

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
338-38 (COR)	Telo T. Taitague Jesse A. Lujan	AN ACT TO <i>ADD</i> A NEW § 10115 TO ARTICLE 1 OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED AND A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES AND ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF.	6/30/26 9:59 a.m.	7/2/26	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Request: 7/2/26 7/10/26	7/24/26 9:00 a.m.	9/1/26 As Amended.	



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

AUGUST 26, 2026

The Honorable Frank F. Blas Jr., Speaker

I Mina'trentai Ocho na Liheslaturan Guåhan

Guam Congress Building

163 Chalan Santo Papa

Hagåtña, Guam 96910

VIA: Honorable Vice Speaker V. Anthony Ada 
Chairperson, Committee on Rules

RE: Committee Report on Bill No. 338-38 (COR) - As Amended

Buenas yan Håfa adai, Speaker Blas,

Transmitted herewith is the Committee Report on Bill No. 338-38 (COR)- As Amended-
Introduced by Telo T. Taitague, Jesse A. Lujan- *"AN ACT TO ADD A NEW § 70.470 TO ARTICLE
4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE
UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT
AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES."*

Committee votes are as follows:

<u>1</u>	TO DO PASS
<u>0</u>	TO NOT PASS
<u>3</u>	TO REPORT OUT ONLY
<u>0</u>	TO ABSTAIN
<u>0</u>	TO PLACE IN INACTIVE FILE

Sincerely,


TELO T. TAITAGUE
Senator



COMMITTEE ON RULES

RECEIVED:

August 26, 2026 5:21 p.m.

Marie Crisostomo



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

COMMITTEE REPORT

Bill No. 338-38 (COR), As Amended

Introduced by Telo T. Taitague, Jesse A. Lujan

***“AN ACT TO ADD A NEW § 10115 TO ARTICLE 1 OF
CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED AND A
NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM
CODE ANNOTATED, RELATIVE TO PROHIBITING
UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT
DESIGNATED PORT AUTHORITY OF GUAM PROTECTED
CRITICAL INFRASTRUCTURE FACILITIES AND
ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF,”***



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

August 26, 2026

MEMORANDUM:

TO: All Members
*Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement*

FROM: Senator Telo T. Taitague
Committee Chairperson

SUBJECT: Committee Report on Bill No. 338-38 (COR)- As Amended

Transmitted herewith for your consideration is the Committee Report on **Bill No. 338-38 (COR) As Amended- Introduced by Telo T. Taitague, Jesse A. Lujan- "AN ACT TO ADD A NEW § 10115 TO ARTICLE 1 OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED AND A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES AND ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF."**

This report includes the following:

- Copy of COR Referral of Bill No. 338-38 (COR)
- Notice of Public Hearing
- Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Written Testimonies and Additional Documents
- Committee Vote Sheet and E-mails
- Committee Report Digest
- Copy of Bill No. 338-38 (COR), As Introduced
- Copy of Bill No. 338-38 (COR), As Amended
- Copy of Bill No. 338-38 (COR), with Committee Markup
- Copy of Fiscal Note from the Bureau of Budget & Management Research

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Si Yu'os ma'åse'!

Senator Telo T. Taitague - Chairperson



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

July 2, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen E.H. Phillips
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 338-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 338-38 (COR)** - Telo T. Taitague, Jesse A. Lujan. – “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

Please ensure that the subject bill is referred to the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement chaired by Senator Telo T. Taitague. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.



FIRST NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

16 July 2026 at 09:31

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtfarms@guamlegislature.gov>

July 16, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **FIRST NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m.**

Håfa Adai! The Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement will conduct a public hearing on **Friday, July 24, 2026, 9:00 a.m.** in the Guam Congress Building, Public Hearing Room on the following agenda item (s):

I. Bill No. 338-38 (COR) – Telo T. Taitague – “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

II. Bill No. 337-38 (COR) - Chris Barnett - “AN ACT TO AMEND § 22109 OF CHAPTER 22, TITLE 7, GUAM CODE ANNOTATED, RELATIVE TO FAIR JUROR COMPENSATION.”

Public Hearing Testimony: Oral testimony will be accepted at the Guam Congress Building, Public Hearing Room located at 163 Chalan Santo Papa, Hagåtña, Guam. Please arrive at least 15 minutes early to sign in. Written testimony can also be submitted via email to senatortelot@gmail.com or hand delivered to her office at Suite 407, DNA Building, 238 Archbishop Flores St. Hagåtña, Guam.

Public Access to Testimony: Testimony and other documents related to the agenda items can be viewed at: [Friday, July 24, 2026 9AM Public Hearing Drive](#). The drive file is periodically updated as testimony is received. You can also contact the office of Senator Telo T. Taitague to request copies at senatortelot@gmail.com or (671) 989-8356.

Special Accommodations: In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation, including virtual attendance via Zoom, should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com.

Submission of Presentation Materials and Media: PowerPoint presentations and other digital materials must be emailed to senatortelot@gmail.com no later than three (3) days prior to the public hearing to allow timely submission to the Guam Legislature's MIS Division at least forty-eight (48) hours in advance. These protocols are to ensure the security and integrity of the Legislature's information systems.

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

3 attachments



FIRST NOTICE of Public Hearing on Friday, July 24, 2026.docx (3).pdf

340K



Bill No. 337-38 (COR).pdf

822K



Bill No. 338-38 (COR).pdf

1477K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

July 16, 2026

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- II. **Bill No. 337-38 (COR)** - Chris Barnett - “*AN ACT TO AMEND § 22109 OF CHAPTER 22, TITLE 7, GUAM CODE ANNOTATED, RELATIVE TO FAIR JUROR COMPENSATION.*”

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FIRST NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m

 PRINT

FIRST NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m

PUBLIC HEARING

 **Posted on:** 07/16/2026 09:00 AM

 **Posted by:** Charissa Manibusan

 **Public Hearing Date:** 07/24/2026 09:00 AM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING(/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING(/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**



July 16, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **FIRST NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m.**

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I.

Bill No. 338-38 (COR) – Telo T. Taitague

“AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

II.

Bill No. 337-38 (COR) - Chris Barnett - “AN

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2026 9AM Public Hearing Drive
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GuamLegislatureMedia
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PBS Guam - KGTF

Report date: 07/29/2026

Log Performance Report

Report time: 16:33:37

From: 07/16/2026 To: 07/16/2026

Page: 1

Video Source	Title		Available			
Audio Source	Typ	Sub-Title	Length	From/To	DAYS	Notes
FI-4007	PA	SEN. TT 1ST NOTICE PUBLIC HEARING J	00:15:00	07/16/26	MTWTFSS	1X CHILD 1X DAY 1X PRIME
FI-4007	EXPIRES	07-16-2026 (JULY 24, 2026 H		07/16/26	YYYYYYY	JENNIFER MOU# N/A
Thu 07/16/2026	at 07:28:56	for 00:00:15:00	12.1			
Thu 07/16/2026	at 14:26:08	for 00:00:15:00	12.1			
Thu 07/16/2026	at 19:58:09	for 00:00:15:00	12.1			

This item appeared 3 times between 07/16/2026 and 07/16/2026.



Invoice

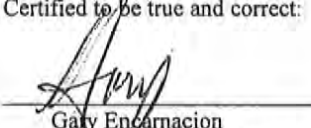
Guam Educational Telecommunications Corporation

P.O. Box 21449
GMF, Guam 96921
Phone # 671-734-5483

Date	Invoice No.
7/30/2026	2026-18

Bill To
Office of Senator Telo Taitague DNA Building Suite 407 238 Archbishop Flores St. Hagatna, GU 96910

P.O. No.	Due Date	Rep	MOU No.
2638PO0152	8/30/2026	JUS	

Item	Description	Qty	Rate	Amount
Air-Time	Public Notice for July 24, 2026 Public Hearing 1st public notice 7/16/2026 2nd public notice 7/22/2026		400.00	400.00
Certified to be true and correct:  Gary Encarnacion Acting General Manager				
THANK YOU FOR SUPPORTING PUBLIC TV! IF PBS DOESN'T DO IT. WHO WILL? WE WILL TOGETHER!			Total	\$400.00

SECOND NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

22 July 2026 at 08:03

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtfarms@guamlegislature.gov>

July 22, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **SECOND NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m.**

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

3 attachments



SECOND NOTICE of Public Hearing on Friday, July 24, 2026.docx.pdf
340K



Bill No. 337-38 (COR).pdf
822K



Bill No. 338-38 (COR).pdf
1477K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

July 22, 2026

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From: Senator Telo T. Taitague, Chairperson

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 PRINT

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PUBLIC HEARING

 **Posted on:** 07/22/2026 08:41 AM

 **Posted by:** Charissa Manibusan

 **Public Hearing Date:** 03/24/2028 09:00 AM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING(/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING(/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**



July 22, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **SECOND NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m.**

Håfa Adai! The Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement will conduct a public hearing on **Friday, July 24, 2026, 9:00 a.m.** in the Guam Congress Building, Public Hearing Room on the following agenda item (s):

I.

Bill No. 338-38 (COR) – Telo T. Taitague

“AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

II.

Bill No. 337-38 (COR) - Chris Barnett - “AN

ACT TO AMEND § 22109 OF CHAPTER 22, TITLE 7, GUAM CODE ANNOTATED, RELATIVE TO FAIR JUROR COMPENSATION.”

Public Hearing Testimony: Oral testimony will be accepted at the Guam Congress Building, Public Hearing Room located at 163 Chalan Santo Papa, Hagåtña, Guam. Please arrive at least 15 minutes early to sign in. Written testimony can also be submitted via email to [**senatortelot@gmail.com**](mailto:senatortelot@gmail.com) ([**mailto:senatortelot@gmail.com**](mailto:senatortelot@gmail.com)) or hand delivered to her office at Suite 407, DNA Building, 238 Archbishop Flores St. Hagåtña, Guam.

Public Access to Testimony: Testimony and other documents related to the agenda items can be viewed at: **Friday, July 24.**

2026 9AM Public Hearing Drive
(https://drive.google.com/drive/folders/16IPw4j0TYsTwYmHzRIKwc4kkOkhgU3uF?usp=drive_link). The drive file is periodically updated as testimony is received. You can also contact the office of Senator Telo T. Taitague to request copies at senatortelot@gmail.com (<mailto:senatortelot@gmail.com>) or (671) 989-8356.

Special Accommodations: In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation, including virtual attendance via Zoom, should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com (<mailto:senatortelot@gmail.com>).

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PBS Guam - KGTF

Report date: 07/29/2026

Log Performance Report

Report time: 16:36:54

From: 07/22/2026 To: 07/22/2026

Page: 1

Video Source	Title		Available			
Audio Source	Typ	Sub-Title	Length	From/To	DAYS	Notes
FI-4008	PA	SEN. TT 2ND NOTICE PUBLIC HEARING J	00:15:00	07/22/26	MTWTFSS	1X CHILD 1X DAY 1X PRIME
FI-4008	EXPIRES	07-22-2026 (JULY 24, 2026 H		07/22/26	YYYYYYY	JENNIFER MOU# N/A
Wed 07/22/2026	at 07:29:11	for 00:00:15:00	12.1			
Wed 07/22/2026	at 13:58:46	for 00:00:15:00	12.1			
Wed 07/22/2026	at 18:57:01	for 00:00:15:00	12.1			

This item appeared 3 times between 07/22/2026 and 07/22/2026.

I Mina'trentai Ocho Na Libeslaturan Guåhan • 38th Guam Legislature

OFFICE OF SENATOR

Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement



Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

NOTICE OF PUBLIC HEARING

Guam Congress Building, Public Hearing Room
Friday, July 24, 2026 at 9:00am

The Committee will accept testimony on the following agenda item:

- I. **Bill No. 338-38 (COR)**– Telo T. Taitague – “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

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OFFICE OF SENATOR

Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement



Ste. 407 DNA Building
238 Archbishop Flores St.
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RECESSED NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m.

2 messages

Senator Telo Taitague <senatortelot@gmail.com>

24 July 2026 at 08:23

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtarms@guamlegislature.gov>

July 24, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **RECESSED NOTICE of Public Hearing on Friday, July 24, 2026, 9:00 a.m.**

Håfa Adai! The Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement **announces that the public hearing has been recessed due to a Special Session. The public hearing will be reconvened at a later date and time to be determined.** Further notice will be provided once the hearing is rescheduled. in the Guam Congress Building, Public Hearing Room on the following agenda item (s):

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com



RECESSED NOTICE of Public Hearing on Friday, July 24, 2026.docx.pdf
342K

Ed Pocaigue <sgtarms@guamlegislature.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

24 July 2026 at 09:08

Hafa Adai,

Calendar has been updated.

[Quoted text hidden]

--



Edward S. Pocaigue, Jr.
Sergeant-at-Arms

I Mina'trentai Ocho Na Liheslaturan Guahan
Guam Congress Building, 1st Floor
163 Chalan Santo Papa
Hagåtña, Guam 96910



1-671-969-3514



sgtarms@guamlegislature.gov

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

July 24, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

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RECONVENE NOTICE of Public Hearing on Friday, July 31, 2026, 8:30 a.m.

2 messages

Senator Telo Taitague <senatortelot@gmail.com>

29 July 2026 at 08:31

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgfarm@guamlegislature.gov>

July 29, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **RECONVENE NOTICE of Public Hearing on Friday, July 31, 2026, 8:30 a.m.**

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

3 attachments



Bill No. 338-38 (COR).pdf
1477K



Bill No. 337-38 (COR).pdf
822K



RECONVENE NOTICE of Public Hearing on Friday, July 31, 2026.docx.pdf
341K

Ed Pocaigue <sgtarms@guamlegislature.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

29 July 2026 at 09:21

Hafa Adai,

Hearing has been posted on the calendar.

[Quoted text hidden]

--



Edward S. Pocaigue, Jr.
Sergeant-at-Arms

I Mina'trentai Ocho Na Liheslaturan Guahan
Guam Congress Building, 1st Floor
163 Chalan Santo Papa
Hagåtña, Guam 96910



1-671-969-3514



sgtarms@guamlegislature.gov

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OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
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(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

July 29, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **RECONVENE NOTICE of Public Hearing on Friday, July 31, 2026, 8:30 a.m.**

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RECONVENE NOTICE of Public Hearing on Friday, July 31, 2026, 8:30 a.m.

 PRINT

RECONVENE NOTICE of Public Hearing on Friday, July 31, 2026, 8:30 a.m.

PUBLIC HEARING

 **Posted on:** 07/29/2026 08:19 AM

 **Posted by:** Charissa Manibusan

 **Public Hearing Date:** 07/31/2026 08:30 AM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING(/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING(/notices?type_id=7)

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July 29, 2026

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From: Senator Telo T. Taitague, Chairperson

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PAG Invitation to provide testimony on Bill No. 338-38 (COR)

4 messages

Senator Telo Taitague <senatortelot@gmail.com>
To: "Rory J. Respicio" <rjrespicio@portofguam.com>

16 July 2026 at 09:46

July 16, 2026**Transmitted via Electronic Mail**Rory J. Respicio, General Manager
Port Authority of Guam
rjrespicio@portofguam.com**Subject: Invitation to provide testimony on Bill No. 338-38 (COR)***Hafa Adai* General Manager Respicio,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a Public Hearing on **Friday, July 24, 2026, at 9:00 a.m., in the Guam Congress Building, Public Hearing room**, to hear the following Bill:

I. **Bill No. 338-38 (COR)** – Telo T. Taitague/Jesse A. Lujan “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

I respectfully request your presence to provide testimony and answer questions from the senate panel. Written testimony may also be submitted prior to the hearing via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague Suite 407 DNA Building 238 Archbishop Flores St, *Hagatna*, Guam 96910. Please contact our office via email or at (671) 989 8356, for any questions or concerns.

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*
38th Guam Legislature**Chairperson****Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement**Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356

Email: senatortelot@gmail.com

2 attachments

 **Invitation to PAG for 7.24.26 PH.pdf**
221K

 **Bill No. 338-38 (COR).pdf**
1477K

Senator Telo Taitague <senatortelot@gmail.com>
To: "Rory J. Respicio" <rjrespicio@portofguam.com>

23 July 2026 at 13:46

Hafa Adai General Manger Respicio,

This email is to notify you and all other members of the Port Authority of Guam that the public hearing scheduled for tomorrow, Friday, July 24 at 9:00 a.m., is hereby postponed until further notice.

We apologize for the inconvenience and thank you for your understanding. We will inform you of the new date and time once it has been finalized.
Kindly confirm receipt of this email.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

[Quoted text hidden]

Rory J. Respicio <rjrespicio@portofguam.com>
To: Senator Telo Taitague <senatortelot@gmail.com>

23 July 2026 at 15:48

Thanks Senator Telo for the notice. Acknowledged.

Rory

 A picture
containing
text
Description
automatically
generated

Rory J. Respicio | General Manager

Port Authority of Guam
[1026 Cabras Highway Suite 201 Piti, Guam 96915](#)
rjrespicio@portofguam.com
(671) 477-5931 Ext. 302/303

On Jul 23, 2026, at 4:47 PM, Senator Telo Taitague <senatortelot@gmail.com> wrote:

[Quoted text hidden]

Senator Telo Taitague <senatortelot@gmail.com>
To: "Rory J. Respicio" <rjrespicio@portofguam.com>

29 July 2026 at 08:31

Håfa Adai General Manager Respicio,

Please be advised that the public hearing for Bill No. 338-38 (COR) has been rescheduled to **Friday, July 31, 2026, at 8:30 a.m.** in the Guam Legislature Public Hearing Room.

We respectfully request that your written testimony be submitted via email in advance of the hearing, if possible. Additionally, we would appreciate your confirmation of receipt of this email at your earliest convenience.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

[Quoted text hidden]



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
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Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

July 16, 2026

Transmitted via Electronic Mail

Rory J. Respicio, General Manager

Port Authority of Guam

rjrespicio@portofguam.com

Subject: Invitation to provide testimony on Bill No. 338-38 (COR)

Hafa Adai General Manager Respicio,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a Public Hearing on **Friday, July 24, 2026, at 9:00 a.m., in the Guam Congress Building, Public Hearing room**, to hear the following Bill:

- I. **Bill No. 338-38 (COR)** – Telo T. Taitague/Jesse A. Lujan – “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

I respectfully request your presence to provide testimony and answer questions from the senate panel. Written testimony may also be submitted prior to the hearing via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague Suite 407 DNA Building 238 Archbishop Flores St, Hagatna, Guam 96910. Please contact our office via email or at (671) 989-8356, for any questions or concerns.

Respectfully

Senator Telo T. Taitague, Chairperson



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

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PUBLIC HEARING AGENDA

Public Hearing recessed on Friday, July 24, 2026, 9:00 a.m.,
and reconvened on Friday, July 31, 2026, 8:30 a.m.
Guam Congress Building, Public Hearing Room

The Committee will reconvene a public hearing to receive testimony on the following agenda item (s):

- I. **Bill No. 338-38 (COR)** – Telo T. Taitague, Jesse A. Lujan- *“AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”*
- II. **Bill No. 337-38 (COR)**- Chris Barnett, Telo T. Taitague, William A. Parkinson- *“AN ACT TO AMEND § 22109 OF CHAPTER 22, TITLE 7, GUAM CODE ANNOTATED, RELATIVE TO FAIR JUROR COMPENSATION.”*

Public Hearing Testimony: Oral testimony will be accepted at the Guam Congress Building, Public Hearing Room located at 163 Chalan Santo Papa, Hagåtña, Guam. Please arrive at least 15 minutes early to sign in. Written testimony can also be submitted via email to senatortelot@gmail.com or hand delivered to her office at Suite 407, DNA Building, 238 Archbishop Flores St. Hagåtña, Guam.

Public Access to Testimony: Testimony and other documents related to the agenda items can be viewed at: [Friday, July 31, 2026 8:30AM Public Hearing Drive](#). The drive file is periodically updated as testimony is received. You can also contact the office of Senator Telo T. Taitague to request copies at senatortelot@gmail.com or (671) 989-8356.

Special Accommodations: In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation, including virtual attendance via Zoom, should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com.

Submission of Presentation Materials and Media: PowerPoint presentations and other digital materials must be emailed to senatortelot@gmail.com no later than three (3) days prior to the public hearing to allow timely submission to the Guam Legislature’s MIS Division at least forty-eight (48) hours in advance. These protocols are to ensure the security and integrity of the Legislature’s information systems.

Broadcast and Live Streaming: The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via the Guam Legislature’s YouTube Channel at <https://www.youtube.com/@GuamLegislatureMedia>. A recording of the hearing will be available on the YouTube Channel after the hearing.

Public Notices: Notices for this public hearing are published on PBS GUAM, the Guam Legislature Website at <https://guamlegislature.gov> and the Government of Guam Public Notice Portal at https://notices.guam.gov/notice_detail/9357



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

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PUBLIC HEARING SIGN-IN SHEET

Friday, July 24, 2026 at 9:00 AM

Bill No. 338-38 (COR)- Telo T. Taitague, Jesse A. Lujan- "AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES."

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
2.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
3.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
4.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
8.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
9.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
10.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

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2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING SIGN-IN SHEET

Friday, July 31, 2026, at 8:30AM

Public Hearing Room, Guam Congress Building

Bill No. 338-38 (COR) – Telo T. Taitague – “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. VICTOR M. CAMACHO	POLICE DIVISION PORT AUTHORITY	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☐	VMC@port.guam.gov
2.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
3.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
4.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
8.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
9.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
10.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING SIGN-IN SHEET

Friday, July 31, 2026, at 8:30AM

Public Hearing Room, Guam Congress Building

Bill No. 338-38 (COR) – Telo T. Taitague – “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.”

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. CHARLIE HERMOZA	BWA	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☒	
2.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
3.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
4.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
7.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
8.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
9.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
10.		SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	



PORT OF GUAM
ATURIDAT / PUETTON GUAHAN
Jose D. Leon Guerrero Commercial Port
1026 Cabras Highway, Suite 201, Piti, Guam 96915
Telephone: 671-477-5931/5 | Facsimile: 671-477-2689
Website: www.portofguam.com



Lourdes A. Leon Guerrero
Governor of Guam
Joshua F. Tenorio
Lieutenant Governor

July 29, 2026

Honorable Telo T. Taitague
Chairperson, Committee on Economic Investment, Military Buildup, Regional
Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement
38th Guam Legislature
Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910

Subject: Testimony Supporting Bill 338-38 (COR)

Hafa Adai, Madam Chair and Members of the Committee,

Thank you for the opportunity to testify in support of Bill No. 338-38 (COR).

Unfortunately, I am unable to attend today's hearing because of a previously scheduled commitment. I have asked Assistant Chief Victor M. Camacho of the Port Authority of Guam Police Department to present this testimony on my behalf. He is also available to answer any technical, operational, or law enforcement questions the Committee may have.

For the record, my name is Rory J. Respicio. I serve as the General Manager of the Port Authority of Guam.

We would like to thank Senator Telo T. Taitague and Senator Jesse A. Lujan for introducing this legislation. On behalf of the division managers, and the dedicated men and women of the Port Authority of Guam, including Port Police Division, I appreciate this legislation's recognition of the Port as one of Guam's critical infrastructure assets. We also appreciate your commitment to keeping the "Port Strong," and your leadership to provide for these much-needed safeguards.

We respectfully recommend approval of Bill No. 338-38 (COR) in my capacity as General Manager of the Port Authority of Guam.

Our support for this legislation is grounded in the Port's operational responsibilities. Every day, the Port is responsible for protecting critical infrastructure, maintaining maritime security, ensuring the safe and efficient movement of cargo, and keeping Guam's only commercial seaport operational. Those responsibilities require us to identify emerging risks before they become operational or security incidents. Bill No. 338-38 provides the Port with an additional tool to fulfill those responsibilities while remaining fully consistent with existing federal law.

The purpose of this legislation is straightforward. It closes a gap in Guam law by providing the Port with clear legal authority to protect designated critical infrastructure from unauthorized unmanned aircraft operations while respecting the Federal Aviation Administration's authority over the nation's airspace.

The Port of Guam is Guam's only commercial seaport. Approximately ninety percent of Guam's imported goods enter Guam through the Port. That includes food, fuel, medicine, construction materials, consumer products, military cargo, and emergency supplies. The uninterrupted operation of the Port is essential to Guam's economy, public safety, national defense, and quality of life.

The Port has demonstrated its importance during some of Guam's most challenging moments, including the COVID-19 pandemic, Super Typhoon Mawar, Super Typhoon Bavi, and our support of recovery operations in the Commonwealth of the Northern Mariana Islands and all other neighboring islands throughout Micronesia. Those events confirmed that keeping the Port operational is essential to emergency response, economic stability, homeland security, and national security.

As General Manager, my responsibility extends beyond the movement of cargo. The Port must protect its employees, tenants, customers, visiting vessels, cargo, equipment, and critical infrastructure while maintaining safe and efficient operations. Every day, we strive for operational efficiency while never compromising safety and security. We anticipate risks, assess vulnerabilities, and make decisions that protect both the public and the uninterrupted flow of commerce.

An unauthorized unmanned aircraft operating over an active container terminal yard, vessel berth, fuel facility, crane operation, or other restricted area creates an operational issue that cannot be ignored. And your Bill No. 338-38 recognizes that operational need. Depending on the circumstances, it may require security personnel to investigate the activity, coordinate with federal and local law enforcement, adjust ongoing operations, or temporarily restrict access to sensitive areas. Those decisions have real operational consequences.

The Port cannot wait until an incident occurs before determining whether clear legal authority exists to respond. We need that authority before an incident happens. And again your Bill No. 338-38 provides that authority.

The Port Authority of Guam is also a federally regulated maritime facility under the Maritime Transportation Security Act of 2002 (46 U.S.C. Chapter 701) and the implementing regulations contained in 33 C.F.R. Part 105. In carrying out these responsibilities, the Port works under the oversight of the Captain of the Port, U.S. Coast Guard.

These are not discretionary responsibilities. They are federally mandated security obligations that the Port must meet every day.

Federal law requires the Port, and the owner and operator, to maintain a United States Coast Guard-approved Facility Security Plan. Those regulations require the Port to identify critical infrastructure, establish restricted areas, assess security vulnerabilities, implement layered security measures, monitor security threats, and respond to transportation security incidents. See 33 C.F.R. §§ 105.200, 105.255, 105.265, and 105.275.

Bill No. 338-38 complements those existing federal responsibilities by providing the Port with a territorial legal framework to address unauthorized unmanned aircraft operations directed at critical infrastructure.

When the Maritime Transportation Security Act was enacted more than two decades ago, commercially available unmanned aircraft systems did not present the security challenges they do today.

Modern drones can operate beyond visual line of sight, transmit high-definition imagery in real time, map secure facilities, monitor cargo operations, and operate autonomously. They can carry sophisticated sensors and may attempt to exploit wireless communications, GPS signals, or other electronic systems that support Port operations. These capabilities are no longer theoretical. They are commercially available, affordable, and widely accessible.

From an operational standpoint, unauthorized drone activity over critical Port infrastructure presents risks that extend beyond privacy concerns. It has the potential to disrupt cargo operations, interfere with emergency response, expose sensitive security procedures, compromise federally required security measures, and affect the safe and efficient operation of Guam's only commercial seaport.

The Port's security measures are designed to increase as Maritime Security (MARSEC) Levels change based on evolving threat conditions. Those measures include physical security, access control, surveillance, communications, incident response, and coordination with federal, territorial, and military partners.

Bill No. 338-38 strengthens the Port's ability to carry out those responsibilities by providing a territorial legal framework to address unauthorized unmanned aircraft operations directed at critical infrastructure.

Bill No. 338-38 does not prohibit legitimate drone operations. Drones serve many valuable purposes, including engineering, surveying, inspections, emergency response, construction, research, and recreation. Rather, this legislation establishes a clear legal framework for protecting designated critical infrastructure from unauthorized activity while preserving lawful operations consistent with federal law.

The bill authorizes the General Manager, with the concurrence of the Board of Directors, to designate Protected Critical Infrastructure Facilities after determining that the facility constitutes critical infrastructure and that unauthorized unmanned aircraft operations present a credible

security risk as defined by the legislation. It establishes Restricted Critical Infrastructure Areas, provides public notice through published maps and signage, authorizes the use of drone detection technology where appropriate, and strengthens coordination with the Federal Aviation Administration, the Department of Defense, and local law enforcement agencies.

The legislation respects the Federal Aviation Administration's exclusive authority over navigable airspace, aircraft certification, and pilot licensing. It does not regulate flight operations. Instead, it protects critical infrastructure on the ground and complements the Port's existing responsibilities under federal maritime security law. It establishes a narrowly tailored framework for protecting critical infrastructure while preserving legitimate drone operations consistent with federal law.

One of our guiding principles has been that we should never wait for a crisis before strengthening the Port as an institution. We identify vulnerabilities before they become emergencies. We build capacity before it is tested. We establish clear authorities before they are needed. Bill No. 338-38 reflects that same philosophy, and we appreciate your proactiveness and reaching out to provide for these much needed safeguards.

Protecting Guam's only commercial seaport means protecting Guam and our region. It means protecting our food supply, fuel supply, emergency response capabilities, military readiness, economic stability, and the uninterrupted movement of commerce in and out of Guam because of transshipment cargo destined for the CNMI and neighboring islands throughout Micronesia.

For these reasons, and based on the Port's statutory responsibilities, our federal maritime security obligations, and my operational responsibilities as General Manager, I respectfully recommend approval of Bill No. 338-38 (COR).

Thank you for your consideration. We appreciate the opportunity to present this testimony and are available to answer any questions you or your Committee may have regarding the proposed legislation.

Respectfully,



Rory J. Respicio
General Manager

cc: Hon. Lou Leon Guerrero, Governor of Guam
Hon. Josh Tenorio, Lieutenant Governor of Guam
Senator Jesse A. Lujan, Co-Author, Bill No. 338-38 (COR) and Port Legislative Oversight Chair
Board of Directors, Port Authority of Guam



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

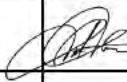
Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

COMMITTEE VOTE SHEET

Bill No. 338-38 (COR) As Amended- Introduced by Telo T. Taitague, Jesse A. Lujan- "AN ACT TO ADD A NEW § 10115 TO ARTICLE 1 OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED AND A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES AND ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF."

COMMITTEE MEMBERS	SIGNATURE/ DATE SIGN	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Telo T. Taitague Chairperson	 08.26.26	✓				
Senator Darrel Christopher Barnett Vice Chairperson						
Senator Sabina F. Perez Member	EVOTE 08.26.26			✓		
Senator Therese M. Terlaje Member	EVOTE 08.26.26			✓		
Senator Shelly V. Calvo Member						
Speaker Frank F. Blas, Jr. Member	EVOTE 08.26.26			✓		



Senator Telo Taitague <senatortelot@gmail.com>

REQUEST FOR EVOTE: BILL NO. 338-38 (COR) AS AMENDED

4 messages

Senator Telo Taitague <senatortelot@gmail.com>

26 August 2026 at 13:51

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>
Cc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

Håfa Adai Committee Members,

Please see the attached Committee Report on **Bill No. 338-38 (COR) As Amended- Introduced by Telo T. Taitague, Jesse A. Lujan- "AN ACT TO ADD A NEW § 10115 TO ARTICLE 1 OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED AND A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES AND ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF."**

Please indicate your preferred action, based on the following options:

_____ TO DO PASS;
_____ TO NOT PASS;
_____ TO REPORT OUT ONLY;
_____ TO ABSTAIN;
_____ TO PLACE IN INACTIVE FILE

Please submit your response **ASAP**. Your responses will be logged into the Committee Vote Sheet for **Amended Bill No. 338-38 (COR)**. Should you have any questions, please do not hesitate to contact our office.

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*

38th Guam Legislature

Chairperson**Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356

Email: senatortelot@gmail.com



Committee Report on B338-38 (COR) As Amended_Routing 08.26.28.pdf
8264K

Senator Therese M. Terlaje <senatorterlajeguam@gmail.com>

26 August 2026 at 14:01

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

Håfa Adai,

To Report Out Only,

Si Yu'os Ma'åse',
TMT

[Quoted text hidden]

Office Senator Perez <office.senatorperez@guamlegislature.gov>

26 August 2026 at 15:49

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

To report out only.

On Wed, Aug 26, 2026 at 1:52 PM Senator Telo Taitague <senatortelot@gmail.com> wrote:

[Quoted text hidden]

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

26 August 2026 at 16:52

To: Office Senator Perez <office.senatorperez@guamlegislature.gov>

Cc: Senator Telo Taitague <senatortelot@gmail.com>, Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>

To Report Out Only

Judy Shockley
Office Administrator



Office of Speaker Frank F. Blas, Jr.

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COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill No. 338-38 (COR) was introduced on June 30, 2026, by Senator Telo T. Taitague / Jesse A. Lujan, and subsequently referred by the Committee on Rules to the Committee on *Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement*, on July 2, 2026.

The Committee convened a public hearing on Friday, July 24, 2026, at 9:00 a.m., and immediately recessed the public hearing due to the on-going Special Session on Bill No. 1 (9-S). The hearing was reconvened on Friday, July 31, 2026, at 8:30 a.m. in the Public Hearing Room of the Guam Congress Building.

Public Notice Requirement:

In compliance with Open Government Law, a five (5) day public notice of this hearing was published on Thursday, July 16, 2026, and a forty-eight (48) hour notice was published on Wednesday, July 22, 2026, on PBS Guam and the Guam Public Notice Website. Notices were also sent to all senators, and all main media broadcasting outlets via email on the same dates.

A Notice to Recess the Public Hearing was emailed to all media broadcasting outlets on Friday, July 24, 2026 via phnotice@guamlegislature.gov and a Notice to Reconvene the Public Hearing was published on the Guam Public Notice Website on Wednesday, July 29, 2026 and emailed to all media broadcasting outlets via phnotice@guamlegislature.gov.

Senators Present on July 24, 2026:

Senator Telo Taitague, Chairperson
Senator Chris Barnett, Vice Chairperson

Senators Present on July 31, 2026:

Senator Telo Taitague, Chairperson
Senator Chris Barnett, Vice Chairperson
Senator Shawn Gumataotao

Appearing Before the Senate Panel on July 24, 2026:

None in attendance

Appearing Before the Senate Panel on July 31, 2026:

Assistant Chief Victor M. Camacho, Port Authority of Guam Police Department
Charlie Hermosa, CEO & Founder Bella Wings Aviation

Written Testimony Submitted:

Rory J. Respicio, General Manager, Port Authority of Guam

- II. **JULY 24, 2026 SUMMARY OF PUBLIC HEARING TESTIMONY & DISCUSSION:** The Public Hearing was Called-to-Order at 9:00am. Bill No. 338-38 (COR), “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES,” was the first item on the agenda.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: *Bueñas yan hãfa adai.* This public hearing is now called to order and the time now is 9:00. It's 9 a.m. in the morning, Friday, July 24, 2026. And it's Friday. So, *biba!*

SENATOR CHRIS BARNETT: *Biba betnes.*

SENATOR TELO T. TAITAGUE, CHAIRPERSON: *Biba betnes.* This hearing is conducted by myself *senadot* Telo Taitague, Chairman on the Committee on Economic, Investment, Military Buildup, Regional Relations, Technology, Regulation, Regulatory Affairs, Justice, Elections and Retirement Committees. And to comply with the Open Government Law, notice of hearing was published by PBS and Government Public Notification Portal on Thursday, July 16, 2026, and the second notice on Wednesday, July 22, 2026. This notice of this hearing was also disseminated to all senators and media via email and made available on the Guam Legislature's website. And I would like to thank my Co-Chair Senator Chris Barnett who's here and who's going to continue the announcement of this public hearing.

SENATOR CHRIS BARNETT: *Si Yu'os ma'ãse'* Madam Chair, *mañãna si Yu'os*, to the people of Guam. *Biba betnes!* Happy *fresku* Friday. So the following bills are on our agenda for discussion this morning, Bill No. 338-38 (COR), introduced by Senator Telo T. Taitague, “AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.” I'll definitely be supporting that bill. And also, Bill No. 337-38 (COR), introduced by myself Senator Chris Barnett and co-sponsored by the good chair of the committee, Senator Telo Taitague as well as Senator Will Parkinson, “AN ACT TO AMEND § 22109 OF CHAPTER 22, TITLE 7, GUAM CODE ANNOTATED, RELATIVE TO FAIR JUROR COMPENSATION.” *Si Yu'os ma'ãse'* Madam Chair.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: And I too, Senator Barnett, are in full support of Bill 337-38. So please be advised that due to Special Session currently going on, the Committee will recess today's public hearing and reconvene at a later date. We totally apologize for any inconvenience this may cause, and look forward to your participation and feedback once the public hearing has been rescheduled. Please notify my office if you want to know the next hearing date for these two particular bills. You can email me at senatortelot@gmail.com. And we'll be happy to make sure you're on the list of reminders when



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this public hearing reconvenes. At this time, we are at recess. Senator Barnett, would you like to say anything before we close out?

SENATOR CHRIS BARNETT: *Si Yu'os ma'ase'* madam chair. I just wanted to reiterate the call for testimony. I know that the Judiciary has provided testimony on this bill. What the bill does is, is it doubles the juror compensation rate from \$30 to \$60, to reflect the rising cost of living and a lot of that our people of Guam who are showing up for jury duty face, relative to fair compensation. So, if you support that, please provide testimony to Senator Telo Taitague, the Chair's office at senatortelot@gmail.com. *Si Yu'os ma'ase'* Madam Chair.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: *Si Yu'os ma'ase'* Senator Barnett and create a great day. This hearing is now in recess.

- I. **JULY 31, 2026 SUMMARY OF PUBLIC HEARING TESTIMONY & DISCUSSION:** The Public Hearing was Called-to-Order at 8:30am. Bill No. 338-38 (COR), "AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES," was the first item on the agenda.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Buenas and Hafa Adai. This public hearing is now called to order and the time now is 8.32a.m, Friday, July 24, 2026. *Biba Betnes*. This hearing is conducted by myself, *Senadot* Telo Taitague, chairman on the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Election, and Retirement. To comply to the open government law, notice of this hearing was published on PBS Guam and the government of Guam Public Notice Portal on Thursday, July 16, 2026, and second notice on July 22, 2026. This was also available on the Guam Legislature's website. As most people know that we had to postpone this public hearing as it was first but due to Special Session, we had to reschedule which we are doing today.

I'd like to recognize Senator Shawn Gumataotao who's here this morning with me and also coming in the door right now is Senator Chris Barnett who's here. Thank you colleagues for being here and colleagues as you know copies of this legislation and documents received ahead of this hearing can be accessed through the Google Drive link, which is published on the public hearing notice for this hearing, and I also emailed it to you in advance. For the listening public, you can access the Google Drive link on the public hearing notice published on the Government of Guam public notice portal at notices.guam.gov or on the Guam legislature at guamlegislature.gov. If you need assistance, please feel free to call the legislature at (671) 472-3465. Before we begin, I'd like to set some rules of engagement on this public hearing. Please speak and make sure you speak directly into the microphone and for the record, please state your name, position, and

who you represent. I ask that those who are testifying today to stay seated for any questions my colleagues may have, and then you'll be excused.

I respectfully ask that we conduct ourselves professionally and respect each other's opinion. Those individuals who do not comply to these rules will be removed from the room and prohibited from further participation. On the agenda this morning, the following bills on the agenda for discussion is Bill No. 338-38 (COR), introduced by myself, which is "*AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES*," and the second bill on the agenda is Bill No. 337-38 (COR) and this is introduced by Senator Chris Barnett, "*AN ACT TO AMEND § 22109 OF CHAPTER 22, TITLE 7, GUAM CODE ANNOTATED, RELATIVE TO FAIR JUROR COMPENSATION*." As we begin this, we'll start on the first bill.

We'll get started there. Just for those who are listening, a fiscal note for Bill 338-38 was received on July 10th, 2026. And the Bureau is of the opinion that this bill should become law. The potential fiscal impact of the PAG may result one, additional research necessary to determine the PCIFs and the RCIA's within and around the port and its facilities. Number two, monetary investments required to procedures, remote ID monitoring system, video surveillance system, faculty facility, security monitoring system, etc. Additional training for current and or new PAG personnel to implement, operate, and maintain these new security functions. BBMR noted that absent comments from PAG relative to this new legislation, it's probable effects on PAG's current and future operations, the Bureau is unable to determine a more accurate fiscal impact should the bill become law. This is from BBMR. Also, from our legal counsel on Bill 338-38 has been reviewed by our legal counsel during its introduction and at this time we've heard no recommended changes or amendments at this time.

Invitations for this bill was sent to the recommended changes or amendments at this time. Invitations for this bill was sent to the Guam Port Authority of Guam and at this time I would like to begin my opening remarks for this bill.

Again, *Håfa Adai* to my colleagues, of course, members of the public, especially those who are listening today, and of course Mr. Camacho, who's here from the Port Authority. Thank you, sir, for being here. As the chairman on the committee on Bill 338-38, which is "*AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES*." I would like to extend a special welcome and thank you to those at the Port. Mr. Camacho, thank you for being here. And, of course, your general manager, Rory Respicio, whom which I had the opportunity to work closely on creating this legislation. This legislation was also worked on with the Guam Power Authority and through the Guam Power Authority, they collaborated with Guam Power Authority on providing the same type of surveillance and protections over their facilities as well. Also, there is, I would like to just explain in simple terms, at its core, the bill has eight things that it does.



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First, it establishes legal protections for designated Port Authority critical infrastructure facility. It is limited to the Port and does not create island-wide drone restrictions. Second, it identifies the types of port facilities that may qualify protection, such as cargo, terminals, container yards, fuel facilities, communication centers, and security operations. Facilities where disruption could affect public safety, commerce, and national security. Third, it requires a transparent designation process. A facility cannot simply be declared restricted. The Guam Port Manager must make a written determination, and the Port Board must approve it by resolution on those restricted areas. Fourth, it requires public notice through maps, website postings, signage, so responsible drone operators know where restricted areas apply. was modeled after the FAA's proposed framework, which emphasizes public awareness to reduce unintended violations before they happen. Fifth, it protects sensitive security information while still informing the public of designated restricted areas.

Sixth, it authorizes the port to coordinate with FAA and use drone detection and monitoring technologies where permitted or permitted by federal law. It does not authorize the Port to interfere with or disable drones. It preserves lawful operations by providing exemptions for law enforcement, emergency reminders, the United States government, Port authorized contractors, and other authorized activities. Finally, it establishes penalties for unintentional and unauthorized conduct over protected facilities, particularly when drones are used for surveillance, interference with Port operations, or other conduct that threatens the security of the port. Just as important, this bill does not regulate Guam's airspace. That remains exclusively still under the FAA's authority. It does not create a blanket ban on drones as well, and it does not prohibit lawful, well, it does not prohibit lawful commercial drone operators' conduct to conduct it in accordance with federal law.

That scenario here, it's kind of hard to explain, but again, let me just say what it does not do is does not prohibit lawful, again, commercial drone operations conducted in accordance with federal law. This legislation is not about banning drones, you know, in areas which most people use for one surveying, for recreational, and definitely there's been a lot of real estate agents who use drones for a purpose. Also, the bill was intentionally drafted alongside the FAA's recently proposed rule for fixed-site critical infrastructure. And to explain to the listening audience, the FAA recognizes the same security concerns as most critical areas proposed in the framework built on clearly defined facilities, public maps, notices to operators, and accommodations of lawful drone operations. Guam is not alone in addressing these concerns. According to the National Conference of State Legislatures, at least 44 states have enacted drone-related laws, and many have adopted protections for critical infrastructure. Bill 338 follows a growing national trend while tailoring those protections to Guam's unique needs. Finally, I want to briefly address the penalties. The bill is not intended to push someone who makes an honest mistake. It is aimed at those who intentionally disregard clearly identified restrictions or use of drones to compromise the safety and security of critical Port

facilities. The penalties reflect the seriousness of the conduct and the importance of protecting infrastructure that every resident of Guam relies upon.

Technology continues to evolve and our laws must evolve with it. The bill protects critical infrastructure, provides clear notice to the public, preserves legitimate drone operations, and respects federal authority over aviation. Again, as I mentioned earlier, this legislation was alongside with the FAA's recently proposed rules that they are going through right now, which may take a little bit longer than we can wait for to move forward, is something that we thought we can get started with. The ultimate high at this point would be that FAA does fulfill their rules and regulations, puts them in order, and then anyone who is operating a drone who seeks to get a permit will know exactly their prohibited areas right off the bat. And then it becomes a federal law, which has much higher repercussions than our local. But in the meantime, I think it's important for this legislation to go forward and protect those critical areas.

I think GPA as well as GWA are anticipating the federal rules to come through. But it is complicated. And when it comes to these guidelines through FAA, because it's not just a matter of saying, okay, Port Authority will no longer, that this will not be a fly zone for drones. There are other things the FAA will put in place, like for instance, if the Port Authority reaches out to the FAA and requests that this become a no-fly zone, there are other documents and inspections by FAA. They literally have to fly to Guam, inspect the area, and do some other documentation and research gathering data in order to put them on a no-fly zone area. So it's not as simple as that. But in the meantime, as we move forward, I would like to ask the Port Authority to provide their testimony at this time.

And at the same time, I'd like to welcome Charlie Hermosa, who's here. Thank you so much, sir. And you are now recognized, Mr. Camacho, to give your testimony.

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: *Håfa Adai and Manana Si Yu'os*, Senators. My name is Victor Camacho. I serve as the Port Police Assistant Chief. I'm here to testify on behalf of the General Manager Rory Respicio. Unfortunately, he has a medical commitment to attend to. So, I'll be here representing him.

[Reads Port Authority of Guam General Manager Rory Respicio's testimony into the record]

We would like to thank Senator Taitague and Senator Jesse A. Lujan for introducing this legislation. On behalf of the division managers and the dedicated men and women of the Port Authority of Guam, including Port Police Division, I appreciate this legislation's recognition of the Port as one of Guam's critical infrastructure assets. We also appreciate your commitment to keeping the port strong and leadership to provide these much-needed safeguards.

We respectfully recommend approval of Bill No. 338-38. In the capacity as General Manager of the Port Authority of Guam.

Our support for this legislation is grounded in the port's operational responsibilities. Every day, the Port is responsible for protecting critical infrastructure, maintaining maritime security, ensuring the safe and efficient movement of cargo and keeping Guam's only commercial seaport operational. Those



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responsibilities require us to identify emerging risks before they become operational or security incidents. Bill No. 338-38 (COR) provides the port with an additional tool to fulfill those responsibilities while remaining fully consistent with existing federal law.

The purpose of this legislation is straightforward. It closes a gap in Guam law by providing the Port with clear legal authority to protect designated critical infrastructure from unauthorized unmanned aircraft operations while respecting the Federal Aviation Administration's authority over the nation's airspace.

The Port of Guam is Guam's only commercial seaport. Approximately 90% of Guam's imported goods enter Guam through the Port. That includes food, fuel, medicine, construction materials, consumer products, military cargo, and emergency supplies. The uninterrupted operation of the Port is essential to Guam's economy, public safety, national defense and quality of life.

The Port has demonstrated its importance during some of Guam's most challenging moments, including the COVID-19 pandemic, Super Typhoon Mawar, Super Typhoon Bavi, and our support of recovery operations in the Commonwealth of the Northern Mariana Islands and all other neighboring islands throughout Micronesia. Those events confirm that keeping the portal operational is essential to emergency response economic stability, homeland security, and national security.

As a General Manager, the responsibility extends beyond the movement of cargo. The port must protect its employees, tenants, customers, visiting vessels, cargo, equipment, and critical infrastructure while maintaining safe and efficient operations. Every day, we strive for operational efficiency while never compromising safety and security. We anticipate risk, assess vulnerabilities, and make decisions that protect both the public and the uninterrupted flow of commerce.

An unauthorized unmanned aircraft operating over an active container terminal yard, vessel berth, fuel facility, crane operation, or other restricted area creates an operational issue that cannot be ignored. And your Bill No. 338-38 (COR) recognizes that operational need, depending on their circumstances, it may require security personnel to investigate the activity, coordinate with federal and local enforcement, adjust ongoing operations, or temporarily restrict access to sensitive areas. Those decisions have real operational consequences.

The Port cannot wait until an incident occurs before determining whether clear legal authority exists to respond. We need the authority before an incident happens. And again, your Bill No. 338-38 (COR) provides that authority.

The Port Authority of Guam is also a federally regulated maritime facility under the Maritime Transportation Security Act of 2002 46 USC chapter 701 and the implementing regulations contained in

33 CFR part 105 in carrying out those responsibilities the Port works under the oversight of the captain of the port, Captain Jessica Worst of the United States Coast Guard.

Those are not discretionary responsibilities. There are federally mandated security obligations that the port must meet every day.

Federal law requires the Port and the owner and operator to maintain the United States Coast Guard approved facility security plan. Those regulations require the port to identify critical infrastructure, establish restricted areas, assess security vulnerabilities, implement layered security measures, monitor security threats and respond to transportation security incidents. See 33 C.F.R. §§ 105.200, 105.255, 105.265 and lastly 105.275.

Bill No. 338-38 (COR) complements those existing federal responsibilities by providing the Port with a territorial legal framework to address unauthorized unmanned aircraft operations directed at critical infrastructure.

When the Maritime Transportation Security Act was enacted more than two decades ago, commercially available unmanned aircraft systems did not present the security challenges they do today.

Modern drones can operate beyond the visual line of sight, transmit high-definition imagery in real time, map secure facilities, monitor cargo operations, and operate autonomously. They can carry sophisticated sensors and may attempt to exploit wireless communications, GPS signals, or other electronic systems that support the Port operations. These capabilities are no longer theoretical. They are commercially available, affordable, and widely accessible.

From an operational standpoint, unauthorized drone activity over critical port infrastructure presents risks that extend beyond privacy concerns. It has the potential to disrupt cargo operations, interfere with emergency response, expose sensitive security procedures, compromise federally required security measures, and affect the safe and efficient operation of Guam's only commercial seaport.

The Port's security measures are designed to increase as maritime security levels change, also known as MARSEC, based on the evolving threat conditions. Those measures include physical security, access control, surveillance, communications, incident response, and coordination with federal, territorial, and military partners.

Bill No. 338-38 (COR) strengthens the Port's ability to carry out those responsibilities by providing a territorial legal framework to address unauthorized unmanned aircraft operations directed at the critical infrastructure. Bill No. 338-38 (COR) does not prohibit legitimate drone operations. Drones serve many valuable purposes, including engineering, surveying, inspections, emergency response, construction, research, and recreation. Rather, this legislation establishes a clear legal framework for protecting designated critical infrastructure from unauthorized activity while preserving lawful operations consistent with federal law.

The bill authorizes the General Manager, with the concurrence of the Board of Directors, to designate protected critical infrastructure facilities after determining that the facility constitutes critical



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infrastructure and that the unauthorized unmanned aircraft operations present a credible security risk as defined by the legislation. It established restricted critical infrastructure areas, provides public notice through published maps and signage, authorizes the use of drone detection technology where appropriate, and strengthens coordination with the Federal Aviation Administration, the Department of Defense, and the local law enforcement agencies.

The legislation respects the Federal Aviation Administration's exclusive authority over navigable airspace, aircraft certification, and pilot licensing. It does not regulate flight operations. Instead, it protects the critical infrastructure on the ground and complements the port's existing responsibilities under federal maritime security law. It establishes a narrowly tailored framework for protecting critical infrastructure while preserving legitimate drone operations consistent with federal law.

One of our guiding principles has been that we should never wait for a crisis before strengthening the Port as an institution. We identify the vulnerabilities before they become emergencies. We build capacity before it is tested. We establish clear authorities before they are needed. Bill No. 338-38 reflects the same philosophy and we appreciate your proactiveness and reaching out to provide for much-needed safeguards.

Protecting Guam's only commercial seaport means protecting Guam and our region. It means protecting our food supply, fuel supply, emergency response capabilities, military readiness, economic stability and the uninterrupted movement of commerce in and out of Guam because of transshipment cargo destined for the CNMI and neighboring islands throughout Micronesia.

For these reasons, and based on the Port's statutory responsibilities, our federal maritime security obligations, and my operational responsibilities as the general manager, I respectfully recommend approval of Bill No. 338-38 (COR).

Thank you for your consideration. We appreciate the opportunity to present this testimony and are available to answer any questions your Committee may have regarding the proposed legislation.

Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much, Mr. Camacho. Appreciate you being here. And yes, I was told by former Senator Rory Respicio his inability to be here, but clearly supports this, so I appreciate it and with caution, too, as well. Charlie, would you like to say anything, testify? Because I know I really appreciate being here as the drone guru I call on Guam, you know, for any questions that we may have that you can help us, but you're free to make any opening remarks.

CHARLIE HERMOSA, CEO & FOUNDER BELLA WINGS AVIATION: Thank you. Good morning, Madam Chair, Senators. My name is Charlie Hermosa. Currently, I'm an adjunct professor teaching on crude aircraft systems at Embry-Riddle Aeronautical University and supply chain management at the University of Guam, as well as the founder of Bella Wings Aviation, a Guam-based drone company. Thank you for the opportunity to testify today. I support Bill 338-38 because protecting the Port Authority of Guam and our critical infrastructure from unauthorized drone activity is an important and necessary step. Our ports, fuel facilities, transportation networks, and other critical infrastructures are essential to Guam's economy, our daily lives, and our national security. I do, however, have a few reservations. While this legislation is a positive first step, it will not by itself stop a determined bad actor. Recent conflicts around the world have demonstrated how drones are being used to target ports, energy infrastructures, logistics hubs, and other critical assets. The threat is evolving rapidly and so must our approach. Guam is the tip of the spear here in the INDOPACOM. Because of our strategic importance, we must think beyond simply prohibiting unauthorized drone operations.

I encourage this legislature to view this bill as the beginning of a broader strategy, one that includes advanced drone detection capabilities, coordinated response plans, regular training and exercises, and strong partnership with our federal agencies that have the authority to respond to more sophisticated threats. One example that we can use here locally or that we've seen through the World Cup that we all watched, it's been said that they had over 200 unauthorized drones flying that the federal government were able to identify and take down. It's beyond what was expected, but they did have the capability to take them down in a federal way by law with local law enforcement partners. I respectfully urge the 38th Guam Legislature to pass this bill while continuing to build a comprehensive strategy that protects Guam's us to pass this bill while continuing to build a comprehensive strategy that protects Guam's critical infrastructure against the evolving threats of tomorrow. I've always said I've done the drone light shows and I control over 100 drones with one control and that is deemed as a swarm. And so, we have to be living in the realistic world to understand that these threats are real. The bad actors have the capability to fly hundreds of miles and have the capability to be able to load these drones with payloads that could cause a lot of damage.

One of the things that we're missing here locally is a comprehensive plan, a Guam strategic UAS plan. And I would also finish by saying that when it comes to the Port Authority, I would also like to highlight the fact that we now also, and it's something that I'm looking at as well, is surface drones. So those are water-based drones that are, they're not just aerial now, they're also surface drones that we need to ensure that we protect our ports, our waterways from these types of activities as well. Thank you, Madam Chair and the members of the committee for your time and consideration, and that is my...

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much, Charlie, for being here again. And, yeah, technology is moving quite rapidly, quickly. Once we think we've accomplished having a safe plan in place, you know, something changes, and a new way to infiltrate areas can be jeopardized and need to be addressed. So, it's going to be a constant, constant monitoring when it comes to anything in technology, and especially with drones, like you mentioned, they're finding new ways to use drones and launch in different areas. A lot of people didn't realize that drones are actually, they can be submarine drones as well, coming through from underwater. You know, these are, it's quite fascinating what



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technology can do, but at the same time, it can be very scary, and it's important that we put a lot of safety precautions in there.

And unfortunately, those bad actors, they will find a way regardless. You know, it's just like hacking. Any techy person will tell you no matter how many firewalls you put up you know no matter how much infrastructure you put up, you will get hacked. It's a reality. So, what we need to do is do as much you know diverting anyone from even attempting to do that. And the fines are very important, to have fines and penalties, and enforce that instead of a slap on the hand, you know. So, other than that, I greatly appreciate it. I'd like to open it up now to my colleagues for any questions. And I'll begin with Senator Gumataotao who actually introduced legislation similar to this over DOC and happy that he did that and hopefully you know, Senator Gumataotao the FAA will work a lot faster with these new rules and regulations to prohibit any permit to fly over these very critical infrastructures to protect our systems. Water, power, Port, etc. So, thank you so much for being here this morning. Senator Gumataotao, you are now recognized.

SENATOR SHAWN GUMATAOTAO: Yes, thank you, Madam Chair. And again, thank you to your committee for helping us push through to get Public Law 38-128 to be passed on June 3rd, 2026. Again, which as the chair mentioned, does establish restrictions against the use of an authorized unmanned aircraft over Department of Corrections facilities and again, the provision extends to detention or other facilities that are operated by other law enforcement departments and agencies of the government of Guam, including but not limited to the Department of Youth Affairs, the Guam Police Department, and to my friends who are right behind you at our sister branch of the Judiciary of Guam, and I want to welcome them to the Guam Congress Building. I just wanted to have a bit of an extension of the Chair's comments a bit earlier as she led into talking about across the country there are states that are doing exactly kind of what this bill is intending to do and I'll bring up one in particular from the state of Florida which is Florida statute 330-41 which prohibits a person from knowingly or willfully operating a drone over a critical infrastructure facility or to allow a drone to make contact with a critical infrastructure facility, including any person or objects on the premises of or within the facility, or to allow a drone to come in within a distance of a critical infrastructure facility that is close enough to interfere with the operations or to cause any disturbance to those facilities.

It does, in that statute, define critical infrastructure facility to include seaports, something that this particular bill does and let me just ask you, Chief, if I could. I know that the Port Authority acquired two unmanned aerial vehicles through the Port security grant program which according to the Port Authority is part of a broader effort to enhance port infrastructure and yard capabilities while ensuring compliance with the latest security and operational standards if you can chief I mean I'm hoping you can tell us but how many capabilities while ensuring compliance with the latest security and operational standards. If you can, Chief, I mean, I'm hoping you can tell us, but how many staff do you have right now at the Port Authority that are trained to use those two unmanned aerial vehicles, and is the equipment limited just to the Port police?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: Thank you for the question, Senator. We were awarded the grant in 2022, and that was to acquire two Skydio X10 models of the unmanned aircraft system. During that process, to answer your question, we currently have one certified drone operator. Part of that grant award was to also include six more trained individuals to undergo the same type of training so that we have an extensive amount of personnel to carry on the duties if one is out or whatnot.

SENATOR SHAWN GUMATAOTAO: All right. Thank you, Vic. Are the two drones, or at least the way you have one operator, but are the drones prioritized for specific aspects of your operations at the port, such as perimeter security, workplace safety, and monitoring or mitigation of hazardous weather conditions?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: Absolutely, Senator, it is.

SENATOR SHAWN GUMATAOTAO: Can I ask you; I know it sounds probably easy to probably operate the drones, but what challenges, if any, have been documented to date by the Port Authority based on its experiences with the acquired unmanned aircraft vehicles?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: Well, through my tenure there at the Port Authority as the Assistant Chief, I really appreciate this bill because it gives us some teeth and authority to actually act on nefarious folks who have the, you know, ill intention to conduct malice intentions or harm or threats. But throughout my time as the assistant chief, I run operations for the division and one of our challenges that we consistently deal with is the U.S. Navy always reaches out for us, for our help, to assist them in trying to locate a drone operator that they detect. The interesting fact is that part of the geofencing of U.S. Navy kind of overlaps into the Port's facility, so it works in our favor. So we have a really good working relationship with the U.S. Navy police, and in those efforts, in some cases we've located the operators and the only thing we can do in our authority as the Port police officers is just annotate the information document, take photos, take the drone serial numbers, the operators information and forward that to the Navy police for their investigation. But now this bill gives us some authority and teeth to actually hold those individuals accountable for any and the fairest reasons that they are within our facility.

SENATOR SHAWN GUMATAOTAO: Yeah, thank you for that insight. I think that's an important distinction. And let me just, I only have two more questions, Madam Chair. But has the authority's use of the equipment helped you all determine whether you might need additional drones? I know you're trying to get people online to be able to use them. But looking at your port master plan, the 2025 port master plan, is there something in line with that?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: Most definitely, Senator. Again, this complements our line of progression. We were awarded the grant. Just this year, we received the two drones. We have one existing operator. We look to train six more. And we have our SOPs already set up. Now it's just a matter of kind of moving forward with the momentum in support of this bill.



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SENATOR SHAWN GUMATAOTAO: All right. Thank you, Chief. And one last question is regarding the bill's provisions covering aircraft detection and monitoring measures. To what extent has the Port Authority developed or implemented any one of the combinations of the five measures that are outlined in this bill to maybe include remote ID monitoring systems, video surveillance systems, facility security monitoring systems, incident reporting and documentation procedures and that sharing all that information with local, federal law enforcement entities.

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE DEPARTMENT: Can you be specific in that question again?

SENATOR SHAWN GUMATAOTAO: I'm just saying, I know that the bill's trying to set forward to help you, so are you attempting to try to attack some of these? I know the statutes, this bill is going to be helpful, but are any of those provisions, are you guys trying to work on any one of those right now outside of what the bill is stating?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE DEPARTMENT: Well, I can foresee that after this bill we're going to have to engage heavily with deconflicting measures with the U.S. Navy and other programs to kind of like, so that we're working for the same objective and that's to stop any nefarious acts or threats.

SENATOR SHAWN GUMATAOTAO: Alright, thank you Vic and Madam Chair, that's all my questions that I have. And I think his experience, not just at the Port Authority, but Chief's experience with the United States Coast Guard and his absolute understanding of what's happening at the port, I think it would be invaluable to your committee and to offer up good details in terms of the markup of this bill. But thank you again for the time, Madam Chair.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, Senator Gumataotao and of course I always invite all senators to markup meetings, regardless if they're in my committee or not. I just want to be clearly transparent and make sure that we have all the senators are well-versed on subject matters like this. The bill is at least 11 pages long. So, it provides a lot of guidelines and again it collaborates with the FAA scenario with what they're trying to do too. So, we are going to try and implement this already within your jurisdiction so it's a lot smoother when we go into that arena of federal, on the federal side to comply with them. At this time, I'd like to recognize Senator Chris Barnett.

SENATOR CHRIS BARNETT, VICE CHAIRPERSON: *Si Yu'os ma'åse'* Madam Chair, *Biba Betnes* and good morning to the panel and to the members from the Judiciary here this morning. And, of course, to the people of Guam who are watching very closely on our YouTube channel. I don't really have many questions. I support the bill. I just wanted to ask Assistant Chief Camacho, *si Yu'os ma'åse'* for your

attendance here. Has the Port ever had any instances of drones flying over the property? And if so, how were you able to respond?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: Thank you for the question senator yes, we've had a couple of incidents and what we're only able to do because we didn't have the authority to hold that person accountable for it so what we did is we gathered information. There was a case of two individuals flying the drone of this along the seawall. The drone kind of intersected into our restricted area which is the courtyard facility. In this case luckily we have the Navy's assistance with they detected the drone they reached out to us. We located the operators we identified them and the only thing we could have done in our authority was to forward that information to the fusion center. And that, with Miss Jessica Igley, she was able to do a query and forward that information. The concerns to federal authorities but at that time we didn't have the authority to act or do anything else.

SENATOR CHRIS BARNETT, VICE CHAIRPERSON: Are you aware of you know what happened after the federal authorities became involved?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: Unfortunately, once it's released out of our hands those follow-up investigations unless we reach on and ask what was the result of that I couldn't answer that question if what was the outcome of it.

SENATOR CHRIS BARNETT, VICE CHAIRPERSON: And were these you know people who are just trying to do a Guam video or?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: I could just say there were tourists. Foreign descent so we can only I mean it's ...

SENATOR CHRIS BARNETT, VICE CHAIRPERSON: Interesting because I've heard from different federal entities about a couple instances involving you know Russian nationals, Chinese nationals surveilling or using drones to well you know to do what they're doing so you know if this bill should pass and I anticipate that it does what type of equipment with the port then be investing in? Would you guys be procuring the digital barriers? And maybe Charlie knows a little bit more about this. But what type of equipment would the Port have to procure to be able to enforce this law?

ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: Well, in 2002, we were awarded the, under the port security grant, we were awarded the funding to purchase two drones. So, we physically received the two drones within the last two months. So, we have them on hand. We have one certified drone operator and then we're moving forward with our SOP and the whole program. So, this kind of just complements our progression with the whole program. So now it gives us some authority and teeth to enforce any individuals who are violating those air spaces in our facility.

SENATOR CHRIS BARNETT, VICE CHAIRPERSON: Mr. Hermosa?



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CHARLIE HERMOSA, CEO & FOUNDER BELLA WINGS AVIATION: Senator, if I could just add to that. And I will say I would like to compliment the Port because they have done a great job working with the Navy because every time we do an operation down there, they have a very strict operational plan and as long as you fly it, nobody gets zapped. I mean, that's the one thing we never want. But the one thing that I do want to make point to your, I think, with the questions that you were heading is the fact that I've been, you know, sounding the alarm on this is the fact that we're not equipped with any anti-drone technology right now and I think that we don't have a process in place to be able to get to that level. The federal, if we call it the federal, it's really because we're so close to the naval base or Anderson, they have the capabilities. But to Guam, we do not. The airport does not. The seaport does not. The power does not. The airport does not. The water does not. And it's a very critical point. And I will tell you, these bad actors are here now.

I've been saying this for years. And, you know, nobody wants to take me serious, but I will tell you that something bad is going to happen probably sooner than later, I will tell you. The probing that these bad actors have been doing within the last year to two years is very serious. Nobody here is taking it seriously. For the investment that the Port Authority needs, the investment that the police department and all the law enforcement agencies, we need to make sure that we have a comprehensive plan because they need to be part of an overall unit where they have two Skydeos, which are state-of-the-art. They're NDA compliant, meaning they've been vetted. They can go on base. They don't have any "Chinese communication systems", which is something that they need, was part of the grant. But then there's a mix of other drones that the police department and fire department has. And, you know, if something goes down with the Skydio, they may not have interchangeable parts. It's really, really very decentralized right now, the way that we're sort of going about putting this UAS program together. So I just want to make sure that we're – I want to say this, put on record, I do want to sound the alarm because something is going to happen and we're just not taking it seriously enough.

SENATOR CHRIS BARNETT, VICE CHAIRPERSON: Thank you for that, Mr. Hermosa. And, you know, in your opening statement, you talked about how we've seen how drones, I mean, if anybody's watching the news with what's going on in Iran, I mean, yeah, it's, I shudder to think what's going to happen if that happens. You know, we're exposed, very exposed. I don't think we necessarily need a department of drones, but I see that the legislature has, you know, systemically kind of gone down the line, starting with the prison, with the port. But, you know, I just hope that maybe working with a good committee chair that we kind of do at the very least cookie cutter type legislation for, you know, you're right, the power grid, the water system, and start trying to secure these areas as much as we can locally to make up for some of the federal gaps. And I don't know if that includes, you know, buffers. But I've heard, just anecdotally, different pieces of information from our federal partners that, you know, and I think they agree with you that that's happening now. There is surveillance that's happening from, you know, whether it's Chinese nationals who are sneaking in or other types of foreign individuals who may have an adversarial interest.

CHARLIE HERMOSA, CEO & FOUNDER BELLAWING AVIATION: And the one good thing about the legislation is a fact that as a Senator you pointed out that that we do have a lot of drone companies that do a lot of mapping for construction companies so this doesn't this wouldn't prohibit anybody from flying is just there's a process to be able to get requests now so at least the Port Authority knows exactly who's flying where they're flying how long they're flying how high they're flying and all that good stuff.

SENATOR CHRIS BARNETT, CHAIRPERSON: Thank you, Mr. Mosa, and thank you, Assistant Chief. Don't forget to go out and vote tomorrow if you haven't already voted. And *si Yu'os ma'ase'* for the time this morning, Madam Chair.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, Senator Barnett. And again, I'd like to thank you both for being here. And I can't stress how much, how important it is that funding is set aside for technology and I'm glad to hear, Mr. Camacho, that you are seeking grants to address, you know, the movement of technology. Excuse me, sorry. And progress that you want to proceed in a direction of utilizing technology for safety purposes, as well as, you know, just for work to provide simpler security measures being used in that perspective. Now, in the legislation, it does require a map. You know, it's important that we also notify the public of areas. Like I said, it's not there to try and capture people, you know, that are good actors, you know. So those good actors will go on the website. They'll look at a map, be able to see a map from the Port Authority on those non-fly zone areas.

So I worked with the director to ensure that that is on the website. So, you know, a lot of information, signs are put up to notify anybody in the area of a no-zone fly zone. But you will have to, if you do go the FAA route, you will be required to put up what they call digital fencing, right? Jamming systems in the area because this is the way to really be able to capture these individuals, get their identification and go through prosecution. So you need the proof, you know, you need the evidence in order to find them. So it's important and you know I was thinking Charlie earlier with the AI task force, we were talking about, actually some of us afterwards, talking about a technology park, you know, on Guam and actually creating these, the equipment here, manufacturing it here on Guam. You mentioned earlier about drones to make sure it doesn't have like made in China kind of scenario because you never know what's in them you know and there are regulations and guidelines so now what better way to start producing our own technology through this park that we're hoping to encourage.

Yeah, I hope to see it there because we can grow our economy by building this technology park and we're such a strategic area with the East, you know, being so close to Asia and all the opportunities to avail ourselves of what's happening in Asia when it comes to technology. But that being said, I greatly appreciate you being here this morning and supporting it and we'll try and get this bill out as soon as possible, you know, to give that comfort to the Port Authority on protecting one of our most valuable infrastructures on this island. So, I greatly appreciate it. Create a great day and at this time if there's no further comments or questions, Bill 338-38 has now been concluded. Discussions have been now made and no more comments. So, thank you so much and we're going to move to our next, you may be excused. Okay. Anything else? Okay.



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ASSISTANT CHIEF VICTOR M. CAMACHO, PORT AUTHORITY OF GUAM POLICE

DEPARTMENT: I appreciate the opportunity, Senators, and I also want to give a special thanks to our team at the Port who contributed to letting this happen with acquiring our drones, our planning section, our finance section, our police division. So, thank you to the folks that all had a contribution to this and thank you for the opportunity.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much. Thank you Mr. Camacho. Create a great day everyone. Okay that concludes our hearing on Bill 338-38.

Public Hearing Adjourned at: 9:24am

III. FINDINGS & RECOMMENDATIONS

The Committee finds that Bill No. 338-38 (COR) establishes territorial restrictions and enforcement provisions concerning the operation of unmanned aircraft systems near designated Port Authority of Guam facilities and other protected critical infrastructure. The bill addresses unauthorized drone activity that may threaten port operations, public safety, homeland security, emergency response, and national defense.

The Committee received testimony from the Port Authority of Guam, including written testimony from General Manager Rory J. Respicio and testimony from Assistant Chief Victor M. Camacho, as well as testimony from Charlie Hermosa, founder of Bella Wings Aviation and an unmanned aircraft systems instructor. The testimony generally supported the bill while identifying the need for clear enforcement authority, federal coordination, detection and monitoring capabilities, response procedures, training, public education, and continued planning for emerging unmanned-systems threats.

Based on the testimony received, the Committee amended the bill to clarify the Port's authority to designate protected areas, coordinate with federal and territorial agencies, detect and monitor unauthorized drone activity, document incidents, share information, and conduct public outreach. The amendments also clarify that the Port may not intercept, seize control of, disable, destroy, jam, or otherwise interfere with an unmanned aircraft except as expressly authorized under federal law. The amendments preserve specified governmental, emergency-response, federal, Port-authorized, property-authorized, and qualifying commercial operations and clarify that operator notification is for security and situational awareness only.

The Committee further made technical and conforming corrections to improve the organization, clarity, and consistency of the bill. These corrections include recodifying the Port's administrative and operational responsibilities as a new § 10115 in Title 12, retaining the criminal penalties in a new § 70.470 of Title 9, clarifying the connection between the prohibited conduct and the applicable penalties, and revising the implementation provisions concerning mapping, signage, public outreach, and certification by the General Manager.

Committee Report Digest: Bill No 338-38 (COR)

Public Hearing: Friday, July 31, 2026

YouTube Link: <https://www.youtube.com/live/qtj3O5KAFqQ?si=x8-fNaxsSMBWxPVy>

The Committee finds that Bill No. 338-38 (COR), as amended, responds to the testimony by establishing targeted protections for Port critical infrastructure, strengthening interagency coordination, clarifying the limits of the Port's authority, preserving authorized operations, and requiring adequate public notice.

The Committee further recommends that the Port develop written incident-response and information-sharing procedures, establish safeguards for information collected through notifications and monitoring systems, and continue working with federal and territorial partners toward a broader Guam unmanned-systems strategy.

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement hereby reports out **Bill No. 338-38 (COR) As Amended- Introduced by Telo T. Taitague, Jesse A. Lujan- “AN ACT TO ADD A NEW § 10115 TO ARTICLE 1 OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED AND A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES AND ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF,”** with the recommendation [TO REPORT OUT ONLY](#).

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

Bill No. 338-38 (COR)

Introduced by:

Telo T. Taitague

Jesse A. Lujan

**AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF
CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED,
RELATIVE TO PROHIBITING THE UNAUTHORIZED
OPERATION OF UNMANNED AIRCRAFT OVER
DESIGNATED PORT AUTHORITY OF GUAM
PROTECTED CRITICAL INFRASTRUCTURE
FACILITIES.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the Port Authority of Guam is a critical component of Guam's transportation, public safety, emergency response, and supply chain infrastructure. As Guam's principal commercial seaport, the Port supports the movement of food, fuel, medical supplies, construction materials, and other essential cargo necessary to sustain the daily needs of the people of Guam.

I Liheslaturan Guåhan further finds that unauthorized unmanned aircraft operations over or near Port facilities may present serious risks, including disruption of cargo operations, interference with security and communications systems, unauthorized surveillance, delivery of harmful payloads, damage to equipment, and threats to public safety, homeland security, and emergency response capabilities.

It is the intent of *I Liheslaturan Guåhan* to establish a clear and limited prohibition against unauthorized unmanned aircraft operations over designated Port Authority of Guam facilities, while allowing appropriate exemptions for law

1 enforcement, emergency response, the United States Government, Port-authorized
2 operations, and other lawful operations permitted under this Act.

3 It is further the intent of *I Liheslaturan Guåhan* to ensure that restricted areas
4 are publicly identified through maps, website notices, and signage, while protecting
5 sensitive security, emergency response, cybersecurity, and infrastructure protection
6 information from public disclosure when necessary to preserve the safety and
7 security of Port operations.

8 Finally, it is the intent of *I Liheslaturan Guåhan* to support coordination with
9 the Federal Aviation Administration, federal partners, and other appropriate entities
10 to improve public awareness, flight planning, airspace safety, and the protection of
11 Guam’s critical maritime infrastructure to the extent permitted by federal law.

12 **Section 2.** A new § 70.470 is *added* to Article 4 of Chapter 70, Title 9,
13 Guam Code Annotated, to read as follows:

14 **“ § 70.470. Operation of Unmanned Aircrafts Over Critical**
15 **Infrastructure Facilities.**

16 **(a) Definitions.**

17 (1) “Protected Critical Infrastructure Facility” or PCIF means a
18 facility owned, operated, managed, or controlled by the Port Authority of
19 Guam that has been designated and published pursuant to this Section and
20 that constitutes critical infrastructure whose disruption could impair the
21 provision of maritime transportation services, threaten public health or public
22 safety, or adversely affect homeland security or national security, or
23 emergency response capabilities. Protected Critical Infrastructure Facilities
24 shall be limited to:

25 (A) Commercial Port terminals;

26 (B) Container yards, cargo handling facilities, and
27 intermodal freight facilities;

1 (C) Port operations, dispatch, communications, security, and
2 and emergency management centers;

3 (D) Wharves, piers, berths, fuel transfer facilities, and and
4 maritime support infrastructure under the jurisdiction of the Port
5 Authority of Guam;

6 (E) Other Port Authority facilities specifically designated
7 and published pursuant to subsection (b)

8 (2) *“Restricted Critical Infrastructure Area”* or RCIA means the
9 real property boundaries of a Protected Critical Infrastructure Facility as
10 depicted on the current published map maintained pursuant to
11 subsection (b); and the airspace directly above such property boundaries
12 from the surface to four hundred (400) feet above ground level;
13 provided, however, that for any Protected Critical Infrastructure Facility
14 containing a structure that is three hundred (300) feet or greater in height
15 above ground level, the Restricted Critical Infrastructure Area shall for
16 that structure, extend to seven hundred (700) feet above ground level,
17 inclusive of the initial four hundred (400) feet above ground level.

18 (3) *“Payload”* means any instrument, mechanism, equipment,
19 part, apparatus, object, or accessory, including communications
20 equipment, data-collection devices, or physical cargo, that is installed
21 in, affixed to, or carried by an unmanned aircraft, and is not used of
22 intended to be used in the direct propulsion, flight control, or basic
23 safe operation of the aircraft.

24 **(b) Designation and Publication of Restricted Critical Infrastructure**
25 **Areas.**

26 (1) The Port Authority of Guam may designate facilities under its
27 ownership, operation, management, or control as Protected Critical

1 Infrastructure Facilities upon a written determination by the General
2 Manager through the concurrence by its Board of Directors through a duly
3 adopted board resolution that the facility constitutes critical infrastructure
4 and that unauthorized unmanned aircraft operations present a credible risk
5 of:

6 (A) disruption of maritime transportation services;

7 (B) disruption of cargo operations, logistics operations, or
8 critical supply chain functions;

9 (C) damage to Port infrastructure, interference of security
10 systems (CCTV, Radar Intrusion Systems), VHF-UHF radio
11 communications systems;

12 (D) Surveillance and Espionage beyond Visual Line of
13 Sight (BVLOS);

14 (E) Cyber-Physical Manipulation (Interception,
15 disruption, hacking of local WI-FI, GPS, and communication
16 networks);

17 (F) threats to public health and public safety;

18 (G) disruption of emergency response capabilities;

19 (H) homeland security risks; or

20 (G) national security risk.

21 (2) The Port Authority of Guam shall maintain and publish on its
22 website a current map of all Protected Critical Infrastructure Facilities
23 designated pursuant to this Section. The map shall identify the location and
24 boundaries of each designated facility sufficient to provide notice to the public
25 of the applicable Restricted Critical Infrastructure Area and the effective date
26 of designation.

1 (3) The Port Authority of Guam shall include on the published map
2 or accompanying publication the date of the most recent update and shall
3 maintain an archive of all additions and removals of designated facilities.
4 Within ten (10) business days of adding or removing a designated facility, the
5 Port Authority of Guam shall publish notice of the update on its website and
6 through other means reasonably calculated to inform the public.

7 (4) Notwithstanding any other provision of law, vulnerability
8 assessments, threat assessments, security plans, emergency response plans,
9 cybersecurity assessments, infrastructure protection studies, designation
10 memoranda, and other documents prepared or maintained for the purpose of
11 designating, protecting, or securing a Protected Critical Infrastructure
12 Facility shall be confidential and exempt from public disclosure to the fullest
13 extent permitted by law.

14 (5) Nothing in this Section shall be construed to require the Port
15 Authority of Guam to disclose information that could reasonably be expected
16 to compromise the security, resiliency, or operation of a Protected Critical
17 Infrastructure Facility.

18 (6) The designation, addition, modification, or removal of a
19 Protected Critical Infrastructure Facility from the published map shall not
20 require legislative action.

21 (7) The Port Authority of Guam shall review each Protected Critical
22 Infrastructure Facility designation at least every five (5) years to determine
23 whether the designation remains necessary to protect Port operations, public
24 safety, public health, environmental resources, homeland security, or national
25 security interests.

26 (8) The Port Authority of Guam shall also post and maintain signs at
27 reasonable and conspicuous locations at each designated facility stating that

1 unauthorized unmanned aircraft operations are prohibited by law and
2 providing information on where the public may access the current map of
3 designated facilities and restricted areas.

4 **(c) Unlawful Use of Unmanned Aircraft.** The unlawful use of unmanned
5 aircrafts as defined in § 70.460 of this Chapter shall be prohibited within Restricted
6 Critical Infrastructure Areas established pursuant to this section.

7 **(d) Exemptions.** This Section shall not apply to the following:

8 (1) A law enforcement agency, emergency medical service agency,
9 hazardous materials response team, disaster management agency, or other
10 emergency management agency for the purpose of incident command, area
11 reconnaissance, personnel and equipment deployment monitoring, training, or
12 related purpose for any lawful purpose in the Territory of Guam;

13 (2) An unmanned aircraft operated by the United States Government,
14 or a person acting pursuant to a contract with the United States Government,
15 in the performance of official governmental duties;

16 (3) The Port Authority of Guam or an authorized contractor or agent
17 acting under the express written permission of the Port management;

18 (4) An operator of an unmanned aircraft conducting commercial
19 operations within a Restricted Critical Infrastructure Area, provided that:

20 (A) The operator complies with all applicable federal laws
21 and regulations governing unmanned aircraft operations;

22 (B) The unmanned aircraft is registered with the Federal
23 Aviation Administration when registration is required by federal
24 law;

25 (C) The unmanned aircraft is equipped with Remote
26 Identification capability when required by federal law;

1 (D) The operator possesses any license, certificate,
2 waiver, authorization, or approval required by the Federal
3 Aviation Agency (FAA) for the operation being conducted; and

4 (E) The operator complies with the notification
5 requirements of § 70.470 (e) of this Chapter.

6 (5) The lawful owner, occupant, lessee, or operator of property
7 comprising a Restricted Critical Infrastructure Area, or a person acting with
8 the prior written consent of such owner, occupant, lessee, or operator.

9 **(e) Notification Requirements for Commercial Operations in**
10 **Restricted Critical Infrastructure Areas.**

11 (1) The operator of an unmanned aircraft conducting operations
12 within a Restricted Critical Infrastructure Areas shall provide no less than a
13 forty-eight (48) hour notice to the Port Authority of Guam; and

14 (2) Notification shall include:

15 (i) the name, mailing address, electronic mail
16 address, and telephone number of the person providing notice;

17 (ii) the name and telephone number of the
18 unmanned aircraft operator responsible for the flight;

19 (iii) the applicable FAA certificate, authorization,
20 waiver, permit, or registration number;

21 (iv) the Remote Identification (Remote ID) serial
22 number, if applicable or required by federal law;

23 (v) the registration number of the unmanned
24 aircraft, if applicable;

25 (vi) the date, estimated start and end time and
26 purpose of the operation;

1 (vii) the route of flight and area of operation within
2 the Restricted Critical Infrastructure Area; and

3 (viii) the number of unmanned aircraft to operate within
4 the Restricted Critical Infrastructure Area; and

5 (3) Notification pursuant to this subsection shall be for situational
6 awareness and security purposes only and shall not be construed as granting
7 the Port Authority of Guam, the authority to approve, deny, restrict
8 otherwise lawful operation.; and

9 (4) Nothing in this subsection shall prohibit the Port Authority
10 of Guam from coordinating with the operator regarding safety, emergency
11 conditions, ongoing utility operations, or facility security considerations; and

12 (5) The notification requirements of this subsection may be
13 waived when the operation is necessary to respond to an emergency,
14 natural disaster, infrastructure failure, or other circumstance requiring
15 immediate action to protect life, property, or critical utility operations.

16 **(f) Unmanned Aircraft Detection and Monitoring.**

17 (1) The Port Authority of Guam shall establish and maintain reasonable
18 security measures to detect, monitor, document and respond to unauthorized
19 unmanned aircraft operations occurring within or affecting Protected Critical
20 Infrastructure Facilities and Restricted Critical Infrastructure Areas. Such
21 measures may include, but are not limited to:

22 (A) Remote Identification (Remote ID) monitoring
23 systems;

24 (B) Video Surveillance systems;

25 (C) Facility Security monitoring systems;

26 (D) Incident reporting and documentation procedures; and

1 (E) Coordination and information sharing with federal,
2 territorial, and local law enforcement or regulatory agencies.

3 (2) the Port Authority of Guam shall utilize available monitoring and
4 security technologies, to the extent practicable to distinguish authorized
5 unmanned aircraft operations from unauthorized operations and to support
6 enforcement of this Act.

7 (3) The Port Authority of Guam is authorized to acquire, operate, and
8 maintain unmanned aircraft detection, identification, monitoring, navigation,
9 traffic management, airspace awareness, and other emerging aviation security
10 technologies as permitted under federal law for the protection of Protected
11 Critical Infrastructure Facilities.

12 (4) The Port Authority of Guam is authorized to coordinate with the
13 Federal Aviation Administration, the United States Department of Defense,
14 unmanned aircraft manufacturers, and other appropriate governmental or
15 private entities to facilitate the voluntary incorporation of Protected Critical
16 Infrastructure Facilities and Restricted Critical Infrastructure Areas into
17 electronic mapping, navigation, flight planning, and other emerging
18 unmanned aircraft safety technologies to the extent permitted by federal law.

19 **(g) Offenses.**

20 (1) A person commits the offense of unlawful use of an unmanned
21 aircraft at a Protected Critical Infrastructure Facility if the person
22 intentionally or knowingly:

23 (A) Uses an unmanned aircraft within a Restricted Critical
24 Infrastructure Area with the intent to surveil, monitor, collect
25 intelligence regarding, photograph, electronically record, gather
26 evidence, collect data concerning, or otherwise obtain information

1 regarding a at a Protected Critical Infrastructure Facility without
2 written consent of the owner, or the owner's designee;

3 (B) Intentionally hovers, loiters, circles, or otherwise
4 maintains an unmanned aircraft in a manner reasonably indicating
5 surveillance of, intelligence gathering regarding, or preparation to
6 commit an act prohibited by this Section against a Protected Critical
7 Infrastructure Facility, without lawful authority or written
8 authorization from the owner or the owner's designee.

9 (C) Delivers or attempts to deliver payloads to a Protected
10 Critical Infrastructure Facility for the purpose of causing damage,
11 disruption, interference, or impairment of utility operations, maritime
12 transportation operations, cargo operations, or critical infrastructure
13 operations;

14 (D) Strikes or attempts to strike a Protected Critical
15 Infrastructure Facility, equipment, structure, vehicle, pipeline,
16 transmission asset, communication system, or other critical
17 infrastructure with an unmanned aircraft for the purpose of causing
18 damage, disruption or interference;

19 (E) Enables or attempts to enable unauthorized proximity-based
20 cyber operations, electronic intrusion, communications interception,
21 data collection, manipulation, disruption, or interference with critical
22 infrastructure operations through the use of an unmanned aircraft; or

23 (F) Operates an unmanned aircraft in a manner intended to
24 disrupt, interfere with, or impair the safe and reliable operation of a
25 Protected Critical Infrastructure Facility.

26 **(h) Penalties**

1 (1) Any person convicted of violating subsection (g)(1)(A) or (g)(1)(B)
2 shall be guilty of a misdemeanor and, upon conviction, shall be punished by
3 imprisonment for not more than one (1) year, by a fine not exceeding One
4 Thousand Dollars (\$1,000), or by both such imprisonment and fine.

5 (2) Any person convicted of violating subsection (g)(1)(C), subsection
6 (g)(1)(D), subsection (g)(1)(E) or subsection (g)(1)(F) shall be guilty of a
7 felony.

8 (3) Notwithstanding subsection (1), a person convicted of violating
9 subsection (g)(1)(A) or subsection (g)(1)(B), where such violation was
10 committed with the intent to facilitate or in furtherance of a violation of
11 subsection (g)(1)(C), subsection (g)(1)(D), subsection (g)(1)(E), or
12 subsection (g)(1)(F) shall be punishable as a felony.

13 (4) Each flight or operation conducted in violation of this Section
14 constitutes a separate offense.”

15 **Section 3. Certification of Compliance.** No later than thirty (30) days prior
16 to the effective date of this Act, the General Manager of the Port Authority of Guam
17 shall provide written certification to the Speaker of *I Liheslaturan Guåhan* that the
18 requirements of Section 4 of this Act have been completed. Failure to provide such
19 certification shall not affect the effective date of this Act.

20 **Section 4. Effective Date.** This Act shall take effect one hundred eighty
21 (180) days after enactment. The Port Authority of Guam shall, during that period,
22 publish the map required by § 70.470(b), install signage at Protected Critical
23 Infrastructure Facilities, and conduct reasonable public outreach and education
24 regarding the requirements of this Act.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

Bill No. 338-38 (COR)

As Amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology, Regulatory Affairs,
Justice, Elections, and Retirement

Introduced by:

Telo T. Taitague
Jesse A. Lujan

**AN ACT TO ADD A NEW § 10115 TO ARTICLE 1 OF
CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED
AND A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70,
TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO
PROHIBITING UNAUTHORIZED UNMANNED
AIRCRAFT OPERATIONS AT DESIGNATED PORT
AUTHORITY OF GUAM PROTECTED CRITICAL
INFRASTRUCTURE FACILITIES AND ESTABLISHING
PENALTIES FOR VIOLATIONS THEREOF.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the Port Authority of Guam is a critical component of Guam's transportation, public safety, emergency response, and supply chain infrastructure. As Guam's principal commercial seaport, the Port supports the movement of food, fuel, medical supplies, construction materials, and other essential cargo necessary to sustain the daily needs of the people of Guam.

I Liheslaturan Guåhan further finds that unauthorized unmanned aircraft operations over or near Port facilities may present serious risks, including disruption of cargo operations, interference with security and communications systems, unauthorized surveillance, delivery of harmful payloads, damage to equipment, and threats to public safety, homeland security, and emergency response capabilities.

1 It is the intent of *I Liheslaturan Guåhan* to establish a clear and limited
2 prohibition against unauthorized unmanned aircraft operations over designated Port
3 Authority of Guam facilities, while allowing appropriate exemptions for law
4 enforcement, emergency response, the United States Government, Port-authorized
5 operations, and other lawful operations permitted under this Act.

6 It is further the intent of *I Liheslaturan Guåhan* to ensure that restricted areas
7 are publicly identified through maps, website notices, and signage, while protecting
8 sensitive security, emergency response, cybersecurity, and infrastructure protection
9 information from public disclosure when necessary to preserve the safety and
10 security of Port operations.

11 Finally, it is the intent of *I Liheslaturan Guåhan* to support coordination with
12 the Federal Aviation Administration, federal partners, and other appropriate entities
13 to improve public awareness, flight planning, airspace safety, and the protection of
14 Guam’s critical maritime infrastructure to the extent permitted by federal law.

15 **Section 2.** A new § 10115 is *added* to Article 1 of Chapter 10, Title 12,
16 Guam Code Annotated, to read as follows:

17 **“ § 10115. Unmanned Aircraft Operations at Port Authority of Guam**
18 **Protected Critical Infrastructure Facilities.**

19 **(a) Definitions.**

20 (1) “Protected Critical Infrastructure Facility” or PCIF means a
21 facility owned, operated, managed, or controlled by the Port Authority of
22 Guam that has been designated and published pursuant to this Section and
23 that constitutes critical infrastructure whose disruption could impair the
24 provision of maritime transportation services, threaten public health or public
25 safety, or adversely affect homeland security or national security, or
26 emergency response capabilities. Protected Critical Infrastructure Facilities
27 shall be limited to:

1 (A) Commercial Port terminals;

2 (B) Container yards, cargo handling facilities, and
3 intermodal freight facilities;

4 (C) Port operations, dispatch, communications, security,
5 and emergency management centers;

6 (D) Wharves, piers, berths, fuel transfer facilities, and
7 maritime support infrastructure under the jurisdiction of the Port
8 Authority of Guam;

9 (E) Other Port Authority facilities specifically designated
10 and published pursuant to subsection (b).

11 (2) “Restricted Critical Infrastructure Area” or RCIA means the
12 real property boundaries of a Protected Critical Infrastructure Facility as
13 depicted on the current published map maintained pursuant to
14 subsection (b) and the airspace directly above such property boundaries
15 from the surface to four hundred (400) feet above ground level;
16 provided, however, that for any Protected Critical Infrastructure Facility
17 containing a structure that is three hundred (300) feet or greater in height
18 above ground level, the Restricted Critical Infrastructure Area shall, for
19 that structure, extend to seven hundred (700) feet above ground level,
20 inclusive of the initial four hundred (400) feet above ground level.

21 (3) “Payload” means any instrument, mechanism, equipment,
22 part, apparatus, object, or accessory, including communications
23 equipment, data-collection devices, or physical cargo, that is installed
24 in, affixed to, or carried by an unmanned aircraft, and is not used or
25 intended to be used in the direct propulsion, flight control, or basic
26 safe operation of the aircraft.

1 **(b) Designation and Publication of Restricted Critical Infrastructure**
2 **Areas.**

3 (1) The Port Authority of Guam may designate facilities under its
4 ownership, operation, management, or control as Protected Critical
5 Infrastructure Facilities upon a written determination by the General
6 Manager with the concurrence by its Board of Directors through a duly
7 adopted board resolution, that the facility constitutes critical infrastructure
8 and that unauthorized unmanned aircraft operations present a credible risk
9 of:

10 (A) disruption of maritime transportation services;

11 (B) disruption of cargo operations, logistics operations, or
12 critical supply chain functions;

13 (C) damage to Port infrastructure, interference with security
14 systems (CCTV, Radar Intrusion Systems), VHF-UHF radio
15 communications systems;

16 (D) Surveillance and Espionage beyond Visual Line of
17 Sight (BVLOS);

18 (E) Cyber-Physical Manipulation (Interception,
19 disruption, hacking of local WI-FI, GPS, and communication
20 networks);

21 (F) threats to public health and public safety;

22 (G) disruption of emergency response capabilities;

23 (H) homeland security risks; or

24 (I) national security risk.

25 (2) The Port Authority of Guam shall maintain and publish on its
26 website a current map of all Protected Critical Infrastructure Facilities
27 designated pursuant to this Section. The map shall identify the location and

1 boundaries of each designated facility sufficient to provide notice to the public
2 of the applicable Restricted Critical Infrastructure Area and the effective date
3 of designation.

4 (3) The Port Authority of Guam shall include on the published map
5 or accompanying publication the date of the most recent update and shall
6 maintain an archive of all additions and removals of designated facilities.
7 Within ten (10) business days of adding or removing a designated facility, the
8 Port Authority of Guam shall publish notice of the update on its website and
9 through other means reasonably calculated to inform the public.

10 (4) Notwithstanding any other provision of law, vulnerability
11 assessments, threat assessments, security plans, emergency response plans,
12 cybersecurity assessments, infrastructure protection studies, designation
13 memoranda, and other documents prepared or maintained for the purpose of
14 designating, protecting, or securing a Protected Critical Infrastructure
15 Facility shall be confidential and exempt from public disclosure to the fullest
16 extent permitted by law.

17 (5) Nothing in this Section shall be construed to require the Port
18 Authority of Guam to disclose information that could reasonably be expected
19 to compromise the security, resiliency, or operation of a Protected Critical
20 Infrastructure Facility.

21 (6) The designation, addition, modification, or removal of a
22 Protected Critical Infrastructure Facility from the published map shall not
23 require legislative action.

24 (7) The Port Authority of Guam shall review each Protected Critical
25 Infrastructure Facility designation at least every five (5) years to determine
26 whether the designation remains necessary to protect Port operations, public

1 safety, public health, environmental resources, homeland security, or national
2 security interests.

3 (8) The Port Authority of Guam shall also post and maintain signs at
4 reasonable and conspicuous locations at each designated facility stating that
5 unauthorized unmanned aircraft operations are prohibited by law and
6 providing information on where the public may access the current map of
7 designated facilities and restricted areas.

8 **(c) Restricted Operations.** Unmanned aircraft operations prohibited
9 pursuant to subsection (g) of this Section shall be prohibited within Restricted
10 Critical Infrastructure Areas.

11 **(d) Exemptions.** This Section shall not apply to the following:

12 (1) A law enforcement agency, emergency medical service agency,
13 hazardous materials response team, disaster management agency, or other
14 emergency management agency for the purpose of incident command, area
15 reconnaissance, personnel and equipment deployment monitoring, training, or
16 other lawful governmental purposes in Guam;

17 (2) An unmanned aircraft operated by the United States Government,
18 or a person acting pursuant to a contract with the United States Government,
19 in the performance of official governmental duties;

20 (3) The Port Authority of Guam or an authorized contractor or agent
21 acting under the express written permission of the Port management;

22 (4) An operator of an unmanned aircraft conducting commercial
23 operations within a Restricted Critical Infrastructure Area, provided that:

24 (A) The operator complies with all applicable federal laws
25 and regulations governing unmanned aircraft operations;

1 (B) The unmanned aircraft is registered with the Federal
2 Aviation Administration when registration is required by federal
3 law;

4 (C) The unmanned aircraft is equipped with Remote
5 Identification capability when required by federal law;

6 (D) The operator possesses any license, certificate,
7 waiver, authorization, or approval required by the Federal
8 Aviation Administration (FAA) for the operation being conducted; and

9 (E) The operator complies with the notification
10 requirements of subsection (e) of this Section.

11 (5) The lawful owner, occupant, lessee, or operator of property
12 comprising a Restricted Critical Infrastructure Area, or a person acting with
13 the prior written consent of such owner, occupant, lessee, or operator.

14 **(e) Notification Requirements for Commercial Operations in**
15 **Restricted Critical Infrastructure Areas.**

16 (1) The operator of an unmanned aircraft conducting operations
17 within a Restricted Critical Infrastructure Area shall provide no less than a
18 forty-eight (48) hour notice to the Port Authority of Guam; and

19 (2) Notification shall include:

20 (i) the name, mailing address, electronic mail
21 address, and telephone number of the person providing notice;

22 (ii) the name and telephone number of the
23 unmanned aircraft operator responsible for the flight;

24 (iii) the applicable FAA certificate, authorization,
25 waiver, permit, or registration number;

26 (iv) the Remote Identification (Remote ID) serial
27 number, if applicable or required by federal law;

1 (v) the registration number of the unmanned
2 aircraft, if applicable;

3 (vi) the date, estimated start and end time and
4 purpose of the operation;

5 (vii) the route of flight and area of operation within
6 the Restricted Critical Infrastructure Area; and

7 (viii) the number of unmanned aircraft to operate within
8 the Restricted Critical Infrastructure Area; and

9 (3) Notification pursuant to this subsection shall be for situational
10 awareness and security purposes only and shall not be construed as granting
11 the Port Authority of Guam authority to approve, deny, or restrict an
12 otherwise lawful operation; and

13 (4) Nothing in this subsection shall prohibit the Port Authority
14 of Guam from coordinating with the operator regarding safety, emergency
15 conditions, ongoing utility operations, or facility security considerations; and

16 (5) The notification requirements of this subsection may be
17 waived when the operation is necessary to respond to an emergency,
18 natural disaster, infrastructure failure, or other circumstance requiring
19 immediate action to protect life, property, or critical utility operations.

20 **(f) Unmanned Aircraft Detection and Monitoring.**

21 (1) The Port Authority of Guam shall establish and maintain reasonable
22 security measures to detect, monitor, document, and respond to unauthorized
23 unmanned aircraft operations occurring within or affecting Protected Critical
24 Infrastructure Facilities and Restricted Critical Infrastructure Areas. Such
25 measures may include, but are not limited to:

26 (A) Remote Identification (Remote ID) monitoring
27 systems;

1 (B) video surveillance systems;
2 (C) facility security monitoring systems;
3 (D) Incident reporting and documentation procedures; and
4 (E) Coordination and information sharing with federal,
5 territorial, and local law enforcement or regulatory agencies.

6 (2) The Port Authority of Guam shall utilize available monitoring and
7 security technologies, to the extent practicable, to distinguish authorized
8 unmanned aircraft operations from unauthorized operations and to support
9 enforcement of this Act.

10 (3) The Port Authority of Guam is authorized to acquire, operate, and
11 maintain unmanned aircraft detection, identification, monitoring, navigation,
12 traffic management, airspace awareness, and other emerging aviation security
13 technologies as permitted under federal law for the protection of Protected
14 Critical Infrastructure Facilities.

15 (4) The Port Authority of Guam is authorized to coordinate with the
16 Federal Aviation Administration, the United States Coast Guard, the United
17 States Department of Defense, federal and territorial law enforcement
18 agencies, unmanned aircraft manufacturers, and other appropriate
19 governmental or private entities for the purposes of unmanned aircraft
20 detection and monitoring, incident reporting and information sharing,
21 operational deconfliction, public awareness, and the voluntary incorporation
22 of Protected Critical Infrastructure Facilities and Restricted Critical
23 Infrastructure Areas into electronic mapping, navigation, flight planning, and
24 other emerging unmanned aircraft safety technologies to the extent permitted
25 by federal law.

26 (5) Nothing in this Section shall be construed to authorize the Port
27 Authority of Guam, its officers, employees, contractors, or agents to intercept,

1 seize control of, disable, destroy, jam, interfere with the communications or
2 navigation of, or otherwise exercise counter-unmanned aircraft system
3 authority against an unmanned aircraft, except to the extent expressly
4 authorized under applicable federal law.

5 **(g) Prohibited Conduct.**

6 (1) A person shall not intentionally or knowingly:

7 (A) use an unmanned aircraft within a Restricted Critical
8 Infrastructure Area with the intent to surveil, monitor, collect
9 intelligence regarding, photograph, electronically record, gather
10 evidence, collect data concerning, or otherwise obtain information
11 regarding a at a Protected Critical Infrastructure Facility without
12 written consent of the owner, or the owner's designee;

13 (B) hover, loiter, circle, or otherwise maintain an unmanned
14 aircraft in a manner reasonably indicating surveillance of, intelligence
15 gathering regarding, or preparation to commit an act prohibited by this
16 Section against a Protected Critical Infrastructure Facility, without
17 lawful authority or written authorization from the owner or the
18 owner's designee;

19 (C) deliver or attempt to deliver payloads to a Protected Critical
20 Infrastructure Facility for the purpose of causing damage, disruption,
21 interference, or impairment of utility operations, maritime
22 transportation operations, cargo operations, or critical infrastructure
23 operations;

24 (D) Strike or attempt to strike a Protected Critical
25 Infrastructure Facility, equipment, structure, vehicle, pipeline,
26 transmission asset, communication system, or other critical

1 infrastructure with an unmanned aircraft for the purpose of causing
2 damage, disruption or interference;

3 (E) Enable or attempt to enable unauthorized proximity-based
4 cyber operations, electronic intrusion, communications interception,
5 data collection, manipulation, disruption, or interference with critical
6 infrastructure operations through the use of an unmanned aircraft; or

7 (F) Operate an unmanned aircraft in a manner intended to
8 disrupt, interfere with, or impair the safe and reliable operation of a
9 Protected Critical Infrastructure Facility.

10 **Section 3.** A new § 70.470 is *added* to Article 4 of Chapter 70, Title 9,
11 Guam Code Annotated, to read as follows:

12 “ **§ 70.470. Unlawful Use of an Unmanned Aircraft at Port Authority of**
13 **Guam Critical Infrastructure; Penalties.**

14 (a) Any person convicted of violating § 10115(g)(1)(A) or (g)(1)(B) of
15 12 GCA shall be guilty of a misdemeanor and, upon conviction, shall be
16 punished by imprisonment for not more than one (1) year, by a fine not
17 exceeding One Thousand Dollars (\$1,000), or by both such imprisonment and
18 fine.

19 (b) Any person convicted of violating subsection (g)(1)(C), subsection
20 (g)(1)(D), subsection (g)(1)(E), or subsection (g)(1)(F) of 12 GCA § 10115
21 shall be guilty of a felony.

22 (c) Notwithstanding subsection (a) of this Section, a person convicted
23 of violating subsection (g)(1)(A) or subsection (g)(1)(B) of 12 GCA §
24 10115, where such violation was committed with the intent to facilitate or in
25 furtherance of a violation of subsection (g)(1)(C), (D), (E), or (F) of 12
26 GCA § 10115, shall be guilty of a felony.

1 (d) Each flight or operation constituting a violation of 12 GCA §
2 10115(g) and punishable pursuant to this Section constitutes a separate
3 offense.”

4 **Section 4. Certification of Compliance.** No later than the effective date of
5 this Act, the General Manager of the Port Authority of Guam shall certify in writing
6 to the Speaker of *I Liheslaturan Guåhan* that the implementation requirements of
7 Section 5 of this Act have been completed or initiated, as applicable. Failure to
8 provide such certification shall not delay or otherwise affect the effective date of this
9 Act.

10 **Section 5. Effective Date and Implementation.** This Act shall take effect
11 one hundred eighty (180) days after enactment. During this period, the Port
12 Authority of Guam shall publish the map required by 12 GCA § 10115(b), install
13 signage at Protected Critical Infrastructure Facilities, and initiate reasonable public
14 outreach and education regarding the requirements of this Act. Public outreach and
15 education may continue after the effective date.

COMMITTEE MARKUP VERSION

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I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

Bill No. 338-38 (COR)

As Amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology, Regulatory Affairs,
Justice, Elections, and Retirement

Introduced by:

Telo T. Taitague
Jesse A. Lujan

**AN ACT TO ADD A NEW § 10115 TO ARTICLE 1 OF
CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED
AND A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70,
TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO
PROHIBITING UNAUTHORIZED UNMANNED
AIRCRAFT OPERATIONS AT DESIGNATED PORT
AUTHORITY OF GUAM PROTECTED CRITICAL
INFRASTRUCTURE FACILITIES AND ESTABLISHING
PENALTIES FOR VIOLATIONS THEREOF.**

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BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the Port Authority of Guam is a critical component of Guam's transportation, public safety, emergency response, and supply chain infrastructure. As Guam's principal commercial seaport, the Port supports the movement of food, fuel, medical supplies, construction materials, and other essential cargo necessary to sustain the daily needs of the people of Guam.

I Liheslaturan Guåhan further finds that unauthorized unmanned aircraft operations over or near Port facilities may present serious risks, including disruption of cargo operations, interference with security and communications systems, unauthorized surveillance, delivery of harmful payloads, damage to equipment, and threats to public safety, homeland security, and emergency response capabilities.

1 It is the intent of *I Liheslaturan Guåhan* to establish a clear and limited
2 prohibition against unauthorized unmanned aircraft operations over designated Port
3 Authority of Guam facilities, while allowing appropriate exemptions for law
4 enforcement, emergency response, the United States Government, Port-authorized
5 operations, and other lawful operations permitted under this Act.

6 It is further the intent of *I Liheslaturan Guåhan* to ensure that restricted areas
7 are publicly identified through maps, website notices, and signage, while protecting
8 sensitive security, emergency response, cybersecurity, and infrastructure protection
9 information from public disclosure when necessary to preserve the safety and
10 security of Port operations.

11 Finally, it is the intent of *I Liheslaturan Guåhan* to support coordination with
12 the Federal Aviation Administration, federal partners, and other appropriate entities
13 to improve public awareness, flight planning, airspace safety, and the protection of
14 Guam's critical maritime infrastructure to the extent permitted by federal law.

15 **Section 2.** A new § 10115 is added to Article 1 of Chapter 10, Title 12,
16 Guam Code Annotated, to read as follows:

17 “ § 10115. Unmanned Aircraft Operations at Port Authority of Guam
18 Protected Critical Infrastructure Facilities.

19 (a) Definitions.

20 (1) “Protected Critical Infrastructure Facility” or PCIF means a
21 facility owned, operated, managed, or controlled by the Port Authority of
22 Guam that has been designated and published pursuant to this Section and
23 that constitutes critical infrastructure whose disruption could impair the
24 provision of maritime transportation services, threaten public health or public
25 safety, or adversely affect homeland security or national security, or
26 emergency response capabilities. Protected Critical Infrastructure Facilities
27 shall be limited to:

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(A) Commercial Port terminals;

(B) Container yards, cargo handling facilities, and
intermodal freight facilities;

(C) Port operations, dispatch, communications, security,
and emergency management centers;

(D) Wharves, piers, berths, fuel transfer facilities, and
maritime support infrastructure under the jurisdiction of the Port
Authority of Guam;

(E) Other Port Authority facilities specifically designated
and published pursuant to subsection (b).

(2) “Restricted Critical Infrastructure Area” or RCIA means the
real property boundaries of a Protected Critical Infrastructure Facility as
depicted on the current published map maintained pursuant to
subsection (b) and the airspace directly above such property boundaries
from the surface to four hundred (400) feet above ground level;
provided, however, that for any Protected Critical Infrastructure Facility
containing a structure that is three hundred (300) feet or greater in height
above ground level, the Restricted Critical Infrastructure Area shall, for
that structure, extend to seven hundred (700) feet above ground level,
inclusive of the initial four hundred (400) feet above ground level.

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(3) “Payload” means any instrument, mechanism, equipment,
part, apparatus, object, or accessory, including communications
equipment, data-collection devices, or physical cargo, that is installed
in, affixed to, or carried by an unmanned aircraft, and is not used or
intended to be used in the direct propulsion, flight control, or basic
safe operation of the aircraft.

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(b) Designation and Publication of Restricted Critical Infrastructure Areas.

(1) The Port Authority of Guam may designate facilities under its ownership, operation, management, or control as Protected Critical Infrastructure Facilities upon a written determination by the General Manager ~~with the concurrence~~ by its Board of Directors through a duly adopted board resolution, that the facility constitutes critical infrastructure and that unauthorized unmanned aircraft operations present a credible risk of:

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(A) disruption of maritime transportation services;

(B) disruption of cargo operations, logistics operations, or critical supply chain functions;

(C) damage to Port infrastructure, interference ~~with security~~ systems (CCTV, Radar Intrusion Systems), VHF-UHF radio communications systems;

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(D) Surveillance and Espionage beyond Visual Line of Sight (BVLOS);

(E) Cyber-Physical Manipulation (Interception, disruption, hacking of local WI-FI, GPS, and communication networks);

(F) threats to public health and public safety;

(G) disruption of emergency response capabilities;

(H) homeland security risks; or

(I) national security risk.

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(2) The Port Authority of Guam shall maintain and publish on its website a current map of all Protected Critical Infrastructure Facilities designated pursuant to this Section. The map shall identify the location and

1 boundaries of each designated facility sufficient to provide notice to the public
2 of the applicable Restricted Critical Infrastructure Area and the effective date
3 of designation.

4 (3) The Port Authority of Guam shall include on the published map
5 or accompanying publication the date of the most recent update and shall
6 maintain an archive of all additions and removals of designated facilities.
7 Within ten (10) business days of adding or removing a designated facility, the
8 Port Authority of Guam shall publish notice of the update on its website and
9 through other means reasonably calculated to inform the public.

10 (4) Notwithstanding any other provision of law, vulnerability
11 assessments, threat assessments, security plans, emergency response plans,
12 cybersecurity assessments, infrastructure protection studies, designation
13 memoranda, and other documents prepared or maintained for the purpose of
14 designating, protecting, or securing a Protected Critical Infrastructure
15 Facility shall be confidential and exempt from public disclosure to the fullest
16 extent permitted by law.

17 (5) Nothing in this Section shall be construed to require the Port
18 Authority of Guam to disclose information that could reasonably be expected
19 to compromise the security, resiliency, or operation of a Protected Critical
20 Infrastructure Facility.

21 (6) The designation, addition, modification, or removal of a
22 Protected Critical Infrastructure Facility from the published map shall not
23 require legislative action.

24 (7) The Port Authority of Guam shall review each Protected Critical
25 Infrastructure Facility designation at least every five (5) years to determine
26 whether the designation remains necessary to protect Port operations, public

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safety, public health, environmental resources, homeland security, or national security interests.

(8) The Port Authority of Guam shall also post and maintain signs at reasonable and conspicuous locations at each designated facility stating that unauthorized unmanned aircraft operations are prohibited by law and providing information on where the public may access the current map of designated facilities and restricted areas.

(c) **Restricted Operations.** Unmanned aircraft operations prohibited pursuant to subsection (g) of this Section shall be prohibited within Restricted Critical Infrastructure Areas.

Deleted: **Unlawful Use of Unmanned Aircraft**

(d) **Exemptions.** This Section shall not apply to the following:

Deleted: The unlawful use of unmanned aircrafts as defined in § 70.460 of this Chapter shall be prohibited within Restricted Critical Infrastructure Areas established pursuant to this section.

(1) A law enforcement agency, emergency medical service agency, hazardous materials response team, disaster management agency, or other emergency management agency for the purpose of incident command, area reconnaissance, personnel and equipment deployment monitoring, training, or other lawful governmental purposes in Guam;

Deleted: related purpose for any lawful purpose in the Territory of Guam

(2) An unmanned aircraft operated by the United States Government, or a person acting pursuant to a contract with the United States Government, in the performance of official governmental duties;

(3) The Port Authority of Guam or an authorized contractor or agent acting under the express written permission of the Port management;

(4) An operator of an unmanned aircraft conducting commercial operations within a Restricted Critical Infrastructure Area, provided that:

(A) The operator complies with all applicable federal laws and regulations governing unmanned aircraft operations;

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1 (B) The unmanned aircraft is registered with the Federal
2 Aviation Administration when registration is required by federal
3 law;

4 (C) The unmanned aircraft is equipped with Remote
5 Identification capability when required by federal law;

6 (D) The operator possesses any license, certificate,
7 waiver, authorization, or approval required by the Federal
8 Aviation Administration (FAA) for the operation being conducted; and

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9 (E) The operator complies with the notification
10 requirements of subsection (e) of this Section;

Deleted: § 70.470 (e) of this Chapter.

11 (5) The lawful owner, occupant, lessee, or operator of property
12 comprising a Restricted Critical Infrastructure Area, or a person acting with
13 the prior written consent of such owner, occupant, lessee, or operator.

14 **(e) Notification Requirements for Commercial Operations in**
15 **Restricted Critical Infrastructure Areas.**

16 (1) The operator of an unmanned aircraft conducting operations
17 within a Restricted Critical Infrastructure Area shall provide no less than a
18 forty-eight (48) hour notice to the Port Authority of Guam; and

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19 (2) Notification shall include:

20 (i) the name, mailing address, electronic mail
21 address, and telephone number of the person providing notice;

22 (ii) the name and telephone number of the
23 unmanned aircraft operator responsible for the flight;

24 (iii) the applicable FAA certificate, authorization,
25 waiver, permit, or registration number;

26 (iv) the Remote Identification (Remote ID) serial
27 number, if applicable or required by federal law;

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(v) the registration number of the unmanned aircraft, if applicable;

(vi) the date, estimated start and end time and purpose of the operation;

(vii) the route of flight and area of operation within the Restricted Critical Infrastructure Area; and

(viii) the number of unmanned aircraft to operate within the Restricted Critical Infrastructure Area; and

(3) Notification pursuant to this subsection shall be for situational awareness and security purposes only and shall not be construed as granting the Port Authority of Guam authority to approve, deny, or restrict an otherwise lawful operation; and

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(4) Nothing in this subsection shall prohibit the Port Authority of Guam from coordinating with the operator regarding safety, emergency conditions, ongoing utility operations, or facility security considerations; and

(5) The notification requirements of this subsection may be waived when the operation is necessary to respond to an emergency, natural disaster, infrastructure failure, or other circumstance requiring immediate action to protect life, property, or critical utility operations.

(f) Unmanned Aircraft Detection and Monitoring.

(1) The Port Authority of Guam shall establish and maintain reasonable security measures to detect, monitor, document, and respond to unauthorized unmanned aircraft operations occurring within or affecting Protected Critical Infrastructure Facilities and Restricted Critical Infrastructure Areas. Such measures may include, but are not limited to:

(A) Remote Identification (Remote ID) monitoring systems;

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(B) video surveillance systems;

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(C) facility security monitoring systems;

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(D) Incident reporting and documentation procedures; and

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(E) Coordination and information sharing with federal,

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territorial, and local law enforcement or regulatory agencies.

(2) The Port Authority of Guam shall utilize available monitoring and security technologies, to the extent practicable, to distinguish authorized unmanned aircraft operations from unauthorized operations and to support enforcement of this Act.

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(3) The Port Authority of Guam is authorized to acquire, operate, and maintain unmanned aircraft detection, identification, monitoring, navigation, traffic management, airspace awareness, and other emerging aviation security technologies as permitted under federal law for the protection of Protected Critical Infrastructure Facilities.

(4) The Port Authority of Guam is authorized to coordinate with the Federal Aviation Administration, the United States Coast Guard, the United States Department of Defense, federal and territorial law enforcement agencies, unmanned aircraft manufacturers, and other appropriate governmental or private entities for the purposes of unmanned aircraft detection and monitoring, incident reporting and information sharing, operational deconfliction, public awareness, and the voluntary incorporation of Protected Critical Infrastructure Facilities and Restricted Critical Infrastructure Areas into electronic mapping, navigation, flight planning, and other emerging unmanned aircraft safety technologies to the extent permitted by federal law.

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(5) Nothing in this Section shall be construed to authorize the Port Authority of Guam, its officers, employees, contractors, or agents to intercept,

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seize control of, disable, destroy, jam, interfere with the communications or navigation of, or otherwise exercise counter-unmanned aircraft system authority against an unmanned aircraft, except to the extent expressly authorized under applicable federal law.

(g) Prohibited Conduct.

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(1) A person shall not intentionally or knowingly:

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(A) use an unmanned aircraft within a Restricted Critical Infrastructure Area with the intent to surveil, monitor, collect intelligence regarding, photograph, electronically record, gather evidence, collect data concerning, or otherwise obtain information regarding a at a Protected Critical Infrastructure Facility without written consent of the owner, or the owner's designee;

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(B) hover, loiter, circle, or otherwise maintain an unmanned aircraft in a manner reasonably indicating surveillance of, intelligence gathering regarding, or preparation to commit an act prohibited by this Section against a Protected Critical Infrastructure Facility, without lawful authority or written authorization from the owner or the owner's designee;

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(C) deliver or attempt to deliver payloads to a Protected Critical Infrastructure Facility for the purpose of causing damage, disruption, interference, or impairment of utility operations, maritime transportation operations, cargo operations, or critical infrastructure operations;

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(D) Strike or attempt to strike a Protected Critical Infrastructure Facility, equipment, structure, vehicle, pipeline, transmission asset, communication system, or other critical infrastructure with an

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unmanned aircraft for the purpose of causing damage, disruption or interference:

(E) Enable or attempt to enable unauthorized proximity-based cyber operations, electronic intrusion, communications interception, data collection, manipulation, disruption, or interference with critical infrastructure operations through the use of an unmanned aircraft; or

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(F) Operate an unmanned aircraft in a manner intended to disrupt, interfere with, or impair the safe and reliable operation of a Protected Critical Infrastructure Facility.

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Section 3. A new § 70.470 is added to Article 4 of Chapter 70, Title 9,

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Guam Code Annotated, to read as follows:

“ § 70.470. Unlawful Use of an Unmanned Aircraft at Port Authority of Guam Critical Infrastructure; Penalties.

Deleted: Criminal Responsibility for Use of Unmanned Aerial Aircraft (Drones)

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(h) Penalties

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Deleted: § 10115 of § 10115 of Article 1 of Chapter 10, Title 12, Guam Code Annotated

(a) Any person convicted of violating § 10115(g)(1)(A) or (g)(1)(B) of 12 GCA shall be guilty of a misdemeanor and, upon conviction, shall be punished by imprisonment for not more than one (1) year, by a fine not exceeding One Thousand Dollars (\$1,000), or by both such imprisonment and fine.

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(b) Any person convicted of violating subsection (g)(1)(C), subsection (g)(1)(D), subsection (g)(1)(E), or subsection (g)(1)(F) of 12 GCA § 10115, shall be guilty of a felony.

Deleted: of § 10115 of Article 1 of Chapter 10, Title 12, Guam Code Annotated

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Deleted: subsection (1) § 70.470

(c) Notwithstanding subsection (a) of this Section, a person convicted of violating subsection (g)(1)(A) or subsection (g)(1)(B) of 12 GCA § 10115, where such violation was committed with the intent to facilitate or in furtherance of a violation of subsection (g)(1)(C), (D), (E), or (F) of 12 GCA § 10115, shall be guilty of a felony.

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(d) Each flight or operation constituting a violation of 12 GCA § 10115(g) and punishable pursuant to this Section constitutes a separate offense.

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Deleted: this Section subsection (g) of

Section 4. Certification of Compliance. No later than the effective date of this Act, the General Manager of the Port Authority of Guam shall certify in writing to the Speaker of I Liheslaturan Guåhan that the implementation requirements of Section 5 of this Act have been completed or initiated, as applicable. Failure to provide such certification shall not delay or otherwise affect the effective date of this Act.

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Section 5. Effective Date and Implementation. This Act shall take effect one hundred eighty (180) days after enactment. During this period, the Port Authority of Guam shall publish the map required by 12 GCA § 10115(b), install signage at Protected Critical Infrastructure Facilities, and initiate reasonable public outreach and education regarding the requirements of this Act. Public outreach and education may continue after the effective date.

Deleted: No later than thirty (30) days prior to the effective date of this Act, the General Manager of the Port Authority of Guam shall provide written certification to the Speaker of I Liheslaturan Guåhan that the requirements of Section 4 of this Act have been completed have been initiated and are ongoing. Failure to provide such certification shall not delay or otherwise affect the effective date of this Act.

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Deleted: The Port Authority of Guam shall, during that period, publish the map required by § 70.47010115(b) of § 10115 of Article 1 of Chapter 10, Title 12, Guam Code Annotated, install signage at Protected Critical Infrastructure Facilities, and conduct initiate reasonable public outreach and education regarding the requirements of this Act. Such public outreach and education may continue after the effective date of this Act.



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

July 10, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 338-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 338-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



Bureau of Budget & Management Research
Fiscal Note of Bill No. 338-38 (COR)

AN ACT TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES.

Department/Agency Appropriation Information

Dept./Agency Affected: Jose D. Leon Guerrero Commerical Port / Port Authority of Guam (PAG)	Dept./Agency Head: Rory J. Respicio, General Manager
Department's General Fund (GF) appropriation(s) to date:	\$0
Department's Other Fund appropriation(s) to date:	\$0
Total Department/Agency Appropriation(s) to date:	\$0

Fund Source Information of Proposed Appropriation

	General Fund:	Special Fund:	Total:
FY 2025 Unreserved Fund Balance	\$0	\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill

	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	\$0	\$0	\$0	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total 1/	\$0	\$0	\$0	\$0	\$0	\$0

- | | | | |
|---|-------------------------|----------------------------|---------------------------|
| 1. Does the bill contain "revenue generating" provisions?
If Yes, see attachment | | // Yes | /X/ No |
| 2. Is amount appropriated adequate to fund the intent of the appropriation?
If no, what is the additional amount required? \$ _____ | /X/ N/A | // Yes | // No |
| 3. Does the Bill establish a new program/agency?
If yes, will the program duplicate existing programs/agencies?
Is there a federal mandate to establish the program/agency? | /X/ N/A | // Yes
// Yes
// Yes | /X/ No
// No
/X/ No |
| 4. Will the enactment of this Bill require new physical facilities? | | // Yes | /X/ No |
| 5. Was Fiscal Note coordinated with the affected dept/agency?
/X/ Requested agency comments not received by due date: Port Authority of Guam (PAG) | If no, indicate reason: | // Yes
// Other | /X/ No |

Analyst: <u>Raymond Rieta, BMA IV</u>	Date: <u>7/19/26</u>	Director: <u>Lester L. Carlson, Jr., Director</u>	Date: <u>JUL 18 2026</u>
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Notes:
 1/ See Additional Comments.

Bureau of Budget & Management Research
Comments on Bill No. 338-38 (COR)

The intent of Bill No. 338-38 is to; 1) establish a clear and limited prohibition against unauthorized unmanned aircraft operations over designated Port Authority of Guam (PAG) facilities, while allowing appropriate exemptions for law enforcement, emergency response, the United States Government, Port-authorized operations, and other lawful operations; 2) ensure that restricted areas are publicly identified through maps, website notices, and signage, while protecting sensitive security, emergency response, cybersecurity, and infrastructure protection information from public disclosure when necessary to preserve the safety and security of Port operations, and; 3) support coordination with the Federal Aviation Administration, federal partners, and other appropriate entities to improve public awareness, flight planning, airspace safety, and the protection of Guam's critical maritime infrastructure to the extent permitted by federal law.

This prohibition would cover "*Protected Critical Infrastructure Facilities*" or PCIFs and "*Restricted Critical Infrastructure Areas*" or RCIAs as deemed by the PAG. As part of their detection and monitoring responsibilities, PAG measures may include, but not limited to; a) Remote Identification (Remote ID) monitoring systems; b) Video Surveillance systems; c) Facility Security monitoring systems; d) Incident reporting and documentation procedures; and (e) Coordination and information sharing with federal, territorial, and local law enforcement or regulatory agencies. Any person convicted of violating the terms of this Act shall be guilty of a misdemeanor and, upon conviction, shall be punished by imprisonment for not more than one (1) year, by a fine not exceeding \$1,000, or by both imprisonment and fine.

Should Bill No. 338-38 become law, the potential fiscal impact to the PAG may result from the; 1) additional research necessary to determine the PCIFs and RCIAs within and around the Port and its facilities; 2) the monetary investments required to procure the proposed Remote ID monitoring systems, video surveillance systems, facility security monitoring systems, etc., and; 3) additional training for current, and or new PAG personnel to implement, operate and maintain this new security function. However, absent comment from the PAG relative to this new legislation and the probable effects to PAGs current and future operations, the Bureau is unable to determine a more accurate fiscal impact should the Bill become law.