

COMMITTEE REPORT

MADAM PRESIDENT:

The Senate Committee on Judiciary, to which was referred House Bill No. 1623, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill be AMENDED as follows:

1	Page 2, line 21, delete "If" and insert "(2) If".
2	Page 3, line 18, after "IC 4-21.5-3-27.5" insert "and
3	IC 34-52-2-1.5".
4	Page 3, delete lines 21 through 35, begin a new paragraph and
5	insert:
6	"SECTION 3. IC 4-21.5-3-27.5, AS ADDED BY P.L.199-2021,
7	SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
8	JULY 1, 2023]: Sec. 27.5. In a proceeding under this chapter
9	concerning an agency action, the administrative law judge shall order
10	the agency to pay the reasonable attorney's fees incurred in the
11	proceeding by the prevailing party challenging the agency action if:
12	(1) the party challenging the agency action proves, by a
13	preponderance of the evidence, that:
14	(1) (A) the agency's action was frivolous or groundless; or
15	(2) (B) the agency pursued the action in bad faith;
16	(2) the agency action was based on an invalid rule, as
17	provided in IC 4-22-2-44; or
18	(3) the agency has failed to demonstrate that the agency acted
19	within its legal authority.".

1	Page 4, between lines 7 and 8, begin a new paragraph and insert:
2	"SECTION 5. IC 4-22-2-3 IS AMENDED TO READ AS
3	FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 3. (a) "Agency" means
4	any officer, board, commission, department, division, bureau,
5	committee, or other governmental entity exercising any of the
6	executive (including the administrative) powers of state government.
7	The term does not include the judicial or legislative departments of
8	state government or a political subdivision as defined in IC 36-1-2-13.
9	(b) "Rule" means the whole or any part of an agency statement of
10	general applicability that:
11	(1) has or is designed to have the effect of law; and
12	(2) implements, interprets, or prescribes:
13	(A) law or policy; or
14	(B) the organization, procedure, or practice requirements of an
15	agency.
16	The term includes a fee, a fine, a civil penalty, a financial benefit
17	limitation, or another payment amount set by an agency that
18	otherwise qualifies as a rule.
19	(c) "Rulemaking action" means the process of formulating or
20	adopting a rule. The term does not include an agency action.
21	(d) "Agency action" has the meaning set forth in IC 4-21.5-1-4.
22	(e) "Person" means an individual, corporation, limited liability
23	company, partnership, unincorporated association, or governmental
24	entity.
25	(f) "Publisher" refers to the publisher of the Indiana Register and
26	Indiana Administrative Code, which is the legislative council, or the
27	legislative services agency operating under the direction of the council.
28	(g) The definitions in this section apply throughout this article.".
29	Page 4, delete lines 36 through 42, begin a new paragraph and
30	insert:
31	"(d) Except as specifically set forth in IC 13-14-9:
32	(1) IC 13-14-9 provides supplemental procedures for notice
33	$and \ public \ comment \ concerning \ proposed \ rules \ for \ the \ boards$
34	listed in IC 13-14-9-1; and
35	(2) the department of environmental management and the
36	boards listed in IC 13-14-9-1 shall comply with the procedures
37	in IC 13-14-9 in lieu of complying with sections 24, 26, 27, and
38	29 (except section 29(c)) of this chapter. do not apply to

1 rulemaking actions under IC 13-14-9. 2 In adopting rules, all other provisions of IC 4-22-2 apply to these 3 agencies.". 4 Page 5, delete lines 1 through 4. 5 Page 5, line 8, delete "37.2, or 37.3" and insert "or 37.2". 6 Page 5, line 12, delete "37.2, or 37.3" and insert "or 37.2". 7 Page 5, between lines 25 and 26, begin a new paragraph and insert: 8 "(c) Subject to subsection (e), after June 30, 2023, a public 9 hearing or other public meeting in which an agency receives 10 comments concerning a rulemaking action from the general public 11 must be webcast on the state website during the hearing or meeting 12 for the public to view the proceedings. Webcasts must be archived 13 as public records on the state website. 14 (d) Subject to subsection (e), after June 30, 2023, an agency that 15 conducts a public hearing or other public meeting at which the 16 agency receives comments concerning a rulemaking action from 17 the general public must provide a method by which members of the 18 public can attend and comment remotely. 19 (e) The office of management and budget in consultation with 20 the office of technology and the publisher shall establish how and 21 where webcasts will be available, how agencies will provide 22 opportunities for the general public to attend and comment 23 remotely, and where notices of upcoming webcasts will be posted. 24 The governor, by executive order, may delay the implementation 25 of subsection (c) or (d), or both, for one (1) or more agencies if the 26 governor finds that implementation of subsection (c) or (d), or 27 both, is not technically feasible. The governor shall include specific 28 findings concerning the reasons for a delay in the executive order. 29 A delay under this subsection may not extend beyond December 31, 30 2025. 31 (f) Inadequacy or insufficiency of webcasting, archive of 32 webcasting, or remote access under this section or a statement in 33 a notice of the availability of webcasting, archive of webcasting, or 34 remote access does not invalidate a rulemaking action.". 35 Page 5, after line 42, begin a new paragraph and insert: 36 "SECTION 9. IC 4-22-2-19, AS AMENDED BY P.L.53-2014, 37 SECTION 56, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE

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JULY 1. 2023]: Sec. 19. (a) Except as provided in section 23.1 of this

1	chapter, This section does not apply to the adoption of rules
2	(1) required to receive or maintain:
3	(A) (1) delegation;
4	(B) (2) primacy; or
5	(C) (3) approval;
6	for state implementation or operation of a program established
7	under federal law.
8	(2) that amend an existing rule;
9	(3) required or authorized by statutes enacted before June 30,
10	1995; or
11	(4) required or authorized by statutes enacted before June 30,
12	1995, and recodified in the same or similar form after June 29
13	1995, in response to a program of statutory recodification
14	conducted by the code revision commission.
15	(b) If an agency will have statutory authority to adopt a rule at the
16	time that the rule becomes effective, the agency may conduct any part
17	of its rulemaking action before the statute authorizing the rule becomes
18	effective.
19	(e) However, an agency shall:
20	(1) begin the a rulemaking process needed to implement the
21	statutory change not later than sixty (60) days after the effective
22	date of the statute that authorizes the rule; or
23	(2) if an agency cannot comply with subdivision (1), provide
24	electronic notice to the publisher stating the reasons for the
25	agency's noncompliance.
26	(c) For purposes of this section, a rulemaking process is
27	commenced when:
28	(1) the agency publishes a proposed rule under section 23 or
29	37.2 of this chapter; or
30	(2) in the case of a change in a statute described in section 38
31	of this chapter, the date the agency files with the publisher a
32	rule document under section 38 of this chapter.
33	If an interim rulemaking procedure is commenced under section
34	37.2 of this chapter, the agency shall commence a permanent
35	rulemaking process under section 23 of this chapter before the
36	adopted interim rule expires.".
37	Page 6, line 3, reset in roman "or".
20	Daga 6 line 2 after "IC 12 14 0 5" insert "IC 12 14 0"

Page 6, between lines 16 and 17, begin a new paragraph and insert:

"SECTION 10. IC 4-22-2-19.6 IS ADDED TO THE INDIANA
CODE AS A NEW SECTION TO READ AS FOLLOWS
[EFFECTIVE JANUARY 1, 2023 (RETROACTIVE)]: Sec. 19.6. (a)
A rule adopted under this article or IC 13-14-9 that includes a fee,
fine, or civil penalty must comply with this section. Subsections (b),
(c), and (d) do not apply to a rule that must be adopted in a certain
form to comply with federal law.

- (b) For each fee, fine, or civil penalty imposed by an agency that is not set as a specific amount in a state law, a rule must describe the circumstances for which the agency will assess a fee, fine, or civil penalty and set forth the amount of the fee, fine, or civil penalty:
 - (1) as a specific dollar amount;

- (2) under a formula by which a specific dollar amount can be reasonably calculated by persons regulated or otherwise affected by the rule; or
- (3) as a range of potential dollar amounts, stating the factors that the agency will utilize to set a specific dollar amount in an individual case with sufficient certainty that a review of an agency action under IC 4-21.5 or comparable process can evaluate whether the amount was reasonable.

A rule concerning fines or civil penalties does not prohibit an agency to enter into a settlement agreement with a person against whom a fine or civil penalty is being assessed to determine the fine or civil penalty to be paid for a violation.

- (c) The amount of a fee must be reasonably based on the amount necessary to carry out the purposes for which the fee is imposed.
- (d) An agency setting a fine or civil penalty shall consider the following:
 - (1) Whether the violation has a major or minor impact on the health, safety, or welfare of a person, the health or safety of animals or natural resources, or other facts set forth in the agency's rule.
- 35 (2) The number of previous violations committed by the offender of laws, rules, or programs administered by the agency.
- 38 (3) The need for deterrence of future violations.

1	(4) Whether the conduct, if proved beyond a reasonable
2	doubt, would constitute a criminal offense, and the level of
3	penalty set by law for the criminal offense.
4	(e) An agency is not liable for a fee, fine, or civil penalty that is
5	not in conformity with this section if:
6	(1) the fee, fine, or civil penalty was included in a rule that
7	became effective before January 1, 2023, and that otherwise
8	complies with subsection (b);
9	(2) the fee, fine, or civil penalty was:
0	(A) set by an agency before January 1, 2023;
11	(B) reviewed by the budget committee:
12	(i) in the case of the department of environmental
13	management, the boards listed in IC 13-14-9-1, the office
14	of environmental adjudication, the natural resources
15	commission, the department of natural resources, the
16	Indiana gaming commission, and the Indiana horse
17	racing commission, before December 31, 2023; and
18	(ii) in the case of an agency not described in item (i),
19	before July 1, 2024; and
20	(C) included in a rule that complies with this section and
21	becomes effective before:
22	(i) in the case of the department of environmental
23	management, the boards listed in IC 13-14-9-1, the office
24	of environmental adjudication, the natural resources
25	commission, the department of natural resources, the
26	Indiana gaming commission, and the Indiana horse
27	racing commission, December 31, 2024; and
28	(ii) in the case of an agency not described in item (i), July
29	1, 2025; or
30	(3) the agency withdraws or otherwise ceases to enforce or
31	apply the fee, fine, or civil penalty before:
32	(A) in the case of the department of environmental
33	management, the boards listed in IC 13-14-9-1, the office
34	of environmental adjudication, the natural resources
35	commission, the department of natural resources, the
36	Indiana gaming commission, and the Indiana horse racing
37	commission, December 31, 2023; and
38	(B) in the case of an agency not described in item (i). July

1	1, 2024.
2	Readoption without changes under IC 4-22-2.6 of a nonconforming
3	fee, fine, or civil penalty that meets the requirements of subdivision
4	(1) or (2) does not invalidate the nonconforming fee, fine, or civil
5	penalty.
6	(f) Beginning January 1, 2024, an agency shall post on its
7	website a schedule of fines and civil penalties that apply to
8	violations of laws, rules, and requirements of federal programs
9	administered by the agency.".
10	Page 7, line 28, strike "24" and insert "23".
11	Page 7, line 29, delete "or 37.3".
12	Page 7, line 29, delete "and".
13	Page 7, between lines 29 and 30, begin a new line block indented
14	and insert:
15	"(2) adopt under IC 13-14-9; or".
16	Page 7, line 30, delete "(2)" and insert "(3)".
17	Page 7, line 35, delete "23, 37.2, or 37.3" and insert "23 or 37.2".
18	Page 8, line 31, delete "rule. The regulatory analysis must" and
19	insert "rule that complies with the requirements of this section.".
20	Page 8, delete lines 32 through 42.
21	Page 9, delete lines 1 through 5.
22	Page 9, line 16, after "budget." begin a new paragraph and insert:
23	"(c)".
24	Page 9, delete lines 20 through 42, begin a new line block indented
25	and insert:
26	"(1) The cost benefit requirements in IC 4-3-22-13.
27	(2) Each of the standards in sections 19.5 and (if applicable)
28	19.6 of this chapter.
29	(3) If applicable, the requirements for fees, fines, and civil
30	penalties in section 19.6 of this chapter.
31	(4) The annual economic impact on small businesses statement
32	required under IC 4-22-2.1-5.
33	(5) If applicable, the information required under
34	IC 13-14-9-4.
35	(6) Any requirement under any other law to conduct an
36	analysis of the cost, benefits, economic impact, or fiscal
37	impact of a rule, if applicable.
38	(d) The regulatory analysis must include a statement justifying

1 any requirement or cost that is: 2 (1) imposed on a regulated entity under the rule; and 3 (2) not expressly required by: 4 (A) the statute authorizing the agency to adopt the rule; or 5 (B) any other state or federal law. 6 The statement required under this subsection must include a 7 reference to any data, studies, or analyses relied upon by the 8 agency in determining that the imposition of the requirement or 9 cost is necessary.". 10 Page 10, delete lines 1 through 15. 11 Page 10, line 16, delete "(c)" and insert "(e)". 12 Page 10, line 26, delete "first and second". 13 Page 11, line 6, delete "first and second". 14 Page 11, line 9, delete "first and second". 15 Page 11, line 18, after "this section." insert "The budget agency 16 and the office of management and budget may not approve any 17 part of a proposed rule that adds or amends language to increase 18 or expand application of a fee, fine, or civil penalty or a schedule 19 of fees, fines, or civil penalties before submitting the proposed rule 20 to the budget committee for review.". 21 Page 11, delete lines 24 through 32, begin a new paragraph and 22 insert: 23 "(e) If an agency revises a proposed rule after the budget agency 24 and the office of management and budget authorize 25 commencement of the public comment periods, the agency must 26 obtain a new notice of determination under subsection (d). The 27 agency shall resubmit to the budget agency and the office of 28 management and budget the revised proposed rule and a revised 29 regulatory analysis with sufficient information for the budget 30 agency and the office of management and budget to determine the 31 impact the revisions have on the regulatory analysis previously 32 reviewed by the budget agency and the office of management and 33 budget. After obtaining a new notice of determination, the agency 34 shall submit to the publisher the new notice of determination, the 35 revised proposed rule, and the revised regulatory analysis.". 36 Page 11, line 35, strike "(a)". 37 Page 11, line 36, delete "An agency may not adopt a proposed". 38 Page 11, delete lines 37 through 38.

1	Page 11, line 39, strike "(b)" and insert "(a)".
2	Page 12, line 2, delete "subsection (a)." and insert "this section.".
3	Page 12, delete lines 5 through 9, begin a new line block indented
4	and insert:
5	"(1) A statement of the date, time, and place at which the
6	hearing required by section 26 of this chapter will be
7	convened, including information for how to attend the public
8	hearing remotely.
9	(2) The full text of the agency's proposed rule in the form
10	required by section 20 of this chapter and the documents
11	required by section 21 of this chapter.".
12	Page 12, line 10, delete "(2)" and insert "(3)".
13	Page 12, line 13, delete "(3)" and insert "(4)".
14	Page 12, line 15, delete "first and second public comment periods
15	on the proposed rule." and insert "public comment periods.
16	(5) If the proposed rule adds or amends language to increase
17	or expand application of a fee, fine, or civil penalty or a
18	schedule of fees, fines, or civil penalties, the agenda of the
19	budget committee meeting at which the rule was scheduled for
20	review.".
21	Page 12, line 16, delete "(4)" and insert "(6)".
22	Page 12, line 16, delete "(c)." and insert "(b).".
23	Page 12, line 17, delete "(c)" and insert "(b)".
24	Page 12, delete lines 38 through 40, begin a new line block indented
25	and insert:
26	"(7) An indication that, if the agency does not receive any
27	substantive comments during the comment period or public
28	hearing, the agency may adopt a rule that is the same as or
29	does not substantially differ from the text of the proposed rule
30	published under this section.".
31	Page 13, between lines 15 and 16, begin a new paragraph and insert:
32	"(c) Although the agency may comply with the publication
33	requirements of this section on different days, the agency must
34	comply with all of the publication requirements of this section at
35	least thirty (30) days before the public hearing required by section
36	26 of this chapter is convened.".
37	Page 13, line 25, delete "." and insert ", including any information
38	required under IC 13-14-9-4 (if applicable).".

1 Page 13, line 31, strike "(a) This section and section 19(b) of this". 2 Page 13, strike line 32. 3 Page 13, line 33, strike "(b)". 4 Page 13, after line 42, begin a new paragraph and insert: 5 "SECTION 16. IC 4-22-2-24, AS AMENDED BY P.L.1-2006, 6 SECTION 71, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 7 JULY 1, 2023]: Sec. 24. (a) An agency shall notify the public of its 8 intention to adopt a rule by complying with the publication 9 requirements in subsections (b) and (c). 10 (b) The agency shall cause a notice of a public hearing to be 11 published once in one (1) newspaper of general circulation in Marion 12 County, Indiana. To publish the newspaper notice, the agency shall 13 directly contract with the newspaper. An agency may not contract for 14 the publication of a notice under this chapter until the agency has 15 received a written or an electronic authorization to proceed from the 16 publisher under subsection (g). 17 (a) If: 18 (1) an agency receives substantive comments during the first 19 comment period or the public hearing under section 23 of this 20 chapter; or 21 (2) the rule establishes a requirement or limitation that is 22 more stringent than an applicable federal requirement or 23 limitation; 24 the agency must conduct a second comment period under this 25 26 (c) (b) The agency shall cause a notice of public hearing and To 27 publish a notice of the second comment period in the Indiana 28 Register, the agency must submit the following to the publisher: 29 (1) The full text of the agency's proposed rule (excluding the full 30 text of a matter incorporated by reference under section 21 of this 31 chapter) to be published once in the Indiana Register. To publish 32 the notice and proposed rule in the Indiana Register, the agency 33 shall submit the text to the publisher in accordance with 34 subsection (g). The agency shall submit the rule in the form 35 required by section 20 of this chapter. and with The agency also 36 shall submit the documents required by section 21 of this chapter 37 (if the agency has not previously provided the publisher with

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the documents). The publisher shall determine the number of

1	copies of the rule and other documents to be submitted under this
2	subsection. subdivision.
3	(2) The notice required under subsection (c).
4	(d) (c) The agency shall include the following in the second
5	comment period notice required by subsections (b) and (c): published
6	in the Indiana Register:
7	(1) A statement of the date, time, and place at which the public
8	hearing required by section 26 of this chapter will be convened,
9	including information for how to attend the hearing
10	remotely.".
11	Delete page 14.
12	Page 15, delete lines 1 through 26.
13	Page 16, line 42, strike "(e)" and insert "(d)".
14	Page 17, delete lines 7 through 22, begin a new paragraph and
15	insert:
16	"(g) (e) The publisher shall review materials submitted under this
17	section and determine the date that the publisher intends to include the
18	material in the Indiana Register. After:
19	(1) establishing the intended publication date; and
20	(2) receiving the public hearing information specified in
21	subsection (d) from the agency;
22	the publisher shall If the submitted material complies with this
23	section, the publisher shall establish the intended publication date,
24	assign a document control number to the proposed rule, and
25	provide a written or an electronic mail authorization to proceed to the
26	agency. The publisher shall publish the following in the Indiana
27	Register on the intended publication date:
28	(1) The notice of the second comment period, including any
29	information required under IC 13-14-9-4 (if applicable).
30	(2) The full text of the agency's proposed rule (excluding the
31	full text of a matter incorporated by reference under section
32	21 of this chapter).".
33	Page 18, between lines 9 and 10, begin a new paragraph and insert:
34	"SECTION 20. IC 4-22-2-26 IS AMENDED TO READ AS
35	FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 26. (a) After the notices
36	and the text of an agency's proposed rule are published under section
37	sections 23 and (if applicable) 24 of this chapter, the agency shall
38	conduct a public hearing on the proposed rule.

1	(b) The agency shall convene the public hearing on the date and at
2	the time and place stated in its notices and include an option for
3	remote attendance.
4	(c) The agency may conduct the public hearing in any informal
5	manner that allows for an orderly presentation of comments and avoids
6	undue repetition. However, the agency shall afford any person
7	attending the public hearing an adequate opportunity to comment on
8	the agency's proposed rule through the presentation of oral and written
9	facts or argument.
10	(d) The agency may recess the public hearing and reconvene it on
11	a different date or at a different time or place by:
12	(1) announcing the date, time, and place of the reconvened public
13	hearing in the original public hearing before its recess; and
14	(2) recording the announcement in the agency's record of the
15	public hearing.
16	(e) An agency that complies with subsection (d) is not required to
17	give any further notice of a public hearing that is to be reconvened.".
18	Page 18, line 13, delete "written".
19	Page 18, line 15, strike "hearing" and insert "hearings".
20	Page 18, line 15, strike "section" and insert "sections 23, 24, and".
21	Page 21, delete lines 41 through 42, begin a new paragraph and
22	insert:
23	"SECTION 21. IC 4-22-2-28.1, AS AMENDED BY P.L.237-2017,
24	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
25	JULY 1, 2023]: Sec. 28.1. (a) This section applies to the following:
26	(1) A rule for which the notice required by section 23 of this
27	chapter or by IC 13-14-9-3 is published by an agency or the board
28	(as defined in IC 13-13-8-1).
29	(2) A rule for which:
30	(A) the notice required by IC 13-14-9-3; or
31	(B) an appropriate later notice for circumstances described in
32	subsection (g);
33	is published by the department of environmental management
34	after June 30, 2006.
35	(b) (a) As used in this section, The following definitions apply
36	throughout this section:
37	(1) "Coordinator" refers to the small business regulatory
38	coordinator assigned to a rule by an agency under subsection (e)

1 (b). 2 (c) As used in this section, (2) "Director" refers to the director or 3 other administrative head of an agency. 4 (d) As used in this section, (3) "Small business" has the meaning set 5 forth in IC 5-28-2-6. 6 (e) (b) For each rulemaking action and rule finally adopted as a 7 result of a rulemaking action by an agency, under this chapter, the 8 agency shall assign one (1) staff person to serve as the agency's small 9 business regulatory coordinator with respect to the proposed or adopted 10 rule. The agency shall assign a staff person to a rule under this 11 subsection based on the person's knowledge of, or experience with, the 12 subject matter of the rule. A staff person may serve as the coordinator 13 for more than one (1) rule proposed or adopted by the agency if the 14 person is qualified by knowledge or experience with respect to each 15 rule. Subject to subsection (f): 16 (1) in the case of a proposed rule, the notice of intent to adopt the 17 rule The first comment period notice published under section 23 18 of this chapter or 19 (2) in the case of a rule proposed by the department of 20 environmental management or the board (as defined in 21 IC 13-13-8-1), the notice published under IC 13-14-9-3 or the 22 findings published under IC 13-14-9-8(b)(1), whichever applies; 23 must include the name, address, telephone number, and electronic mail 24 address of the small business coordinator for the proposed rule, the 25 name, address, telephone number, and electronic mail address of the 26 small business ombudsman designated under IC 5-28-17-6, and a statement of the resources available to regulated entities through the 27 28 small business ombudsman designated under IC 5-28-17-6. Subject to 29 subsection (f), In the case of a rule finally adopted, the final rule, as 30 published in the Indiana Register, must include the name, address, 31 telephone number, and electronic mail address of the coordinator. 32 (f) (c) This subsection applies to a rule adopted by the department 33 of environmental management or the board (as defined in 34 IC 13-13-8-1) under IC 13-14-9. Subject to subsection (g), listed in 35 IC 13-14-9-1. In addition to the information required by subsection 36 (b), the department and a board shall include in the notice provided 37 under IC 13-14-9-3 or in the findings published under

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IC 13-14-9-8(b)(1), whichever applies, section 23 of this chapter and

1 in the publication of the final rule in the Indiana Register: 2 (1) a statement of the resources available to regulated entities 3 through the technical and compliance assistance program 4 established under IC 13-28-3; 5 (2) the name, address, telephone number, and electronic mail 6 address of the ombudsman designated under IC 13-28-3-2; 7 (3) if applicable, a statement of: 8 (A) the resources available to small businesses through the 9 small business stationary source technical assistance program 10 established under IC 13-28-5; and 11 (B) the name, address, telephone number, and electronic mail 12 address of the ombudsman for small business designated under 13 IC 13-28-5-2(3). and 14 (4) the information required by subsection (e). 15 The coordinator assigned to the rule under subsection (e) shall work 16 with the ombudsman described in subdivision (2) and the office of 17 voluntary compliance established by IC 13-28-1-1 to coordinate the 18 provision of services required under subsection (h) and IC 13-28-3. If 19 applicable, the coordinator assigned to the rule under subsection (e) 20 shall work with the ombudsman referred to in subdivision (3)(B) to 21 coordinate the provision of services required under subsection (h) this 22 section and IC 13-28-5. 23 (g) If the notice provided under IC 13-14-9-3 is not published as 24 allowed by IC 13-14-9-7, the department of environmental 25 management shall publish in the notice provided under IC 13-14-9-4 26 the information that subsection (f) would otherwise require to be 27 published in the notice under IC 13-14-9-3. If neither the notice under 28 IC 13-14-9-3 nor the notice under IC 13-14-9-4 is published as allowed 29 by IC 13-14-9-8, the department of environmental management shall 30 publish in the commissioner's written findings under IC 13-14-9-8(b) 31 the information that subsection (f) would otherwise require to be 32 published in the notice under IC 13-14-9-3. 33 (h) (d) The coordinator assigned to a rule under subsection (e) shall 34 serve as a liaison between the agency and any small business subject 35 to regulation under the rule. The coordinator shall provide guidance to 36 small businesses affected by the rule on the following: 37 (1) Any requirements imposed by the rule, including any

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reporting, record keeping, or accounting requirements.

1 (2) How the agency determines or measures compliance with the 2 rule, including any deadlines for action by regulated entities. 3 (3) Any penalties, sanctions, or fines imposed for noncompliance 4 with the rule. 5 (4) Any other concerns of small businesses with respect to the 6 rule, including the agency's application or enforcement of the rule 7 in particular situations. However, in the case of a rule adopted 8 under IC 13-14-9, by the department of environmental 9 management or a board listed in IC 13-14-9-1, the coordinator 10 assigned to the rule may refer a small business with concerns about the application or enforcement of the rule in a particular 11 12 situation to the ombudsman designated under IC 13-28-3-2 or, if 13 applicable, under IC 13-28-5-2(3). 14 (i) (e) The coordinator assigned to a rule under subsection (e) shall 15 provide guidance under this section in response to questions and 16 concerns expressed by small businesses affected by the rule. The 17 coordinator may also issue general guidelines or informational 18 pamphlets to assist small businesses in complying with the rule. Any 19 guidelines or informational pamphlets issued under this subsection 20 shall be made available: 21 (1) for public inspection and copying at the offices of the agency 22 under IC 5-14-3; and 23 (2) electronically through electronic gateway access. 24 (i) (f) The coordinator assigned to a rule under subsection (e) shall 25 keep a record of all comments, questions, and complaints received 26 from small businesses with respect to the rule. The coordinator shall 27 deliver the record, along with any accompanying documents submitted 28 by small businesses, to the director: 29 (1) not later than ten (10) days after the date on which the rule is 30 submitted to the publisher under section 35 of this chapter; and 31 (2) before July 15 of each year during which the rule remains in 32 effect. 33 The coordinator and the director shall keep confidential any 34 information concerning a small business to the extent that the 35 information is exempt from public disclosure under IC 5-14-3-4.

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coordinators under subsection (i); (f);

(k) (g) Not later than November 1 of each year, the director shall:

(1) compile the records received from all of the agency's

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1	(2) prepare a report that sets forth:
2	(A) the number of comments, complaints, and questions
3	received by the agency from small businesses during the most
4	recent state fiscal year, categorized by the subject matter of the
5	rules involved;
6	(B) the number of complaints or questions reported under
7	clause (A) that were resolved to the satisfaction of the agency
8	and the small businesses involved;
9	(C) the total number of staff serving as coordinators under this
10	section during the most recent state fiscal year;
11	(D) the agency's costs in complying with this section during
12	the most recent state fiscal year; and
13	(E) the projected budget required by the agency to comply
14	with this section during the current state fiscal year; and
15	(3) deliver the report to the legislative council in an electronic
16	format under IC 5-14-6 and to the small business ombudsman
17	designated under IC 5-28-17-6.
18	SECTION 43. IC 4-22-2-28.2, AS AMENDED BY P.L.133-2012,
19	SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
20	JULY 1, 2023]: Sec. 28.2. (a) This section applies to a violation
21	described in subsection (c) that occurs after June 30, 2005. However,
22	in the case of a violation of a rule adopted under IC 13-14-9 by the
23	department of environmental management or the board (as defined in
24	IC 13-13-8-1), the procedures set forth in IC 13-30-4-3 and IC 13-30-7
25	apply instead of this section.
26	(b) As used in this section, "small business" has the meaning set
27	forth in section 28.1(d) 28.1(a) of this chapter.
28	(c) Except as provided in subsection (d), a small business that
29	voluntarily provides notice to an agency of the small business's actual
30	or potential violation of a rule adopted by the agency under this chapter
31	is immune from civil or criminal liability resulting from an agency
32	action relating to the violation if the small business does the following:
33	(1) Provides written notice of the violation to the agency not later
34	than forty-five (45) days after the small business knew or should
35	have known that the violation occurred.
36	(2) Corrects the violation within a time agreed to by the agency
37	and the small business. However, the small business shall be
38	given at least ninety (90) days after the date of the notice

described in subdivision (1) to correct the violation. The small business may correct the violation at any time before the expiration of the period agreed to under this subdivision.

- (3) Cooperates with any reasonable request by the agency in any investigation initiated in response to the notice.
- (d) A small business is not immune from civil or criminal liability relating to a violation of which the small business provides notice under subsection (c) if any of the following apply:
 - (1) The violation resulted in serious harm or in imminent and substantial endangerment to the public health, safety, or welfare.
 - (2) The violation resulted in a substantial economic benefit that afforded the small business a clear advantage over the small business's competitors.
 - (3) The small business has a pattern of continuous or repeated violations of the rule at issue or any other rules of the agency.
- (e) Information that a small business provides under this section, including actions and documents that identify or describe the small business, to an agency in providing notice of the small business's actual or potential violation of a rule adopted by the agency is confidential, unless a clear and immediate danger to the public health, safety, or welfare or to the environment exists. Information described in this subsection may not be made available for use by the agency for purposes other than the purposes of this section without the consent of the small business.
- (f) Voluntary notice of an actual or a potential violation of a rule that is provided by a small business under subsection (c) is not admissible as evidence in a proceeding, other than an agency proceeding, to prove liability for the rule violation or the effects of the rule violation.
- SECTION 1. IC 4-22-2-29, AS AMENDED BY P.L.237-2017, SECTION 10, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 29. (a) As used in this section, "small business ombudsman" refers to the small business ombudsman designated under IC 5-28-17-6.
- (b) After an agency has complied with sections 26, 27, and 28 of this chapter, the agency may:
 - (1) adopt a rule that is identical to a proposed rule published in the Indiana Register under section 23 or (as applicable) 24 of

I	this chapter;
2	(2) subject to subsection (c), adopt a rule that consolidates part or
3	all of two (2) or more proposed rules published in the Indiana
4	Register under section 23 or (as applicable) 24 of this chapter
5	and considered under section 27 of this chapter;
6	(3) subject to subsection (c), adopt part of one (1) or more
7	proposed rules described in subdivision (2) in two (2) or more
8	separate adoption actions; or
9	(4) subject to subsection (c), adopt a revised version of a proposed
10	rule published under section 23 or (as applicable) 24 of this
11	chapter and include provisions that did not appear in the
12	published version, including any provisions recommended by the
13	small business ombudsman under IC 4-22-2.1-6(a), if applicable
14	(c) Subject to IC 13-14-9-4.5 (if applicable), an agency may not
15	adopt a rule that substantially differs from the version or versions of the
16	proposed rule or rules published in the Indiana Register under section
17	23 or 24 of this chapter, or IC 13-14-9-14 (as applicable), unless it is
18	a logical outgrowth of any proposed rule as supported by any written
19	and public hearing comments submitted:
20	(1) during the public comment period; or
21	(2) by the small business ombudsman under IC 4-22-2.1-6(a), if
22	applicable.".
23	Delete pages 22 through 25.
24	Page 26, delete line 1.
25	Page 26, line 5, strike "with IC 13-14-9-9(1) or IC 13-14-9-9(2),"
26	and insert "adopted the rule in conformity with IC 13-14-9,".
27	Page 26, line 12, delete "23(d) and 24(f)" and insert "23 and 24".
28	Page 26, line 12, delete "chapter." and insert "chapter or
29	IC 13-14-9-4, IC 13-14-9-5, or IC 13-14-9-14, as applicable.".
30	Page 26, between lines 18 and 19, begin a new paragraph and insert:
31	"SECTION 24. IC 4-22-2-32, AS AMENDED BY P.L.1-2006,
32	SECTION 72, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
33	JULY 1, 2023]: Sec. 32. (a) The attorney general shall review each rule
34	submitted under section 31 of this chapter for legality.
35	(b) In the review, the attorney general shall determine whether the
36	rule adopted by the agency complies with the requirements under
37	section 29 of this chapter and (if applicable) IC 13-14-9. The attorney
38	general shall consider the following:

1	(1) The extent to which all persons affected by the adopted rule
2	should have understood from the published rule or rules that their
3	interests would be affected.
4	(2) The extent to which the subject matter of the adopted rule or
5	the issues determined in the adopted rule are different from the
6	subject matter or issues that were involved in the published rule
7	or rules.
8	(3) The extent to which the effects of the adopted rule differ from
9	the effects that would have occurred if the published rule or rules
10	had been adopted instead.
11	In the review, the attorney general shall consider whether the adopted
12	rule may constitute the taking of property without just compensation to
13	an owner.
14	(c) Except as provided in subsections (d) and (h), the attorney
15	general shall disapprove a rule under this section only if it:
16	(1) has been adopted without statutory authority;
17	(2) has been adopted without complying with this chapter;
18	(3) does not comply with requirements under section 29 of this
19	chapter; or
20	(4) violates another law.
21	Otherwise, the attorney general shall approve the rule without making
22	a specific finding of fact concerning the subjects.
23	(d) If an agency submits a rule to the attorney general without
24	complying with section 20(a)(2) of this chapter, the attorney general
25	may:
26	(1) disapprove the rule; or
27	(2) return the rule to the agency without disapproving the rule.
28	(e) If the attorney general returns a rule under subsection (d)(2), the
29	agency may bring the rule into compliance with section 20(a)(2) of this
30	chapter and resubmit the rule to the attorney general without readopting
31	the rule.
32	(f) If the attorney general determines in the course of the review
33	conducted under subsection (b) that a rule may constitute a taking of
34	property, the attorney general shall advise the following:
35	(1) The governor.
36	(2) The agency head.
37	Advice given under this subsection shall be regarded as confidential
38	attorney-client communication.

1	(g) The attorney general has forty-five (45) days from the date that
2	an agency:
3	(1) submits a rule under section 31 of this chapter; or
4	(2) resubmits a rule under subsection (e);
5	to approve or disapprove the rule. If the attorney general neither
6	approves nor disapproves the rule, the rule is deemed approved, and the
7	agency may submit it to the governor for approval under section 33 of
8	this chapter without the approval of the attorney general.
9	(h) For rules adopted under IC 13-14-9, the attorney general:
10	(1) shall determine whether the rule adopted by the agency under
11	$\frac{1}{13-14-9-9(2)}$ is a IC 13-14-9 meets the appropriate
12	substantial similarity or logical outgrowth of the proposed rule
13	as published under IC 13-14-9-5(a)(2) and of testimony presented
14	at the board meeting held under IC 13-14-9-5(a)(3); standard
15	under section 29(c) of this chapter; and
16	(2) may disapprove a rule under this section only if the rule:
17	(A) has been adopted without statutory authority;
18	(B) has been adopted without complying with this chapter or
19	IC 13-14-9;
20	(C) is not a logical outgrowth of the proposed rule as
21	published under IC 13-14-9-5(a)(2) and of the testimony
22	presented at the board meeting held under IC 13-14-9-5(a)(3);
23	meets the appropriate substantial similarity or logical
24	outgrowth standard under section 29(c) of this chapter; or
25	(D) violates another law.".
26	Page 26, line 27, delete "emergency" and insert "provisional".
27	Page 26, line 30, delete "emergency rule" and insert "rule by the
28	name of emergency rule or provisional rule".
29	Page 26, line 42, delete "emergency" and insert "provisional".
30	Page 27, line 6, delete "or".
31	Page 27, line 8, delete "program." and insert "program;
32	(5) injury to the business or interests of the people or any
33	public utility of Indiana as determined under IC 8-1-2-113;
34	(6) an imminent and substantial peril to:
35	(A) wildlife; or
36	(B) domestic animal;
37	health, safety, or welfare; or
3.2	(7) the spread of investive species posts or dispases affecting

1	plants.".
2	Page 27, line 10, delete "emergency" and insert " provisional ".
3	Page 27, line 11, delete "emergency" and insert " provisional ".
4	Page 27, line 13, after "governor." insert "The governor may not
5	approve provisional rulemaking for any part of a proposed
6	provisional rule that adds or amends language to increase or
7	expand application of a fee, fine, or civil penalty or a schedule of
8	
9	fees, fines, or civil penalties before submitting the proposal to the
10	budget committee for review.".
	Page 27, line 20, delete "emergency" and insert " provisional ".
11	Page 27, line 20, delete "rule," and insert "rule but before the
12	agency adopts the provisional rule,".
13	Page 27, line 27, after "number." insert "The agency must submit
14	at least the following:
15	(1) The full text of the proposed provisional rule in the form
16	required by section 20 of this chapter.
17	(2) A statement justifying the need for provisional
18	rulemaking.
19	(3) The approval of the governor to use provisional
20	rulemaking procedures required by law.
21	(4) The documents required by section 21 of this chapter.
22	An agency may not adopt a proposed provisional rule until after
23	the publisher notifies the agency that the publisher has complied
24	with subsection (d). At least ten (10) regular business days must
25	elapse after the publisher has complied with subsection (d) before
26	the department of natural resources, the natural resources
27	commission, the department of environmental management, or a
28	board that has rulemaking authority under IC 13 adopts a
29	provisional rule.
30	(d) Upon receipt of documents described in subsection (c), the
31	publisher shall distribute the full text of the proposed provisional
32	rule to legislators and legislative committees in the manner and the
33	form specified by the legislative council or the personnel
34	subcommittee of the legislative council acting for the legislative
35	council. After distribution has occurred, the publisher shall notify
36	the agency of the date that distribution under this subsection has
37	occurred.".

Page 27, line 28, strike "(d)" and insert "(e)".

1	Page 27, line 31, delete "emergency" and insert " provisional ".
2	Page 27, line 32, delete "emergency" and insert "provisional".
3	Page 27, line 35, delete "emergency" and insert "provisional".
4	Page 27, delete lines 37 through 38, begin a new line block indented
5	and insert:
6	"(3) If the provisional rule adds or amends language to
7	increase or expand application of a fee, fine, or civil penalty
8	or a schedule of fees, fines, or civil penalties, the agenda of the
9	budget committee meeting at which the rule was scheduled for
10	review.".
11	Page 27, line 40, delete "emergency" and insert "provisional".
12	Page 27, line 42, delete "emergency" and insert "provisional".
13	Page 28, line 1, delete "emergency" and insert "provisional".
14	Page 28, line 2, delete "An emergency" and insert "A provisional".
15	Page 28, line 5, strike "(e)" and insert "(f)".
16	Page 28, line 5, delete "subsection (d)" and insert "subsections (c)
17	and (e)".
18	Page 28, line 10, delete "emergency" and insert "provisional".
19	Page 28, line 12, strike "(f)" and insert "(g)".
20	Page 28, line 12, delete "A An emergency" and insert "A
21	provisional".
22	Page 28, line 15, delete "emergency" and insert "provisional".
23	Page 28, line 16, delete "emergency" and insert "provisional".
24	Page 28, line 17, strike "(e)." and insert "(f).".
25	Page 28, line 19, delete "emergency" and insert "provisional".
26	Page 28, line 22, delete "emergency" and insert "provisional".
27	Page 28, line 23, strike "an emergency" and insert "a provisional".
28	Page 28, line 37, delete "(g)" and insert "(h)".
29	Page 28, line 37, delete "an emergency" and insert "a provisional".
30	Page 28, line 38, delete "emergency" and insert "provisional".
31	Page 28, line 39, delete "emergency" and insert "provisional".
32	Page 28, line 40, delete "an emergency" and insert "a provisional".
33	Page 28, line 40, after "of" delete "an" and insert "a provisional".
34	Page 28, line 41, delete "emergency rule by another emergency" and
35	insert "rule by another provisional".
36	Page 28, line 42, delete "emergency" and insert " provisional ".
37	Page 29, line 1, delete "(e)." and insert "(f).".

1	Page 29, line 2, delete "emergency rule, including" and insert
2	"provisional rule, including".
3	Page 29, line 2, after "the" delete "emergency" and insert
4	"provisional".
5	Page 29, line 4, delete "emergency" and insert "circumstance".
6	Page 29, line 6, delete "emergency" and insert "provisional".
7	Page 29, line 13, delete "(h)" and insert "(i)".
8	Page 29, line 13, after "subsection" delete "(i)," and insert "(j),".
9	Page 29, line 14, delete "an emergency" and insert "a provisional".
10	Page 29, line 16, after "that" delete "an emergency" and insert "a
11	provisional".
12	Page 29, line 16, after "to" delete "an emergency" and insert "a
13	provisional".
14	Page 29, line 17, delete "(e)." and insert "(f).".
15	Page 29, line 18, delete "emergency" and insert "provisional".
16	Page 29, line 20, delete "emergency" and insert "provisional".
17	Page 29, line 21, delete "an emergency" and insert "a provisional".
18	Page 29, line 23, delete "(i)" and insert "(j)".
19	Page 29, line 23, delete "an" and insert "a provisional".
20	Page 29, line 24, delete "emergency".
21	Page 29, line 24, delete "(h)" and insert "(i)".
22	Page 29, line 25, delete "emergency" and insert "provisional".
23	Page 29, line 28, delete "an emergency" and insert "a provisional".
24	Page 30, line 5, after "may" insert "only".
25	Page 30, line 6, delete "with a single comment period of".
26	Page 30, line 7, delete "at least thirty (30) days in length".
27	Page 30, line 17, delete "or".
28	Page 30, line 18, delete "new".
29	Page 30, line 23, after "organization;" insert "or
30	(3) a category of rule authorized under IC 4-22-2.3 to be
31	adopted as an interim rule;".
32	Page 30, line 25, after "effect." begin a new paragraph and insert:
33	"(c)".
34	Page 30, line 30, after "governor." insert "The governor may not
35	approve interim rulemaking for any part of a proposed interim
36	rule that adds or amends language to increase or expand
37	application of a fee, fine, or civil penalty or a schedule of fees, fines,

1	or civil penalties before submitting the proposal to the budget
2	committee for review.".
3	Page 30, delete lines 36 through 42, begin a new paragraph and
4	insert:
5	"(d) To publish a notice of interim rulemaking in the Indiana
6	Register, the agency must submit the following to the publisher:
7	(1) The full text of the agency's proposed interim rule in the
8	form required by section 20 of this chapter.
9	(2) The approval of the governor to use interim rulemaking
10	procedures for the rule.
11	(3) If the interim rule adds or amends language to increase or
12	expand application of a fee, fine, or civil penalty or a schedule
13	of fees, fines, or civil penalties, the agenda of the budget
14	committee meeting at which the rule was scheduled for
15	review.
16	(4) The documents required by section 21 of this chapter.
17	The publisher shall review materials submitted under this".
18	Page 31, line 3, delete "date and receiving the public comment
19	period" and insert "date,".
20	Page 31, line 4, delete "information from the agency,".
21	Page 31, line 6, delete "(d)" and insert "(e)".
22	Page 31, between lines 9 and 10, begin a new line block indented
23	and insert:
24	"(2) The full text of the agency's proposed interim rule in the
25	form required by section 20 of this chapter (excluding the text
26	of a matter incorporated by reference under section 21 of this
27	chapter).".
28	Page 31, line 10, delete "(2)" and insert "(3)".
29	Page 31, line 18, delete "necessary and where and how a person may
30	inspect" and insert "necessary.
31	(4) Information concerning where, when, and how a person
32	may inspect and copy any data, studies, or analyses
33	referenced under subdivision (3).
34	(5) Information concerning where, when, and how a person
35	may inspect any documents incorporated by reference into
36	the proposed interim rule under section 21 of this chapter.".
37	Page 31, delete lines 19 through 20.
38	Page 31, line 21, delete "(3)" and insert "(6)".

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             Page 31, line 24, delete "expedited" and insert "interim".
 2
              Page 31, line 29, delete "(2)" and insert "(3)".
 3
             Page 31, line 33, delete "(e)" and insert "(f)".
 4
             Page 31, line 36, delete "(f)" and insert "(g)".
 5
             Page 31, line 36, delete "initial".
 6
             Page 31, line 37, delete "of at least thirty (30) days in length".
 7
             Page 31, line 38, delete "(e)," and insert "(f),".
 8
             Page 32, line 7, delete "(g)" and insert "(h)".
 9
             Page 32, line 10, after "submit the" insert "full text of the".
10
             Page 32, delete lines 18 through 19.
11
              Page 32, line 20, delete "(5)" and insert "(4)".
12
             Page 32, line 25, delete "(h)" and insert "(i)".
13
             Page 32, line 25, after "subsection" delete "(g)" and insert "(h)".
14
             Page 32, line 32, delete "(i)" and insert "(j)".
15
             Page 32, line 37, delete "(h)." and insert "(i).".
16
             Page 33, line 3, delete "(j)" and insert "(k)".
17
             Page 33, line 5, delete "An" and insert "Except as provided in
18
          IC 4-22-2.3, an".
19
              Page 33, line 6, delete "or 37.3".
20
             Page 33, line 8, after "subsection" insert "(i).".
21
             Page 33, delete lines 9 through 13.
22
             Page 33, line 14, delete "(k)" and insert "(l)".
23
             Page 33, line 14, after "subsection" delete "(1)," and insert "(m),".
24
             Page 33, line 18, delete "(h)." and insert "(i).".
25
             Page 33, line 24, delete "(1)" and insert "(m)".
26
             Page 33, line 25, delete "(k)" and insert "(l)".
27
              Page 33, delete lines 33 through 42.
28
              Delete pages 34 through 36.
29
             Page 37, delete lines 1 through 5.
30
             Page 37, line 22, delete "37.3" and insert "37.2".
31
             Page 38, line 19, delete "37.3,".
32
             Page 39, line 9, delete "37.3,".
33
             Page 39, line 16, delete "Sections 24" and insert "IC 13-14-9 and
34
          sections 24 23".
35
              Page 39, line 19, delete "Sections 24" and insert "IC 13-14-9 and
          sections 24 23".
36
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Page 39, line 23, delete "sections 24" and insert "IC 13-14-9 or

1 sections 24 23". 2 Page 39, line 25, delete "chapter." and insert "chapter or 3 IC 13-14-9-9 (as applicable).". 4 Page 40, line 9, delete "37.3,". 5 Page 40, line 14, delete "37.3,". 6 Page 40, line 16, delete "Sections 24" and insert "IC 13-14-9 and 7 sections 24 23". 8 Page 43, line 4, delete "readopted" and insert "adopted". 9 Page 43, line 28, delete "an emergency" and insert "a provisional". 10 Page 43, line 30, delete "emergency" and insert "provisional". 11 Page 43, line 31, delete "expedited" and insert "interim". 12 Page 43, line 31, delete "IC 4-22-2-37.3" and insert "IC 13 4-22-2-37.2". 14 Page 43, line 32, delete "emergency" and insert "provisional". 15 Page 43, line 33, delete "emergency" and insert "provisional". 16 Page 43, line 35, delete "June 30 of the year following the year in 17 which the rule" and insert "one (1) year after the date on which the 18 rules are published in the Indiana Register.". 19 Page 43, delete lines 36 through 42, begin a new paragraph and 20 insert: 21 "Sec. 3. The director of the department of natural resources may 22 adopt interim rules under the interim rule procedures in 23 IC 4-22-2-37.2 to temporarily modify or suspend a rule described 24 in IC 14-22-2-6 (fish and wildlife rules). An interim rule authorized 25 under this section expires not later than one (1) year after the rule 26 is accepted for filing by the publisher of the Indiana Register and 27 may not be continued in another interim rule. 28 Sec. 4. The Indiana state board of education may adopt interim 29 rules under the interim rule procedures in IC 4-22-2-37.2 for the 30 provision of special education or related services to an eligible 31 choice scholarship student who receives an amount under 32 IC 20-51-4-4(a)(2). An interim rule authorized under this section 33 expires not later than one (1) year after the rule is accepted for 34 filing by the publisher of the Indiana Register and may not be 35 continued in another interim rule. 36 Sec. 5. The department of natural resources (or to the extent 37 permitted by IC 14-10-2, the natural resources commission) may

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adopt interim rules under the interim rule procedures in

1 IC 4-22-2-37.2 to carry out the duties of the department of natural 2 resources under a law listed in IC 14-10-2-5. A rule described in 3 this section may be continued in another interim rule only if the 4 governor determines under section IC 4-22-2-37.2(c) that the policy 5 options available to the agency are so limited that use of the additional notice, comment, and review procedures in IC 4-22-2-23 6 7 through IC 4-22-2-36 would provide no benefit to persons 8 regulated or otherwise affected by the rule. 9 Sec. 6. The following apply to the department of financial 10 institutions: 11 (1) The department of financial institutions shall adopt rules 12 under the interim rule procedures in IC 4-22-2-37.2 13 announcing: 14 (A) sixty (60) days before January 1 of each odd-numbered 15 year in which dollar amounts under IC 24-4.5 (Uniform 16 Consumer Credit Code) are to change, the changes in 17 dollar amounts required by IC 24-4.5-1-106(2); 18 (B) promptly after the changes occur, changes in the Index 19 required by IC 24-4.5-1-106(3), including, when applicable, 20 the numerical equivalent of the Reference Base Index 21 under a revised Reference Base Index and the designation 22 or title of any index superseding the Index; 23 (C) the adjustments required under IC 24-9-2-8 concerning 24 high cost home loans; and 25 (D) the adjustments required under IC 34-55-10-2 26 (bankruptcy exemptions; limitations) or IC 34-55-10-2.5. A rule described in this subdivision expires not later than 27 28 January of the next odd-numbered year after the department 29 of financial institutions is required to issue the rule. 30 (2) The department of financial institutions may adopt a rule 31 under the interim rule procedures in IC 4-22-2-37.2 for a rule 32 permitted under IC 24-4.4-1-101 (licensing system for 33 creditors and mortgage loan originators) or IC 24-4.5 34 (Uniform Consumer Credit Code) if the department of 35 financial institutions declares an emergency. The rule 36 described in this subdivision expires not later than two (2)

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(3) The department of financial institutions may adopt a rule

years after the rule is effective.

37

described in IC 34-55-10-2 (bankruptcy exemptions; limitations) or IC 34-55-10-2.5 in conformity with the procedures in IC 4-22-2-3 through IC 4-22-2-36 or the interim rule procedures in IC 4-22-2-37.2. A rule described in this subdivision adopted under IC 4-22-2-37.2 expires not later than two (2) years after the rule is accepted for filing by the publisher of the Indiana Register.

A rule described in this section may be continued in another interim rule only if the governor determines under section IC 4-22-2-37.2(c) that the policy options available to the agency are so limited that use of the additional notice, comment, and review procedures in IC 4-22-2-23 through IC 4-22-2-36 would provide no benefit to persons regulated or otherwise affected by the rule.

Sec. 7. The Indiana utility regulatory commission may adopt interim rules under the interim rule procedures in IC 4-22-2-37.2 pursuant to its authority under IC 8-1-1-3(g) or IC 8-1-2-113. A rule described in this section expires not later than two (2) years after the rule is accepted for filing by the publisher of the Indiana Register and may not be continued in another interim rule.

Sec. 8. The Indiana board of pharmacy may adopt interim rules under IC 4-22-2-37.2 to declare a substance is a synthetic drug if the board finds that the substance:

- (1) has been scheduled or emergency scheduled by the United States Drug Enforcement Administration;
- (2) has been scheduled, emergency scheduled, or criminalized by another state; or
- (3) has:

- 28 (A) a high potential for abuse; and
 - (B) no accepted medical use in treatment in the United States or lacks accepted safety for use in treatment under medical supervision.

In making a determination, the Indiana board of pharmacy shall consider the factors described in IC 25-26-13-4.1. Notwithstanding IC 4-22-2-37.2(i), a rule described in this section becomes effective when the rule is published in the Indiana Register. A rule described in this section expires not later than one (1) year after the rule is accepted for filing by the publisher of the Indiana Register and may not be continued in another interim rule.

1	Sec. 9. The Indiana pesticide review board may adopt interim
2	rules under IC 4-22-2-37.2 to classify a pesticide as a restricted use
3	pesticide or a pesticide for use by prescription only pending review
4	by the general assembly, if the Indiana pesticide review board finds
5	that:
6	(1) the pesticide has been classified as a restricted use
7	pesticide or a pesticide for use by prescription only by the
8	United States Environmental Protection Agency; and
9	(2) adoption of the interim rule is necessary to prevent an
10	undue and immediate hazard to persons, animals, wildlife,
11	lands, or water, other than the pests that the pesticide is
12	intended to prevent, destroy, control, or mitigate.
13	A rule described in this section expires not later than sixty (60)
14	days after adjournment sine die of the regular session of the
15	general assembly that occurs after the interim rule proceeding is
16	commenced.".
17	Delete pages 44 through 45.
18	Page 46, delete lines 1 through 12.
19	Page 47, line 33, delete "do the following:" and insert "meet each
20	of the standards in IC 4-22-2-19.5 and (if applicable) the
21	requirements for fees, fines, and civil penalties in IC 4-22-2-19.6.".
22	Page 47, delete lines 34 through 42.
23	Page 48, delete lines 1 through 5.
24	Page 48, line 9, after "IC 4-3-27-12," insert "IC 4-22-2-22.7,
25	IC 4-22-2-22.8,".
26	Page 52, delete lines 39 through 42, begin a new paragraph and
27	insert:
28	"SECTION 39. IC 13-14-9-0.2 IS ADDED TO THE INDIANA
29	CODE AS A NEW SECTION TO READ AS FOLLOWS
30	[EFFECTIVE JULY 1, 2023]: Sec. 0.2. This chapter (as effective
31	January 1, 2023) continues to apply after June 30, 2023, to a
32	rulemaking action that is commenced under this chapter before
33	July 1, 2023.
34	SECTION 40. IC 13-14-9-1, AS AMENDED BY P.L.133-2012,
35	SECTION 89, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
36	JULY 1, 2023]: Sec. 1. (a) Except as provided in sections 8 and section
37	14 of this chapter, this chapter applies to the following:
38	(1) The board.

1	(2) The underground storage tank financial assurance board
2	established by IC 13-23-11-1.
3	(b) In addition to the requirements of IC 4-22-2 and IC 13-14-8, a
4	board may not adopt a rule except in accordance with this chapter.
5	SECTION 41. IC 13-14-9-2 IS REPEALED [EFFECTIVE JULY 1,
6	2023]. Sec. 2. Except as provided in sections 4.5, 7, 8, and 14 of this
7	chapter, a board may not adopt a rule under this chapter until the board
8	has conducted at least two (2) public comment periods, each of which
9	must be at least thirty (30) days in length.
10	SECTION 42. IC 13-14-9-3, AS AMENDED BY P.L.100-2006,
11	SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
12	JULY 1, 2023]: Sec. 3. (a) Except as provided in subsection (b),
13	Before publication of the notice described in IC 4-22-2-3, the
14	department shall may provide notice in the Indiana Register of the first
15	a public comment period required by section 2 of this chapter.
16	regarding potential rulemaking. A notice provided under this section
17	must do the following:
18	(1) Identify the authority under which the proposed rule is to be
19	adopted.
20	(2) Describe the subject matter and the basic purpose of the
21	proposed rule. The description required by this subdivision must:
22	(A) list all alternatives being considered by the department at
23	the time of the notice;
24	(B) state whether each alternative listed under clause (A)
25	creates:
26	(i) a restriction or requirement more stringent than a
27	restriction or requirement imposed under federal law; or
28	(ii) a restriction or requirement in a subject area in which
29	federal law does not impose restrictions or requirements;
30	(C) state the extent to which each alternative listed under
31	clause (A) differs from federal law;
32	(D) include any information known to the department about
33	the potential fiscal impact of each alternative under clause (A)
34	that creates:
35	(i) a restriction or requirement more stringent than a
36	restriction or requirement imposed under federal law; or
37	(ii) a restriction or requirement in a subject area in which
38	federal law does not impose restrictions or requirements;

1	and
2	(E) set forth the basis for each alternative listed under clause
3	(A).
4	(3) Describe the relevant statutory or regulatory requirements or
5	restrictions relating to the subject matter of the proposed rule that
6	exist before the adoption of the proposed rule.
7	(4) Request the submission of alternative ways to achieve the
8	purpose of the proposed rule.
9	(5) Request the submission of comments, including suggestions
10	of specific language for the proposed rule.
11	(6) Include a detailed statement of the issue to be addressed by
12	adoption of the proposed rule.
13	(b) This section does not apply to rules adopted under
14	IC 13-18-22-2, IC 13-18-22-3, or IC 13-18-22-4.
15	(c) The notice required under subsection (a) shall be published
16	electronically in the Indiana Register under procedures established by
17	the publisher.
18	SECTION 43. IC 13-14-9-4, AS AMENDED BY P.L.218-2016,
19	SECTION 2, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
20	JULY 1, 2023]: Sec. 4. (a) The department shall provide notice in the
21	Indiana Register of the second public comment period required by
22	section 2 of this chapter. A notice provided under this section In
23	addition to the requirements of IC 4-22-2-23 and (if applicable)
24	IC 4-22-2-4, the notice of public comment submitted by the
25	department to the publisher must do the following:
26	(1) Contain the full text of the proposed rule, to the extent
27	required under IC 4-22-2-24(c).
28	(2) (1) Contain a summary of the response of the department to
29	written comments submitted under section 3 of this chapter,
30	during the first public comment period. if applicable.
31	(3) (2) Request the submission of comments, including
32	suggestions of specific amendments to the language contained in
33	the proposed rule.
34	(4) Contain the full text of the commissioner's written findings
35	under section 7 of this chapter, if applicable.
36	(5) (3) Identify each element of the proposed rule that imposes a
37	restriction or requirement on persons to whom the proposed rule
38	applies that:

1	(A) is more stringent than a restriction or requirement imposed
2	under federal law; or
3	(B) applies in a subject area in which federal law does not
4	impose a restriction or requirement.
5	(6) (4) With respect to each element identified under subdivision
6	(5), (3), identify:
7	(A) the environmental circumstance or hazard that dictates the
8	imposition of the proposed restriction or requirement to
9	protect human health and the environment;
10	(B) examples in which federal law is inadequate to provide the
11	protection referred to in clause (A); and
12	(C) the:
13	(i) estimated fiscal impact; and
14	(ii) expected benefits;
15	based on the extent to which the proposed rule is more
16	stringent than the restrictions or requirements of federal law,
17	or on the creation of restrictions or requirements in a subject
18	area in which federal law does not impose restrictions or
19	requirements.
20	(7) (5) For any element of the proposed rule that imposes a
21	restriction or requirement that is more stringent than a restriction
22	or requirement imposed under federal law or that applies in a
23	subject area in which federal law does not impose restrictions or
24	requirements, describe the availability for public inspection of all
25	materials relied upon by the department in the development of the
26	proposed rule, including, if applicable:
27	(A) health criteria;
28	(B) analytical methods;
29	(C) treatment technology;
30	(D) economic impact data;
31	(E) environmental assessment data;
32	(F) analyses of methods to effectively implement the proposed
33	rule; and
34	(G) other background data.
35	(b) The notice required under subsection (a):
36	(1) shall be published electronically in the Indiana Register under
37	procedures established by the publisher; and
38	(2) if any element of the proposed rule to which the notice relates

1 imposes a restriction or requirement that is more stringent than a 2 restriction or requirement imposed under federal law, shall be 3 submitted in an electronic format under IC 5-14-6 to the executive 4 director of the legislative services agency, who shall present the 5 notice to the legislative council established by IC 2-5-1.1-1. 6 (c) (b) If the notice provided by the department concerning a 7 proposed rule identifies under subsection (a)(5), an element of the 8 proposed rule that imposes a restriction or requirement more stringent 9 than a restriction or requirement imposed under federal law, the 10 proposed rule shall not become effective under this chapter until the 11 adjournment sine die of the regular session of the general assembly that 12 begins after the department provides the notice. 13 (d) (c) Subsections (b)(2) and (e) do Subsection (b) does not 14 prohibit or restrict the commissioner, the department, or the board 15 from: 16 (1) adopting emergency provisional rules under IC 4-22-2-37.1; 17 (2) taking emergency action under IC 13-14-10; or 18 (3) temporarily: 19 (A) altering ordinary operating policies or procedures; or 20 (B) implementing new policies or procedures; 21 in response to an emergency situation. 22 SECTION 44. IC 13-14-9-4.2, AS AMENDED BY P.L.123-2006, 23 SECTION 28, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 24 JULY 1, 2023]: Sec. 4.2. Not less than fourteen (14) days before the 25 date of preliminary adoption of a proposed rule by a board, the 26 department shall make available to the board the fiscal impact 27 statement latest version of the regulatory analysis prepared by the 28 office of management and budget with respect to for the proposed rule. 29 under IC 4-22-2-28(e). 30 SECTION 45. IC 13-14-9-4.5 IS AMENDED TO READ AS 31 FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 4.5. (a) Except for a 32 rule 33 (1) that has been preliminarily adopted by a board in a form that 34 is: 35 (A) (1) identical to; or 36 (B) (2) not substantively different from; 37 the proposed rule published in a second notice under section 4 of 38 this chapter; or

1 (2) for which the commissioner has made a determination and 2 prepared written findings under section 7 or 8 of this chapter; 3 IC 4-22-2-23 or (if applicable) IC 4-22-2-24; 4 a board may not adopt a rule under this chapter until the board has 5 conducted a third an additional public comment period that is at least 6 twenty-one (21) thirty (30) days in length. 7 (b) The department shall publish notice of a third an additional 8 public comment period with the 9 (1) text; 10 (2) summary; and 11 (3) fiscal analysis; 12 information that are is required to be published in the Indiana Register 13 under section 5(a)(2) of this chapter. 14 (c) The notice of a third public comment period that must be 15 published in the Indiana Register under subsection (b) must request the 16 submission of comments, including suggestions of specific 17 amendments, that concern only the portion of the preliminarily adopted 18 rule that is substantively different from the language contained in the 19 proposed rule published in a second notice under section 4 of this 20 chapter. 21 SECTION 46. IC 13-14-9-5, AS AMENDED BY P.L.123-2006, 22 SECTION 29, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 23 JULY 1, 2023]: Sec. 5. (a) A board may not adopt a rule until all of the 24 following occur: 25 (1) The board holds a board meeting on the proposed rule. 26 (2) The department, after approval of the proposed rule by the 27 board under subsection (c), publishes the following information 28 in the Indiana Register as provided in IC 4-22-2-24(c): 29 (A) The full text of the proposed rule, including any 30 amendments arising from the comments received before or 31 during the meeting held under subdivision (1). 32 (B) A summary of the response of the department to all 33 comments received at the meeting held under subdivision (1). 34 (C) For a proposed rule with an estimated economic impact on 35 regulated entities that is greater than five hundred thousand 36 dollars (\$500,000), a copy of the office of management and 37 budget fiscal analysis required under IC 4-22-2-28. required 38 by section 4 of this chapter. However, a notice of an

1	additional public comment period under section 4.5 of this
2	chapter must request the submission of comments,
3	including suggestions of specific amendments, that concern
4	only the portion of the preliminarily adopted rule that is
5	substantively different from the language contained in the
6	proposed rule published in the immediately preceding
7	notice under section 4 or (if applicable) 4.5 of this chapter.
8	(3) The board, after publication of the notice under subdivision
9	(2), holds another board meeting on the proposed rule.
10	(4) If a third an additional public comment period is required
11	under section 4.5 of this chapter, the department publishes notice
12	of the third additional public comment period in the Indiana
13	Register.
14	(b) Board meetings held under subsection (a)(1) and (a)(3) shall be
15	conducted in accordance with IC 4-22-2-26(b) through
16	IC 4-22-2-26(d).
17	(c) At a board meeting held under subsection (a)(1), the board shall
18	determine whether the proposed rule will:
19	(1) proceed to publication under subsection (a)(2);
20	(2) be subject to additional comments under section 3 or 4 4.5 of
21	this chapter; considering any written finding made by the
22	commissioner under section 7 or 8 of this chapter; or
23	(3) be reconsidered at a subsequent board meeting in accordance
24	with IC 4-22-2-26(d).
25	SECTION 47. IC 13-14-9-6, AS AMENDED BY P.L.123-2006,
26	SECTION 30, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
27	JULY 1, 2023]: Sec. 6. In addition to the requirements of section 8 of
28	this chapter, The department shall include the following in the written
29	materials to be considered at the board meetings held under section
30	5(a)(1) and $5(a)(3)$ of this chapter:
31	(1) The full text of the proposed rule, as most recently prepared
32	by the department.
33	(2) The written responses of the department to all comments
34	received:
35	(A) during the immediately preceding comment period for a
36	board meeting held under section 5(a)(1) of this chapter;
37	(B) during the immediately preceding board meeting under
38	section 5(a)(1) of this chanter for a hoard meeting held under

1 section 5(a)(3) of this chapter if a third an additional public 2 comment period is not required under section 4.5 of this 3 chapter; or 4 (C) during: 5 (i) a third an additional public comment period that address 6 the portion of the preliminarily adopted rule that is 7 substantively different from the language contained in the 8 proposed rule published in a second notice under section 4 9 of this chapter; and 10 (ii) the immediately preceding board meeting held under 11 section 5(a)(1) of this chapter; 12 for a board meeting held under section 5(a)(3) of this chapter 13 if a third an additional public comment period is required 14 under section 4.5 of this chapter. 15 (3) The full text of the office of management and budget fiscal 16 latest version of regulatory analysis if a fiscal analysis is 17 required under IC 4-22-2-28. provided to the budget agency and 18 the office of management and budget under IC 4-22-2-22.8. 19 SECTION 48. IC 13-14-9-7 IS REPEALED [EFFECTIVE JULY 1, 20 2023]. Sec. 7. (a) Unless a board determines under section 5(c)(2) of 21 this chapter that a proposed rule should be subject to additional 22 comments, section 3 of this chapter does not apply to a rulemaking 23 action if the commissioner determines that the rulemaking policy 24 alternatives available to the department are so limited that the public 25 notice and comment period under section 3 of this chapter would 26 provide no substantial benefit to: 27 (1) the environment; or 28 (2) persons to be regulated or otherwise affected by the proposed 29 rule. 30 (b) If the commissioner makes a determination under subsection (a), 31 the commissioner shall prepare written findings under this section. The 32 full text of the commissioner's written findings shall be included in the 33 public notice provided under section 4 of this chapter. 34 SECTION 49. IC 13-14-9-8, AS AMENDED BY P.L.6-2012, 35 SECTION 103, IS AMENDED TO READ AS FOLLOWS 36 [EFFECTIVE JULY 1, 2023]: Sec. 8. (a) Except as provided in 37 subsection (g), unless a board determines that a proposed rule should 38 be subject to additional comments or makes a determination described

1	in subsection (1), sections 2 through 7 and sections 9 through 14 of this
2	chapter do not apply to a rulemaking action if the commissioner
3	determines that:
4	(1) the proposed rule constitutes:
5	(A) an adoption or incorporation by reference of a federal law,
6	regulation, or rule that:
7	(i) is or will be applicable to Indiana; and
8	(ii) contains no amendments that have a substantive effect
9	on the scope or intended application of the federal law or
10	rule;
l 1	(B) a technical amendment with no substantive effect on an
12	existing Indiana rule; or
13	(C) an amendment to an existing Indiana rule, the primary and
14	intended purpose of which is to clarify the existing rule; and
15	(2) the proposed rule is of such nature and scope that there is no
16	reasonably anticipated benefit to the environment or the persons
17	referred to in section 7(a)(2) of this chapter from the following:
18	(A) Exposing the proposed rule to diverse public comment
19	under section 3 or 4 of this chapter.
20	(B) Affording interested or affected parties the opportunity to
21	be heard under section 3 or 4 of this chapter.
22	(C) Affording interested or affected parties the opportunity to
23	develop evidence in the record collected under sections 3 and
24	4 of this chapter.
25	(b) If the commissioner makes a determination under subsection (a),
26	the commissioner shall prepare written findings under this section. The
27	full text of the commissioner's written findings shall be included in:
28	(1) the notice of adoption of the proposed rule; and
29	(2) the written materials to be considered by the board at the
30	public hearing held under this section.
31	(e) The notice of adoption of a proposed rule under this section
32	must:
33	(1) be published in the Indiana Register; and
34	(2) include the following:
35	(A) Draft rule language that includes the language described
36	in subsection (a)(1).
37	(B) A written comment period of at least thirty (30) days.
38	(C) A notice of public hearing before the appropriate board

1	(d) The department shall include the following in the written
2	materials to be considered by the board at the public hearing referred
3	to in subsection (c):
4	(1) The full text of the proposed rule as most recently prepared by
5	the department.
6	(2) Written responses of the department to written comments
7	received during the comment period referred to in subsection (c).
8	(3) The commissioner's findings under subsection (b).
9	(e) At the public hearing referred to in subsection (c), the board
10	may:
11	(1) adopt the proposed rule;
12	(2) adopt the proposed rule with amendments;
13	(3) reject the proposed rule;
14	(4) determine that additional public comment is necessary; or
15	(5) determine to reconsider the proposed rule at a subsequent
16	board meeting.
17	(f) If the board determines under subsection (e) that additional
18	public comment is necessary, the department shall publish a second
19	notice in accordance with section 4 of this chapter and complete the
20	rulemaking in accordance with this chapter.
21	(g) If the board adopts the proposed rule with amendments under
22	subsection (e)(2), the amendments must meet the logical outgrowth
23	requirements of section 10 of this chapter, except that the board, in
24	determining whether the amendments are a logical outgrowth of
25	comments provided to the board, and in considering whether the
26	language of comments provided to the board fairly apprised interested
27	persons of the specific subjects and issues contained in the
28	amendments, shall consider the comments provided to the board at the
29	public hearing referred to in subsection (c)(2)(C).
30	(h) This subsection applies to that part of a rule adopted under this
31	section that directly corresponds to and is based on a federal law, rule,
32	or regulation that is stayed or repealed, invalidated, vacated, or
33	otherwise nullified by a legislative, an administrative, or a judicial
34	action described in subdivision (1), (2), or (3). If:
35	(1) a proposed rule is adopted by a board under subsection (e)(1)
36	based on a determination by the commissioner under subsection
37	(a)(1)(A) and the federal law, rule, or regulation on which the
38	adopted rule is based is later repealed or otherwise nullified by

1 legislative or administrative action, then that part of the adopted 2 rule that corresponds to the repealed or nullified federal law, rule, 3 or regulation is void as of the effective date of the legislative or 4 administrative action repealing or otherwise nullifying the federal 5 law, rule, or regulation; 6 (2) a board adopts a proposed rule under subsection (e)(1) that is 7 based on a determination by the commissioner under subsection 8 (a)(1)(A) and the federal law, rule, or regulation on which the 9 adopted rule is based is later invalidated, vacated, or otherwise 10 nullified by a judicial decree, order, or judgment of a state or federal court whose decisions concerning such matters have force 11 12 and effect in Indiana: 13 (A) then that part of the rule that corresponds to the 14 invalidated, vacated, or otherwise nullified federal law, rule, 15 or regulation shall not be enforced by the commissioner or any 16 other person during the time in which an appeal of the judicial 17 decree, order, or judgment can be commenced or is pending; 18 and 19 (B) either: 20 (i) that part of the adopted rule that corresponds to the 21 invalidated, vacated, or otherwise nullified federal law, rule, 22 or regulation is void as of the date that the judicial decree, 23 order, or judgment becomes final and unappealable; or 24 (ii) enforcement of the adopted rule is restored if the judicial 25 decree, order, or judgment is reversed, vacated, or otherwise 26 nullified on appeal; and (3) the If the commissioner determines that a federal law, 27 28 regulation, or rule: 29 (1) that is the basis of a rule that is adopted under subsection 30 (e)(1) by the board; and based on a determination by the 31 commissioner under subsection (a)(1)(A) 32 (2) is stayed by an administrative or a judicial order pending 33 an administrative or a judicial action regarding the validity of 34 the federal law, rule, or regulation; 35 the commissioner may suspend the enforcement of that part of the 36 adopted rule that corresponds to the stayed federal law, rule, or 37 regulation while the stay is in force. 38 SECTION 50. IC 13-14-9-9 IS AMENDED TO READ AS

1	FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 9. After complying
2	with sections 2 4 through 8 6 of this chapter, the board may, at the
3	board meeting held under section 5(a)(3) of this chapter:
4	(1) adopt a rule that is identical to the proposed rule published
5	under section 5(a)(2) of this chapter;
6	(2) adopt the proposed rule with amendments that meet the
7	criteria set forth in section 10 of this chapter;
8	(3) (2) recommend amendments to the proposed rule; that do not
9	meet the criteria set forth in section 10 of this chapter;
10	(4) (3) reject the proposed rule; or
11	(5) (4) reconsider the proposed rule at a subsequent board
12	meeting in accordance with IC 4-22-2-26(d).
13	SECTION 51. IC 13-14-9-10 IS REPEALED [EFFECTIVE JULY
14	1, 2023]. Sec. 10. (a) A board may amend a proposed rule at a board
15	meeting held under section 5(a)(3) of this chapter and adopt the
16	amended rule under section 9(2) of this chapter if the amendments are
17	a logical outgrowth of:
18	(1) the proposed rule as published under section 5(a)(2) of this
19	chapter; and
20	(2) any comments provided to the board at the meeting held under
21	section 5(a)(3) of this chapter.
22	(b) In determining, for the purposes of this section, whether an
23	amendment is a logical outgrowth of the proposed rule and any
24	comments, the board shall consider:
25	(1) whether the language of:
26	(A) the proposed rule as published under section 5(a)(2) of
27	this chapter; and
28	(B) any comments provided to the board at the meeting held
29	under section 5(a)(3) of this chapter;
30	fairly apprised interested persons of the specific subjects and
31	issues contained in the amendment; and
32	(2) whether the interested parties were allowed an adequate
33	opportunity to be heard by the board.
34	SECTION 52. IC 13-14-9-11 IS AMENDED TO READ AS
35	FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 11. If the board
36	recommends amendments to a proposed rule under section $9(3)$ 9(2) of
37	this chapter, the full text of the proposed rule and accompanying
38	amendments shall be published in accordance with section 5(a)(2) of

1	this chapter. After that publication, the board shall hold another board
2	meeting on the proposed rule under section 5(a)(3) of this chapter.
3	SECTION 53. IC 13-14-9-12, AS AMENDED BY P.L.204-2007,
4	SECTION 13, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
5	JULY 1, 2023]: Sec. 12. The board may reject a proposed rule under
6	section $9(4)$ 9 of this chapter if one (1) of the following conditions
7	exists:
8	(1) The following occurs or has occurred:
9	(A) under section 8 of this chapter, sections 3 and 4 of this
10	chapter did not apply to the proposed rule; and
11	(B) either:
12	(i) (1) The board determines that necessary amendments to
13	the proposed rule will affect persons that reasonably require
14	an opportunity to comment under section 4 of this chapter.
15	considering the criteria set forth in section 8(a)(2) of this
16	chapter; or
17	(ii) (2) The board determines that due to the fundamental or
18	inherent structure or content of the proposed rule, the only
19	reasonably anticipated method of developing a rule
20	acceptable to the board is to require the department to
21	redraft the rule and to obtain the public comments under
22	section 4 of this chapter.
23	(2) The following occurs or has occurred:
24	(A) the proposed rule was subject to sections 3 and 4 of this
25	chapter; and
26	(B) either:
27	(i) the board makes a determination set forth in subdivision
28	(1)(B)(i) or (1)(B)(ii); or
29	(ii) (3) The board determines that, due to a procedural or
30	other defect in the implementation of the applicable
31	rulemaking requirements, under sections 3 and 4 of this
32	chapter, an interested or affected party will be unfairly and
33	substantially prejudiced if the public comment period under
34	section 4 of this chapter is not again afforded and that no
35	reasonable alternative method to obtain public comments is
36	available to the interested or affected party other than the
37	public comment period under section 4 of this chapter.
38	SECTION 54. IC 13-14-9-14. AS AMENDED BY P.L.133-2012.

1	SECTION 90, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
2	JULY 1, 2023]: Sec. 14. (a) Except as provided in subsection (g),
3	sections 1 through 13 of this chapter do not apply to a rule adopted
4	under this section.
5	(b) The board may use the procedures in this section to adopt a rule
6	to establish new water quality standards for a community served by a
7	combined sewer that has:
8	(1) an approved long term control plan; and
9	(2) an approved use attainability analysis that supports the use of
10	a CSO wet weather limited use subcategory established under
11	IC 13-18-3-2.5.
12	(c) After the department approves the long term control plan and use
13	attainability analysis, the department shall publish in the Indiana
14	Register a notice of adoption of a proposed rule to establish a CSO wet
15	weather limited use subcategory for the area defined by the approved
16	use attainability analysis.
17	(d) The notice under subsection (c) must include the following:
18	(1) Suggested rule language that amends the designated use to
19	allow for a CSO wet weather limited use subcategory in
20	accordance with IC 13-18-3-2.5.
21	(2) A written comment period of at least thirty (30) days.
22	(3) A notice of public hearing before the board.
23	(e) The department shall include the following in the written
24	materials to be considered by the board at the public hearing referred
25	to in subsection (d)(3):
26	(1) The full text of the proposed rule as most recently prepared by
27	the department.
28	(2) Written responses of the department to written comments
29	received during the comment period referred to in subsection
30	(d)(2).
31	(3) The letter prepared by the department approving the long term
32	control plan and use attainability analysis.
33	(f) At the public hearing referred to in subsection (d)(3), the board
34	may:
35	(1) adopt the proposed rule to establish a new water quality
36	standard amending the designated use to allow for a CSO wet
37	weather limited use subcategory;
38	(2) adopt the proposed rule with amendments:

(3) reject the proposed rule; or

(4) determine to reconsider the proposed rule at a subsequent board meeting.

- (g) If the board adopts the proposed rule with amendments under subsection (f)(2), the amendments must meet the **substantially similar or** logical outgrowth requirements of section 10 of this chapter, except that IC 4-22-2-29(c). The board, in determining whether the amendments are a logical outgrowth of comments provided to the board, and in considering whether the language of comments provided to the board fairly apprised interested persons of the specific subjects and issues contained in the amendments, shall consider the comments provided to the board at the public hearing referred to in subsection (d)(3).
- (h) The department shall submit a new water quality standard established in a rule adopted under subsection (f) to the United States Environmental Protection Agency for approval.

SECTION 55. IC 13-14-9-15 IS ADDED TO THE INDIANA CODE AS A **NEW** SECTION TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: **Sec. 15. Rules adopted in accordance with this chapter by the department of environmental management or a board that has rulemaking authority under this title expire as provided in IC 4-22-2.6.**

SECTION 56. IC 13-14-9-16 IS ADDED TO THE INDIANA CODE AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 16. (a) For a rule document subject to this chapter, the one (1) year period established under IC 4-22-2-25 in which to adopt a rule and obtain the approval or deemed approval of the governor commences on the date that the initial comment period notice for the rule document is published in the Indiana Register under section 4 of this chapter.

- (b) If an agency determines that a rule cannot be adopted within one (1) year after the publication of the notice, the department shall, before two hundred fifty (250) days following the publication of the notice, notify the publisher by electronic means:
 - (1) the reasons why the rule was not adopted and the expected date the rule will be completed; and
 - (2) the expected date the rule will be approved or deemed approved by the governor or withdrawn under IC 4-22-2-41.

```
1
            (c) If a rule is not approved before the later of:
 2
              (1) one (1) year after the department publishes the initial
 3
              notice of intent under this chapter; or
 4
              (2) the expected date contained in a notice concerning the rule
 5
              that is provided to the publisher under subsection (b);
 6
         a later approval or deemed approval is ineffective, and the rule
 7
         may become effective only through another rulemaking action
 8
         initiated under this chapter.".
 9
            Delete pages 53 through 61.
10
            Page 62, delete lines 1 through 9.
11
            Page 64, between lines 30 and 31, begin a new paragraph and insert:
            "SECTION 51. IC 14-10-2-5, AS AMENDED BY P.L.164-2020,
12
13
         SECTION 47, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
14
         JULY 1, 2023]: Sec. 5. (a) The department may adopt emergency rules
15
         under IC 4-22-2-37.1 IC 4-22-2 to carry out the duties of the
16
         department under the following:
17
              (1) IC 14-9.
              (2) This article.
18
19
              (3) IC 14-11.
20
              (4) IC 14-12-2.
21
              (5) IC 14-14.
22
              (6) IC 14-15.
23
              (7) IC 14-17-3.
24
              (8) IC 14-18, except IC 14-18-6 and IC 14-18-8.
25
              (9) IC 14-19-1 and IC 14-19-8.
26
              (10) IC 14-21.
27
              (11) IC 14-22-3, IC 14-22-4, and IC 14-22-5.
28
              (12) IC 14-23-1.
29
              (13) IC 14-24.
30
              (14) IC 14-25, except IC 14-25-8-3 and IC 14-25-13.
31
              (15) IC 14-26.
32
              (16) IC 14-27.
33
              (17) IC 14-28.
34
              (18) IC 14-29.
35
              (19) IC 14-35-1, IC 14-35-2, and IC 14-35-3.
36
              (20) IC 14-37.
37
              (21) IC 14-38, except IC 14-38-3.
38
            (b) A An emergency rule adopted under subsection (a) (as effective
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I	before July 1, 2023) expires not later than one (1) year after the rule
2	is accepted for filing by the publisher of the Indiana Register.
3	(c) A person who violates:
4	(1) an emergency rule adopted by the department under
5	IC 4-22-2-37.1 before July 1, 2023; or
6	(2) an interim rule adopted by the department under
7	IC 4-22-2-37.2 after June 30, 2023;
8	to carry out a provision described in subsection (a) commits a Class
9	C infraction, unless otherwise specified under state law.
10	SECTION 52. IC 15-16-4-31, AS ADDED BY P.L.2-2008,
11	SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
12	JULY 1, 2023]: Sec. 31. As used in this chapter, "pesticide for use by
13	prescription only" means any pesticide that:
14	(1) the board has found to be more hazardous than a restricted use
15	pesticide so that any specific use and application must be
16	determined and prescribed by a qualified pest management
17	specialist approved by the state chemist; and
18	(2) is designated as a pesticide for use by prescription only in
19	a rule of the board or a law enacted by the general assembly.
20	SECTION 53. IC 15-16-4-37, AS ADDED BY P.L.2-2008,
21	SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
22	JULY 1, 2023]: Sec. 37. As used in this chapter, "restricted use
23	pesticide" means the following:
24	(1) Any pesticide classified as a restricted use pesticide by the
25	administrator of the United States Environmental Protection
26	Agency or (as of March 31, 2023).
27	(2) A pesticide designated as a pesticide in a law enacted by
28	the general assembly.
29	(2) (3) Subject to section 50 of this chapter, a pesticide that the
30	board has determined to be unduly hazardous to persons, animals,
31	plants, wildlife, waters, or lands other than the pests it is intended
32	to prevent, destroy, control, or mitigate.
33	(4) All formulations containing methomyl (Chemical
34	Abstracts Service Reg. No. 16752-77-5).
35	(5) Any dicamba containing pesticide product that:
36	(A) contains a dicamba active ingredient concentration
37	greater than or equal to six and one-half percent (6.5%);
38	and

1 (B) is intended for agricultural production uses but is not 2 labeled solely for use on turf or other nonagricultural use 3 sites. 4 SECTION 54. IC 15-16-4-50, AS AMENDED BY P.L.99-2012, 5 SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 50. (a) The board may adopt rules under IC 4-22-2 6 7 to do the following: 8 (1) Establish a list of recommend to the general assembly the 9 addition, deletion, or reclassification of pesticides by 10 submitting in an electronic format under IC 5-14-6 a report 11 of the recommendations to the legislative council. In making 12 a determination to add or reclassify a pesticide as a restricted 13 use pesticides and pesticide or pesticides pesticide for use by 14 prescription only for all of Indiana or designated areas within 15 Indiana, if the board finds must find that the characteristics of a 16 pesticide require that rules restricting the: 17 (A) (1) sale; 18 (B) (2) distribution; or 19 (C) (3) use; 20 of the pesticide by any person are necessary to prevent undue hazards 21 to persons, animals, wildlife, lands, or waters, other than the pests that 22 they are intended to prevent, destroy, control, or mitigate. After 23 considering the factors enumerated in this subsection, the board shall make findings and recommendations concerning the control 24 25 of the substance if it finds the substance. If any substance is 26 designated or reclassified to a more restrictive schedule as a 27 pesticide under federal law and notice is given to the board, the 28 board shall recommend similar control of the substance under this 29 article in the board's report to the general assembly, unless the 30 board objects to inclusion or rescheduling. In that case, the board 31 shall publish the reasons for objection and afford all interested 32 parties an opportunity to be heard. At the conclusion of the 33 hearing, the board shall publish its findings in the Indiana 34 Register. 35 (b) The board may adopt rules under IC 4-22-2 to do the 36 following: 37 (1) Reclassify a pesticide:

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(A) from a more restrictive classification to a less

38

1 restrictive classification; or 2 (B) as a substance that is not a pesticide; 3 if the board finds that the substance qualifies for 4 reclassification under this chapter and that the same 5 reclassification has been made in a classification under federal law. If the board reclassifies a substance under this 6 7 subdivision, the board shall recommend the same 8 reclassification to the general assembly under subsection (a). 9 If the board objects to rescheduling or deletion of the 10 substance, the board shall notify the chair of the legislative 11 council not more than thirty (30) days after the federal law is 12 changed and the substance may not be reclassified or deleted 13 until the conclusion of the next complete session of the general 14 assembly. The notice from the board to the chair of the 15 legislative council must be published in the Indiana Register. 16 Notwithstanding a provision in this chapter that classifies a 17 pesticide in a more restrictive classification than a rule 18 adopted under this subdivision, a person who manufactures, 19 distributes, dispenses, possesses, or uses a pesticide in 20 compliance with the requirements applicable to the less 21 restrictive classification to which the pesticide is reclassified 22 under this subdivision does not commit a violation of law. 23 Notwithstanding a provision in this chapter that classifies a 24 substance as a pesticide, a person does not commit a violation 25 of law if the board has reclassified the pesticide as a substance 26 that is not a pesticide. 27 (2) Provide for the safe: 28 (A) handling; 29 (B) transportation; 30 (C) storage; 31 (D) display; 32 (E) distribution; 33 (F) disposal; and 34 (G) production; 35 of pesticide products and pesticide containers. 36 (3) Restrict or prohibit the use of certain types of containers or 37 packages for specific pesticides. The restrictions may apply to the: 38 (A) type of construction;

1	(B) strength; or
2	(C) size;
3	to alleviate danger of spillage, breakage, or misuse.
4	(b) The board may adopt by reference the restricted use
5	classification of a pesticide that is maintained by the United States
6	Environmental Protection Agency.
7	(c) The board may adopt rules under IC 4-22-2 to do the following:
8	(1) Determine the time and conditions of the:
9	(A) sale;
10	(B) distribution; or
11	(C) use;
12	of pesticide products.
13	(2) Require that any or all pesticide products be purchased,
14	possessed, or used only under:
15	(A) permit;
16	(B) certificate;
17	(C) license; or
18	(D) registration;
19	of the state chemist or under certain conditions or in certain
20	quantities or concentrations.
21	(3) Require all persons issued:
22	(A) permits;
23	(B) certificates;
24	(C) licenses; or
25	(D) registrations;
26	under this subsection to maintain records as to the use of the
27	pesticide products.
28	(d) A rule adopted under this chapter that becomes effective
29	after June 30, 2023, may not impose a restriction or requirement
30	more stringent than a restriction or requirement imposed under
31	federal law unless the restriction or requirement is specifically
32	authorized by Indiana law.
33	(e) The state chemist shall maintain a list of each class of
34	pesticides adopted by Indiana law or board rule on the website for
35	the state chemist. Failure to include a pesticide on the list does not
36	exempt a person from compliance with a law or rule for a pesticide
37	designated by law or rule.
38	SECTION 55. IC 15-16-4-52, AS ADDED BY P.L.2-2008,

SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 52. The state chemist may adopt rules under IC 4-22-2 to administer this chapter, including rules providing for the following:

2.0

- (1) The collection and examination of samples of pesticide products.
- (2) Determining whether a pesticide product is highly toxic to humans or wildlife.
- (3) The issuance of permits to purchase, possess, or use "restricted use pesticides" and "pesticides for use by prescription only".
- (4) Determining standards of coloring or discoloring for pesticide products and to subject pesticide products to the requirements of section 57 of this chapter.

A rule described in this section that becomes effective after June 30, 2023, may not impose a restriction or requirement concerning pesticides more stringent than a restriction or requirement imposed under federal law unless the restriction or requirement is specifically authorized by Indiana law.

SECTION 56. IC 15-16-4-57, AS AMENDED BY P.L.99-2012, SECTION 10, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 57. Except as provided in section 58 of this chapter, a person may not produce, distribute, display, sell, or offer for sale within Indiana or deliver for transportation or transport in intrastate commerce or between points within Indiana through any point outside Indiana any of the following:

- (1) Any pesticide product that has not been registered under section 61 of this chapter.
- (2) Any pesticide product if any of the claims made for it or any of the directions for its use differ in substance from the representations made in connection with its registration.
- (3) A pesticide product if the composition of the product differs from the composition as represented in connection with its registration. However, at the discretion of the state chemist, a change in the labeling or formula of a pesticide may be made within a registration period without requiring reregistration of the product.
- 38 (4) Any pesticide product (except a bulk pesticide or a pesticide

1	in a container designed and constructed to accommodate the
2	return and refill of the container) unless it is in the registrant's or
3	the manufacturer's unbroken immediate container, and there is
4	affixed to that container, and to any outside container or wrapper
5	of the retail package through which the required information on
6	the immediate container cannot be clearly read, a label bearing:
7	(A) the name and address of the manufacturer, registrant, or
8	person for whom manufactured;
9	(B) the name, brand, or trademark under which the pesticide
10	product is sold; and
11	(C) the net weight or measure of the content, subject, however,
12	to reasonable variations as the state chemist may permit.
13	(5) Any pesticide product that is adulterated or misbranded.
14	(6) Any pesticide product in containers violating rules adopted
15	under section $50(a)(3)$ 50(b)(3) of this chapter. Pesticides found
16	in containers that are unsafe due to damage may be seized and
17	impounded.
18	(7) A highly volatile herbicide except on written permission by
19	the state chemist.
20	(8) Any bulk pesticide unless it is accompanied in all transfers of
21	custody or ownership by or held in storage vessels to which is
22	affixed a label bearing the information specified in subdivision
23	(4).
24	(9) Any pesticide that violates the Federal Insecticide, Fungicide,
25	and Rodenticide Act (7 U.S.C. 136 et seq.) or regulations adopted
26	under the Act.
27	SECTION 57. IC 15-16-5-72 IS ADDED TO THE INDIANA
28	CODE AS A NEW SECTION TO READ AS FOLLOWS
29	[EFFECTIVE JULY 1, 2023]: Sec. 72. A rule adopted under this
30	chapter that becomes effective after June 30, 2023, may not impose
31	a restriction or requirement concerning pesticides more stringent
32	than a restriction or requirement imposed under federal law unless
33	the restriction or requirement is specifically authorized by Indiana
34	law.".
35	Page 64, between lines 36 and 37, begin a new line block indented
36	and insert:
37	"(2) "Applicant" has the meaning set forth in IC 25-1-5-11.".
38	Page 64, line 37, delete "(2)" and insert "(3)".

1	Page 64, line 38, delete "(3)" and insert "(4)".
2	Page 64, delete lines 40 through 41, begin a new line block indented
3	and insert:
4	"(5) "Enactment date" means the date on which a statute
5	requires rulemaking for a licensure rule to become effective
6	or otherwise requires rulemaking to commence.".
7	Page 64, line 42, delete "(5)" and insert "(6)".
8	Page 65, line 2, delete "(6)" and insert "(7)".
9	Page 65, line 3, delete "(7)" and insert "(8)".
10	Page 65, between lines 9 and 10, begin a new line block indented
11	and insert:
12	"(9) "Material detriment" means:
13	(A) an inability to obtain a license, certification, permit, or
14	other credential from the agency or a board;
15	(B) an inability to:
16	(i) practice;
17	(ii) perform a procedure; or
18	(iii) engage in a particular professional activity in
19	Indiana or another jurisdiction; or
20	(C) any other substantial burden to professional or
21	business interests.".
22	Page 65, line 10, delete "(8)" and insert "(10)".
23	Page 65, line 11, after "adopted" insert "as an interim rule under
24	IC 4-22-2-37.2".
25	Page 65, line 12, delete "eighteen (18)" and insert "six (6)".
26	Page 65, delete lines 13 through 42, begin a new paragraph and
27	insert:
28	"Sec. 2. (a) If a licensee or applicant believes that the agency or
29	a board has failed to adopt a licensure rule within six (6) months of
30	the enactment date, an applicant or licensee who has suffered a
31	material detriment as a result of a noncompliant licensure rule
32	may seek damages from the agency or board by bringing an action
33	in a court of competent jurisdiction.
34	(b) A court shall not certify a class in any matter seeking
35	damages under this section.
36	(c) In a matter seeking damages under this section, a court may
37	order the following:
38	(1) An injunction requiring adoption of a compliant interim

licensure rule not earlier than six (6) months from the date of
the order.
(2) Damages equal to the amount of the material detriment

- (2) Damages equal to the amount of the material detriment caused by the noncompliant licensure rule, including prospective damages through the date established under subdivision (1).
- (3) Court costs and attorney's fees.

- (d) IC 34-13-3 applies to an action brought under this section. SECTION 58. IC 27-1-44.5-11, AS ADDED BY P.L.195-2021, SECTION 11, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 11. (a) The department shall adopt emergency rules under IC 4-22-2-37.1 IC 4-22-2 to implement this chapter. The rules must include a requirement that health payer data sources submit necessary information to the administrator. Rules enacted under this subsection must cover all health payer data sources as follows:
 - (1) The department shall adopt rules that apply to health payers regulated under IC 27.
 - (2) The office of the secretary of family and social services shall adopt rules that apply to health payers regulated under IC 12.
- (b) The department shall adopt emergency provisional rules under IC 4-22-2-37.1 establishing a fee formula for data licensing and the collection and release of claims data.
- (c) The department may impose a civil penalty on a health payer that is required to submit information under this chapter and fails to comply. A civil penalty collected under this section must be deposited in the department of insurance fund created by IC 27-1-3-28.".
- Page 66, delete lines 1 through 37, begin a new paragraph and insert:

"SECTION 59. IC 34-52-2-1.5 IS ADDED TO THE INDIANA CODE AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2023]: Sec. 1.5. (a) In a proceeding under IC 4-21.5-5 to judicially review a final order made by a state agency, the court shall apply the same standard as an administrative law judge under IC 4-21.5-3-27.5 regarding an order for the payment of attorney's fees.

(b) An order for the payment of attorney's fees under this

- section is not subject to sections 2 and 4 of this chapter.".
- Page 66, line 39, delete "an emergency" and insert "a provisional".
- 3 Renumber all SECTIONS consecutively.

(Reference is to HB 1623 as printed February 14, 2023.)

and when so amended that said bill do pass.

Committee Vote: Yeas 6, Nays 4.

Brown L Chairperson