the rule was adopted by an agency established under**
- 38 **IC 16, the rule expires not later than January 1, 2026; or**
- 39 **(3) the rule was adopted by an agency not described in**
- 40 **subdivision (1) or (2), the rule expires not later than January**
- 41 **1, 2027.**
- 42 **(d) A re Adoption rulemaking action under IC 4-22-2.5 (before**

M  
e  
r  
g  
e  
d



1 its repeal) or IC 13-14-9.5 (before its repeal) that became effective  
 2 before July 1, 2023, is validated to the same extent as if the  
 3 rulemaking action had been conducted under the procedures in  
 4 this chapter.

5 (e) The determination of whether an administrative rule  
 6 expires under this chapter shall be applied at the level of an  
 7 Indiana Administrative Code section.

8 **Sec. 4.** An agency that has rulemaking authority may readopt  
 9 a rule in anticipation of a rule's expiration under section 3 of this  
 10 chapter. To readopt a rule, an agency may readopt the rule either:

11 (1) without changes in conformity with the procedures in  
 12 sections 5 through 11 of this chapter; or

13 (2) with or without changes in conformity with the  
 14 procedures in IC 4-22-2-23 through IC 4-22-2-36 (as  
 15 modified by IC 13-14-9, when applicable).

16 **Sec. 5.** (a) Except as provided in subsection (b), if an agency  
 17 intends to readopt a rule, the agency shall, not later than January  
 18 1 of the fourth year after the year in which the rule takes effect,  
 19 provide an initial notice of the intended readoption in an electronic  
 20 format designated by the publisher to legislators and legislative  
 21 committees in the manner and on the schedule specified by the  
 22 legislative council or the personnel subcommittee of the legislative  
 23 council acting for the legislative council.

24 (b) An agency is not required to provide the initial notice  
 25 under subsection (a) for a rule described in section 3(b)(1) of this  
 26 chapter.

27 **Sec. 6.** (a) To readopt a rule, an agency must conduct a review  
 28 of the rule to consider the continued need for the rule and whether  
 29 the rule, if readopted, will do the following:

30 (1) Minimize expenses to:

31 (A) regulated entities that are required to comply with  
 32 the rule;

33 (B) persons who pay taxes or pay fees for government  
 34 services affected by the rule; and

35 (C) consumers of products and services of regulated  
 36 entities affected by the rule.

37 (2) Achieve the regulatory goal in the least restrictive  
 38 manner.

39 (3) Have benefits that exceed the fiscal and economic costs of  
 40 the rule.

41 (4) Avoid duplicating and conflicting standards with other  
 42 federal, state, or local laws, rules, regulations, or ordinances.

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 (5) Be written for ease of comprehension.

2 (6) Have practicable enforcement.

3 (b) In the review, the agency shall reexamine previous cost  
4 benefit, economic impact, fiscal impact, and regulatory burden  
5 statements prepared by the agency for the rule under IC 4-3-22-13,  
6 IC 4-3-27-12, IC 4-22-2-28, IC 4-22-2.1-5, or an executive order  
7 and revise the statements to reflect any change in circumstances  
8 that affect the analysis. The agency shall identify any alternative  
9 methods of achieving the purpose of the rule that are less costly or  
10 less intrusive, or that would otherwise minimize the economic  
11 impact of the proposed rule on small businesses (as defined in  
12 IC 4-22-2.1-4) and other regulated entities. The agency also shall  
13 consider the following:

14 (1) The nature of any complaints or comments received from  
15 the public, including small businesses (as defined in  
16 IC 4-22-2.1-4), concerning the rule or the rule's  
17 implementation by the agency.

18 (2) The complexity of the rule, including any difficulties  
19 encountered by:

20 (A) the agency in administering the rule; or

21 (B) small businesses (as defined in IC 4-22-2.1-4) or  
22 other regulated persons in complying with the rule.

23 (3) The degree to which technology, economic conditions, or  
24 other factors have changed in the area affected by the rule  
25 since the last time the rule was reviewed.

26 (c) The agency shall prepare written findings concerning the  
27 agency's determinations under this section.

28 Sec. 7. (a) If an agency elects to readopt a rule under this  
29 chapter, the agency shall submit a notice of proposed readoption  
30 to the publisher not later than the first regular business day in  
31 September of the year preceding the year in which the rule expires  
32 under this chapter for publication in the Indiana Register. A  
33 separate notice must be published for each board or other person  
34 or entity with rulemaking authority.

35 (b) The notice must include the following:

36 (1) A general description of the subject matter of all rules  
37 proposed to be readopted.

38 (2) A listing of rules that are proposed to be readopted, listed  
39 by their titles and subtitles only.

40 (3) A written comment period of thirty (30) days and  
41 instructions on how to submit written comments to the  
42 agency.



M  
e  
r  
g  
e  
d

1           **(4) A request for comments on whether specific rules should**  
 2           **be reviewed through the regular rulemaking process under**  
 3           **IC 4-22-2-23 through IC 4-22-2-36 (as modified by**  
 4           **IC 13-14-9, when applicable).**

5           **(5) A summary of the agency's findings under section 6 of**  
 6           **this chapter.**

7           **(6) Any other information required by the publisher.**

8           **(c) The agency shall submit the material in the form required**  
 9           **by IC 4-22-2-20. The agency need not resubmit the documents**  
 10           **required by IC 4-22-2-21 if the publisher received a copy of the**  
 11           **documents when the rule was previously adopted or amended. The**  
 12           **publisher shall review the material submitted under this section**  
 13           **and determine the date that the publisher intends to include the**  
 14           **material in the Indiana Register. After:**

15           **(1) establishing the intended publication date; and**

16           **(2) receiving the material as required by this section;**

17           **the publisher shall assign a document control number, provide an**  
 18           **electronic mail authorization to proceed to the agency, and publish**  
 19           **the material on the intended publication date.**

20           **Sec. 8. (a) The agency shall prepare responses to all comments**  
 21           **received during the comment period.**

22           **(b) The agency, after considering the written comments and**  
 23           **responses, may do the following:**

24           **(1) Conduct one (1) or more additional comment periods in**  
 25           **the manner provided in section 7 of this chapter on one (1) or**  
 26           **more rules within the scope of the notice of proposed**  
 27           **readoption. If a person submits to the agency during the**  
 28           **initial comment period under section 7 of this chapter a**  
 29           **written request stating a basis for considering a particular**  
 30           **rule separately from other rules in the notice of proposed**  
 31           **readoption, the agency may not readopt that rule under this**  
 32           **chapter. The agency may readopt that rule with or without**  
 33           **changes only through a rulemaking action initiated under**  
 34           **IC 4-22-2-23 through IC 4-22-2-36 (as modified by**  
 35           **IC 13-14-9, when applicable).**

36           **(2) Readopt one (1) or more rules within the scope of the**  
 37           **notice of proposed readoption without change.**

38           **(3) Repeal one (1) or more rules within the scope of the**  
 39           **notice of proposed readoption, if the need for the rule no**  
 40           **longer exists. The adopting authority may repeal a rule**  
 41           **without additional comment periods under section 7 of this**  
 42           **chapter.**



M  
e  
r  
g  
e  
d

1           **Sec. 9. (a)** The agency shall immediately submit the  
 2 rulemaking document containing the readopted rules to the  
 3 publisher for filing along with documentation demonstrating that  
 4 the agency has readopted the rules. The agency shall submit  
 5 material in the form required by IC 4-22-2-20. The rulemaking  
 6 document must make reference to the document control number  
 7 assigned by the publisher.

8           **(b)** If the rulemaking document complies with this section, the  
 9 publisher shall:

10           (1) accept the rule for filing; and

11           (2) electronically record the date and time the rule is  
 12 accepted.

13           **Sec. 10.** A readopted rule that has been accepted for filing  
 14 under section 9 of this chapter takes effect on the latest of the  
 15 following dates:

16           (1) The date that is thirty (30) days from the date and time  
 17 that the rule was accepted for filing under section 9 of this  
 18 chapter.

19           (2) The effective date stated by the agency in the rule.

20           (3) The date of compliance with every requirement  
 21 established by law as a prerequisite to the readoption or  
 22 effectiveness of the rule.

23           **Sec. 11.** An agency that terminates a rulemaking action to  
 24 readopt a rule with or without amendments shall submit a notice  
 25 of withdrawal of the readoption rulemaking action in the manner  
 26 provided in IC 4-22-2-41.

27           **Sec. 12.** If a rule is not readopted and the governor finds that  
 28 the failure to readopt the rule causes an emergency to exist, the  
 29 governor may, by executive order issued before the rule's  
 30 expiration date, postpone the expiration date of the rule until a  
 31 date that is not later than one (1) year after the date specified in  
 32 section 3 of this chapter.

33           **Sec. 13.** The publisher shall remove all rules that have expired  
 34 under this chapter from the Indiana Administrative Code.  
 35 However, a rule that has expired but is readopted under this  
 36 chapter (or IC 4-22-2.5 (before its repeal) or IC 13-14-9.5 (before  
 37 its repeal)) may not be removed from the Indiana Administrative  
 38 Code.

39           SECTION 37. IC 12-10.5-1-9, AS AMENDED BY P.L.123-2006,  
 40 SECTION 26, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 41 JULY 1, 2023]: Sec. 9. (a) Before finally adopting a rule under  
 42 IC 4-22-2 to implement this chapter, the division shall consult with and

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

- 1 fully consider any comments submitted by:
- 2 (1) caretakers providing care for a special needs individual under
- 3 this chapter;
- 4 (2) individuals with special needs receiving care from a
- 5 caretaker under this chapter;
- 6 (3) area agencies on aging;
- 7 (4) consumers and providers of home and community based
- 8 services under IC 12-10-10 and IC 12-10-11.5; and
- 9 (5) any other agency, volunteer group, faith based group, or
- 10 individual that the division considers appropriate;
- 11 to ensure that the rule complies with the requirements set forth in
- 12 subsection (b).
- 13 (b) Rules adopted under this chapter must:
- 14 (1) include protections for the rights, safety, and welfare of
- 15 individuals with special needs receiving care from a caretaker
- 16 under this chapter, including reasonable monitoring and
- 17 reporting requirements;
- 18 (2) serve distinct populations, including:
- 19 (A) the aged;
- 20 (B) persons with developmental disabilities; and
- 21 (C) persons with physical disabilities;
- 22 in a manner that recognizes, and appropriately responds to, the
- 23 particular needs of the population;
- 24 (3) not create barriers to the availability of home and community
- 25 based services under IC 12-10-10 and IC 12-10-11.5 by
- 26 imposing costly or unduly burdensome requirements on
- 27 caretakers or other service providers, including:
- 28 (A) requirements for proof of financial responsibility; and
- 29 (B) monitoring, enforcement, reporting, or other
- 30 administrative requirements; and
- 31 (4) otherwise comply with IC 12-10-10, IC 12-10-11.5, and this
- 32 chapter.
- 33 (c) Before submitting a rule adopted under this chapter to the
- 34 attorney general for final approval under IC 4-22-2-31, the division
- 35 shall submit to the publisher (as defined in IC 4-22-2-3(f)) for
- 36 publication in the Indiana Register the division's written response ~~under~~
- 37 ~~IC 4-22-2-23~~ to any comments received from the parties described in
- 38 subsection (a). Submissions to the publisher shall be made in the
- 39 electronic format specified by the publisher.
- 40 SECTION 38. IC 12-10.5-2-3, AS AMENDED BY P.L.123-2006,
- 41 SECTION 27, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
- 42 JULY 1, 2023]: Sec. 3. (a) Before finally adopting a rule under

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

- 1 IC 4-22-2 to implement this chapter, the division shall consult with and  
 2 fully consider any comments submitted by:
- 3 (1) continuum of care providers providing care under this  
 4 chapter;
  - 5 (2) individuals receiving care under this chapter;
  - 6 (3) area agencies on aging;
  - 7 (4) consumers and providers of home and community based  
 8 services under IC 12-10-10 and IC 12-10-11.5; and
  - 9 (5) any other agency, volunteer group, faith based group, or  
 10 individual that the division considers appropriate;
- 11 to ensure that the rule complies with the requirements set forth in  
 12 subsection (b).
- 13 (b) Rules adopted under this chapter must:
- 14 (1) include protections for the rights, safety, and welfare of  
 15 individuals receiving care under this chapter;
  - 16 (2) serve distinct populations, including:
    - 17 (A) the aged;
    - 18 (B) persons with developmental disabilities; and
    - 19 (C) persons with physical disabilities;
  - 20 in a manner that recognizes, and appropriately responds to, the  
 21 particular needs of the population;
  - 22 (3) not create barriers to the availability of home and community  
 23 based services under IC 12-10-10 and IC 12-10-11.5 by  
 24 imposing costly or unduly burdensome requirements on  
 25 continuum of care providers or other service providers,  
 26 including:
    - 27 (A) requirements for proof of financial responsibility; and
    - 28 (B) monitoring, enforcement, reporting, or other  
 29 administrative requirements; and
  - 30 (4) otherwise comply with IC 12-10-10, IC 12-10-11.5, and this  
 31 chapter.
- 32 (c) Before submitting a rule adopted under this chapter to the  
 33 attorney general for final approval under IC 4-22-2-31, the division  
 34 shall submit to the publisher (as defined in IC 4-22-2-3(f)) for  
 35 publication in the Indiana Register the division's written response ~~under~~  
 36 ~~IC 4-22-2-23~~ to any comments received from the parties described in  
 37 subsection (a). Submissions to the publisher shall be made in the  
 38 electronic format specified by the publisher.
- 39 SECTION 39. IC 13-14-9-1, AS AMENDED BY P.L.133-2012,  
 40 SECTION 89, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 41 JULY 1, 2023]: Sec. 1. (a) Except as provided in sections 8 and 14 of  
 42 this chapter, this chapter applies to the following:

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

- 1 (1) The board.
- 2 (2) The underground storage tank financial assurance board
- 3 established by IC 13-23-11-1.
- 4 (b) In addition to the requirements of IC 4-22-2 and IC 13-14-8, a
- 5 board may not adopt a rule except in accordance with this chapter.
- 6 (c) **This chapter (as effective January 1, 2023) continues to**
- 7 **apply after June 30, 2023, to a rulemaking action that is**
- 8 **commenced under this chapter before July 1, 2023.**
- 9 SECTION 40. IC 13-14-9-3, AS AMENDED BY P.L.100-2006,
- 10 SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
- 11 JULY 1, 2023]: Sec. 3. (a) ~~Except as provided in subsection (b)~~; The
- 12 department shall provide notice in the Indiana Register of the first
- 13 public comment period required by section 2 of this chapter.
- 14 (b) **To publish notice of the first public comment period in the**
- 15 **Indiana Register, the agency must submit the following to the**
- 16 **publisher:**
- 17 (1) **The full text of the agency's proposed rule (excluding the**
- 18 **full text of a matter incorporated by reference under**
- 19 **IC 4-22-2-21). The agency shall submit the rule in the form**
- 20 **required by IC 4-22-2-20 and with the documents required**
- 21 **by IC 4-22-2-21.**
- 22 (2) **The latest version of the regulatory analysis (including**
- 23 **any appendices containing any data, studies, or analysis**
- 24 **referenced in the regulatory analysis) submitted to the**
- 25 **budget agency and the office of management and budget**
- 26 **under IC 4-22-2-22.8, (3) The determination of the**
- 27 **budget agency and the office of**
- 28 **management and budget**
- 29 **authorizing commencement of**
- 30 **the first and second public**
- 31 **comment periods on the proposed**
- 32 **rule under IC 4-22-2-22.8.**
- 33 (4) **The notice required under subsection (c).**
- 34 (c) A notice provided under this section must do the following:
- 35 (1) Identify the authority under which the proposed rule is to be
- 36 adopted.
- 37 (2) Describe the subject matter and the basic purpose of the
- 38 proposed rule. The description required by this subdivision must:
- 39 (A) list all alternatives being considered by the department
- 40 at the time of the notice;
- 41 (B) state whether each alternative listed under clause (A)
- 42 creates:

M  
e  
r  
g  
e  
d



- 1 (i) a restriction or requirement more stringent than a
- 2 restriction or requirement imposed under federal law;
- 3 or
- 4 (ii) a restriction or requirement in a subject area in
- 5 which federal law does not impose restrictions or
- 6 requirements;
- 7 (C) state the extent to which each alternative listed under
- 8 clause (A) differs from federal law;
- 9 (D) include any information known to the department about
- 10 the potential fiscal impact of each alternative under clause
- 11 (A) that creates:
  - 12 (i) a restriction or requirement more stringent than a
  - 13 restriction or requirement imposed under federal law;
  - 14 or
  - 15 (ii) a restriction or requirement in a subject area in
  - 16 which federal law does not impose restrictions or
  - 17 requirements; and
  - 18 (E) set forth the basis for each alternative listed under
  - 19 clause (A).
- 20 (3) Describe the relevant statutory or regulatory requirements or
- 21 restrictions relating to the subject matter of the proposed rule
- 22 that exist before the adoption of the proposed rule.
- 23 (4) Request the submission of alternative ways to achieve the
- 24 purpose of the proposed rule.
- 25 (5) Request the submission of comments, including suggestions
- 26 of specific language for the proposed rule.
- 27 (6) Include a detailed statement of the issue to be addressed by
- 28 adoption of the proposed rule.
- 29 **(7) Include the latest version of the regulatory analysis**
- 30 **(excluding any appendices containing any data, studies, or**
- 31 **analysis referenced in the regulatory analysis) submitted to**
- 32 **the budget agency and the office of management and budget**
- 33 **under IC 4-22-2-22.8.**
- 34 **(8) Include information concerning where, when, and how a**
- 35 **person may submit written comments on the proposed rule,**
- 36 **including contact information concerning the small business**
- 37 **regulatory coordinator required by IC 4-22-2-28.1.**
- 38 **(9) Include information concerning where, when, and how a**
- 39 **person may inspect and copy any data, studies, or analyses**
- 40 **referenced in a regulatory analysis under subdivision (7).**
- 41 **(10) Include information concerning where, when, and how**
- 42 **a person may inspect any documents incorporated by**

M  
e  
r  
g  
e  
d





1 reference into the proposed rule under IC 4-22-2-21.

2 **(11) Include an indication that the notice is for the first of**  
 3 **two (2) thirty (30) day periods in which the public may**  
 4 **comment on the proposed rule.**

5 **Inadequacy or insufficiency of the published description or**  
 6 **regulatory analysis does not invalidate a rulemaking action.**

7 ~~(b)~~ **(d)** This section does not apply to rules adopted under  
 8 IC 13-18-22-2, IC 13-18-22-3, or IC 13-18-22-4.

9 ~~(c)~~ **(e)** The notice required under subsection (a) shall be published  
 10 electronically in the Indiana Register under procedures established by  
 11 the publisher. **The publisher shall review materials submitted under**  
 12 **this section and determine the date that the publisher intends to**  
 13 **publish the text of the proposed rule and the notice in the Indiana**  
 14 **Register. If the submitted material complies with this section, the**  
 15 **publisher shall establish the intended publication date, assign a**  
 16 **document control number to the proposed rule, and provide a**  
 17 **written or an electronic mail authorization to proceed to the**  
 18 **agency. The publisher shall publish the following in the Indiana**  
 19 **Register on the intended publication date:**

20 **(1) The notice of the first comment period.**

21 **(2) The full text of the agency's proposed rule (excluding the**  
 22 **full text of a matter incorporated by reference under**  
 23 **IC 4-22-2-21).**

24 SECTION 41. IC 13-14-9-4, AS AMENDED BY P.L.218-2016,  
 25 SECTION 2, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 26 JULY 1, 2023]: Sec. 4. (a) The department shall provide notice in the  
 27 Indiana Register of the second public comment period required by  
 28 section 2 of this chapter.

29 **(b) To publish a notice of the second public comment period in**  
 30 **the Indiana Register, the agency must submit the following to the**  
 31 **publisher:**

32 **(1) The full text of the agency's proposed rule (excluding the**  
 33 **full text of a matter incorporated by reference under**  
 34 **IC 4-22-2-21). The agency shall submit the rule in the form**  
 35 **required by IC 4-22-2-20 and with the documents required**  
 36 **by IC 4-22-2-21, if these documents have not already been**  
 37 **submitted to the publisher.**

38 **(2) Either a statement indicating that no changes in the**  
 39 **regulatory analysis have been made from the version of the**  
 40 **regulatory analysis published under section 3 of this chapter**  
 41 **or the latest version of the regulatory analysis (including any**  
 42 **appendices containing any data, studies, or analysis**

HB 1623—LS 7025/DI 125



DOCUMENT HAS NOT BEEN CHECKED FOR ACCURACY

M  
e  
r  
g  
e  
d

1 referenced in the regulatory analysis) submitted to the  
2 budget agency and the office of management and budget  
3 under IC 4-22-2-22.8, if any changes have been made in the  
4 regulatory analysis after submitting the material under  
5 section 3 of this chapter.

6 **(3) The notice required under subsection (c).**

7 (c) A notice provided under this section must do the following:

8 ~~(1)~~ **(1)** Contain the full text of the proposed rule; to the extent  
9 required under IC 4-22-2-24(c).

10 ~~(2)~~ **(1)** Contain a summary of the response of the department to  
11 written comments submitted under section 3 of this chapter  
12 during the first public comment period.

13 ~~(3)~~ **(2)** Request the submission of comments, including  
14 suggestions of specific amendments to the language contained  
15 in the proposed rule **and indicate where, when, and how a**  
16 **person may submit written comments on the proposed rule,**  
17 **including contact information concerning the small business**  
18 **regulatory coordinator required by IC 4-22-2-28.1.**

19 ~~(4)~~ **(3)** Contain the full text of the commissioner's written  
20 findings under section 7 of this chapter, if applicable. **Include a**  
21 **statement indicating the date, time, and place at which the**  
22 **public hearing on the proposed rule will be convened.**

23 ~~(5)~~ **(4)** Identify each element of the proposed rule that imposes  
24 a restriction or requirement on persons to whom the proposed  
25 rule applies that:

- 26 (A) is more stringent than a restriction or requirement  
27 imposed under federal law; or
- 28 (B) applies in a subject area in which federal law does not  
29 impose a restriction or requirement.

30 ~~(6)~~ **(5)** With respect to each element identified under subdivision  
31 ~~(5)~~; **(4)**, identify:

- 32 (A) the environmental circumstance or hazard that dictates  
33 the imposition of the proposed restriction or requirement to  
34 protect human health and the environment;
  - 35 (B) examples in which federal law is inadequate to provide  
36 the protection referred to in clause (A); and
  - 37 (C) the:
    - 38 (i) estimated fiscal impact; and
    - 39 (ii) expected benefits;
- 40 based on the extent to which the proposed rule is more  
41 stringent than the restrictions or requirements of federal  
42 law, or on the creation of restrictions or requirements in a

M  
e  
r  
g  
e  
d



- 1 subject area in which federal law does not impose
- 2 restrictions or requirements.
- 3 ~~(7)~~ (6) For any element of the proposed rule that imposes a
- 4 restriction or requirement that is more stringent than a restriction
- 5 or requirement imposed under federal law or that applies in a
- 6 subject area in which federal law does not impose restrictions or
- 7 requirements, describe the availability for public inspection of
- 8 all materials relied upon by the department in the development
- 9 of the proposed rule, including, if applicable:
- 10 (A) health criteria;
- 11 (B) analytical methods;
- 12 (C) treatment technology;
- 13 (D) economic impact data;
- 14 (E) environmental assessment data;
- 15 (F) analyses of methods to effectively implement the
- 16 proposed rule; and
- 17 (G) other background data.
- 18 **(7) Either a statement indicating that no changes in the**
- 19 **regulatory analysis have been made from the version of the**
- 20 **regulatory analysis published under section 3 of this chapter**
- 21 **or the latest version of the regulatory analysis (excluding any**
- 22 **appendices containing any data, studies, or analysis**
- 23 **referenced in the regulatory analysis) submitted to the**
- 24 **budget agency and the office of management and budget**
- 25 **under IC 4-22-2-22.8, if any changes have been made in the**
- 26 **regulatory analysis after submitting the material under**
- 27 **section 3 of this chapter.**
- 28 **(8) Include an explanation of any differences between the**
- 29 **text of the proposed rule published for the first comment**
- 30 **period under section 3 of this chapter and the text of the**
- 31 **proposed rule published for the second comment period**
- 32 **under this section.**
- 33 **(9) Include information concerning where, when, and how a**
- 34 **person may inspect and copy the regulatory analysis and any**
- 35 **data, studies, or analyses referenced in subdivision (7).**
- 36 **(10) Include information concerning where, when, and how**
- 37 **a person may inspect any documents incorporated by**
- 38 **reference into the proposed rule under IC 4-22-2-21.**
- 39 **(11) Include an indication that the notice is for the second of**
- 40 **two (2) thirty (30) day periods in which the public may**
- 41 **comment on the proposed rule and that following the second**
- 42 **comment period the agency may adopt a version of the**

M  
e  
r  
g  
e  
d



1           **proposed rule that is the same as or does not substantially**  
 2           **differ from the text of the proposed rule published under this**  
 3           **section.**

4           **Inadequacy or insufficiency of the subject matter description or**  
 5           **summary of the regulatory analysis in the published notice does**  
 6           **not invalidate a rulemaking action.**

7           ~~(b)~~ **(d)** The notice required under subsection (a):  
 8           (1) shall be published electronically in the Indiana Register  
 9           under procedures established by the publisher; and  
 10          (2) if any element of the proposed rule to which the notice  
 11          relates imposes a restriction or requirement that is more stringent  
 12          than a restriction or requirement imposed under federal law,  
 13          shall be submitted in an electronic format under IC 5-14-6 to the  
 14          executive director of the legislative services agency, who shall  
 15          present the notice to the legislative council established by  
 16          ~~IC 2-5-1.1-1.~~

17          **The publisher shall review materials submitted under this section**  
 18          **and determine the date that the publisher intends to publish the**  
 19          **text of the proposed rule and the notice in the Indiana Register. If**  
 20          **the submitted material complies with this section, the publisher**  
 21          **shall establish the intended publication date, assign a document**  
 22          **control number to the proposed rule, and provide a written or an**  
 23          **electronic mail authorization to proceed to the agency. The**  
 24          **publisher shall publish the following in the Indiana Register on the**  
 25          **intended publication date:**

26               **(1) The notice of the second comment period.**  
 27               **(2) The full text of the agency's proposed rule (excluding the**  
 28               **full text of a matter incorporated by reference under**  
 29               **IC 4-22-2-21).**

30          ~~(c)~~ **(e)** If the notice provided by the department concerning a  
 31          proposed rule identifies ~~under subsection (a)(5);~~ an element of the  
 32          proposed rule that imposes a restriction or requirement more stringent  
 33          than a restriction or requirement imposed under federal law, the  
 34          proposed rule shall not become effective under this chapter until the  
 35          adjournment sine die of the regular session of the general assembly that  
 36          begins after the department provides the notice.

37          ~~(d)~~ **(f)** ~~Subsections (b)(2) and Subsection (c) (e) do~~ **does** not  
 38          prohibit or restrict the commissioner, the department, or the board  
 39          from:

40               (1) adopting emergency rules under IC 4-22-2-37.1;  
 41               (2) taking emergency action under IC 13-14-10; or  
 42               (3) temporarily:

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

- 1 (A) altering ordinary operating policies or procedures; or
- 2 (B) implementing new policies or procedures;
- 3 in response to an emergency situation.

4 SECTION 42. IC 13-14-9-4.2, AS AMENDED BY P.L.123-2006,  
 5 SECTION 28, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 6 JULY 1, 2023]: Sec. 4.2. Not less than fourteen (14) days before the  
 7 date of preliminary adoption of a proposed rule by a board, the  
 8 department shall make available to the board the ~~fi~~**scat impact**  
 9 **statement latest version of the regulatory analysis** prepared by the  
 10 ~~office of management and budget with respect to~~ **for** the proposed rule.  
 11 ~~under IC 4-22-2-28(e).~~

12 SECTION 43. IC 13-14-9-4.5 IS AMENDED TO READ AS  
 13 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 4.5. (a) Except for a  
 14 rule

15 (1) that has been preliminarily adopted by a board in a form that  
 16 is:

- 17 (A) identical to; or
- 18 (B) not substantively different from;

19 the proposed rule published in a second notice under section 4  
 20 of this chapter; or

21 (2) for which the commissioner has made a determination and  
 22 prepared written findings under section 7 or 8 of this chapter;  
 23 a board may not adopt a rule under this chapter until the board has  
 24 conducted a third public comment period that is at least ~~twenty-one~~  
 25 ~~(21)~~ **thirty (30)** days in length.

26 (b) The department shall publish notice of a third public comment  
 27 period with the

- 28 ~~(1)~~ **text;**
- 29 ~~(2)~~ **summary; and**
- 30 ~~(3)~~ **fi**scal analysis;

31 **information that are is** required to be published in the Indiana Register  
 32 under section 5(a)(2) of this chapter.

33 ~~(c) The notice of a third public comment period that must be~~  
 34 ~~published in the Indiana Register under subsection (b) must request the~~  
 35 ~~submission of comments, including suggestions of specific~~  
 36 ~~amendments, that concern only the portion of the preliminarily adopted~~  
 37 ~~rule that is substantively different from the language contained in the~~  
 38 ~~proposed rule published in a second notice under section 4 of this~~  
 39 ~~chapter.~~

40 SECTION 44. IC 13-14-9-5, AS AMENDED BY P.L.123-2006,  
 41 SECTION 29, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 42 JULY 1, 2023]: Sec. 5. (a) A board may not adopt a rule until all of the

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 following occur:

2 (1) The board holds a board meeting on the proposed rule.

3 (2) The department, after approval of the proposed rule by the

4 board under subsection (c), publishes the **following information**

5 in the Indiana Register as **provided in IC 4-22-2-24(c):**

6 (A) ~~The full text of the proposed rule, including any~~

7 ~~amendments arising from the comments received before or~~

8 ~~during the meeting held under subdivision (1):~~

9 (B) ~~A summary of the response of the department to all~~

10 ~~comments received at the meeting held under subdivision~~

11 ~~(1):~~

12 (C) ~~For a proposed rule with an estimated economic impact~~

13 ~~on regulated entities that is greater than five hundred~~

14 ~~thousand dollars (\$500,000); a copy of the office of~~

15 ~~management and budget fiscal analysis required under~~

16 ~~IC 4-22-2-28. **required by section 4 of this chapter.**~~

17 **However, a notice of a third public comment period**

18 **under section 4.5 of this chapter must request the**

19 **submission of comments, including suggestions of**

20 **specific amendments, that concern only the portion of**

21 **the preliminarily adopted rule that is substantively**

22 **different from the language contained in the proposed**

23 **rule published in a second notice under section 4 of this**

24 **chapter.**

25 (3) The board, after publication of the notice under subdivision

26 (2), holds another board meeting on the proposed rule.

27 (4) If a third public comment period is required under section 4.5

28 of this chapter, the department publishes notice of the third

29 public comment period in the Indiana Register.

30 (b) Board meetings held under subsection (a)(1) and (a)(3) shall

31 be conducted in accordance with IC 4-22-2-26(b) through

32 IC 4-22-2-26(d).

33 (c) At a board meeting held under subsection (a)(1), the board

34 shall determine whether the proposed rule will:

35 (1) proceed to publication under subsection (a)(2);

36 (2) be subject to additional comments under section 3 or 4 of this

37 chapter, considering any written finding made by the

38 commissioner under section 7 or 8 of this chapter; or

39 (3) be reconsidered at a subsequent board meeting in accordance

40 with IC 4-22-2-26(d).

41 SECTION 45. IC 13-14-9-6, AS AMENDED BY P.L.123-2006,

42 SECTION 30, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 JULY 1, 2023]: Sec. 6. In addition to the requirements of section 8 of  
 2 this chapter, the department shall include the following in the written  
 3 materials to be considered at the board meetings held under section  
 4 5(a)(1) and 5(a)(3) of this chapter:

5 (1) The full text of the proposed rule, as most recently prepared  
 6 by the department.

7 (2) The written responses of the department to all comments  
 8 received:

9 (A) during the immediately preceding comment period for  
 10 a board meeting held under section 5(a)(1) of this chapter;

11 (B) during the immediately preceding board meeting under  
 12 section 5(a)(1) of this chapter for a board meeting held  
 13 under section 5(a)(3) of this chapter if a third public  
 14 comment period is not required under section 4.5 of this  
 15 chapter; or

16 (C) during:

17 (i) a third public comment period that address the  
 18 portion of the preliminarily adopted rule that is  
 19 substantively different from the language contained in  
 20 the proposed rule published in a second notice under  
 21 section 4 of this chapter; and

22 (ii) the immediately preceding board meeting held  
 23 under section 5(a)(1) of this chapter;

24 for a board meeting held under section 5(a)(3) of this  
 25 chapter if a third public comment period is required under  
 26 section 4.5 of this chapter.

27 (3) The full text of the ~~office of management and budget fiscal~~  
 28 ~~latest version of regulatory~~ analysis if a ~~fiscal analysis~~ is  
 29 ~~required under IC 4-22-2-28.~~ prepared under IC 4-22-2-22.7.

30 SECTION 46. IC 13-14-9-15 IS ADDED TO THE INDIANA  
 31 CODE AS A NEW SECTION TO READ AS FOLLOWS  
 32 [EFFECTIVE JULY 1, 2023]: **Sec. 15. Rules adopted in accordance**  
 33 **with this chapter by the department of environmental management**  
 34 **or a board that has rulemaking authority under IC 13 expire as**  
 35 **provided in IC 4-22-2.6.**

36 SECTION 47. IC 13-14-9-16 IS ADDED TO THE INDIANA  
 37 CODE AS A NEW SECTION TO READ AS FOLLOWS  
 38 [EFFECTIVE JULY 1, 2023]: **For a rule document subject to this**  
 39 **chapter, the one (1) year period established under IC 4-22-2-25 in**  
 40 **which to adopt a rule and obtain the approval or deemed approval**  
 41 **of the governor commences on the date that the initial comment**  
 42 **period notice for the rule document is published in the Indiana**

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 Register under section 3 of this chapter, (if the section 3 comment  
2 period is waived under section 7 of this chapter) section 4 of this  
3 chapter, section 8 of this chapter, or section 14 of this chapter (as  
4 applicable). If an agency determines that a rule cannot be adopted  
5 within one (1) year after the publication of the notice, the agency  
6 shall, before two hundred fifty (250) days following the publication  
7 of the notice, notify the publisher by electronic means:

- 8 (1) the reasons why the rule was not adopted and the  
9 expected date the rule will be completed; and
- 10 (2) the expected date the rule will be approved or deemed  
11 approved by the governor or withdrawn under IC 4-22-2-41.

- 12 (b) If a rule is not approved before the later of:
  - 13 (1) one (1) year after the agency publishes the initial notice  
14 of intent under this chapter; or
  - 15 (2) the expected date contained in a notice concerning the  
16 rule that is provided to the publisher under subsection (a);
- 17 a later approval or deemed approval is ineffective, and the rule  
18 may become effective only through another rulemaking action  
19 initiated under this chapter.

20 SECTION 48. IC 13-14-9.5 IS REPEALED [EFFECTIVE JULY  
21 1, 2023]. (Expiration and Readoption of Administrative Rules).

22 SECTION 49. IC 13-19-3-3, AS AMENDED BY P.L.120-2022,  
23 SECTION 5, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
24 UPON PASSAGE]: Sec. 3. (a) As used in this section and section 3.1  
25 of this chapter, "coal combustion residuals" means fly ash, bottom ash,  
26 boiler slag, and flue gas desulfurization materials generated from  
27 burning coal for the purpose of generating electricity by electric  
28 utilities and independent power producers.

29 (b) ~~As used in~~ **The following definitions apply throughout this**  
30 **section:**

- 31 (1) "Federal CCR rule" refers to 40 CFR 257, Subpart D, the  
32 federal standards for the disposal of coal combustion residuals  
33 in landfills and surface impoundments.
- 34 (2) **"Legacy generation resource" means an electric**  
35 **generating facility that is directly or indirectly owned by a**  
36 **corporation that was originally formed for the purpose of**  
37 **providing power to the federal government for use in the**  
38 **nation's defense or in furtherance of national interests. The**  
39 **term includes the Ohio Valley Electric Corporation.**

40 (c) The board ~~may~~ **shall** adopt rules under section 1(a)(1) of this  
41 chapter **concerning coal combustion residuals. The rules adopted**  
42 **under this subsection:**

M  
e  
r  
g  
e  
d





- 1           **(1) that are shall be** consistent with the regulations of the United
- 2           States Environmental Protection Agency concerning standards
- 3           for the disposal of coal combustion residuals in landfills and
- 4           surface impoundments, as set forth in the federal CCR rule;
- 5           **(2) shall not impose a restriction or requirement that is more**
- 6           **stringent than the corresponding restriction or requirement**
- 7           **imposed under the federal CCR rule; and**
- 8           **(3) shall not impose a restriction or requirement that is not**
- 9           **imposed by the federal CCR rule.**
- 10          (d) The department shall do the following:
  - 11           (1) Establish a state permit program under Section 2301 of the
  - 12           federal Water Infrastructure Improvements for the Nation Act
  - 13           (42 U.S.C. 6945(d)) for the implementation in Indiana of the
  - 14           federal CCR rule.
  - 15           (2) Submit to the administrator of the United States
  - 16           Environmental Protection Agency under 42 U.S.C.
  - 17           6945(d)(1)(A) evidence of the state permit program.
  - 18           (3) Take other necessary or appropriate actions to obtain
  - 19           approval of the state permit program.
  - 20           (e) Not later than May 15, 2021, the department shall notify the
  - 21           United States Environmental Protection Agency of its intention to
  - 22           establish a state permit program described in subsection (d)(1) and to
  - 23           seek approval of the state permit program under 42 U.S.C. 6945(d)(1).
  - 24           (f) Under IC 4-22-2 and IC 13-14-9:
    - 25               (1) the department shall initiate rulemaking for the establishment
    - 26               of the state permit program not more than sixty (60) days after
    - 27               the effective date of the SECTION of Senate Enrolled Act
    - 28               271-2021 amending this section; and
    - 29               (2) the board shall adopt a final rule for the establishment of the
    - 30               state permit program not more than sixteen (16) months after
    - 31               initiation of the rulemaking under subdivision (1).
  - 32           (g) The state permit program established under this section must
  - 33           not establish requirements for any surface impoundment of coal
  - 34           combustion residuals unless and until the state permit program is
  - 35           approved by the administrator of the United States Environmental
  - 36           Protection Agency under 42 U.S.C. 6945(d)(1). **The authority of the**
  - 37           **department to establish requirements under the state permit**
  - 38           **program established under this section is the only authority the**
  - 39           **department has to establish requirements for a surface**
  - 40           **impoundment of coal combustion residuals located on the grounds**
  - 41           **of a legacy generation resource.**
  - 42           (h) The definitions set forth in Section 257.53 of the federal CCR

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 rule, as in effect January 1, 2021, apply throughout subsection (i).  
 2 (i) The department shall charge the following fees under the state  
 3 permit program established under this section:  
 4 (1) An initial one (1) time permit fee of twenty thousand five  
 5 hundred dollars (\$20,500) for each surface impoundment of coal  
 6 combustion residuals regulated under the state permit program.  
 7 (2) An annual fee of twenty thousand five hundred dollars  
 8 (\$20,500) for each surface impoundment of coal combustion  
 9 residuals regulated under the state permit program that has not  
 10 completed closure in accordance with Section 257.102 of the  
 11 federal CCR rule. The duty to pay the fee established by this  
 12 subdivision does not apply on an annual basis until three  
 13 hundred sixty-five (365) days after the initial one (1) time permit  
 14 fee established by subdivision (1) has been assessed.  
 15 (3) An annual fee of ten thousand dollars (\$10,000) for each  
 16 surface impoundment of coal combustion residuals regulated  
 17 under the state permit program that has been closed and for  
 18 which post-closure care has been initiated and is still required in  
 19 accordance with Section 257.104 of the federal CCR rule. The  
 20 duty to pay the fee established by this subdivision does not apply  
 21 on an annual basis until three hundred sixty-five (365) days after  
 22 the initial one (1) time permit fee established by subdivision (1)  
 23 has been assessed.  
 24 Fees collected under this subsection shall be deposited in the CCR  
 25 program fund established by section 3.2 of this chapter.  
 26 (j) Not later than July 1, 2027, and before the end of each  
 27 succeeding period of five (5) years, the board shall review the:  
 28 (1) costs to the department of operating the state permit program  
 29 established under this section; and  
 30 (2) revenue from the fees charged under subsection (i);  
 31 as provided in IC 13-16-1-4. If the board determines that the revenue  
 32 described in subdivision (2) is inadequate or excessive in relation to the  
 33 costs described in subdivision (1), the board shall, under IC 13-16-1-2,  
 34 change the amount of one (1) or more of the fees established under  
 35 subsection (i).  
 36 (k) Upon the effective date that the board adopts rules to  
 37 implement the federal CCR rule and subject to subsection (i), annual  
 38 fees for CCR landfills that were previously regulated as restricted waste  
 39 sites shall be deposited in the CCR program fund established by section  
 40 3.2 of this chapter.  
 41 SECTION 50. IC 25-1-5.3 IS ADDED TO THE INDIANA CODE  
 42 AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE

M  
e  
r  
g  
e  
d

HB 1623—LS 7025/DI 125



1 JULY 1, 2023]:

2 **Chapter 5.3. Failure to Enact Licensure Rules**

3 **Sec. 1. The following definitions apply throughout this**  
 4 **chapter:**

5 (1) "Agency" has the meaning set forth in IC 25-1-5-2.

6 (2) "Board" has the meaning set forth in IC 25-1-5-2.

7 (3) "Compliant", with respect to a licensure rule, means a  
 8 licensure rule that the agency or a board has adopted.

9 (4) "Enactment date" means the date on which a statute  
 10 requires rulemaking for a licensure rule to commence.

11 (5) "Executive director" refers to the individual described in  
 12 IC 25-1-5-5.

13 (6) "Licensee" has the meaning set forth in IC 25-1-5-11.

14 (7) "Licensure rule" means a rule that:

15 (A) relates to the issuance of a license, certificate,  
 16 registration, or permit, or a requirement or prerequisite  
 17 for obtaining a license, or keeping a license in good  
 18 standing; and

19 (B) is required by statute to be adopted by the agency or  
 20 a board.

21 (8) "Noncompliant", with respect to a licensure rule, means  
 22 a licensure rule that the agency or a board has not adopted  
 23 within eighteen (18) months of the enactment date.

24 **Sec. 2. (a) If a licensee believes that the agency or a board has**  
 25 **failed to adopt a licensure rule within eighteen (18) months of the**  
 26 **enactment date, the licensee may request in writing that the**  
 27 **executive director determine that the licensure rule is**  
 28 **noncompliant. The executive director shall issue the determination**  
 29 **of noncompliance or compliance in writing.**

30 (b) If the executive director determines that the licensure rule  
 31 is noncompliant, the licensee is entitled to the relief described in  
 32 section 3 of this chapter.

33 (c) If:

34 (1) the executive director determines that the licensure rule  
 35 is compliant; or

36 (2) at least thirty (30) days have passed since the licensee  
 37 requested the executive director to confirm that the licensure  
 38 rule is noncompliant and the executive director has not  
 39 issued a determination;

40 the licensee may request that the governor or the attorney general  
 41 determine that the licensure rule is a noncompliant. A licensee may  
 42 not request that both the governor and the attorney general make

HB 1623—LS 7025/DI 125



M  
e  
r  
g  
e  
d

1 a determination under this subsection.

2 (d) If the governor or the attorney general determines that the  
3 licensure rule is noncompliant, the licensee is entitled to the relief  
4 described in section 3 of this chapter.

5 Sec. 3. (a) If the executive director, governor, or attorney  
6 general determines that a licensure rule is noncompliant, the  
7 licensee:

8 (1) is not required to pay the license fee to which the  
9 licensure rule relates from the enactment date to the date the  
10 licensure rule becomes compliant (if applicable); and

11 (2) is entitled to a refund of any license fee to which the  
12 licensure rule relates from the enactment date to the date the  
13 licensure rule becomes compliant (if applicable).

14 (b) The failure to pay a license fee as authorized under this  
15 section does not affect the validity of the license.

16 Sec. 4. (a) If the executive director has determined under  
17 section 2 of this chapter that a licensure rule is noncompliant, and  
18 the agency later adopts a licensure rule, the executive director may,  
19 upon the request of any person, including the executive director,  
20 make a new determination concerning the licensure rule. The  
21 executive director shall issue the determination in writing.

22 (b) If the executive director determines that the licensure rule  
23 is compliant, a licensee who disagrees with the determination may  
24 request, not later than thirty (30) days after issuance of the new  
25 determination, that the governor or attorney general review the  
26 determination. The licensee may not request that both the  
27 governor and the attorney general review the determination. If the  
28 governor or attorney general determines that the licensure rule is  
29 noncompliant, the determination of the governor or attorney  
30 general controls.

31 Sec. 5. If the governor or attorney general determined that a  
32 licensure rule was noncompliant under section 2 of this chapter,  
33 and the agency later adopts a licensure rule, upon the request of  
34 any person, the governor or attorney general may make a new  
35 determination concerning the licensure rule. The governor or  
36 attorney general shall issue the determination in writing.

37 Sec. 6. If the executive director, under section 4 of this chapter,  
38 or the governor or attorney general, under section 5 of this  
39 chapter, determines that a formerly noncompliant licensure rule  
40 is now compliant, a licensee is required to pay the license fee to  
41 which the licensure rule relates, beginning:

42 (1) from the date the new determination was issued; or



M  
e  
r  
g  
e  
d

1           (2) if the new determination was issued by the executive  
 2           director under section 4(a) of this chapter and the licensee  
 3           sought review by the governor or attorney general under  
 4           section 4(b) of this chapter, from the date the governor  
 5           attorney general issued a determination;  
 6           whichever is later.

7           SECTION 51. [EFFECTIVE UPON PASSAGE] (a) After June  
 8           30, 2023, a rule may be adopted as an emergency rule only for the  
 9           purposes and through the procedures in IC 4-22-2-37.1 (as effective  
 10          after June 30, 2023). Any additional authority in a statute outside  
 11          IC 4-22 to adopt rules through the emergency rulemaking  
 12          procedures in IC 4-22-2-37.1 (as effective before July 1, 2023, or  
 13          after June 30, 2023) is void. The code revision commission shall  
 14          provide in calendar year 2023 for the preparation of a bill for  
 15          introduction in the 2024 regular session of the general assembly  
 16          that removes language outside IC 4-22 permitting the adoption of  
 17          emergency rules.

18          (b) This SECTION expires January 1, 2024.

19          SECTION 52. An emergency is declared for this act.

M  
e  
r  
g  
e  
d

