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# HOUSE BILL No. 1623

Proposed Changes to introduced printing by AM162306

## DIGEST OF PROPOSED AMENDMENT

Licensure rules. Provides that if an agency fails to promulgate a required rule relating to licensure, a licensee is not required to pay license fees relating to the rule and is entitled to the refund of any already paid licensure fees. Establishes a procedure to determine whether a required rule has been promulgated. Removes a requirement that a physician submit a collaborative agreement with a physician assistant to the medical licensing board.

A BILL FOR AN ACT to amend the Indiana Code concerning state offices and administration.

*Be it enacted by the General Assembly of the State of Indiana:*

- 1 SECTION 1. IC 4-3-22-13, AS AMENDED BY P.L.5-2015,
- 2 SECTION 3, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
- 3 JULY 1, 2023]: Sec. 13. (a) Except as provided in subsection (e); the
- 4 OMB shall perform a cost benefit analysis upon each proposed rule and
- 5 provide to:
- 6 (1) the governor; and
- 7 (2) the legislative council;
- 8 an assessment of the rule's effect on Indiana business. The OMB shall
- 9 submit the cost benefit analysis to the legislative council in an
- 10 electronic format under IC 5-14-6.
- 11 (b) After June 30, 2005, the cost benefit analysis performed by the
- 12 OMB under this section with respect to any proposed rule that has an
- 13 impact of at least five hundred thousand dollars (\$500,000) shall
- 14 replace and be used for all purposes under IC 4-22-2 in lieu of the
- 15 fiscal analysis previously performed by the legislative services agency
- 16 under IC 4-22-2.
- 17 (c) The OMB and the budget agency shall review a regulatory

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1 **analysis and proposed rule submitted by an agency under**  
 2 **IC 4-22-2-22.8.** In preparing a cost benefit reviewing a regulatory  
 3 **analysis and proposed rule** under this section, the OMB shall  
 4 consider in its analysis any verified data provided voluntarily by  
 5 interested parties, regulated persons, and nonprofit corporations whose  
 6 members may be affected by the proposed rule. A cost benefit analysis  
 7 prepared under this section is a public document, subject to the  
 8 following:

9 (1) This subsection does not empower the OMB or an agency to  
 10 require an interested party or a regulated person to provide any  
 11 materials, documents, or other information. ~~in connection with~~  
 12 ~~a cost benefit analysis under this section.~~ If an interested party or  
 13 a regulated person voluntarily provides materials, documents, or  
 14 other information to the OMB or an agency, ~~in connection with~~  
 15 ~~a cost benefit analysis under this section;~~ the OMB or the  
 16 agency, as applicable, shall ensure the adequate protection of  
 17 any:

18 (A) information that is confidential under IC 5-14-3-4; or

19 (B) confidential and proprietary business plans and other  
 20 confidential information.

21 If an agency has adopted rules to implement IC 5-14-3-4,  
 22 interested parties and regulated persons must submit the  
 23 information in accordance with the confidentiality rules adopted  
 24 by the agency to ensure proper processing of confidentiality  
 25 claims. The OMB and any agency involved in proposing the  
 26 rule, or in administering the rule upon the rule's adoption, shall  
 27 exercise all necessary caution to avoid disclosure of any  
 28 confidential information supplied to the OMB or the agency by  
 29 an interested party or a regulated person.

30 (2) ~~The OMB shall make the cost benefit analysis and other~~  
 31 ~~related public documents available to interested parties;~~  
 32 ~~regulated persons; and nonprofit corporations whose members~~  
 33 ~~may be affected by the proposed rule at least thirty (30) days~~  
 34 ~~before presenting the cost benefit analysis to the governor and~~  
 35 ~~the legislative council under subsection (a):~~

36 (d) ~~If the OMB or an agency is unable to obtain verified data for~~  
 37 ~~the cost benefit analysis described in subsection (c); the OMB shall~~  
 38 ~~state in the cost benefit analysis which data were unavailable for~~  
 39 ~~purposes of the cost benefit analysis:~~

40 (e) ~~If the OMB finds that a proposed rule is:~~

41 (1) ~~an adoption or incorporation by reference of a federal law;~~  
 42 ~~regulation; or rule that has no substantive effect on the scope or~~



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1 intended application of the federal law or rule; or  
 2 (2) a technical amendment with no substantive effect on an  
 3 existing Indiana rule;  
 4 the OMB may not prepare a cost benefit analysis of the rule under this  
 5 section. The agency shall submit the proposed rule to the OMB with a  
 6 statement explaining how the proposed rule meets the requirements of  
 7 this subsection. If the OMB finds that the rule meets the requirements  
 8 of this subsection, the OMB shall provide its findings to the governor  
 9 and to the legislative council in an electronic format under IC 5-14-6.  
 10 If the agency amends or modifies the proposed rule after the OMB  
 11 finds that a cost benefit analysis may not be prepared for the rule, the  
 12 agency shall resubmit the proposed rule to the OMB either for a new  
 13 determination that the rule meets the requirements of this subsection,  
 14 or for the OMB to prepare a cost benefit analysis of the rule under this  
 15 section.

16 SECTION 2. IC 4-21.5-2-8 IS ADDED TO THE INDIANA CODE  
 17 AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY  
 18 1, 2023]: **Sec. 8. The amendments made to IC 4-21.5-3-27.5 in the**  
 19 **2023 session of the general assembly only apply to agency actions**  
 20 **commenced under IC 4-21.5-3 after June 30, 2023.**

21 SECTION 3. IC 4-21.5-3-27.5, AS ADDED BY P.L.199-2021,  
 22 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 23 JULY 1, 2023]: Sec. 27.5. In a proceeding under this chapter  
 24 concerning an agency action, the administrative law judge shall order  
 25 the agency to pay the reasonable attorney's fees incurred in the  
 26 proceeding by the party challenging the agency action if the party  
 27 challenging the agency action proves, by a preponderance of the  
 28 evidence, that:

- 29 (1) the agency's action was frivolous or groundless; or  
 30 (2) the agency pursued the action in bad faith;  
 31 **(3) the agency has failed to demonstrate that the agency**  
 32 **action is based on a standard or an interpretation of a**  
 33 **standard that has the force of law; or**  
 34 **(4) the agency has failed to demonstrate that the agency**  
 35 **acted within its legal authority.**

36 SECTION 4. IC 4-22-2-13, AS AMENDED BY P.L.2-2007,  
 37 SECTION 52, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 38 JULY 1, 2023]: Sec. 13. (a) Subject to subsections (b), (c), and (d), this  
 39 chapter applies to the addition, amendment, or repeal of a rule in every  
 40 rulemaking action.

- 41 (b) This chapter does not apply to the following agencies:  
 42 (1) Any military officer or board.



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- 1 (2) Any state educational institution.
- 2 (c) This chapter does not apply to a rulemaking action that results
- 3 in any of the following rules:
- 4 (1) A resolution or directive of any agency that relates solely to
- 5 internal policy, internal agency organization, or internal
- 6 procedure and does not have the effect of law.
- 7 (2) A restriction or traffic control determination of a purely local
- 8 nature that:
- 9 (A) is ordered by the commissioner of the Indiana
- 10 department of transportation;
- 11 (B) is adopted under IC 9-20-1-3(d), IC 9-21-4-7, or
- 12 IC 9-20-7; and
- 13 (C) applies only to one (1) or more particularly described
- 14 intersections, highway portions, bridge causeways, or
- 15 viaduct areas.
- 16 (3) A rule adopted by the secretary of state under
- 17 IC 26-1-9.1-526.
- 18 (4) An executive order or proclamation issued by the governor.
- 19 **(5) A rule adopted by the board of trustees of the Indiana**
- 20 **public retirement system, as provided in IC 5-10.5-4-2.**
- 21 **However, the board shall submit rules adopted by the board**
- 22 **to the publisher for publication in the Indiana Register.**
- 23 (d) Except as specifically set forth in IC 13-14-9, IC 13-14-9
- 24 provides alternative procedures for notice and public comment
- 25 concerning proposed rules for the environmental rules board and the
- 26 underground storage tank financial assurance board. The department
- 27 of environmental management, the environmental rules board, and the
- 28 underground storage tank financial assurance board shall comply with
- 29 the procedures in IC 13-14-9 in lieu of complying with sections 23, 24,
- 30 26, 27, and 29 of this chapter. ~~do not apply to rulemaking actions under~~
- 31 ~~IC 13-14-9. In adopting rules, all other provisions of IC 4-22-2~~
- 32 **apply to these agencies, including sections 22.7 and 22.8 of this**
- 33 **chapter.**
- 34 SECTION 5. IC 4-22-2-15 IS AMENDED TO READ AS
- 35 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 15. Any rulemaking
- 36 action that this chapter allows or requires an agency to perform, other
- 37 than final adoption of a rule under section 29, ~~or 37.1, or 37.2~~ of this
- 38 chapter ~~or IC 13-14-9~~, may be performed by the individual or group of
- 39 individuals with the statutory authority to adopt rules for the agency, a
- 40 member of the agency's staff, or another agent of the agency. Final
- 41 adoption of a rule under section 29, ~~or 37.1, or 37.2~~ of this chapter ~~or~~
- 42 ~~IC 13-14-9~~, including readoption of a rule that is subject to sections 24

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1 through 36 or to section 37.1 of this chapter and recalled for further  
2 consideration under section 40 of this chapter, may be performed only  
3 by the individual or group of individuals with the statutory authority to  
4 adopt rules for the agency.

5 SECTION 6. IC 4-22-2-17 IS AMENDED TO READ AS  
6 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 17. (a) IC 5-14-3  
7 applies to the text of a rule that an agency intends to adopt from the  
8 earlier of the date that the agency takes any action under ~~section 24~~  
9 **section 23** of this chapter, otherwise notifies the public of its intent to  
10 adopt a rule under any statute, or adopts the rule.

11 (b) IC 5-14-3 applies both to a rule and to the full text of a matter  
12 directly or indirectly incorporated by reference into the rule.

13 SECTION 7. IC 4-22-2-17.5 IS ADDED TO THE INDIANA  
14 CODE AS A **NEW** SECTION TO READ AS FOLLOWS  
15 [EFFECTIVE JULY 1, 2023]: **Sec. 17.5. The legislative services**  
16 **agency shall provide electronic summaries or electronic copies of**  
17 **documents submitted to the publisher under this article or**  
18 **IC 13-14-9 to legislators and legislative committees in the manner**  
19 **and on the schedule specified by the legislative council or the**  
20 **personnel subcommittee of the legislative council acting for the**  
21 **legislative council.**

22 SECTION 8. IC 4-22-2-19.5 IS AMENDED TO READ AS  
23 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 19.5. (a) To the extent  
24 possible, a rule adopted under this article ~~or under IC 13-14-9.5~~ shall  
25 comply with the following:

- 26 (1) Minimize the expenses to:
  - 27 (A) regulated entities that are required to comply with the
  - 28 rule;
  - 29 (B) persons who pay taxes or pay fees for government
  - 30 services affected by the rule; and
  - 31 (C) consumers of products and services of regulated entities
  - 32 affected by the rule.
- 33 (2) Achieve the regulatory goal in the least restrictive manner.
- 34 (3) Avoid duplicating standards found in state or federal laws.
- 35 (4) Be written for ease of comprehension.
- 36 (5) Have practicable enforcement.

37 (b) Subsection (a) does not apply to a rule that must be adopted in  
38 a certain form to comply with federal law.

39 SECTION 9. IC 4-22-2-21, AS AMENDED BY P.L.204-2016,  
40 SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
41 JULY 1, 2023]: Sec. 21. (a) If incorporation of the text in full would be  
42 cumbersome, expensive, or otherwise inexpedient, an agency may

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- 1 incorporate by reference into a rule part or all of any of the following  
 2 matters:
- 3 (1) A federal or state statute, rule, or regulation.
  - 4 (2) A code, manual, or other standard adopted by an agent of the  
 5 United States, a state, or a nationally recognized organization or  
 6 association.
  - 7 (3) A manual of the department of local government finance  
 8 adopted in a rule described in IC 6-1.1-31-9.
  - 9 (4) The following requirements:
    - 10 (A) The schedule, electronic formatting, and standard data,  
 11 field, and record coding requirements for:
      - 12 (i) the electronic data file under IC 6-1.1-4-25  
 13 concerning the parcel characteristics and parcel  
 14 assessments of all parcels and personal property return  
 15 characteristics and assessments; and
      - 16 (ii) the electronic data file under IC 36-2-9-20  
 17 concerning the tax duplicate.
    - 18 (B) The schedule, electronic formatting, and standard data,  
 19 field, and record coding requirements for data required to  
 20 be submitted under IC 6-1.1-5.5-3 or IC 6-1.1-11-8.
    - 21 (C) Data export and transmission format requirements for  
 22 information described in clauses (A) and (B).
  - 23 (b) Each matter incorporated by reference under subsection (a)  
 24 must be fully and exactly described.
  - 25 (c) An agency may refer to a matter that is directly or indirectly  
 26 referred to in a primary matter by fully and exactly describing the  
 27 primary matter.
  - 28 (d) **Except as otherwise provided in this article**, whenever an  
 29 agency submits a rule to the attorney general, the governor, or the  
 30 publisher under this chapter, the agency shall also submit a copy of the  
 31 full text of each matter incorporated by reference under subsection (a)  
 32 into the rule, other than the following:
    - 33 (1) An Indiana statute or rule.
    - 34 (2) A form or instructions for a form numbered by the Indiana  
 35 archives and record administration under IC 5-15-5.1-6.
    - 36 (3) The source of a statement that is quoted or paraphrased in  
 37 full in the rule.
    - 38 (4) Any matter that has been previously filed with the:
      - 39 (A) secretary of state before July 1, 2006; or
      - 40 (B) publisher after June 30, 2006.
    - 41 (5) Any matter referred to in subsection (c) as a matter that is  
 42 directly or indirectly referred to in a primary matter.



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1 (e) An agency may comply with subsection (d) by submitting a  
 2 paper or an electronic copy of the full text of the matter incorporated  
 3 by reference.

4 SECTION 10. IC 4-22-2-22.5, AS AMENDED BY P.L.72-2014,  
 5 SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 6 JULY 1, 2023]: Sec. 22.5. (a) This section applies to a rule that an  
 7 agency intends to:

8 (1) adopt under sections 24 through 36 of this chapter **or section**  
 9 **37.3 of this chapter; and**

10 (2) **readopt under IC 4-22-2.6.**

11 (b) As used in this section, "pending rulemaking action" means  
 12 any rulemaking action in which:

13 (1) either:

14 (A) a notice of ~~intent~~ **the first public comment period** has  
 15 been published under section 23 **or 37.3** of this chapter; ~~or~~

16 (B) a rulemaking action has been commenced under  
 17 IC 13-14-9; ~~and or~~

18 (C) **a rulemaking action has been commenced under**  
 19 **IC 4-22-2.6; and**

20 (2) the rule has not become effective under section 36 of this  
 21 chapter.

22 (c) Each agency shall maintain a current rulemaking docket that  
 23 is indexed.

24 (d) A current rulemaking docket must list each pending  
 25 rulemaking action. The docket must state or contain:

26 (1) the subject matter of the proposed rule;

27 (2) notices related to the proposed rule, or links to the Indiana  
 28 Register where these notices may be viewed;

29 (3) how comments may be made;

30 (4) the time within which comments may be made;

31 (5) where comments and the agency's written response to those  
 32 comments may be inspected;

33 (6) the date, time, and place where a public hearing required  
 34 under:

35 (A) section 26 of this chapter; ~~or~~

36 (B) IC 13-14-9; **or**

37 (C) **IC 4-22-2.6;**

38 will be held;

39 (7) a description of relevant scientific and technical findings  
 40 related to the proposed rule, if applicable; and

41 (8) a reasonable estimate of the timetable for action, updated  
 42 periodically as circumstances change, if necessary.

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(e) The agency shall maintain the rulemaking docket on the agency's ~~Internet web site~~ **website**. The information must be in an open format that can be easily searched and downloaded. Access to the docket shall, to the extent feasible and permitted by law, provide an opportunity for public comment on the pertinent parts of the rulemaking docket, including relevant scientific and technical findings. Upon request, the agency shall provide a written rulemaking docket.

SECTION 11. IC 4-22-2-22.7 IS ADDED TO THE INDIANA CODE AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: **Sec. 22.7. (a) Before complying with section 22.8 of this chapter, an agency shall conduct a regulatory analysis for the proposed rule. The regulatory analysis must evaluate whether the proposed rule does the following:**

**(1) Minimizes expenses to:**

**(A) regulated entities that are required to comply with the rule;**

**(B) persons who pay taxes or pay fees for government services affected by the rule; and**

**(C) consumers of products and services of regulated entities affected by the rule.**

**(2) Achieves the regulatory goal in the least restrictive manner.**

**(3) Has benefits that exceed the fiscal and economic costs of the proposed rule.**

**(4) Avoids duplicating and conflicting standards with other federal, state, or local laws, rules, regulations, or ordinances.**

**(5) Is written for ease of comprehension.**

**(6) Has practicable enforcement.**

**(b) The office of management and budget shall set standards for the criteria, analytical method, treatment technology, economic, fiscal, and other background data to be used by an agency in the regulatory analysis. The regulatory analysis, including supporting data, must be submitted in a form that can be easily loaded into commonly used business analysis software and published in the Indiana Register using the format jointly developed by the publisher, the office of management and budget, and the budget agency. The office of management and budget may provide more stringent requirements for rules with fiscal impacts and costs above a threshold amount determined by the office of management and budget. At a minimum, the regulatory analysis must include findings and any supporting data, studies, or analyses prepared for a rule that demonstrate compliance with the**



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1 following:

2 (1) A requirement in IC 4-3-22-13 explaining how the  
3 proposed rule meets the cost benefit requirements in  
4 IC 4-3-22-13.

5 (2) A requirement in section 19.5 of this chapter to minimize  
6 the expenses to regulated entities that are required to comply  
7 with the rule.

8 (3) A statement justifying any requirement or cost that is:

9 (A) imposed on a regulated entity under the rule; and

10 (B) not expressly required by:

11 (i) the statute authorizing the agency to adopt the  
12 rule; or

13 (ii) any other state or federal law.

14 The statement required under this subdivision must include  
15 a reference to any data, studies, or analyses relied upon by  
16 the agency in determining that the imposition of the  
17 requirement or cost is necessary.

18 (4) A requirement in IC 4-22-2.1-5 to prepare a statement  
19 that describes the annual economic impact of a rule on all  
20 small businesses after the rule is fully implemented.

21 (5) A requirement in IC 4-22-2.6 to conduct a review to  
22 consider whether there are any alternative methods of  
23 achieving the purpose of the rule that are less costly or less  
24 intrusive, or that would otherwise minimize the economic  
25 impact of the proposed rule on small businesses.

26 (6) A requirement in IC 13-14-9-3 or IC 13-14-9-4 to publish  
27 information concerning the fiscal or economic impact of a  
28 rule or alternatives to a rule subject to these provisions.

29 (7) A requirement in IC 13-14-9-3 or IC 13-14-9-4 to publish  
30 information concerning differences between the rule and  
31 federal law or the annual fiscal and economic impact of any  
32 element of the proposed rule that imposes a restriction or  
33 requirement that is more stringent than a restriction or  
34 requirement imposed under federal law or that applies in a  
35 subject area in which federal law does not impose  
36 restrictions or requirements.

37 (8) A requirement under any other law to conduct an  
38 analysis of the cost, benefits, economic impact, or fiscal  
39 impact of a rule.

40 (c) If an agency has made a good faith effort to comply with  
41 this section, a rule is not invalid solely because the regulatory  
42 analysis for the proposed rule is insufficient or inaccurate.



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1 SECTION 12. IC 4-22-2-22.8 IS ADDED TO THE INDIANA  
2 CODE AS A NEW SECTION TO READ AS FOLLOWS  
3 [EFFECTIVE JULY 1, 2023]: **Sec. 22.8. (a) After conducting a**  
4 **regulatory analysis under section 22.7 of this chapter, an agency**  
5 **may submit a request to the budget agency and the office of**  
6 **management and budget to authorize commencement of the first**  
7 **and second public comment periods under this chapter or**  
8 **IC 13-14-9 (as applicable). The request must include the following:**

9 (1) A general description of the subject matter of the  
10 proposed rule.

11 (2) The full text of the proposed rule (including a copy of any  
12 matter incorporated by reference under section 21 of this  
13 chapter) in the form required by the publisher, including  
14 citations to any related authorizing and affected Indiana  
15 statutes.

16 (3) The analysis, including supporting data, prepared under  
17 section 22.7 of this chapter.

18 (4) Any other information required by the office of  
19 management and budget.

20 (b) The budget agency and the office of management and  
21 budget shall expedite the review of the request to adopt a rule. The  
22 budget agency and the office of management and budget may do  
23 the following:

24 (1) Return the request to the agency with a statement  
25 describing any additional information needed to authorize or  
26 disapprove further rulemaking actions on one (1) or more of  
27 the rules in the request.

28 (2) Authorize the commencement of the first and second  
29 public comment periods on one (1) or more of the rules in the  
30 request with or without changes.

31 (3) Disapprove commencement of the first and second public  
32 comment periods on one (1) or more of the rules with a  
33 statement of reasons for the disapproval.

34 (c) If an agency has requested authorization for more than one  
35 (1) rule in the same request, the budget agency and the office of  
36 management and budget may make separate determinations with  
37 respect to some or all of the rules in the request. Approval of a  
38 request shall be treated as a determination that the review  
39 conducted and findings made by the agency comply with the  
40 requirements of section 22.7 of this chapter and this section.

41 (d) Notice of the determination shall be provided to the agency  
42 in an electronic format required by the publisher. The budget

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1 agency and the office of management and budget may return to the  
2 agency any copy of a matter incorporated by reference under  
3 section 21 of this chapter that was submitted with the request.

4 (e) If an agency revises a proposed rule after the budget  
5 agency and the office of management and budget authorize  
6 commencement of the first and second public comment periods, the  
7 agency shall resubmit to the publisher, the budget agency, and the  
8 office of management and budget sufficient information for the  
9 budget agency and the office of management and budget to  
10 determine the impact the revisions have on the regulatory analysis  
11 previously reviewed by the budget agency and the office of  
12 management and budget.

13 SECTION 13. IC 4-22-2-23, AS AMENDED BY P.L.152-2012,  
14 SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
15 JULY 1, 2023]: Sec. 23. (a) ~~This section does not apply to rules~~  
16 ~~adopted under IC 4-22-2-37.1. An agency may not adopt a proposed~~  
17 ~~rule until the agency has conducted at least two (2) public comment~~  
18 ~~periods, each of which must be at least thirty (30) days in length.~~

19 (b) ~~At least twenty-eight (28) days before an agency notifies the~~  
20 ~~public of the agency's intention to adopt a rule under section 24 of this~~  
21 ~~chapter, the agency shall notify the public of its intention to adopt a~~  
22 ~~rule by publishing a notice of intent to adopt a rule in the Indiana~~  
23 ~~Register. An agency shall provide notice in the Indiana Register of~~  
24 ~~the first public comment period required by subsection (a). To~~  
25 ~~publish notice of the first comment period in the Indiana Register,~~  
26 ~~the agency must submit the following to the publisher:~~

27 (1) ~~The full text of the agency's proposed rule (excluding the~~  
28 ~~full text of a matter incorporated by reference under section~~  
29 ~~21 of this chapter). The agency shall submit the rule in the~~  
30 ~~form required by section 20 of this chapter and with the~~  
31 ~~documents required by section 21 of this chapter.~~

32 (2) ~~The latest version of the regulatory analysis, including~~  
33 ~~supporting data and studies, submitted to the budget agency~~  
34 ~~and the office of management and budget under section 22.8~~  
35 ~~of this chapter.~~

36 (3) ~~The determination of the budget agency and the office of~~  
37 ~~management and budget authorizing commencement of the~~  
38 ~~first and second public comment periods on the proposed~~  
39 ~~rule.~~

40 (4) ~~The notice required under subsection (c).~~

41 (c) ~~The publication notice of the first comment period must~~  
42 ~~include the following:~~

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- 1           **(1) A general description of the subject matter of the**
- 2           **proposed rule.**
- 3           **(2) An overview of the intent and scope of the proposed rule and**
- 4           **the statutory authority for the rule.**
- 5           **(3) The latest version of the regulatory analysis submitted to**
- 6           **the budget agency and the office of management and budget**
- 7           **under section 22.8 of this chapter, excluding any appendices**
- 8           **containing any data, studies, or analysis referenced in the**
- 9           **regulatory analysis.**
- 10          **(4) Information concerning where, when, and how a person**
- 11          **may submit written comments on the proposed rule,**
- 12          **including contact information concerning the small business**
- 13          **regulatory coordinator required by section 28.1 of this**
- 14          **chapter.**
- 15          **(5) Information concerning where, when, and how a person**
- 16          **may inspect and copy the regulatory analysis, and any data,**
- 17          **studies, or analyses referenced under subdivision (3).**
- 18          **(6) Information concerning where, when, and how a person**
- 19          **may inspect any documents incorporated by reference into**
- 20          **the proposed rule under section 21 of this chapter.**
- 21          **(7) An indication that the notice is for the first of two (2)**
- 22          **thirty (30) day periods in which the public may comment on**
- 23          **the proposed rule.**

24          **Inadequacy or insufficiency of the published description or**  
 25          **regulatory analysis published under this section does not invalidate**  
 26          **a rulemaking action.**

27                (e) The requirement to publish a notice of intent to adopt a rule  
 28                under subsection (b) does not apply to rulemaking under IC 13-14-9.

29                (d) In addition to the procedures required by this article, an agency  
 30                may solicit comments from the public on the need for a rule, the  
 31                drafting of a rule, or any other subject related to a rulemaking action,  
 32                including members of the public who are likely to be affected because  
 33                they are the subject of the potential rulemaking or are likely to benefit  
 34                from the potential rulemaking. The procedures that the agency may use  
 35                include the holding of conferences and the inviting of written  
 36                suggestions, facts, arguments, or views.

37                (e) The agency shall prepare a written response that contains a  
 38                summary of the comments received during any part of the rulemaking  
 39                process. The written response is a public document. The agency shall  
 40                make the written response available to interested parties upon request.

41                (d) The publisher shall review materials submitted under this  
 42                section and determine the date that the publisher intends to publish

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1 the text of the proposed rule and the notice in the Indiana Register.  
2 If the submitted material complies with this section, the publisher  
3 shall establish the intended publication date, assign a document  
4 control number to the proposed rule, and provide a written or an  
5 electronic mail authorization to proceed to the agency. The  
6 publisher shall publish the following in the Indiana Register on the  
7 intended publication date:

- 8 (1) The notice of the first comment period.
- 9 (2) The full text of the agency's proposed rule (excluding the  
10 full text of a matter incorporated by reference under section  
11 21 of this chapter).

12 SECTION 14. IC 4-22-2-23.1, AS AMENDED BY P.L.123-2006,  
13 SECTION 5, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
14 JULY 1, 2023]: Sec. 23.1. (a) This section and section 19(b) of this  
15 chapter do not apply to rules adopted under IC 4-22-2-37.1.

16 (b) Before or after an agency notifies the public of its intention to  
17 adopt a rule under section 24 of this chapter, submits a request to the  
18 budget agency and the office of management and budget under  
19 section 22.8 of this chapter, the agency may solicit comments from all  
20 or any segment of the public on the need for a rule, the drafting of a  
21 rule, or any other subject related to a rulemaking action. The  
22 procedures that the agency may use include the holding of conferences  
23 and the inviting of written suggestions, facts, arguments, or views. An  
24 agency's failure to consider comments received under this section does  
25 not invalidate a rule subsequently adopted.

26 SECTION 15. IC 4-22-2-24, AS AMENDED BY P.L.1-2006,  
27 SECTION 71, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
28 JULY 1, 2023]: Sec. 24. (a) An agency shall notify the public of its  
29 intention to adopt a rule by complying with the publication  
30 requirements in subsections (b) and (c): provide notice in:

- 31 (1) one (1) newspaper of general circulation in Marion  
32 County; and
- 33 (2) the Indiana Register;

34 of the second public comment period required by section 23 of this  
35 chapter.

36 (b) The agency shall cause a notice of a public hearing to be  
37 published once in one (1) newspaper of general circulation in Marion  
38 County, Indiana. To publish the newspaper notice, the agency shall  
39 directly contract with the newspaper. The newspaper notice must  
40 contain the following information:

- 41 (1) A general description of the subject matter of the  
42 proposed rule.

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- 1           **(2) Information indicating that the text of the proposed rule**
- 2           **has been published in the Indiana Register and where on the**
- 3           **Internet and by what document control number the**
- 4           **proposed rule can be found.**
- 5           **(3) A statement of the date, time, and place at which the**
- 6           **public hearing required by section 26 of this chapter will be**
- 7           **convened.**
- 8           **(4) Information concerning where, when, and how a person**
- 9           **may provide written comments on the proposed rule,**
- 10          **including contact information concerning the small business**
- 11          **regulatory coordinator required by section 28.1 of this**
- 12          **chapter.**
- 13          **(5) Information concerning where, when, and how a person**
- 14          **may inspect and copy the agency's regulatory analysis, and**
- 15          **any supporting data, studies, or analyses for the proposed**
- 16          **rule.**
- 17          **(6) Information concerning where, when, and how a person**
- 18          **may inspect any documents incorporated by reference into**
- 19          **the proposed rule under section 21 of this chapter.**

20          An agency may not contract for the publication of a notice under this  
 21          chapter until the agency has received a written or an electronic  
 22          authorization to proceed from the publisher under subsection (g): **(f).**

23          **(c) To publish a notice of the second comment period in the**  
 24          **Indiana Register, the agency must submit the following to the**  
 25          **publisher:**

- 26           **(1) The agency shall cause a notice of public hearing and The**
- 27           **full text of the agency's proposed rule (excluding the full text of**
- 28           **a matter incorporated by reference under section 21 of this**
- 29           **chapter). ~~to be published once in the Indiana Register. To~~**
- 30           **publish the notice and proposed rule in the Indiana Register; the**
- 31           **agency shall submit the text to the publisher in accordance with**
- 32           **subsection (g). The agency shall submit the rule in the form**
- 33           **required by section 20 of this chapter and with the documents**
- 34           **required by section 21 of this chapter (if the agency has not**
- 35           **previously provided the publisher with the documents). The**
- 36           **publisher shall determine the number of copies of the rule and**
- 37           **other documents to be submitted under this ~~subsection.~~**
- 38           **subdivision.**
- 39           **(2) Either a statement indicating that no changes in the**
- 40           **regulatory analysis have been made from the version of the**
- 41           **regulatory analysis published under section 23 of this**
- 42           **chapter or the latest version of the regulatory analysis**

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1 (including any appendices containing any data, studies, or  
 2 analysis referenced in the regulatory analysis) submitted to  
 3 the budget agency and the office of management and budget  
 4 under section 22.8 of this chapter, if any changes have been  
 5 made in the regulatory analysis after submitting the material  
 6 under section 23 of this chapter.

7 **(3) The notice required under subsection (d).**

8 (d) The agency shall include the following in the **second comment**  
 9 **period notice required by subsections (b) and (c): published in the**  
 10 **Indiana Register:**

11 (1) A statement of the date, time, and place at which the public  
 12 hearing required by section 26 of this chapter will be convened.

13 (2) A general description of the subject matter of the proposed  
 14 rule.

15 (3) In a notice published after June 30, 2005, a statement  
 16 justifying any requirement or cost that is:

17 (A) imposed on a regulated entity under the rule; and

18 (B) not expressly required by:

19 (i) the statute authorizing the agency to adopt the rule;

20 or

21 (ii) any other state or federal law.

22 The statement required under this subdivision must include a  
 23 reference to any data, studies, or analyses relied upon by the  
 24 agency in determining that the imposition of the requirement or  
 25 cost is necessary.

26 (4) an explanation that:

27 (A) the proposed rule; and

28 (B) any data, studies, or analysis referenced in a statement  
 29 under subdivision (3);

30 may be inspected and copied at the office of the agency.

31 **(3) A summary of the response of the agency to written**  
 32 **comments submitted under section 23 of this chapter during**  
 33 **the first public comment period.**

34 **(4) Either a statement indicating that no changes in the**  
 35 **regulatory analysis have been made from the version of the**  
 36 **regulatory analysis published under section 23 of this**  
 37 **chapter or the latest version of the regulatory analysis**  
 38 **(excluding any appendices containing any data, studies, or**  
 39 **analysis referenced in the regulatory analysis) submitted to**  
 40 **the budget agency and the office of management and budget**  
 41 **under section 22.8 of this chapter, if any changes have been**  
 42 **made in the regulatory analysis after submitting the material**



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1 to the publisher under section 23 of this chapter.  
 2 **(5) An explanation of any differences between the text of the**  
 3 **proposed rule published for the first comment period under**  
 4 **section 23 of this chapter and the text of the proposed rule**  
 5 **published for the second comment period under this section.**  
 6 **(6) Information concerning where, when, and how a person**  
 7 **may submit written comments on the proposed rule,**  
 8 **including contact information concerning the small business**  
 9 **regulatory coordinator required by section 28.1 of this**  
 10 **chapter.**  
 11 **(7) Information concerning where, when, and how a person**  
 12 **may inspect and copy the regulatory analysis and any data,**  
 13 **studies, or analyses referenced in a regulatory analysis**  
 14 **referenced in subdivision (4).**  
 15 **(8) Information concerning where, when, and how a person**  
 16 **may inspect any documents incorporated by reference into**  
 17 **the proposed rule under section 21 of this chapter.**  
 18 **(9) An indication that the notice is for the second of two (2)**  
 19 **thirty (30) day periods in which the public may comment on**  
 20 **the proposed rule and that following the second comment**  
 21 **period the agency may adopt a version of the proposed rule**  
 22 **that is the same as or does not substantially differ from the**  
 23 **text of the proposed rule published under this section.**  
 24 However, inadequacy or insufficiency of the subject matter description [  
 25 under subdivision (2) or a statement of justification under subdivision  
 26 (3) or regulatory analysis in a notice published under this section]  
 27 ] does not invalidate a rulemaking action.  
 28 (e) Although the agency may comply with the publication  
 29 requirements in this section on different days, the agency must comply  
 30 with all of the publication requirements in this section at least [  
 31 twenty-one (21) **thirty (30)** days before the public hearing required by  
 32 section 26 of this chapter is convened.  
 33 ~~(f) This section does not apply to the solicitation of comments~~  
 34 ~~under section 23 of this chapter.~~  
 35 ~~(g) (f) The publisher shall review materials submitted under this~~  
 36 ~~section and determine the date that the publisher intends to include the~~  
 37 ~~material in the Indiana Register. After:~~  
 38 ~~(1) establishing the intended publication date; and~~  
 39 ~~(2) receiving the public hearing information specified in~~  
 40 ~~subsection (d) from the agency;~~  
 41 ~~the publisher shall~~ **If the submitted material complies with this**  
 42 **section, the publisher shall establish the intended publication date,**

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1 **assign a document control number to the proposed rule, and**  
 2 provide a written or an electronic mail authorization to proceed to the  
 3 agency. **The publisher shall publish the following in the Indiana**  
 4 **Register on the intended publication date:**

5 **(1) The notice of the second comment period.**

6 **(2) The full text of the agency's proposed rule (excluding the**  
 7 **full text of a matter incorporated by reference under section**  
 8 **21 of this chapter).**

9 SECTION 16. IC 4-22-2-25, AS AMENDED BY P.L.5-2015,  
 10 SECTION 6, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 11 JULY 1, 2023]: Sec. 25. (a) An agency has one (1) year from the date  
 12 that it publishes a notice of ~~intent to adopt a rule in the Indiana Register~~  
 13 ~~under section 23 of this chapter to comply with sections 26 through 33~~  
 14 ~~of this chapter the first public comment period under section 23 of~~  
 15 **this chapter to comply with sections 23 through 33 of this chapter**  
 16 and obtain the approval or deemed approval of the governor. If an  
 17 agency determines that a rule cannot be adopted within one (1) year  
 18 after the publication of the notice of ~~intent to adopt a rule~~ **the first**  
 19 **public comment period** under section 23 of this chapter, the agency  
 20 shall, before the two hundred fiftieth day following the publication of  
 21 the notice of ~~intent to adopt a rule~~ **the first public comment period**  
 22 under section 23 of this chapter, notify the publisher by electronic  
 23 means:

24 (1) the reasons why the rule was not adopted and the expected  
 25 date the rule will be completed; and

26 (2) the expected date the rule will be approved or deemed  
 27 approved by the governor or withdrawn under section 41 of this  
 28 chapter.

29 (b) If a rule is not approved before the later of:

30 (1) one (1) year after the agency publishes notice of ~~intent to~~  
 31 ~~adopt the rule~~ **the first public comment period** under section 23  
 32 of this chapter; or

33 (2) the expected date contained in a notice concerning the rule  
 34 that is provided to the publisher under subsection (a);

35 a later approval or deemed approval is ineffective, and the rule may  
 36 become effective only through another rulemaking action initiated  
 37 under this chapter.

38 SECTION 17. IC 4-22-2-28, AS AMENDED BY P.L.237-2017,  
 39 SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 40 JULY 1, 2023]: Sec. 28. (a) The following definitions apply throughout  
 41 this section:

42 (1) "Ombudsman" refers to the small business ombudsman



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1 designated under IC 5-28-17-6.

2 (2) "Total estimated economic impact" means the direct annual  
3 economic impact of a rule on all regulated persons after the rule  
4 is fully implemented under subsection (g).

5 (b) The ombudsman:

6 (1) shall review a proposed rule that

7 (A) imposes requirements or costs on small businesses (as  
8 defined in IC 4-22-2.1-4); and

9 (B) is referred to the ombudsman by an agency under  
10 IC 4-22-2.1-5(c); and

11 (2) may review a proposed rule that imposes requirements or  
12 costs on businesses other than small businesses (as defined in  
13 IC 4-22-2.1-4).

14 After conducting a review under subdivision (1) or (2), the ombudsman  
15 may suggest alternatives to reduce any regulatory burden that the  
16 proposed rule imposes on small businesses or other businesses. The  
17 agency that intends to adopt the proposed rule shall respond in writing  
18 to the ombudsman concerning the ombudsman's comments or  
19 suggested alternatives before adopting the proposed rule under section  
20 29 of this chapter.

21 (c) Subject to subsection (e) and not later than fifty (50) days  
22 before the public hearing for a proposed rule required by section 26 of  
23 this chapter, an agency shall submit the proposed rule to the office of  
24 management and budget for a review under subsection (d); if the  
25 agency proposing the rule determines that the rule will have a total  
26 estimated economic impact greater than five hundred thousand dollars  
27 (\$500,000) on all regulated persons. In determining the total estimated  
28 economic impact under this subsection, the agency shall consider any  
29 applicable information submitted by the regulated persons affected by  
30 the rule. To assist the office of management and budget in preparing  
31 the fiscal impact statement required by subsection (d), the agency shall  
32 submit, along with the proposed rule, the data used and assumptions  
33 made by the agency in determining the total estimated economic  
34 impact of the rule.

35 (d) Except as provided in subsection (e), before the adoption of the  
36 rule, and not more than forty-five (45) days after receiving a proposed  
37 rule under subsection (c), the office of management and budget shall  
38 prepare, using the data and assumptions provided by the agency  
39 proposing the rule, along with any other data or information available  
40 to the office of management and budget, a fiscal impact statement  
41 concerning the effect that compliance with the proposed rule will have  
42 on:



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1 (1) the state; and

2 (2) all persons regulated by the proposed rule.

3 The fiscal impact statement must contain the total estimated economic  
4 impact of the proposed rule and a determination concerning the extent  
5 to which the proposed rule creates an unfunded mandate on a state  
6 agency or political subdivision. The fiscal impact statement is a public  
7 document. The office of management and budget shall make the fiscal  
8 impact statement available to interested parties upon request and to the  
9 agency proposing the rule. The agency proposing the rule shall  
10 consider the fiscal impact statement as part of the rulemaking process  
11 and shall provide the office of management and budget with the  
12 information necessary to prepare the fiscal impact statement, including  
13 any economic impact statement prepared by the agency under  
14 IC 4-22-2.1-5. The office of management and budget may also receive  
15 and consider applicable information from the regulated persons  
16 affected by the rule in preparation of the fiscal impact statement.

17 (e) With respect to a proposed rule subject to IC 13-14-9:

18 (1) the department of environmental management shall give  
19 written notice to the office of management and budget of the  
20 proposed date of preliminary adoption of the proposed rule not  
21 less than sixty-six (66) days before that date; and

22 (2) the office of management and budget shall prepare the fiscal  
23 impact statement referred to in subsection (d) not later than  
24 twenty-one (21) days before the proposed date of preliminary  
25 adoption of the proposed rule.

26 (f) In determining whether a proposed rule has a total estimated  
27 economic impact greater than five hundred thousand dollars  
28 (\$500,000); the agency proposing the rule shall consider the impact of  
29 the rule on any regulated person that already complies with the  
30 standards imposed by the rule on a voluntary basis:

31 (g) For purposes of this section, a rule is fully implemented after:

32 (1) the conclusion of any phase-in period during which:

33 (A) the rule is gradually made to apply to certain regulated  
34 persons; or

35 (B) the costs of the rule are gradually implemented; and

36 (2) the rule applies to all regulated persons that will be affected  
37 by the rule.

38 In determining the total estimated economic impact of a proposed rule  
39 under this section, the agency proposing the rule shall consider the  
40 annual economic impact on all regulated persons beginning with the  
41 first twelve (12) month period after the rule is fully implemented. The  
42 agency may use actual or forecasted data and may consider the actual



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1 and anticipated effects of inflation and deflation. The agency shall  
 2 describe any assumptions made and any data used in determining the  
 3 total estimated economic impact of a rule under this section:

4 (h) An agency shall provide the legislative council in an electronic  
 5 format under IC 5-14-6 with any analysis, data, and description of  
 6 assumptions submitted to the office of management and budget under  
 7 this section or section 40 of this chapter at the same time the agency  
 8 submits the information to the office of management and budget. The  
 9 office of management and budget shall provide the legislative council  
 10 in an electronic format under IC 5-14-6 any fiscal impact statement and  
 11 related supporting documentation prepared by the office of  
 12 management and budget under this section or section 40 of this chapter  
 13 at the same time the office of management and budget provides the  
 14 fiscal impact statement to the agency proposing the rule. Information  
 15 submitted under this subsection must identify the rule to which the  
 16 information is related by document control number assigned by the  
 17 publisher:

18 (i) An agency shall provide the legislative council in an electronic  
 19 format under IC 5-14-6 with any economic impact or fiscal impact  
 20 statement, including any supporting data, studies, or analysis, prepared  
 21 for a rule proposed by the agency or subject to readoption by the  
 22 agency to comply with:

23 (1) a requirement in section 19.5 of this chapter to minimize the  
 24 expenses to regulated entities that are required to comply with  
 25 the rule;

26 (2) a requirement in section 24 of this chapter to publish a  
 27 justification of any requirement or cost that is imposed on a  
 28 regulated entity under the rule;

29 (3) a requirement in IC 4-22-2.1-5 to prepare a statement that  
 30 describes the annual economic impact of a rule on all small  
 31 businesses after the rule is fully implemented;

32 (4) a requirement in IC 4-22-2.5-3.1 to conduct a review to  
 33 consider whether there are any alternative methods of achieving  
 34 the purpose of the rule that are less costly or less intrusive; or  
 35 that would otherwise minimize the economic impact of the  
 36 proposed rule on small businesses;

37 (5) a requirement in IC 13-14-9-3 or IC 13-14-9-4 to publish  
 38 information concerning the fiscal impact of a rule or alternatives  
 39 to a rule subject to these provisions; or

40 (6) a requirement under any other law to conduct an analysis of  
 41 the cost, economic impact, or fiscal impact of a rule;

42 regardless of whether the total estimated economic impact of the



1 proposed rule is more than five hundred thousand dollars (\$500,000);  
2 as soon as practicable after the information is prepared. Information  
3 submitted under this subsection must identify the rule to which the  
4 information is related by document control number assigned by the  
5 publisher.

6 SECTION 18. IC 4-22-2-28.1, AS AMENDED BY P.L.237-2017,  
7 SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
8 JULY 1, 2023]: Sec. 28.1. (a) This section applies to the following:

9 (1) A rule for which the notice required by section 23 of this  
10 chapter or by IC 13-14-9-3 is published by an agency or the  
11 board (as defined in IC 13-13-8-1).

12 (2) A rule for which:

13 (A) the notice required by IC 13-14-9-3; or

14 (B) an appropriate later notice for circumstances described  
15 in subsection (g);

16 is published by the department of environmental management  
17 after June 30, 2006.

18 (b) As used in this section, "coordinator" refers to the small  
19 business regulatory coordinator assigned to a rule by an agency under  
20 subsection (e).

21 (c) As used in this section, "director" refers to the director or other  
22 administrative head of an agency.

23 (d) As used in this section, "small business" has the meaning set  
24 forth in IC 5-28-2-6.

25 (e) For each rulemaking action and rule finally adopted as a result  
26 of a rulemaking action by an agency under this chapter, the agency  
27 shall assign one (1) staff person to serve as the agency's small business  
28 regulatory coordinator with respect to the proposed or adopted rule.  
29 The agency shall assign a staff person to a rule under this subsection  
30 based on the person's knowledge of, or experience with, the subject  
31 matter of the rule. A staff person may serve as the coordinator for more  
32 than one (1) rule proposed or adopted by the agency if the person is  
33 qualified by knowledge or experience with respect to each rule. Subject  
34 to subsection (f):

35 (1) in the case of a proposed rule, the notice of ~~intent to adopt~~  
36 ~~the rule~~ **the first public comment period** published under  
37 section 23 of this chapter; or

38 (2) in the case of a rule proposed by the department of  
39 environmental management or the board (as defined in  
40 IC 13-13-8-1), the notice published under IC 13-14-9-3 or the  
41 findings published under IC 13-14-9-8(b)(1), whichever applies;  
42 must include the name, address, telephone number, and electronic mail

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1 address of the small business coordinator for the proposed rule, the  
 2 name, address, telephone number, and electronic mail address of the  
 3 small business ombudsman designated under IC 5-28-17-6, and a  
 4 statement of the resources available to regulated entities through the  
 5 small business ombudsman designated under IC 5-28-17-6. Subject to  
 6 subsection (f), in the case of a rule finally adopted, the final rule, as  
 7 published in the Indiana Register, must include the name, address,  
 8 telephone number, and electronic mail address of the coordinator.

9 (f) This subsection applies to a rule adopted by the department of  
 10 environmental management or the board (as defined in IC 13-13-8-1)  
 11 under IC 13-14-9. Subject to subsection (g), the department shall  
 12 include in the notice provided under IC 13-14-9-3 or in the findings  
 13 published under IC 13-14-9-8(b)(1), whichever applies, and in the  
 14 publication of the final rule in the Indiana Register:

15 (1) a statement of the resources available to regulated entities  
 16 through the technical and compliance assistance program  
 17 established under IC 13-28-3;

18 (2) the name, address, telephone number, and electronic mail  
 19 address of the ombudsman designated under IC 13-28-3-2;

20 (3) if applicable, a statement of:

21 (A) the resources available to small businesses through the  
 22 small business stationary source technical assistance  
 23 program established under IC 13-28-5; and

24 (B) the name, address, telephone number, and electronic  
 25 mail address of the ombudsman for small business  
 26 designated under IC 13-28-5-2(3); and

27 (4) the information required by subsection (e).

28 The coordinator assigned to the rule under subsection (e) shall work  
 29 with the ombudsman described in subdivision (2) and the office of  
 30 voluntary compliance established by IC 13-28-1-1 to coordinate the  
 31 provision of services required under subsection (h) and IC 13-28-3. If  
 32 applicable, the coordinator assigned to the rule under subsection (e)  
 33 shall work with the ombudsman referred to in subdivision (3)(B) to  
 34 coordinate the provision of services required under subsection (h) and  
 35 IC 13-28-5.

36 (g) If the notice provided under IC 13-14-9-3 is not published as  
 37 allowed by IC 13-14-9-7, the department of environmental  
 38 management shall publish in the notice provided under IC 13-14-9-4  
 39 the information that subsection (f) would otherwise require to be  
 40 published in the notice under IC 13-14-9-3. If neither the notice under  
 41 IC 13-14-9-3 nor the notice under IC 13-14-9-4 is published as allowed  
 42 by IC 13-14-9-8, the department of environmental management shall



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1 publish in the commissioner's written findings under IC 13-14-9-8(b)  
 2 the information that subsection (f) would otherwise require to be  
 3 published in the notice under IC 13-14-9-3.

4 (h) The coordinator assigned to a rule under subsection (e) shall  
 5 serve as a liaison between the agency and any small business subject  
 6 to regulation under the rule. The coordinator shall provide guidance to  
 7 small businesses affected by the rule on the following:

8 (1) Any requirements imposed by the rule, including any  
 9 reporting, record keeping, or accounting requirements.

10 (2) How the agency determines or measures compliance with the  
 11 rule, including any deadlines for action by regulated entities.

12 (3) Any penalties, sanctions, or fines imposed for noncompliance  
 13 with the rule.

14 (4) Any other concerns of small businesses with respect to the  
 15 rule, including the agency's application or enforcement of the  
 16 rule in particular situations. However, in the case of a rule  
 17 adopted under IC 13-14-9, the coordinator assigned to the rule  
 18 may refer a small business with concerns about the application  
 19 or enforcement of the rule in a particular situation to the  
 20 ombudsman designated under IC 13-28-3-2 or, if applicable,  
 21 under IC 13-28-5-2(3).

22 (i) The coordinator assigned to a rule under subsection (e) shall  
 23 provide guidance under this section in response to questions and  
 24 concerns expressed by small businesses affected by the rule. The  
 25 coordinator may also issue general guidelines or informational  
 26 pamphlets to assist small businesses in complying with the rule. Any  
 27 guidelines or informational pamphlets issued under this subsection  
 28 shall be made available:

29 (1) for public inspection and copying at the offices of the agency  
 30 under IC 5-14-3; and

31 (2) electronically through electronic gateway access.

32 (j) The coordinator assigned to a rule under subsection (e) shall  
 33 keep a record of all comments, questions, and complaints received  
 34 from small businesses with respect to the rule. The coordinator shall  
 35 deliver the record, along with any accompanying documents submitted  
 36 by small businesses, to the director:

37 (1) not later than ten (10) days after the date on which the rule is  
 38 submitted to the publisher under section 35 of this chapter; and

39 (2) before July 15 of each year during which the rule remains in  
 40 effect.

41 The coordinator and the director shall keep confidential any  
 42 information concerning a small business to the extent that the



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- 1 information is exempt from public disclosure under IC 5-14-3-4.  
 2 (k) Not later than November 1 of each year, the director shall:  
 3 (1) compile the records received from all of the agency's  
 4 coordinators under subsection (j);  
 5 (2) prepare a report that sets forth:  
 6 (A) the number of comments, complaints, and questions  
 7 received by the agency from small businesses during the  
 8 most recent state fiscal year, categorized by the subject  
 9 matter of the rules involved;  
 10 (B) the number of complaints or questions reported under  
 11 clause (A) that were resolved to the satisfaction of the  
 12 agency and the small businesses involved;  
 13 (C) the total number of staff serving as coordinators under  
 14 this section during the most recent state fiscal year;  
 15 (D) the agency's costs in complying with this section during  
 16 the most recent state fiscal year; and  
 17 (E) the projected budget required by the agency to comply  
 18 with this section during the current state fiscal year; and  
 19 (3) deliver the report to the legislative council in an electronic  
 20 format under IC 5-14-6 and to the small business ombudsman  
 21 designated under IC 5-28-17-6.

22 SECTION 19. IC 4-22-2-29, AS AMENDED BY P.L.237-2017,  
 23 SECTION 10, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 24 JULY 1, 2023]: Sec. 29. (a) As used in this section, "small business  
 25 ombudsman" refers to the small business ombudsman designated under  
 26 IC 5-28-17-6.

- 27 (b) After an agency has complied with sections ~~26, 27, and 22.8~~  
 28 **through 28** of this chapter, the agency may:  
 29 (1) adopt a rule that is identical to a proposed rule published in  
 30 the Indiana Register under section 24 of this chapter;  
 31 (2) subject to subsection (c), adopt a rule that consolidates part  
 32 or all of two (2) or more proposed rules published in the Indiana  
 33 Register under section 24 of this chapter and considered under  
 34 section 27 of this chapter;  
 35 (3) subject to subsection (c), adopt part of one (1) or more  
 36 proposed rules described in subdivision (2) in two (2) or more  
 37 separate adoption actions; or  
 38 (4) subject to subsection (c), adopt a revised version of a  
 39 proposed rule published under section 24 of this chapter and  
 40 include provisions that did not appear in the published version,  
 41 including any provisions recommended by the small business  
 42 ombudsman under IC 4-22-2.1-6(a), if applicable.

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1 (c) An agency may not adopt a rule that substantially differs from  
 2 the version or versions of the proposed rule or rules published in the  
 3 Indiana Register under section 24 of this chapter, unless it is a logical  
 4 outgrowth of any proposed rule as supported by any written comments  
 5 submitted:

- 6 (1) during the public comment ~~period~~; **periods**; or  
 7 (2) by the small business ombudsman under IC 4-22-2.1-6(a), if  
 8 applicable.

9 SECTION 20. IC 4-22-2-31, AS AMENDED BY P.L.123-2006,  
 10 SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 11 JULY 1, 2023]: Sec. 31. After an agency has complied with section 29  
 12 of this chapter, or with IC 13-14-9-9(1) or IC 13-14-9-9(2), as  
 13 applicable, the agency shall submit its rule to the attorney general for  
 14 approval. The agency shall submit the following to the attorney  
 15 general:

- 16 (1) The rule in the form required by section 20 of this chapter.  
 17 (2) The documents required by section 21 of this chapter.  
 18 (3) Written authorization to proceed issued by the publisher  
 19 under ~~section 24(g)~~ **sections 23(d) and 24(f)** of this chapter.  
 20 (4) Any other documents specified by the attorney general.

21 The attorney general may require the agency to submit any supporting  
 22 documentation that the attorney general considers necessary for the  
 23 attorney general's review under section 32 of this chapter. The agency  
 24 may submit any additional supporting documentation the agency  
 25 considers necessary.

26 SECTION 21. IC 4-22-2-37.1, AS AMENDED BY P.L.140-2013,  
 27 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 28 JULY 1, 2023]: Sec. 37.1. (a) The following do not apply to a rule  
 29 adopted under this section:

- 30 (1) Sections ~~24~~ **23** through ~~36~~ **27** of this chapter  
 31 ~~(2) or~~ **IC 13-14-9 (as applicable).**  
 32 **(2) Sections 28 through 36 of this chapter.**

33 **The amendments to this section made in the 2023 regular session**  
 34 **of the general assembly apply to emergency rules that are accepted**  
 35 **for filing by the publisher of the Indiana Register after June 30,**  
 36 **2023, regardless of whether the adopting agency initiated official**  
 37 **action to adopt the emergency rule before July 1, 2023. An action**  
 38 **taken before July 1, 2023, in conformity with this section (as**  
 39 **effective after June 30, 2023) is validated to the same extent as if**  
 40 **the action was taken after June 30, 2023.**

41 (b) **An agency may adopt a rule** ~~may be adopted under on a~~  
 42 **subject for which the agency has rulemaking authority using the**



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1 **procedures in** this section if a statute delegating authority to an agency  
2 to adopt rules authorizes adoption of such a rule:

3 (1) under this section; or

4 (2) in the manner provided by this section.

5 **the governor finds that the agency proposing to adopt the rule has**  
6 **demonstrated to the satisfaction of the governor that use of**  
7 **emergency rulemaking procedures under this section is necessary**  
8 **to avoid:**

9 (1) **an imminent and substantial peril to public health, safety,**  
10 **or welfare;**

11 (2) **an imminent and material loss of federal funds for an**  
12 **agency program;**

13 (3) **an imminent and material deficit; or**

14 (4) **an imminent and substantial violation of a state or federal**  
15 **law or the terms of a federal agreement or program.**

16 **To obtain the approval of the governor, an agency must submit to**  
17 **the governor the text of the proposed emergency rule, a statement**  
18 **justifying the need for emergency rulemaking procedures, and any**  
19 **additional information required by the governor in the form and**  
20 **in the manner required by the governor. A notice of determination**  
21 **by the governor shall include findings that explain the basis for the**  
22 **determination. The notice of determination shall be provided to the**  
23 **agency in an electronic format. Approval of a request shall be**  
24 **treated as a determination that the rule meets the criteria in this**  
25 **subsection.**

26 (c) ~~After an agency adopts a rule under this section, the governor~~  
27 **approves emergency rulemaking procedures for a rule,** the agency  
28 shall submit the rule to the publisher for the assignment of ~~obtain~~ a  
29 document control number. ~~The agency shall submit the rule in the form~~  
30 ~~required by section 20 of this chapter and with the documents required~~  
31 ~~by section 21 of this chapter. from the publisher.~~ The publisher shall  
32 determine the ~~documents and the~~ format of the rule and other  
33 documents ~~to that must be submitted under this subsection. to the~~  
34 **publisher to obtain a document control number.**

35 (d) After the document control number has been assigned **and the**  
36 **agency adopts the rule,** the agency shall submit the rule **following** to  
37 the publisher for filing:

38 (1) **The text of the adopted emergency rule.** The agency shall  
39 submit the **emergency rule** in the form required by section 20 of  
40 this chapter. ~~and with~~

41 (2) **A signature page that indicates that the agency has**  
42 **adopted the emergency rule in conformity with all**



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1 **procedures required by law.**

2 **(3) The approval of the governor to use emergency**  
3 **rulemaking procedures for the rule.**

4 **(4) The documents required by section 21 of this chapter.**

5 The publisher shall determine the format of the **emergency** rule and  
6 other documents to be submitted under this subsection. **The**  
7 **substantive text of the adopted emergency rule must be**  
8 **substantially similar to the text of the proposed emergency rule**  
9 **submitted to the governor. An emergency rule may suspend but not**  
10 **repeal a rule approved by the governor under section 34 of this**  
11 **chapter.**

12 (e) Subject to **subsection (d) and** section 39 of this chapter, the  
13 publisher shall:

14 (1) accept the rule for filing; ~~and~~

15 (2) electronically record the date and time that the rule is  
16 accepted; **and**

17 **(3) publish the text of the adopted emergency rule and the**  
18 **governor's approval in the Indiana Register.**

19 (f) ~~▲~~ **An emergency** rule adopted by an agency under this section  
20 takes effect on the latest of the following dates:

21 (1) The effective date of the statute delegating authority to the  
22 agency to adopt the **emergency** rule.

23 (2) The date and time that the **emergency** rule is accepted for  
24 filing under subsection (e).

25 (3) The effective date stated by the adopting agency in the  
26 **emergency** rule.

27 (4) The date of compliance with every requirement established  
28 by law as a prerequisite to the adoption or effectiveness of the  
29 **emergency** rule.

30 (5) The statutory effective date for an emergency rule set forth  
31 in  the statute authorizing the agency to adopt emergency rules.  
32 **law.**

33 (g) ~~Unless otherwise provided by the statute authorizing adoption~~  
34 ~~of the rule:~~

35 ~~(1) a rule adopted under this section expires not later than ninety~~  
36 ~~(90) days after the rule is accepted for filing under subsection~~  
37 ~~(e);~~

38 ~~(2) a rule adopted under this section may be extended by~~  
39 ~~adopting another rule under this section, but only for one (1)~~  
40 ~~extension period; and~~

41 ~~(3) for a rule adopted under this section to be effective after one~~  
42 ~~(1) extension period; the rule must be adopted under:~~

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1 (A) sections 24 through 36 of this chapter; or  
 2 (B) IC 13-14-9;  
 3 as applicable.

4 (g) An agency may amend an emergency rule with another  
 5 emergency rule by following the procedures in this section for the  
 6 amending emergency rule. However, unless otherwise provided by  
 7 IC 4-22-2.3, an emergency rule and all amendments of an  
 8 emergency rule by another emergency rule expire not later than  
 9 one hundred eighty (180) days after the initial emergency rule is  
 10 accepted for filing under subsection (e). The subject of the  
 11 emergency rule, including all amendments to the emergency rule,  
 12 may not be subsequently extended under this section or section  
 13 37.2 of this chapter. If the governor determines that the emergency  
 14 that is the basis for using the procedures under this section ceases  
 15 to exist, the governor may terminate the emergency rule before the  
 16 lapse of one hundred eighty (180) days. The termination is effective  
 17 when filed with the publisher. The publisher shall publish the  
 18 termination notice in the Indiana Register.

19 (h) This section may not be used to readopt a rule under  
 20 IC 4-22-2.5.

21 (i) The publisher of the Indiana administrative code shall annually  
 22 publish a list of agencies authorized to adopt rules under this section.

23 (h) Subject to subsection (i), the attorney general or the  
 24 governor may file an objection to an emergency rule that is  
 25 adopted under this section not later than forty-five (45) days after  
 26 the date that an emergency rule or amendment to an emergency  
 27 rule is accepted for filing under subsection (e). The objection must  
 28 cite the document control number for the affected emergency rule  
 29 and state the basis for the objection. When filed with the publisher,  
 30 the objection has the effect of invalidating the emergency rule or  
 31 amendment to an emergency rule. The publisher shall publish the  
 32 objection in the Indiana Register.

33 (i) The attorney general may file a written objection to an  
 34 emergency rule under subsection (h) only if the attorney general  
 35 determines that the emergency rule has been adopted:

- 36 (1) without statutory authority; or  
 37 (2) without complying with this section.

38 SECTION 22. IC 4-22-2-37.2 IS ADDED TO THE INDIANA  
 39 CODE AS A NEW SECTION TO READ AS FOLLOWS  
 40 [EFFECTIVE JULY 1, 2023]: Sec. 37.2. (a) The following do not  
 41 apply to a rule adopted under this section:

42 (1) Sections 23 through 27 of this chapter or IC 13-14-9 (as



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1 applicable).

2 (2) Sections 28 through 36 of this chapter.

3 The amendments to this section made in the 2023 regular session

4 of the general assembly apply to interim rules that are accepted for

5 filing by the publisher of the Indiana Register after June 30, 2023,

6 regardless of whether the adopting agency initiated official action

7 to adopt the interim rule before July 1, 2023. An action taken

8 before July 1, 2023, in conformity with this section (as effective

9 after June 30, 2023) is validated to the same extent as if the action

10 was taken after June 30, 2023.

11 (b) An agency may adopt a rule on a subject for which the

12 agency has rulemaking authority using the procedures in this

13 section if the governor finds that the agency proposing to adopt the

14 rule has demonstrated to the satisfaction of the governor that use

15 of interim rulemaking procedures under this section is necessary

16 to implement:

17 (1) a new state or federal law or program, rule of another

18 state agency, federal regulation, or federal grant or loan

19 agreement, or (if used by the agency to carry out the

20 agency's responsibilities) a building, an equipment, a

21 firefighting, a safety, or a professional code adopted by a

22 nationally recognized organization; or

23 (2) a change in a new state or federal law or program, rule of

24 another state agency, federal regulation, federal grant or

25 loan agreement, or (if used by the agency to carry out the

26 agency's responsibilities) a building, an equipment, a

27 firefighting, a safety, or a professional code adopted by a

28 nationally recognized organization;

29 before the time that a final rule approved by the governor under

30 section 34 of this chapter could reasonably take effect. To obtain

31 the approval of the governor, an agency must submit to the

32 governor the text of the proposed interim rule, a statement

33 justifying the need for interim rulemaking procedures, and any

34 additional information required by the governor in the form and

35 in the manner required by the governor. A notice of determination

36 by the governor shall include findings that explain the basis for the

37 determination. The notice of determination shall be provided to the

38 agency in an electronic format. Approval of a request shall be

39 treated as a determination that the rule meets the criteria in this

40 subsection.

41 (c) After the governor approves interim rulemaking

42 procedures for a rule, the agency shall obtain a document control

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1 number from the publisher. The publisher shall determine the  
2 documents and the format of documents that must be submitted to  
3 the publisher to obtain a document control number.

4 (d) After the document control number has been assigned and  
5 the agency adopts the rule, the agency shall submit the following to  
6 the publisher for filing:

7 (1) The text of the adopted interim rule. The agency shall  
8 submit the interim rule in the form required by section 20 of  
9 this chapter.

10 (2) A signature page that indicates that the agency has  
11 adopted the interim rule in conformity with all procedures  
12 required by law.

13 (3) The approval of the governor to use interim rulemaking  
14 procedures for the rule.

15 (4) The documents required by section 21 of this chapter.

16 The publisher shall determine the format of the interim rule and  
17 other documents to be submitted under this subsection. The  
18 substantive text of the adopted interim rule must be substantially  
19 similar to the text of the proposed interim rule submitted to the  
20 governor. An interim rule may suspend but not repeal a rule  
21 approved by the governor under section 34 of this chapter.

22 (e) Subject to subsection (d) and section 39 of this chapter, the  
23 publisher shall:

24 (1) accept the rule for filing;

25 (2) electronically record the date and time that the rule is  
26 accepted; and

27 (3) publish the text of the adopted interim rule and the  
28 governor's approval in the Indiana Register.

29 (f) An interim rule adopted by an agency under this section  
30 takes effect on the latest of the following dates:

31 (1) The effective date of the statute delegating authority to  
32 the agency to adopt the interim rule.

33 (2) The date and time that the interim rule is accepted for  
34 filing under subsection (e).

35 (3) The effective date stated by the adopting agency in the  
36 interim rule.

37 (4) The date of compliance with every requirement  
38 established by law as a prerequisite to the adoption or  
39 effectiveness of the interim rule.

40 (5) The statutory effective date for an interim rule set forth  
41 in law.

42 (g) An agency may amend an interim rule with another



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1 interim rule by following the procedures in this section for the  
 2 amending interim rule. An interim rule and all amendments of an  
 3 interim rule by another interim rule expire not later than four  
 4 hundred twenty-five (425) days after the initial interim rule is  
 5 accepted for filing under subsection (e). The subject of the interim  
 6 rule, including all amendments to the interim rule, may not be  
 7 subsequently extended under section 37.1 of this chapter or this  
 8 section.

9 (h) Subject to subsection (i), the attorney general or the  
 10 governor may file an objection to an interim rule that is adopted  
 11 under this section not later than forty-five (45) days after the date  
 12 that an interim rule or amendment to an interim rule is accepted  
 13 for filing under subsection (e). The objection must cite the  
 14 document control number for the affected interim rule and state  
 15 the basis for the objection. When filed with the publisher, the  
 16 objection has the effect of invalidating the interim rule or  
 17 amendment to an interim rule. The publisher shall publish the  
 18 objection in the Indiana Register.

19 (i) The attorney general may file a written objection to an  
 20 emergency rule under subsection (h) only if the attorney general  
 21 determines that the emergency rule has been adopted:

- 22 (1) without statutory authority; or
- 23 (2) without complying with this section.

24 SECTION 23. IC 4-22-2-37.3 IS ADDED TO THE INDIANA  
 25 CODE AS A NEW SECTION TO READ AS FOLLOWS  
 26 [EFFECTIVE JULY 1, 2023]: Sec. 37.3. (a) The following do not  
 27 apply to a rule adopted under this section:

- 28 (1) Sections 23 through 27 of this chapter or IC 13-14-9 (as  
 29 applicable).
- 30 (2) Sections 28 through 36 of this chapter.

31 (b) An agency may adopt a rule on a subject for which the  
 32 agency has rulemaking authority with a single comment period of  
 33 at least thirty (30) days in length using the procedures in this  
 34 section if the governor finds that the agency proposing to adopt the  
 35 rule has demonstrated to the satisfaction of the governor that use  
 36 of expedited rulemaking procedures under this section is:

- 37 (1) appropriate for a rule described in IC 4-22-2.3; or
- 38 (2) necessary to permit time for a final rule on the same  
 39 subject to become effective and the circumstances in section  
 40 37.1(b)(1) through 37.1(b)(4) of this chapter and section  
 41 37.2(b)(1) through 37.2(b)(2) of this chapter do not apply.

42 To obtain the approval of the governor, an agency must submit to



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1 the office of management and budget the text of the proposed  
 2 expedited rule, a statement justifying the need for expedited  
 3 rulemaking procedures, and any additional information required  
 4 by the office of management and budget in the form and in the  
 5 manner required by the office of management and budget. A notice  
 6 of determination by the office of management and budget shall  
 7 include findings that explain the basis for the determination. The  
 8 notice of determination shall be provided to the agency in an  
 9 electronic format. Approval of a request shall be treated as a  
 10 determination that the rule meets the criteria in this subsection.

11 (c) An agency shall notify the public of its intention to adopt a  
 12 rule by complying with the publication requirements in this  
 13 section. The agency shall cause a notice of a public comment period  
 14 and the full text of the agency's proposed expedited rule (excluding  
 15 the full text of a matter incorporated by reference under section 21  
 16 of this chapter) to be published once in the Indiana Register. The  
 17 publisher shall review materials submitted under this section and  
 18 determine the date that the publisher intends to include the  
 19 material in the Indiana Register. After establishing the intended  
 20 publication date and receiving the public comment period  
 21 information from the agency, the publisher shall provide a written  
 22 or an electronic mail authorization to proceed to the agency.

23 (d) The agency shall include the following in the notice of the  
 24 public comment period:

25 (1) A general description of the subject matter of the  
 26 proposed expedited rule, including the document control  
 27 number.

28 (2) A statement justifying any requirement or cost that is:

29 (A) imposed on a regulated entity under the expedited  
 30 rule; and

31 (B) not expressly required by the statute authorizing the  
 32 agency to adopt rules or any other state or federal law.

33 The statement required under this subdivision must include  
 34 a reference to any data, studies, or analyses relied upon by  
 35 the agency in determining that the imposition of the  
 36 requirement or cost is necessary and where and how a  
 37 person may inspect and copy or electronically download the  
 38 data, studies, or analysis.

39 (3) A statement explaining that any person may submit  
 40 written comments concerning the proposed expedited rule  
 41 during the public comment period and instructions on when,  
 42 where, and how the person may submit written comments.



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1 However, inadequacy or insufficiency of the subject matter  
 2 description under subdivision (1) or a statement of justification  
 3 under subdivision (2) in a notice does not invalidate a rulemaking  
 4 action.

5 (e) Before adopting the expedited rule, the agency shall  
 6 prepare a written response to comments received by the agency,  
 7 including the reasons for rejecting any recommendations made in  
 8 the comments.

9 (f) After an agency has completed a public comment period of  
 10 at least thirty (30) days in length and complied with subsection (e),  
 11 the agency may:

12 (1) adopt a rule that is identical to a proposed expedited rule  
 13 published in the Indiana Register under this section; or

14 (2) adopt a revised version of a proposed expedited rule  
 15 published under this section and include provisions that did  
 16 not appear in the published version.

17 An agency may not adopt an expedited rule that substantially  
 18 differs from the version of the proposed expedited rule published  
 19 in the Indiana Register under this section, unless it is a logical  
 20 outgrowth of any proposed expedited rule as supported by any  
 21 written comments submitted during the public comment period.

22 (g) After the agency adopts the expedited rule, the agency shall  
 23 submit the following to the publisher for filing:

24 (1) The text of the adopted expedited rule. The agency shall  
 25 submit the expedited rule in the form required by section 20  
 26 of this chapter.

27 (2) A summary of the comments received by the agency  
 28 during the comment period and the agency's response to the  
 29 comments.

30 (3) A signature page that indicates that the agency has  
 31 adopted the expedited rule in conformity with all procedures  
 32 required by law.

33 (4) The approval of the governor to use expedited  
 34 rulemaking procedures for the rule.

35 (5) The documents required by section 21 of this chapter.

36 The publisher shall determine the format of the expedited rule and  
 37 other documents to be submitted under this subsection.

38 (h) Subject to subsection (g) and section 39 of this chapter, the  
 39 publisher shall:

40 (1) accept the expedited rule for filing;

41 (2) electronically record the date and time that the expedited  
 42 rule is accepted; and



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- 1           **(3) publish the text of the adopted expedited rule and the**  
 2           **governor's approval in the Indiana Register.**  
 3           **(i) An expedited rule adopted by an agency under this section**  
 4           **takes effect on the latest of the following dates:**  
 5           **(1) The effective date of the statute delegating authority to**  
 6           **the agency to adopt the expedited rule.**  
 7           **(2) The date and time that the expedited rule is accepted for**  
 8           **filing under subsection (h).**  
 9           **(3) The effective date stated by the adopting agency in the**  
 10           **expedited rule.**  
 11           **(4) The date of compliance with every requirement**  
 12           **established by law as a prerequisite to the adoption or**  
 13           **effectiveness of the expedited rule.**  
 14           **(5) The statutory effective date for an expedited rule set forth**  
 15           **in law.**  
 16           **(j) An expedited rule that has been accepted for filing under**  
 17           **subsection (h) expires:**  
 18           **(1) not later than one hundred eighty (180) days after the**  
 19           **date the rule is accepted for filing under subsection (h); or**  
 20           **(2) as provided in the applicable provision of IC 4-22-2.3;**  
 21           **whichever is later.**  
 22           **(k) Subject to subsection (l), the attorney general or the**  
 23           **governor may file an objection to a rule that is adopted under this**  
 24           **section not later than forty-five (45) days after the date and time**  
 25           **that an expedited rule or amendment to an expedited rule is**  
 26           **accepted for filing under subsection (h). The objection must cite the**  
 27           **document control number for the affected expedited rule and state**  
 28           **the basis for the objection. When filed with the publisher, the**  
 29           **objection has the effect of invalidating the expedited rule or**  
 30           **amendment to an expedited rule. The publisher shall publish the**  
 31           **objection in the Indiana Register.**  
 32           **(l) The attorney general may file a written objection to an**  
 33           **emergency rule under subsection (k) only if the attorney general**  
 34           **determines that the emergency rule has been adopted:**  
 35           **(1) without statutory authority; or**  
 36           **(2) without complying with this section.**  
 37           SECTION 24. IC 4-22-2-38, AS AMENDED BY P.L.123-2006,  
 38           SECTION 13, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 39           JULY 1, 2023]: Sec. 38. (a) This section applies to a rulemaking action  
 40           resulting in any of the following rules:  
 41           (1) A rule that brings another rule into conformity with section  
 42           20 of this chapter.

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- 1 (2) A rule that amends another rule to replace an inaccurate  
 2 reference to a statute, rule, regulation, other text, governmental  
 3 entity, or location with an accurate reference, when the  
 4 inaccuracy is the result of the rearrangement of a federal or state  
 5 statute, rule, or regulation under a different citation number, a  
 6 federal or state transfer of functions from one (1) governmental  
 7 entity to another, a change in the name of a federal or state  
 8 governmental entity, or a change in the address of an entity.
- 9 (3) A rule correcting any other typographical, clerical, or  
 10 spelling error in another rule.
- 11 (b) Sections 24 through ~~37.1~~ 37.3 of this chapter do not apply to  
 12 rules described in subsection (a).
- 13 (c) Notwithstanding any other statute, an agency may adopt a rule  
 14 described by subsection (a) without complying with any statutory  
 15 notice, hearing, adoption, or approval requirement. In addition, the  
 16 governor may adopt a rule described in subsection (a) for an agency  
 17 without the agency's consent or action.
- 18 (d) A rule described in subsection (a) shall be submitted to the  
 19 publisher for the assignment of a document control number. The  
 20 agency (or the governor, for the agency) shall submit the rule in the  
 21 form required by section 20 of this chapter and with the documents  
 22 required by section 21 of this chapter. The publisher shall determine  
 23 the number of copies of the rule and other documents to be submitted  
 24 under this subsection.
- 25 (e) After a document control number is assigned, the agency (or  
 26 the governor, for the agency) shall submit the rule to the publisher for  
 27 filing. The agency (or the governor, for the agency) shall submit the  
 28 rule in the form required by section 20 of this chapter and with the  
 29 documents required by section 21 of this chapter. The publisher shall  
 30 determine the format of the rule and other documents to be submitted  
 31 under this subsection.
- 32 (f) Subject to section 39 of this chapter, the publisher shall:  
 33 (1) accept the rule for filing; and  
 34 (2) electronically record the date and time that it is accepted.
- 35 (g) Subject to subsection (h), a rule described in subsection (a)  
 36 takes effect on the latest of the following dates:  
 37 (1) The date that the rule being corrected by a rule adopted under  
 38 this section becomes effective.  
 39 (2) The date that is forty-five (45) days from the date and time  
 40 that the rule adopted under this section is accepted for filing  
 41 under subsection (f).
- 42 (h) The governor or the attorney general may file an objection to

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1 a rule that is adopted under this section before the date that is forty-five  
2 (45) days from the date and time that the rule is accepted for filing  
3 under subsection (f). When filed with the publisher, the objection has  
4 the effect of invalidating the rule.

5 SECTION 25. IC 4-22-2-39, AS AMENDED BY P.L.123-2006,  
6 SECTION 14, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
7 JULY 1, 2023]: Sec. 39. (a) When an agency submits a rule for filing  
8 under section 35, 37.1, **37.2, 37.3**, or 38 of this chapter, the publisher  
9 may accept the rule for filing only if the following conditions are met:

10 (1) The following documents are submitted to allow the  
11 publisher to comply with IC 4-22-7-5:

- 12 (A) One (1) electronic copy of the rule.
- 13 (B) One (1) copy of any matters incorporated by reference
- 14 under section 21 of this chapter in the format specified by
- 15 the publisher.
- 16 (C) One (1) copy of any supporting documentation
- 17 submitted under section 31 of this chapter in the format
- 18 specified by the publisher.

19 (2) Each submitted copy includes a reference to the document  
20 control number assigned to the rule by the publisher.

21 (3) Each submitted copy indicates that the agency has conducted  
22 its rulemaking action in conformity with all procedures required  
23 by law. However, if section 31 of this chapter applies to the rule,  
24 the publisher shall rely on the approval of the attorney general as  
25 the basis for determining that the agency has complied with all  
26 procedures required before the date of the approval.

27 (b) If a rule includes a statement that the rule is not effective until:

- 28 (1) an agency has complied with requirements established by the
- 29 federal or state government;
- 30 (2) a specific period of time has elapsed; or
- 31 (3) a date has occurred;

32 the agency has complied with subsection (a)(3) even if the described  
33 event or time has not occurred before the publisher reviews the rule  
34 under this section.

35 (c) The publisher shall take no more than three (3) business days  
36 to complete the review of a rule under this section.

37 SECTION 26. IC 4-22-2-40, AS AMENDED BY P.L.53-2014,  
38 SECTION 60, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
39 JULY 1, 2023]: Sec. 40. (a) At any time before a rule is accepted for  
40 filing by the publisher under section 35, 37.1, **37.2, 37.3**, or 38 of this  
41 chapter, the agency that adopted the rule may recall it. A rule may be  
42 recalled regardless of whether:

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- 1 (1) the rule has been disapproved by the attorney general under  
 2 section 32 of this chapter; or  
 3 (2) the rule has been disapproved by the governor under section  
 4 34 of this chapter.
- 5 (b) Sections 24 through 38 of this chapter do not apply to a recall  
 6 action under this section. However, the agency shall distribute a notice  
 7 of its recall action to the publisher for publication in the Indiana  
 8 Register. Sections 24 and 26 of this chapter do not apply to a  
 9 readoption action under subsection (c).
- 10 (c) After an agency recalls a rule, the agency may reconsider its  
 11 adoption action and adopt an identical rule or a revised rule. However,  
 12 if sections 24 through 36 of this chapter apply to the recalled rule, the  
 13 readopted rule must comply with the requirements under section 29 of  
 14 this chapter.
- 15 (d) The recall of a rule under this section voids any approval given  
 16 after the rule was adopted and before the rule was recalled.
- 17 (e) If a rule is:  
 18 (1) subject to sections 31 and 33 of this chapter;  
 19 (2) recalled under subsection (a); and  
 20 (3) readopted under subsection (c);  
 21 the agency shall resubmit the readopted version of the recalled rule to  
 22 the attorney general and the governor for approval. The attorney  
 23 general and the governor have the full statutory period to approve or  
 24 disapprove the readopted rule. ~~If the recalled rule was submitted to the~~  
 25 ~~office of management and budget under section 28 of this chapter;~~ The  
 26 agency shall resubmit the readopted version of a recalled rule to the  
 27 office of management and budget with sufficient information for the  
 28 office of management and budget to evaluate whether ~~its the initial~~  
 29 ~~fiscal impact statement regulatory analysis submitted to the office~~  
 30 ~~of management and budget under section 28 22.8~~ of this chapter  
 31 needs to be revised. ~~The office of management and budget shall revise~~  
 32 ~~a fiscal impact statement under section 28 of this chapter~~ If the fiscal  
 33 impact of the readopted rule is substantially different from the recalled  
 34 rule, **the agency shall submit the revised regulatory analysis to the**  
 35 **publisher for publication in the Indiana Register with the**  
 36 **document control number assigned by the publisher to the rule.**  
 37 The agency also shall comply with any other applicable approval  
 38 requirement provided by statute.
- 39 (f) The readopted version of a recalled rule is effective only after  
 40 the agency has complied with section 35, 37.1, **37.2, 37.3**, or 38 of this  
 41 chapter.
- 42 SECTION 27. IC 4-22-2-41, AS AMENDED BY P.L.123-2006,



1 SECTION 16, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
2 JULY 1, 2023]: Sec. 41. (a) At any time before a rule is accepted by the  
3 publisher for filing under section 35, 37.1, **37.2, 37.3**, or 38 of this  
4 chapter, the agency that adopted the rule may withdraw it.

5 (b) Sections 24 through 40 of this chapter do not apply to a  
6 withdrawal action. However, the withdrawing agency shall distribute  
7 a notice of the withdrawal to the publisher for publication in the  
8 Indiana Register.

9 (c) The withdrawal of a rule under this section terminates the  
10 rulemaking action, and the withdrawn rule may become effective only  
11 through another rulemaking action initiated under this chapter.

12 SECTION 28. IC 4-22-2.1-1, AS AMENDED BY P.L.139-2007,  
13 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
14 JULY 1, 2023]: Sec. 1. Except for a rule that is the subject of a  
15 rulemaking action under IC 13-14-9, IC 22-12, IC 22-13, IC 22-14, or  
16 IC 22-15, this chapter applies to a rule for which the notice **of the first**  
17 **public comment period** required by IC 4-22-2-23 is published by an  
18 agency after June 30, 2005.

19 SECTION 29. IC 4-22-2.1-5, AS AMENDED BY P.L.109-2015,  
20 SECTION 16, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
21 JULY 1, 2023]: Sec. 5. ~~(a)~~ If an agency intends to adopt a rule under  
22 IC 4-22-2 that will impose requirements or costs on small businesses,  
23 the agency shall prepare a statement that describes the annual  
24 economic impact of a rule on all small businesses after the rule is fully  
25 implemented. ~~as described in subsection (b):~~ The statement required by  
26 this section must include the following:

27 (1) An estimate of the number of small businesses, classified by  
28 industry sector, that will be subject to the proposed rule.

29 (2) An estimate of the average annual reporting, record keeping,  
30 and other administrative costs that small businesses will incur to  
31 comply with the proposed rule.

32 (3) An estimate of the total annual economic impact that  
33 compliance with the proposed rule will have on all small  
34 businesses subject to the rule. ~~The agency is not required to~~  
35 ~~submit the proposed rule to the office of management and budget~~  
36 ~~for a fiscal analysis under IC 4-22-2-28 unless the estimated~~  
37 ~~economic impact of the rule is greater than five hundred~~  
38 ~~thousand dollars (\$500,000) on all regulated entities, as set forth~~  
39 ~~in IC 4-22-2-28:~~

40 (4) A statement justifying any requirement or cost that is:

41 (A) imposed on small businesses by the rule; and

42 (B) not expressly required by:

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- 1 (i) the statute authorizing the agency to adopt the rule;
- 2 or
- 3 (ii) any other state or federal law.

4 The statement required by this subdivision must include a  
 5 reference to any data, studies, or analyses relied upon by the  
 6 agency in determining that the imposition of the requirement or  
 7 cost is necessary.

8 (5) A regulatory flexibility analysis that considers any less  
 9 intrusive or less costly alternative methods of achieving the  
 10 purpose of the proposed rule. The analysis under this subdivision  
 11 must consider the following methods of minimizing the  
 12 economic impact of the proposed rule on small businesses:

- 13 (A) The establishment of less stringent compliance or
- 14 reporting requirements for small businesses.
- 15 (B) The establishment of less stringent schedules or
- 16 deadlines for compliance or reporting requirements for
- 17 small businesses.
- 18 (C) The consolidation or simplification of compliance or
- 19 reporting requirements for small businesses.
- 20 (D) The establishment of performance standards for small
- 21 businesses instead of design or operational standards
- 22 imposed on other regulated entities by the rule.
- 23 (E) The exemption of small businesses from part or all of
- 24 the requirements or costs imposed by the rule.

25 If the agency has made a preliminary determination not to  
 26 implement one (1) or more of the alternative methods  
 27 considered, the agency shall include a statement explaining the  
 28 agency's reasons for the determination, including a reference to  
 29 any data, studies, or analyses relied upon by the agency in  
 30 making the determination.

31 (b) For purposes of subsection (a), a proposed rule will be fully  
 32 implemented with respect to small businesses after:

- 33 (1) the conclusion of any phase-in period during which:
  - 34 (A) the rule is gradually made to apply to small businesses
  - 35 or certain types of small businesses; or
  - 36 (B) the costs of the rule are gradually implemented; and
- 37 (2) the rule applies to all small businesses that will be affected
- 38 by the rule.

39 In determining the total annual economic impact of the rule under  
 40 subsection (a)(3), the agency shall consider the annual economic  
 41 impact on all small businesses beginning with the first twelve (12)  
 42 month period after the rule is fully implemented. The agency may use

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1 actual or forecasted data and may consider the actual and anticipated  
 2 effects of inflation and deflation. The agency shall describe any  
 3 assumptions made and any data used in determining the total annual  
 4 economic impact of a rule under subsection (a)(3):

5 (c) The agency shall:

6 (1) publish the statement required under subsection (a) in the  
 7 Indiana Register as required by IC 4-22-2-24; and

8 (2) deliver a copy of the statement, along with the proposed rule,  
 9 to the small business ombudsman not later than the date of  
 10 publication under subdivision (1):

11 SECTION 30. IC 4-22-2.1-7, AS ADDED BY P.L.188-2005,  
 12 SECTION 4, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 13 JULY 1, 2023]: Sec. 7. Before an agency may act under ~~IC 4-22-2.5~~  
 14 IC 4-22-2.6 to readopt a rule to which the chapter applies, the agency  
 15 must conduct the review required under ~~IC 4-22-2.5-3.1.~~  
 16 **IC 4-22-2.6-4.**

17 SECTION 31. IC 4-22-2.3 IS ADDED TO THE INDIANA CODE  
 18 AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE  
 19 JULY 1, 2023]:

20 **Chapter 2.3. Transitional Provisions; Exceptions to**  
 21 **Rulemaking Procedures**

22 **Sec. 1. (a) This section sets an expiration date for rules adopted**  
 23 **under IC 4-22-2-37.1 (as effective before July 1, 2023) or**  
 24 **IC 4-22-2-37 (before its repeal) that at the time of adoption were**  
 25 **permitted by law to continue in effect for an indefinite period of**  
 26 **time. The rules to which this subsection applies include rules that**  
 27 **were permitted to continue until another emergency rule or a final**  
 28 **rule was adopted to replace the emergency rule or the agency**  
 29 **repealed the emergency rule. Subject to subsections (b) and (c), the**  
 30 **rule expires not later than:**

31 (1) **October 1, 2023; or**

32 (2) **if the rule is included on a list described in subsection (d),**  
 33 **October 1, 2024;**

34 **as applicable. An emergency rule that expires under this subsection**  
 35 **may not be renewed under IC 4-22-2-37.1 (as effective after June**  
 36 **30, 2023). If the rule meets the criteria in IC 4-22-2-37.2 for**  
 37 **adoption as an interim rule, the rule may be readopted under**  
 38 **IC 4-22-2-37.2.**

39 (b) **The text of an emergency rule adopted under**  
 40 **IC 4-22-2-37.1 (as effective before July 1, 2023) or IC 4-22-2-37**  
 41 **(before its repeal) that is:**

42 (1) **incorporated into a provision of the Indiana**





1 Administrative Code that before July 1, 2023, was amended  
 2 under the procedures in IC 4-22-2-23 through IC 4-22-2-36  
 3 or IC 13-14-9 (as applicable); or

4 (2) readopted as part of a provision of the Indiana  
 5 Administrative Code that was readopted under IC 4-22-2.5  
 6 (before its repeal) or IC 13-14-9.5 (before its repeal);

7 continues in effect to the extent that the text remains part of the  
 8 provision of the Indiana Administrative Code into which the  
 9 emergency rule text was incorporated.

10 (c) An emergency rule adopted under IC 4-22-2-37.1 (as  
 11 effective before July 1, 2023) of the type described in sections 3  
 12 through 9 of this chapter, expires as provided in the applicable  
 13 provisions of sections 3 through 9 of this chapter.

14 (d) Not later than September 1, 2023, the governor may submit  
 15 to the publisher a list of rules described in subsection (a) for which  
 16 the expiration under this section is October 1, 2024, instead of  
 17 October 1, 2023. The publisher shall publish a list submitted under  
 18 this subsection in the Indiana Register.

19 **Sec. 2.** Before an emergency rule adopted under IC 4-22-2-37.1  
 20 (as effective after June 30, 2023) expires, the governor by executive  
 21 order may authorize the extension of the emergency rule under the  
 22 expedited procedures in IC 4-22-2-37.3 if the governor determines  
 23 and finds in the executive order that the emergency circumstances  
 24 justifying the emergency rule continue to exist. A rule adopted  
 25 under the authority of an extension under this section, expires not  
 26 later than June 30 of the year following the year in which the rule  
 27 is accepted for filing by the publisher of the Indiana Register.

28 **Sec. 3.** The office of the secretary of family and social services  
 29 may adopt rules under IC 4-22-2-37.3 to implement IC 12-13-16-13  
 30 (211 dialing code services). The rule expires not later than one (1)  
 31 year after the adopted rule is accepted for filing under  
 32 IC 4-22-2-37.3.

33 **Sec. 4.** The department of natural resources (or to the extent  
 34 permitted by IC 14-10-2, the natural resources commission) may  
 35 adopt rules under IC 4-22-2-37.3 to carry out the duties of the  
 36 department of natural resources under a law listed in IC 14-10-2-5.  
 37 The rule expires not later than one (1) year after the adopted rule  
 38 is accepted for filing by the publisher of the Indiana Register. A  
 39 person who violates the rule commits a Class C infraction, unless  
 40 otherwise specified under state law.

41 **Sec. 5.** The director of the department of natural resources  
 42 may temporarily modify or suspend a rule described in



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1 IC 14-22-2-6 (fish and wildlife rules) under the procedures in  
 2 IC 4-22-2-37.3. The adopted rule expires not later than one (1) year  
 3 after the rule is accepted for filing by the publisher of the Indiana  
 4 Register.

5 Sec. 6. The Indiana education employment relations board  
 6 may adopt rules under IC 4-22-2-37.3 to implement IC 20-29-6-6.1  
 7 (review of collective bargaining agreement). The rule expires not  
 8 later than one (1) year after the adopted rule is accepted for filing  
 9 by the publisher of the Indiana Register.

10 Sec. 7. The Indiana state board of education may adopt rules  
 11 under IC 4-22-2-37.3 for the provision of special education or  
 12 related services to an eligible choice scholarship student who  
 13 receives an amount under IC 20-51-4-4(a)(2). The rule expires not  
 14 later than one (1) year after the adopted rule is accepted for filing  
 15 by the publisher of the Indiana Register.

16 Sec. 8. (a) The department of financial institutions shall adopt  
 17 rules under IC 4-22-2-37.3 announcing:

18 (1) sixty (60) days before January 1 of each odd-numbered  
 19 year in which dollar amounts under IC 24-4.5 (Uniform  
 20 Consumer Credit Code) are to change, the changes in dollar  
 21 amounts required by IC 24-4.5-1-106(2); and

22 (2) promptly after the changes occur, changes in the Index  
 23 required by IC 24-4.5-1-106(3), including, when applicable,  
 24 the numerical equivalent of the Reference Base Index under  
 25 a revised Reference Base Index and the designation or title  
 26 of any index superseding the Index.

27 The rule expires not later than January 1 of the next  
 28 odd-numbered year that the department of financial institutions is  
 29 required to issue the rule.

30 (b) The department of financial institutions may adopt a rule  
 31 permitted under IC 24-4.5 (Uniform Consumer Credit Code) under  
 32 IC 4-22-2-37.3 if the department of financial institutions declares  
 33 an emergency. The rule expires not later than two (2) years after  
 34 the adopted rule is accepted for filing by the publisher of the  
 35 Indiana Register.

36 Sec. 9. The Indiana board of pharmacy may adopt rules under  
 37 IC 4-22-2-37.3 to declare that a substance is a synthetic drug if the  
 38 board finds that the substance:

39 (1) has been scheduled or emergency scheduled by the United  
 40 States Drug Enforcement Administration;

41 (2) has been scheduled, emergency scheduled, or  
 42 criminalized by another state; or



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1 (3) has:

2 (A) a high potential for abuse; and

3 (B) no accepted medical use in treatment in the United  
4 States or lacks accepted safety for use in treatment  
5 under medical supervision.

6 In making a determination, the Indiana board of pharmacy shall  
7 consider the factors described in IC 25-26-13-4.1. Notwithstanding  
8 IC 4-22-2-37.3, the rule becomes effective when the adopted rule is  
9 published in the Indiana Register. The rule expires not later than  
10 June 30 of the year following the year in which the rule is accepted  
11 for filing by the publisher of the Indiana Register.

12 SECTION 32. IC 4-22-2.5 IS REPEALED [EFFECTIVE JULY 1,  
13 2023]. (Expiration and Readoption of Administrative Rules).

14 SECTION 33. IC 4-22-2.6 IS ADDED TO THE INDIANA CODE  
15 AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE  
16 JULY 1, 2023]:

17 **Chapter 2.6. Expiration and Readoption of Administrative**  
18 **Rules**

19 **Sec. 1. (a) Except as provided in this section and section 10 of**  
20 **this chapter, a rule expires January 1 of the fifth year after the**  
21 **year in which the rule takes effect, unless the rule expires or is**  
22 **repealed on an earlier date. Except for an amendment made under**  
23 **IC 4-22-2-38, the expiration date of a rule under this section is**  
24 **extended each time that a rule amending or readopting an**  
25 **unexpired rule takes effect. The rule, as amended or readopted,**  
26 **expires on January 1 of the fifth year after the year in which the**  
27 **amendment or readoption takes effect.**

28 **(b) If the latest version of a rule became effective:**

29 **(1) in calendar year 2017, the rule expires not later than**  
30 **January 1, 2024;**

31 **(2) in calendar year 2018, the rule expires not later than**  
32 **January 1, 2025;**

33 **(3) in calendar year 2019, the rule expires not later than**  
34 **January 1, 2026; or**

35 **(4) in calendar year 2020, the rule expires not later than**  
36 **January 1, 2027.**

37 **(c) If the latest version of a rule became effective before**  
38 **January 1, 2017, and:**

39 **(1) the rule was adopted by an agency established under**  
40 **IC 13, the rule expires not later than January 1, 2025;**

41 **(2) the rule was adopted by an agency established under**  
42 **IC 16, the rule expires not later than January 1, 2026; or**



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1 (3) the rule was adopted by an agency not described in  
 2 subdivision (1) or (2), the rule expires not later than January  
 3 1, 2027.

4 (d) A readoption rulemaking action under IC 4-22-2.5 (before  
 5 its repeal) or IC 13-14-9.5 (before its repeal) that became effective  
 6 before July 1, 2023, is validated to the same extent as if the  
 7 rulemaking action had been conducted under the procedures in  
 8 this chapter.

9 (e) The determination of whether an administrative rule  
 10 expires under this chapter shall be applied at the level of an  
 11 Indiana Administrative Code section.

12 **Sec. 2.** An agency that has rulemaking authority may readopt  
 13 a rule in anticipation of a rule's expiration under section 1 of this  
 14 chapter. To readopt a rule, an agency may readopt the rule either:

15 (1) without changes in conformity with the procedures in  
 16 sections 3 through 9 of this chapter; or

17 (2) with or without changes in conformity with the  
 18 procedures in IC 4-22-2-23 through IC 4-22-2-36 (as  
 19 modified by IC 13-14-9, when applicable).

20 **Sec. 3.** (a) Except as provided in subsection (b), if an agency  
 21 intends to readopt a rule, the agency shall, not later than January  
 22 1 of the fourth year after the year in which the rule takes effect,  
 23 provide an initial notice of the intended readoption in an electronic  
 24 format designated by the publisher to legislators and legislative  
 25 committees in the manner and on the schedule specified by the  
 26 legislative council or the personnel subcommittee of the legislative  
 27 council acting for the legislative council.

28 (b) An agency is not required to provide the initial notice  
 29 under subsection (a) for a rule described in section 1(b)(1) of this  
 30 chapter.

31 **Sec. 4.** (a) To readopt a rule, an agency must conduct a review  
 32 of the rule to consider the continued need for the rule and whether  
 33 the rule, if readopted, will do the following:

34 (1) Minimize expenses to:

35 (A) regulated entities that are required to comply with  
 36 the rule;

37 (B) persons who pay taxes or pay fees for government  
 38 services affected by the rule; and

39 (C) consumers of products and services of regulated  
 40 entities affected by the rule.

41 (2) Achieve the regulatory goal in the least restrictive  
 42 manner.



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- 1           **(3) Have benefits that exceed the fiscal and economic costs of**  
2           **the rule.**  
3           **(4) Avoid duplicating and conflicting standards with other**  
4           **federal, state, or local laws, rules, regulations, or ordinances.**  
5           **(5) Be written for ease of comprehension.**  
6           **(6) Have practicable enforcement.**  
7           **(b) In the review, the agency shall reexamine previous cost**  
8           **benefit, economic impact, fiscal impact, and regulatory burden**  
9           **statements prepared by the agency for the rule under IC 4-3-22-13,**  
10          **IC 4-3-27-12, IC 4-22-2-28, IC 4-22-2.1-5, or an executive order**  
11          **and revise the statements to reflect any change in circumstances**  
12          **that affect the analysis. The agency shall identify any alternative**  
13          **methods of achieving the purpose of the rule that are less costly or**  
14          **less intrusive, or that would otherwise minimize the economic**  
15          **impact of the proposed rule on small businesses (as defined in**  
16          **IC 4-22-2.1-4) and other regulated entities. The agency also shall**  
17          **consider the following:**  
18               **(1) The nature of any complaints or comments received from**  
19               **the public, including small businesses (as defined in**  
20               **IC 4-22-2.1-4), concerning the rule or the rule's**  
21               **implementation by the agency.**  
22               **(2) The complexity of the rule, including any difficulties**  
23               **encountered by:**  
24                   **(A) the agency in administering the rule; or**  
25                   **(B) small businesses (as defined in IC 4-22-2.1-4) or**  
26                   **other regulated persons in complying with the rule.**  
27               **(3) The degree to which technology, economic conditions, or**  
28               **other factors have changed in the area affected by the rule**  
29               **since the last time the rule was reviewed.**  
30          **(c) The agency shall prepare written findings concerning the**  
31          **agency's determinations under this section.**  
32          **Sec. 5. (a) If an agency elects to readopt a rule under this**  
33          **chapter, the agency shall submit a notice of proposed readoption**  
34          **to the publisher for publication in the Indiana Register. A separate**  
35          **notice must be published for each board or other person or entity**  
36          **with rulemaking authority.**  
37          **(b) The notice must include the following:**  
38               **(1) A general description of the subject matter of all rules**  
39               **proposed to be readopted.**  
40               **(2) A listing of rules that are proposed to be readopted, listed**  
41               **by their titles and subtitles only.**  
42               **(3) A written comment period of at least thirty (30) days and**

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- 1 instructions on how to submit written comments to the  
2 agency.
- 3 (4) A request for comments on whether specific rules should  
4 be reviewed through the regular rulemaking process under  
5 IC 4-22-2-23 through IC 4-22-2-36 (as modified by  
6 IC 13-14-9, when applicable).
- 7 (5) A summary of the agency's findings under section 4 of  
8 this chapter.
- 9 (6) Any other information required by the publisher.
- 10 (c) The agency shall submit the material in the form required  
11 by IC 4-22-2-20. The agency need not resubmit the documents  
12 required by IC 4-22-2-21 if the publisher received a copy of the  
13 documents when the rule was previously adopted or amended. The  
14 publisher shall review the material submitted under this section  
15 and determine the date that the publisher intends to include the  
16 material in the Indiana Register. After:
- 17 (1) establishing the intended publication date; and  
18 (2) receiving the material as required by this section;
- 19 the publisher shall assign a document control number, provide an  
20 electronic mail authorization to proceed to the agency, and publish  
21 the material on the intended publication date.
- 22 Sec. 6. (a) The agency shall prepare responses to all comments  
23 received during the comment period.
- 24 (b) The agency, after considering the written comments and  
25 responses, may do the following:
- 26 (1) Conduct one (1) or more additional comment periods in  
27 the manner provided in section 5 of this chapter on one (1) or  
28 more rules within the scope of the notice of proposed  
29 readoption. If a person submits to the agency during the  
30 initial comment period a written request stating a basis for  
31 considering a particular rule separately from other rules in  
32 the notice of proposed readoption, the agency may not  
33 readopt that rule under this chapter. The agency may  
34 readopt that rule with or without changes only through a  
35 rulemaking action initiated under IC 4-22-2-23 through  
36 IC 4-22-2-36 (as modified by IC 13-14-9, when applicable).
- 37 (2) Readopt one (1) or more rules within the scope of the  
38 notice of proposed readoption without change.
- 39 (3) Repeal one (1) or more rules within the scope of the  
40 notice of proposed readoption, if the need for the rule no  
41 longer exists. The adopting authority may repeal a rule  
42 without additional comment periods under section 5 of this

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1 chapter.  
 2 Sec. 7. (a) The agency shall immediately submit the  
 3 rulemaking document containing the readopted rules to the  
 4 publisher for filing along with documentation demonstrating that  
 5 the agency has readopted the rules. The agency shall submit  
 6 material in the form required by IC 4-22-2-20. The rulemaking  
 7 document must make reference to the document control number  
 8 assigned by the publisher.

9 (b) If the rulemaking document complies with this section, the  
 10 publisher shall:

- 11 (1) accept the rule for filing; and
- 12 (2) electronically record the date and time the rule is  
 13 accepted.

14 Sec. 8. A readopted rule that has been accepted for filing under  
 15 section 7 of this chapter takes effect on the latest of the following  
 16 dates:

- 17 (1) The date that is thirty (30) days from the date and time  
 18 that the rule was accepted for filing under section 7 of this  
 19 chapter.
- 20 (2) The effective date stated by the agency in the rule.
- 21 (3) The date of compliance with every requirement  
 22 established by law as a prerequisite to the readoption or  
 23 effectiveness of the rule.

24 Sec. 9. An agency that terminates a rulemaking action to  
 25 readopt a rule with or without amendments shall submit a notice  
 26 of withdrawal of the readoption rulemaking action in the manner  
 27 provided in IC 4-22-2-41.

28 Sec. 10. If a rule is not readopted and the governor finds that  
 29 the failure to readopt the rule causes an emergency to exist, the  
 30 governor may, by executive order issued before the rule's  
 31 expiration date, postpone the expiration date of the rule until a  
 32 date that is not later than one (1) year after the date specified in  
 33 section 1 of this chapter.

34 Sec. 11. The publisher shall remove all rules that have expired  
 35 under this chapter from the Indiana Administrative Code.  
 36 However, a rule that has expired but is readopted under this  
 37 chapter (or IC 4-22-2.5 (before its repeal) or IC 13-14-9.5 (before  
 38 its repeal)) may not be removed from the Indiana Administrative  
 39 Code.

40 SECTION 34. IC 12-10.5-1-9, AS AMENDED BY P.L.123-2006,  
 41 SECTION 26, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 42 JULY 1, 2023]: Sec. 9. (a) Before finally adopting a rule under



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1 IC 4-22-2 to implement this chapter, the division shall consult with and  
 2 fully consider any comments submitted by:  
 3 (1) caretakers providing care for a special needs individual under  
 4 this chapter;  
 5 (2) individuals with special needs receiving care from a  
 6 caretaker under this chapter;  
 7 (3) area agencies on aging;  
 8 (4) consumers and providers of home and community based  
 9 services under IC 12-10-10 and IC 12-10-11.5; and  
 10 (5) any other agency, volunteer group, faith based group, or  
 11 individual that the division considers appropriate;  
 12 to ensure that the rule complies with the requirements set forth in  
 13 subsection (b).  
 14 (b) Rules adopted under this chapter must:  
 15 (1) include protections for the rights, safety, and welfare of  
 16 individuals with special needs receiving care from a caretaker  
 17 under this chapter, including reasonable monitoring and  
 18 reporting requirements;  
 19 (2) serve distinct populations, including:  
 20 (A) the aged;  
 21 (B) persons with developmental disabilities; and  
 22 (C) persons with physical disabilities;  
 23 in a manner that recognizes, and appropriately responds to, the  
 24 particular needs of the population;  
 25 (3) not create barriers to the availability of home and community  
 26 based services under IC 12-10-10 and IC 12-10-11.5 by  
 27 imposing costly or unduly burdensome requirements on  
 28 caretakers or other service providers, including:  
 29 (A) requirements for proof of financial responsibility; and  
 30 (B) monitoring, enforcement, reporting, or other  
 31 administrative requirements; and  
 32 (4) otherwise comply with IC 12-10-10, IC 12-10-11.5, and this  
 33 chapter.  
 34 (c) Before submitting a rule adopted under this chapter to the  
 35 attorney general for final approval under IC 4-22-2-31, the division  
 36 shall submit to the publisher (as defined in IC 4-22-2-3(f)) for  
 37 publication in the Indiana Register the division's written response ~~under~~  
 38 ~~IC 4-22-2-23~~ to any comments received from the parties described in  
 39 subsection (a). Submissions to the publisher shall be made in the  
 40 electronic format specified by the publisher.  
 41 SECTION 35. IC 12-10.5-2-3, AS AMENDED BY P.L.123-2006,  
 42 SECTION 27, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE

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1 JULY 1, 2023]: Sec. 3. (a) Before finally adopting a rule under  
 2 IC 4-22-2 to implement this chapter, the division shall consult with and  
 3 fully consider any comments submitted by:

- 4 (1) continuum of care providers providing care under this  
 5 chapter;  
 6 (2) individuals receiving care under this chapter;  
 7 (3) area agencies on aging;  
 8 (4) consumers and providers of home and community based  
 9 services under IC 12-10-10 and IC 12-10-11.5; and  
 10 (5) any other agency, volunteer group, faith based group, or  
 11 individual that the division considers appropriate;

12 to ensure that the rule complies with the requirements set forth in  
 13 subsection (b).

14 (b) Rules adopted under this chapter must:

- 15 (1) include protections for the rights, safety, and welfare of  
 16 individuals receiving care under this chapter;  
 17 (2) serve distinct populations, including:  
 18 (A) the aged;  
 19 (B) persons with developmental disabilities; and  
 20 (C) persons with physical disabilities;

21 in a manner that recognizes, and appropriately responds to, the  
 22 particular needs of the population;

- 23 (3) not create barriers to the availability of home and community  
 24 based services under IC 12-10-10 and IC 12-10-11.5 by  
 25 imposing costly or unduly burdensome requirements on  
 26 continuum of care providers or other service providers,  
 27 including:

- 28 (A) requirements for proof of financial responsibility; and  
 29 (B) monitoring, enforcement, reporting, or other  
 30 administrative requirements; and

- 31 (4) otherwise comply with IC 12-10-10, IC 12-10-11.5, and this  
 32 chapter.

33 (c) Before submitting a rule adopted under this chapter to the  
 34 attorney general for final approval under IC 4-22-2-31, the division  
 35 shall submit to the publisher (as defined in IC 4-22-2-3(f)) for  
 36 publication in the Indiana Register the division's written response ~~under~~  
 37 ~~IC 4-22-2-23~~ to any comments received from the parties described in  
 38 subsection (a). Submissions to the publisher shall be made in the  
 39 electronic format specified by the publisher.

40 SECTION 36. IC 13-14-9-1, AS AMENDED BY P.L.133-2012,  
 41 SECTION 89, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 42 JULY 1, 2023]: Sec. 1. (a) Except as provided in sections 8 and 14 of



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1 this chapter, this chapter applies to the following:

2 (1) The board.

3 (2) The underground storage tank financial assurance board  
4 established by IC 13-23-11-1.

5 (b) In addition to the requirements of IC 4-22-2 and IC 13-14-8, a  
6 board may not adopt a rule except in accordance with this chapter.

7 **(c) This chapter (as effective January 1, 2023) continues to**  
8 **apply after June 30, 2023, to a rulemaking action that is**  
9 **commenced under this chapter before July 1, 2023.**

10 SECTION 37. IC 13-14-9-3, AS AMENDED BY P.L.100-2006,  
11 SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
12 JULY 1, 2023]: Sec. 3. (a) ~~Except as provided in subsection (b)~~; The  
13 department shall provide notice in the Indiana Register of the first  
14 public comment period required by section 2 of this chapter.

15 **(b) To publish notice of the first public comment period in the**  
16 **Indiana Register, the agency must submit the following to the**  
17 **publisher:**

18 **(1) The full text of the agency's proposed rule (excluding the**  
19 **full text of a matter incorporated by reference under**  
20 **IC 4-22-2-21). The agency shall submit the rule in the form**  
21 **required by IC 4-22-2-20 and with the documents required**  
22 **by IC 4-22-2-21.**

23 **(2) The latest version of the regulatory analysis (including**  
24 **any appendices containing any data, studies, or analysis**  
25 **referenced in the regulatory analysis) submitted to the**  
26 **budget agency and the office of management and budget**  
27 **under IC 4-22-2-22.8,<**

28 **> (3) The determination of the budget agency and the office of**  
29 **management and budget authorizing commencement of the**  
30 **first and second public comment periods on the proposed**  
31 **rule under IC 4-22-2-22.8.**

32 **(4) The notice required under subsection (c).**

33 **(c) A notice provided under this section must do the following:**

34 (1) Identify the authority under which the proposed rule is to be  
35 adopted.

36 (2) Describe the subject matter and the basic purpose of the  
37 proposed rule. The description required by this subdivision must:

38 (A) list all alternatives being considered by the department  
39 at the time of the notice;

40 (B) state whether each alternative listed under clause (A)  
41 creates:

42 (i) a restriction or requirement more stringent than a

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- 1 restriction or requirement imposed under federal law;
- 2 or
- 3 (ii) a restriction or requirement in a subject area in
- 4 which federal law does not impose restrictions or
- 5 requirements;
- 6 (C) state the extent to which each alternative listed under
- 7 clause (A) differs from federal law;
- 8 (D) include any information known to the department about
- 9 the potential fiscal impact of each alternative under clause
- 10 (A) that creates:
  - 11 (i) a restriction or requirement more stringent than a
  - 12 restriction or requirement imposed under federal law;
  - 13 or
  - 14 (ii) a restriction or requirement in a subject area in
  - 15 which federal law does not impose restrictions or
  - 16 requirements; and
  - 17 (E) set forth the basis for each alternative listed under
  - 18 clause (A).
- 19 (3) Describe the relevant statutory or regulatory requirements or
- 20 restrictions relating to the subject matter of the proposed rule
- 21 that exist before the adoption of the proposed rule.
- 22 (4) Request the submission of alternative ways to achieve the
- 23 purpose of the proposed rule.
- 24 (5) Request the submission of comments, including suggestions
- 25 of specific language for the proposed rule.
- 26 (6) Include a detailed statement of the issue to be addressed by
- 27 adoption of the proposed rule.
- 28 **(7) Include the latest version of the regulatory analysis**
- 29 **(excluding any appendices containing any data, studies, or**
- 30 **analysis referenced in the regulatory analysis) submitted to**
- 31 **the budget agency and the office of management and budget**
- 32 **under IC 4-22-2-22.8.**
- 33 **(8) Include information concerning where, when, and how a**
- 34 **person may submit written comments on the proposed rule,**
- 35 **including contact information concerning the small business**
- 36 **regulatory coordinator required by IC 4-22-2-28.1.**
- 37 **(9) Include information concerning where, when, and how a**
- 38 **person may inspect and copy any data, studies, or analyses**
- 39 **referenced in a regulatory analysis under subdivision (7).**
- 40 **(10) Include information concerning where, when, and how**
- 41 **a person may inspect any documents incorporated by**
- 42 **reference into the proposed rule under IC 4-22-2-21.**

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1           **(11) Include an indication that the notice is for the first of**  
 2           **two (2) thirty (30) day periods in which the public may**  
 3           **comment on the proposed rule.**

4           **Inadequacy or insufficiency of the published description or**  
 5           **regulatory analysis does not invalidate a rulemaking action.**

6           **(b) (d) This section does not apply to rules adopted under**  
 7           **IC 13-18-22-2, IC 13-18-22-3, or IC 13-18-22-4.**

8           **(c) (e) The notice required under subsection (a) shall be published**  
 9           **electronically in the Indiana Register under procedures established by**  
 10           **the publisher. The publisher shall review materials submitted under**  
 11           **this section and determine the date that the publisher intends to**  
 12           **publish the text of the proposed rule and the notice in the Indiana**  
 13           **Register. If the submitted material complies with this section, the**  
 14           **publisher shall establish the intended publication date, assign a**  
 15           **document control number to the proposed rule, and provide a**  
 16           **written or an electronic mail authorization to proceed to the**  
 17           **agency. The publisher shall publish the following in the Indiana**  
 18           **Register on the intended publication date:**

19           **(1) The notice of the first comment period.**

20           **(2) The full text of the agency's proposed rule (excluding the**  
 21           **full text of a matter incorporated by reference under**  
 22           **IC 4-22-2-21).**

23           **SECTION 38. IC 13-14-9-4, AS AMENDED BY P.L.218-2016,**  
 24           **SECTION 2, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE**  
 25           **JULY 1, 2023]: Sec. 4. (a) The department shall provide notice in the**  
 26           **Indiana Register of the second public comment period required by**  
 27           **section 2 of this chapter.**

28           **(b) To publish a notice of the second public comment period in**  
 29           **the Indiana Register, the agency must submit the following to the**  
 30           **publisher:**

31           **(1) The full text of the agency's proposed rule (excluding the**  
 32           **full text of a matter incorporated by reference under**  
 33           **IC 4-22-2-21). The agency shall submit the rule in the form**  
 34           **required by IC 4-22-2-20 and with the documents required**  
 35           **by IC 4-22-2-21, if these documents have not already been**  
 36           **submitted to the publisher.**

37           **(2) Either a statement indicating that no changes in the**  
 38           **regulatory analysis have been made from the version of the**  
 39           **regulatory analysis published under section 3 of this chapter**  
 40           **or the latest version of the regulatory analysis (including any**  
 41           **appendices containing any data, studies, or analysis**  
 42           **referenced in the regulatory analysis) submitted to the**



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1 **budget agency and the office of management and budget**  
 2 **under IC 4-22-2-22.8, if any changes have been made in the**  
 3 **regulatory analysis after submitting the material under**  
 4 **section 3 of this chapter.**

5 **(3) The notice required under subsection (c).**

6 (c) A notice provided under this section must do the following:

7 (1) Contain the full text of the proposed rule; to the extent  
 8 required under IC 4-22-2-24(c):

9 (2) (1) Contain a summary of the response of the department to  
 10 written comments submitted under section 3 of this chapter  
 11 during the first public comment period.

12 (3) (2) Request the submission of comments, including  
 13 suggestions of specific amendments to the language contained  
 14 in the proposed rule **and indicate where, when, and how a**  
 15 **person may submit written comments on the proposed rule,**  
 16 **including contact information concerning the small business**  
 17 **regulatory coordinator required by IC 4-22-2-28.1.**

18 (4) (3) Contain the full text of the commissioner's written  
 19 findings under section 7 of this chapter; if applicable: **Include a**  
 20 **statement indicating the date, time, and place at which the**  
 21 **public hearing on the proposed rule will be convened.**

22 (5) (4) Identify each element of the proposed rule that imposes  
 23 a restriction or requirement on persons to whom the proposed  
 24 rule applies that:

25 (A) is more stringent than a restriction or requirement  
 26 imposed under federal law; or

27 (B) applies in a subject area in which federal law does not  
 28 impose a restriction or requirement.

29 (6) (5) With respect to each element identified under  
 30 subdivision ~~(5)~~; (4), identify:

31 (A) the environmental circumstance or hazard that dictates  
 32 the imposition of the proposed restriction or requirement to  
 33 protect human health and the environment;

34 (B) examples in which federal law is inadequate to provide  
 35 the protection referred to in clause (A); and

36 (C) the:

37 (i) estimated fiscal impact; and

38 (ii) expected benefits;

39 based on the extent to which the proposed rule is more  
 40 stringent than the restrictions or requirements of federal  
 41 law, or on the creation of restrictions or requirements in a  
 42 subject area in which federal law does not impose



- 1 restrictions or requirements.
- 2 ~~(7)~~ **(6)** For any element of the proposed rule that imposes a
- 3 restriction or requirement that is more stringent than a restriction
- 4 or requirement imposed under federal law or that applies in a
- 5 subject area in which federal law does not impose restrictions or
- 6 requirements, describe the availability for public inspection of
- 7 all materials relied upon by the department in the development
- 8 of the proposed rule, including, if applicable:
- 9 (A) health criteria;
- 10 (B) analytical methods;
- 11 (C) treatment technology;
- 12 (D) economic impact data;
- 13 (E) environmental assessment data;
- 14 (F) analyses of methods to effectively implement the
- 15 proposed rule; and
- 16 (G) other background data.
- 17 **(7) Either a statement indicating that no changes in the**
- 18 **regulatory analysis have been made from the version of the**
- 19 **regulatory analysis published under section 3 of this chapter**
- 20 **or the latest version of the regulatory analysis (excluding any**
- 21 **appendices containing any data, studies, or analysis**
- 22 **referenced in the regulatory analysis) submitted to the**
- 23 **budget agency and the office of management and budget**
- 24 **under IC 4-22-2-22.8, if any changes have been made in the**
- 25 **regulatory analysis after submitting the material under**
- 26 **section 3 of this chapter.**
- 27 **(8) Include an explanation of any differences between the**
- 28 **text of the proposed rule published for the first comment**
- 29 **period under section 3 of this chapter and the text of the**
- 30 **proposed rule published for the second comment period**
- 31 **under this section.**
- 32 **(9) Include information concerning where, when, and how a**
- 33 **person may inspect and copy the regulatory analysis and any**
- 34 **data, studies, or analyses referenced in subdivision (7).**
- 35 **(10) Include information concerning where, when, and how**
- 36 **a person may inspect any documents incorporated by**
- 37 **reference into the proposed rule under IC 4-22-2-21.**
- 38 **(11) Include an indication that the notice is for the second of**
- 39 **two (2) thirty (30) day periods in which the public may**
- 40 **comment on the proposed rule and that following the second**
- 41 **comment period the agency may adopt a version of the**
- 42 **proposed rule that is the same as or does not substantially**

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1           differ from the text of the proposed rule published under this  
2           section.

3           **Inadequacy or insufficiency of the subject matter description or**  
4           **summary of the regulatory analysis in the published notice does**  
5           **not invalidate a rulemaking action.**

6           ~~(b)~~ (d) The notice required under subsection (a):  
7           (1) shall be published electronically in the Indiana Register  
8           under procedures established by the publisher; and  
9           (2) if any element of the proposed rule to which the notice  
10          relates imposes a restriction or requirement that is more stringent  
11          than a restriction or requirement imposed under federal law;  
12          shall be submitted in an electronic format under IC 5-14-6 to the  
13          executive director of the legislative services agency, who shall  
14          present the notice to the legislative council established by  
15          IC 2-5-1.1-1.

16          **The publisher shall review materials submitted under this section**  
17          **and determine the date that the publisher intends to publish the**  
18          **text of the proposed rule and the notice in the Indiana Register. If**  
19          **the submitted material complies with this section, the publisher**  
20          **shall establish the intended publication date, assign a document**  
21          **control number to the proposed rule, and provide a written or an**  
22          **electronic mail authorization to proceed to the agency. The**  
23          **publisher shall publish the following in the Indiana Register on the**  
24          **intended publication date:**

25               (1) **The notice of the second comment period.**  
26               (2) **The full text of the agency's proposed rule (excluding the**  
27               **full text of a matter incorporated by reference under**  
28               **IC 4-22-2-21).**

29          ~~(c)~~ (e) If the notice provided by the department concerning a  
30          proposed rule identifies ~~under subsection (a)(5);~~ an element of the  
31          proposed rule that imposes a restriction or requirement more stringent  
32          than a restriction or requirement imposed under federal law, the  
33          proposed rule shall not become effective under this chapter until the  
34          adjournment sine die of the regular session of the general assembly that  
35          begins after the department provides the notice.

36          ~~(d)~~ (f) ~~Subsections (b)(2) and Subsection (c) (e) do~~ does not  
37          prohibit or restrict the commissioner, the department, or the board  
38          from:

39               (1) adopting emergency rules under IC 4-22-2-37.1;  
40               (2) taking emergency action under IC 13-14-10; or  
41               (3) temporarily:  
42                     (A) altering ordinary operating policies or procedures; or



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1 (B) implementing new policies or procedures;  
2 in response to an emergency situation.

3 SECTION 39. IC 13-14-9-4.2, AS AMENDED BY P.L.123-2006,  
4 SECTION 28, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
5 JULY 1, 2023]: Sec. 4.2. Not less than fourteen (14) days before the  
6 date of preliminary adoption of a proposed rule by a board, the  
7 department shall make available to the board the ~~fiscal impact~~  
8 **statement latest version of the regulatory analysis** prepared by the  
9 ~~office of management and budget with respect to~~ **for** the proposed  
10 rule. ~~Under IC 4-22-2-28(e).~~

11 SECTION 40. IC 13-14-9-4.5 IS AMENDED TO READ AS  
12 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 4.5. (a) Except for a  
13 rule

14 ~~(1)~~ that has been preliminarily adopted by a board in a form that  
15 is:

16 ~~(A)~~ (1) identical to; or

17 ~~(B)~~ (2) not substantively different from;

18 the proposed rule published in a second notice under section 4  
19 of this chapter, ~~or~~

20 ~~(2)~~ for which the commissioner has made a determination and  
21 prepared written findings under section 7 or 8 of this chapter;

22 a board may not adopt a rule under this chapter until the board has  
23 conducted a third public comment period that is at least twenty-one  
24 (21) days in length.

25 (b) The department shall publish notice of a third public comment  
26 period with the

27 ~~(1)~~ text;

28 ~~(2)~~ summary; and

29 ~~(3)~~ fiscal analysis;

30 **information that are is** required to be published in the Indiana Register  
31 under section 5(a)(2) of this chapter.

32 (c) The notice of a third public comment period that must be  
33 published in the Indiana Register under subsection (b) must request the  
34 submission of comments, including suggestions of specific  
35 amendments, that concern only the portion of the preliminarily adopted  
36 rule that is substantively different from the language contained in the  
37 proposed rule published in a second notice under section 4 of this  
38 chapter.

39 SECTION 41. IC 13-14-9-5, AS AMENDED BY P.L.123-2006,  
40 SECTION 29, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
41 JULY 1, 2023]: Sec. 5. (a) A board may not adopt a rule until all of the  
42 following occur:





1 (1) The board holds a board meeting on the proposed rule.  
 2 (2) The department, after approval of the proposed rule by the  
 3 board under subsection (c), publishes the following  
 4 **information** in the Indiana Register as provided in  
 5 ~~IC 4-22-2-24(c)~~:

6 (A) The full text of the proposed rule, including any  
 7 amendments arising from the comments received before or  
 8 during the meeting held under subdivision (1):

9 (B) A summary of the response of the department to all  
 10 comments received at the meeting held under subdivision  
 11 (1):

12 (C) For a proposed rule with an estimated economic impact  
 13 on regulated entities that is greater than five hundred  
 14 thousand dollars (\$500,000); a copy of the office of  
 15 management and budget fiscal analysis required under  
 16 ~~IC 4-22-2-28~~; **required by section 4 of this chapter.**  
 17 **However, a notice of a third public comment period**  
 18 **under section 4.5 of this chapter must request the**  
 19 **submission of comments, including suggestions of**  
 20 **specific amendments, that concern only the portion of**  
 21 **the preliminarily adopted rule that is substantively**  
 22 **different from the language contained in the proposed**  
 23 **rule published in a second notice under section 4 of this**  
 24 **chapter.**

25 (3) The board, after publication of the notice under subdivision  
 26 (2), holds another board meeting on the proposed rule.

27 (4) If a third public comment period is required under section 4.5  
 28 of this chapter, the department publishes notice of the third  
 29 public comment period in the Indiana Register.

30 (b) Board meetings held under subsection (a)(1) and (a)(3) shall  
 31 be conducted in accordance with IC 4-22-2-26(b) through  
 32 IC 4-22-2-26(d).

33 (c) At a board meeting held under subsection (a)(1), the board  
 34 shall determine whether the proposed rule will:

35 (1) proceed to publication under subsection (a)(2);

36 (2) be subject to additional comments under section 3 or 4 of this  
 37 chapter, considering any written finding made by the  
 38 commissioner under section 7 or 8 of this chapter; or

39 (3) be reconsidered at a subsequent board meeting in accordance  
 40 with IC 4-22-2-26(d).

41 SECTION 42. IC 13-14-9-6, AS AMENDED BY P.L.123-2006,  
 42 SECTION 30, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE



1 JULY 1, 2023]: Sec. 6. ~~In addition to the requirements of section 8 of~~  
 2 ~~this chapter~~, The department shall include the following in the written  
 3 materials to be considered at the board meetings held under section  
 4 5(a)(1) and 5(a)(3) of this chapter:

5 (1) The full text of the proposed rule, as most recently prepared  
 6 by the department.

7 (2) The written responses of the department to all comments  
 8 received:

9 (A) during the immediately preceding comment period for  
 10 a board meeting held under section 5(a)(1) of this chapter;

11 (B) during the immediately preceding board meeting under  
 12 section 5(a)(1) of this chapter for a board meeting held  
 13 under section 5(a)(3) of this chapter if a third public  
 14 comment period is not required under section 4.5 of this  
 15 chapter; or

16 (C) during:

17 (i) a third public comment period that address the  
 18 portion of the preliminarily adopted rule that is  
 19 substantively different from the language contained in  
 20 the proposed rule published in a second notice under  
 21 section 4 of this chapter; and

22 (ii) the immediately preceding board meeting held  
 23 under section 5(a)(1) of this chapter;

24 for a board meeting held under section 5(a)(3) of this  
 25 chapter if a third public comment period is required under  
 26 section 4.5 of this chapter.

27 (3) The full text of the ~~office of management and budget fiscal~~  
 28 ~~latest version of regulatory~~ analysis if a ~~fiscal analysis is~~  
 29 ~~required under IC 4-22-2-28~~. ~~prepared under IC 4-22-2-22.7.~~

30 SECTION 43. IC 13-14-9-15 IS ADDED TO THE INDIANA  
 31 CODE AS A NEW SECTION TO READ AS FOLLOWS  
 32 [EFFECTIVE JULY 1, 2023]: **Sec. 15. Rules adopted in accordance**  
 33 **with this chapter by the department of environmental management**  
 34 **or a board that has rulemaking authority under IC 13 expire as**  
 35 **provided in IC 4-22-2.6.**

36 SECTION 44. IC 13-14-9.5 IS REPEALED [EFFECTIVE JULY  
 37 1, 2023]. (Expiration and Readoption of Administrative Rules).

38 SECTION 45. [IC 25-1-5.3 IS ADDED TO THE INDIANA CODE](#)  
 39 [AS A NEW CHAPTER TO READ AS FOLLOWS \[EFFECTIVE](#)  
 40 [JULY 1, 2023\]:](#)

41 [Chapter 5.3. Failure to Enact Licensure Rules](#)

42 [Sec. 1. The following definitions apply throughout this](#)



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chapter:

(1) "Agency" has the meaning set forth in IC 25-1-5-2.

(2) "Board" has the meaning set forth in IC 25-1-5-2.

(3) "Compliant", with respect to a licensure rule, means a licensure rule that the agency or a board has adopted.

(4) "Enactment date" means the date on which a statute requires rulemaking for a licensure rule to commence.

(5) "Executive director" refers to the individual described in IC 25-1-5-5.

(6) "Licensee" has the meaning set forth in IC 25-1-5-11.

(7) "Licensure rule" means a rule that:

(A) relates to the issuance of a license, certificate, registration, or permit, or a requirement or prerequisite for obtaining a license, or keeping a license in good standing; and

(B) is required by statute to be adopted by the agency or a board.

(8) "Noncompliant", with respect to a licensure rule, means a licensure rule that the agency or a board has not adopted within eighteen (18) months of the enactment date.

Sec. 2. (a) If a licensee believes that the agency or a board has failed to adopt a licensure rule within eighteen (18) months of the enactment date, the licensee may request in writing that the executive director determine that the licensure rule is noncompliant. The executive director shall issue the determination of noncompliance or compliance in writing.

(b) If the executive director determines that the licensure rule is noncompliant, the licensee is entitled to the relief described in section 3 of this chapter.

(c) If:

(1) the executive director determines that the licensure rule is compliant; or

(2) at least thirty (30) days have passed since the licensee requested the executive director to confirm that the licensure rule is noncompliant and the executive director has not issued a determination;

the licensee may request that the governor or the attorney general determine that the licensure rule is a noncompliant. A licensee may not request that both the governor and the attorney general make a determination under this subsection.

(d) If the governor or the attorney general determines that the licensure rule is noncompliant, the licensee is entitled to the relief

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described in section 3 of this chapter.

Sec. 3. (a) If the executive director, governor, or attorney general determines that a licensure rule is noncompliant, the licensee:

(1) is not required to pay the license fee to which the licensure rule relates from the enactment date to the date the licensure rule becomes compliant (if applicable); and

(2) is entitled to a refund of any license fee to which the licensure rule relates from the enactment date to the date the licensure rule becomes compliant (if applicable).

(b) The failure to pay a license fee as authorized under this section does not affect the validity of the license.

Sec. 4. (a) If the executive director has determined under section 2 of this chapter that a licensure rule is noncompliant, and the agency later adopts a licensure rule, the executive director may, upon the request of any person, including the executive director, make a new determination concerning the licensure rule. The executive director shall issue the determination in writing.

(b) If the executive director determines that the licensure rule is compliant, a licensee who disagrees with the determination may request, not later than thirty (30) days after issuance of the new determination, that the governor or attorney general review the determination. The licensee may not request that both the governor and the attorney general review the determination. If the governor or attorney general determines that the licensure rule is noncompliant, the determination of the governor or attorney general controls.

Sec. 5. If the governor or attorney general determined that a licensure rule was noncompliant under section 2 of this chapter, and the agency later adopts a licensure rule, upon the request of any person, the governor or attorney general may make a new determination concerning the licensure rule. The governor or attorney general shall issue the determination in writing.

Sec. 6. If the executive director, under section 4 of this chapter, or the governor or attorney general, under section 5 of this chapter, determines that a formerly noncompliant licensure rule is now compliant, a licensee is required to pay the license fee to which the licensure rule relates, beginning:

(1) from the date the new determination was issued; or

(2) if the new determination was issued by the executive director under section 4(a) of this chapter and the licensee sought review by the governor or attorney general under

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section 4(b) of this chapter, from the date the governor attorney general issued a determination; whichever is later.

SECTION 46. IC 25-27.5-5-2, AS AMENDED BY P.L.247-2019, SECTION 13, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 2. (a) A physician assistant:

(1) must engage in a dependent practice with a collaborating physician; and

(2) may not be independent from the collaborating physician, including any of the activities of other health care providers set forth under IC 25-22.5-1-2(a)(1) through IC 25-22.5-1-2(a)(19).

A physician assistant may perform, under a collaborative agreement, the duties and responsibilities that are delegated by the collaborating physician and that are within the collaborating physician's scope of practice, including prescribing and dispensing drugs and medical devices. A patient may elect to be seen, examined, and treated by the collaborating physician.

(b) If a physician assistant determines that a patient needs to be examined by a physician, the physician assistant shall immediately notify the collaborating physician or physician designee.

(c) If a physician assistant notifies the collaborating physician that the physician should examine a patient, the collaborating physician shall:

(1) schedule an examination of the patient unless the patient declines; or

(2) arrange for another physician to examine the patient.

(d) A collaborating physician or physician assistant who does not comply with subsections (b) and (c) is subject to discipline under IC 25-1-9.

(e) A physician assistant's collaborative agreement with a collaborating physician must:

(1) be in writing;

(2) include all the tasks delegated to the physician assistant by the collaborating physician;

(3) set forth the collaborative agreement for the physician assistant, including the emergency procedures that the physician assistant must follow; and

(4) specify the protocol the physician assistant shall follow in prescribing a drug.

(f) The physician shall submit the collaborative agreement to the board. The physician assistant may prescribe a drug under the collaborative agreement unless the board denies the collaborative

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1 agreement. Any amendment to the collaborative agreement must be  
 2 resubmitted to the board; and the physician assistant may operate under  
 3 any new prescriptive authority under the amended collaborative  
 4 agreement unless the agreement has been denied by the board.

5 (g) (f) A physician or a physician assistant who violates the  
 6 collaborative agreement described in this section may be disciplined  
 7 under IC 25-1-9.

8 **SECTION 47.] [EFFECTIVE UPON PASSAGE] (a) After June**  
 9 **30, 2023, a rule may be adopted as an emergency rule only for the**  
 10 **purposes and through the procedures in IC 4-22-2-37.1 (as effective**  
 11 **after June 30, 2023). Any additional authority in a statute outside**  
 12 **IC 4-22 to adopt rules through the emergency rulemaking**  
 13 **procedures in IC 4-22-2-37.1 (as effective before July 1, 2023, or**  
 14 **after June 30, 2023) is void. The code revision commission shall**  
 15 **provide in calendar year 2023 for the preparation of a bill for**  
 16 **introduction in the 2024 regular session of the general assembly**  
 17 **that removes language outside IC 4-22 permitting the adoption of**  
 18 **emergency rules.**

19 **(b) This SECTION expires January 1, 2024.**

20 SECTION 4<6>[8]. An emergency is declared for this act.[

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