

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
159-38 (COR)	V. Anthony Ada Christopher M. Dueñas Jesse A. Lujan Frank F. Blas, Jr. Joe S. San Agustin Tina Rose Muña Barnes Shelly V. Calvo	AN ACT TO <i>ADD</i> A NEW PARAGRAPH (a) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.	6/26/25 12:26 p.m.	7/7/25	Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure.	Request: 7/7/25 Waiver: 7/17/25	9/8/25 9:00 a.m.	8/5/26	



OFFICE OF THE VICE SPEAKER V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

August 4, 2026

Honorable Frank F. Blas, Jr

Speaker

Mina'trentai Ocho na Liheslaturan Guåhan

163 Chalan Santo Papa

Hagåtña, Guam 96910

VIA: Honorable V. Anthony Ada 
Chairperson, Committee on Rules

Re: Committee Report on Bill No. 159-38 (COR)

Håfa adai Speaker Blas:

Transmitted herewith is the Committee Report on the **Bill No. 159-38 (COR)** V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo – “AN ACT TO ADD A NEW PARAGRAPH (o) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.”

Committee votes are as follows:

- 3 TO DO PASS
- 0 TO NOT PASS
- 5 TO REPORT OUT ONLY
- 0 TO ABSTAIN
- 0 TO PLACE IN INACTIVE FILE

Si Yu'os ma'åse',



V. Anthony Ada



COMMITTEE ON RULES

RECEIVED:

August 4, 2026 4:11 p.m.

Marie Crisostomo

Revisions Received:

August 5, 2026 2:16 p.m.



OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

COMMITTEE REPORT

Bill No. 159-38 (COR)

Introduced by V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan,
Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V.
Calvo

**“AN ACT TO ADD A NEW PARAGRAPH (o) TO § 61531
OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED
RELATIVE TO GRANTING THE DEPARTMENT OF
PUBLIC WORKS TO DETERMINE THE MINIMUM
NUMBER OF PARKING SPACES REQUIRED FOR
HOMELESS SHELTERS.”**

by Vice Speaker V. Anthony Ada



OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

August 3, 2026

MEMORANDUM

To: All Members
Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure

From: Vice Speaker V. Anthony Ada 
Committee Chairperson

Subject: Committee Report on Bill No. 159-38 (COR)

Transmitted herewith is the Committee Report on the **Bill No. 159-38 (COR)** V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo – “AN ACT TO ADD A NEW PARAGRAPH (o) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.”

This report includes the following:

- Copy of COR Referral of Bill No. 159-38 (COR)
- Notices of Public Hearing & Other Correspondence
- Copy of the Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Copies of Submitted Testimonies & Supporting Documents
- Committee Vote Sheet
- Committee Report Digest
- Copy of Bill No. 159-38 (COR)
- Copy of Fiscal Note Waiver from Bureau of Budget and Management Research

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Si Yu'os ma'åse'



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

July 3, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 159-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 159-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo. – “AN ACT TO *ADD* A NEW PARAGRAPH (o) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.”

Please ensure that the subject bill is referred to the Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure chaired by Vice Speaker V. Anthony Ada. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.



FIRST NOTICE of Public Hearing: September 8, 2025

Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov>

Fri, Aug 29, 2025 at 8:22 AM

Bcc: phnotice@guamlegislature.gov, vince.arriola@dpw.guam.gov, Elizabeth Napoli <efnapoli@ghura.org>, "Joseph M. Borja" <joseph.borja@land.guam.gov>, "Dr. Anita Enriquez" <abe@triton.uog.edu>**FOR IMMEDIATE RELEASE**

August 29, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Vice Speaker V. Anthony Ada
Re: FIRST NOTICE of Public Hearing: September 8, 2025

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure will conduct a public hearing on **Monday, September 8, 2025 at 9:00 am** in the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- **Bill No. 159-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo - AN ACT TO ADD A NEW PARAGRAPH (o) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.
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If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Vice Speaker V. Anthony Ada at (671) 989-0855 or via electronic mail at vicespeakertonyada@guamlegislature.gov for further guidance.

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The Public Hearing will broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and stream online via i Liheslaturan Guåhan's live feed. Written testimonies may be sent via email at vicespeakertonyada@guamlegislature.gov.

All government activities, programs, and services are accessible for people with disabilities in compliance with Title II of the Americans with Disabilities Act (ADA). Should you or interested parties require assistance or special accommodations to fully participate in this public hearing, please contact the Office of Vice Speaker V. Anthony Ada at (671) 989-0855 or via email at vicespeakertonyada@guamlegislature.gov.

--

Office of Vice Speaker V. Anthony Ada
38th Guam Legislature
I Mina'trentai Ocho Na Liheslaturan Guåhan



Guam Congress Building, 2nd Floor

163 Chalan Santo Papa

Hagåtña, Guam 96910

Phone: (671) 989-0855

Email: vicespeakertonyada@guamlegislature.gov

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3 attachments



2025-08-29 FIRST Notice .pdf

819K



Bill No. 159-38 (COR).pdf

2148K



Bill No. 175-38 (COR) Referred Version.pdf

1555K



OFFICE OF THE VICE SPEAKER V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

FOR IMMEDIATE RELEASE

August 29, 2025

MEMORANDUM

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FIRST NOTICE of Public Hearing: September 8, 2026

FIRST NOTICE of Public Hearing: September 8, 2026

PUBLIC HEARING

 **Posted on:** 09/06/2025 08:00 AM

 **Posted by:** Erin Grajek

 **Public Hearing Date:** 09/08/2025 09:00 AM

 **Department(s):** GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):** OFFICE OF VICE SPEAKER V. ANTHONY ADA (/notices?division_id=261)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE
August 29, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Vice Speaker V. Anthony Ada

Re: FIRST NOTICE of Public Hearing: September 8, 2025

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AD REQUEST
August 29, 2025

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INVOICE: I LIHESLATURAN GUAHAN-38TH GUAM LEGISLATURE



600 Harmon Loop Road Ste 102
Dededo, GU 96929
Tel: 671.637.5826
Mobile: [REDACTED]

To: I LIHESLATURAN GUAHAN
38TH GUAM LEGISLATURE

Attn: Accounting Department

DATE
08/27/2025
INVOICE NO.
2720-00027-0000M

Date(s)	Service Details	Amount
08/27/2025	COMMITTEE ON LAND, ENVIROMENT, HOUSING AGRICULTURE, PARKS AND INFRASTRUCTURE PUBLIC HEARING SECOND NOTICE: 08.29.25 (PH 090825) Please make check payable to: KUAM PAYMENT IS DUE UPON RECEIPT OF INVOICE. THANK YOU.	\$ 160.00
		\$ 160.00

Please pay
amount stated
above.

Should you have any questions please contact: 671-687-8879 or 671-635-5836.

SECOND NOTICE of Public Hearing: September 8, 2025

Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov>

Sat, Sep 6, 2025 at 8:00 AM

Bcc: phnotice@guamlegislature.gov, vince.arriola@dpw.guam.gov, Elizabeth Napoli <efnapoli@ghura.org>, "Joseph M. Borja" <joseph.borja@land.guam.gov>, "Dr. Anita Enriquez" <abe@triton.uog.edu>**FOR IMMEDIATE RELEASE**

September 6, 2025

MEMORANDUM**To: All Senators, Stakeholders, Media****From: Vice Speaker V. Anthony Ada****Re: SECOND NOTICE of Public Hearing: September 8, 2025**

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure will conduct a public hearing on **Monday, September 8, 2025 at 9:00 am** in the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

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Office of Vice Speaker V. Anthony Ada
38th Guam Legislature



I Mina'trentai Ocho Na Liheslaturan Guåhan

Guam Congress Building, 2nd Floor

163 Chalan Santo Papa

Hagåtña, Guam 96910

Phone: (671) 989-0855

Email: vicespeakertonyada@guamlegislature.gov

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3 attachments



2025-09-06 SECOND Notice .pdf

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Bill No. 159-38 (COR).pdf

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Bill No. 175-38 (COR) Referred Version.pdf

1555K



OFFICE OF THE VICE SPEAKER V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

FOR IMMEDIATE RELEASE

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SECOND NOTICE of Public Hearing: September 8, 2025

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PUBLIC HEARING

 **Posted on:** 09/06/2025 08:00 AM

 **Posted by:** Erin Grajek

 **Public Hearing Date:** 09/08/2025 09:00 AM

 **Department(s):** GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):** OFFICE OF VICE SPEAKER V. ANTHONY ADA (/notices?division_id=261)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20159-38%20\(COR\).pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20159-38%20(COR).pdf))IVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM
NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.
([http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20159-38%20\(COR\).pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20159-38%20(COR).pdf))
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([https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20175-38%20\(COR\)%20Referred%20Version.pdf](https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20175-38%20(COR)%20Referred%20Version.pdf))

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INVOICE: I LIHESLATURAN GUAHAN-38TH GUAM LEGISLATURE



600 Harmon Loop Road Ste 102
Dededo, GU 96929
Tel: 671.637.5826
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To: I LIHESLATURAN GUAHAN
38TH GUAM LEGISLATURE

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OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

Agenda

Monday, September 8, 2026 - 9:00 am

- **Bill No. 159-38 (COR)** – V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo - AN ACT TO ADD A NEW PARAGRAPH (o) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.
- **Bill No. 175-38 (COR)** – V. Anthony Ada - AN ACT TO AMEND §§ 61541(b), (c) & (f); 61546 & 61547 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED, RELATIVE TO MAKING PRACTICABLE IMPROVEMENTS TO GUAM'S SIGN LAWS.

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The Public Hearing will broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and stream online via i Liheslaturan Guåhan's live feed. Written testimonies may be sent via email at vicespeakertonyada@guamlegislature.gov.

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OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

PUBLIC HEARING SIGN-IN SHEET

Monday, September 8, 2025 · 9:00 am · Public Hearing Room, Guam Congress Building

Bill No. 334-38 (COR)

AN ACT TO REPEAL AND REENACT CHAPTER 14, DIVISION 4, CHAPTER 12, TITLE 8, GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO UPDATING INVASIVE SPECIES FEES AND COLLECTION AND ADMINISTRATIVE PROVISIONS.

- V. Anthony Ada

NAME	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFO
1. Celine Cruz	DLM	SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
2. Rossana San Miguel Tiston	DLM	SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
3. Joseph M Borja	DLM	SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
4. Rob San Agustin	DHAPP	SUPPORT ☐ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
5. Theresa Arriola	DPHSS	SUPPORT ☒ OPPOSE ☐	WRITTEN ☐ ORAL ☐	
6. Fernando Esteves	GHURA	SUPPORT ☒ OPPOSE ☐	WRITTEN ☒ ORAL ☐	



GHURA

Guam Housing and Urban Renewal Authority
Aturidat Ginima' Yan Rinueban Siudad Guahan
117 Bien Venida Avenue, Sinajana, GU 96910
Phone (671) 477-9851 Fax (671) 300-7565 TTY (671) 472-3701
Website: www.ghura.org



September 05, 2025

Lourdes A. Leon Guerrero
Governor of Guam

Joshua F. Tenorio
Lt. Governor of Guam

John J. Rivera
Chairman

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Vice Chairwoman

Anisia S. Delia
Commissioner

Emilia F. Rice
Commissioner

Victor R. Torres
Commissioner

Karl E. Corpus
Resident Commissioner

Elizabeth F. Napoli
Executive Director

Fernando B. Esteves
Deputy Director

To: The Committee on Land, Environment, Housing, Agriculture, Parks
and Infrastructure
From: Deputy Director, Guam Housing and Urban Renewal Authority
Subject: Bill 159-38(COR)

Hafa Adai,

On behalf of the Guam Housing and Urban Renewal Authority (GHURA), we submit our written and oral testimony in support of Bill 159-38(COR). It's no secret that incidences of homelessness have increased stemming from a variety of factor. Homeless shelters provide opportunities for better coordinate resources, opportunities, and direct services to the most disadvantaged in our community. The effectiveness of these facilities relies heavily on strategic placement, scaling in both size and services; with an ability to be tailored based on available resources and need.

The housing crisis is volatile, movers on the frontline of this work need to be agile. By allowing Department of Public Works the necessary discretion, working with developers/service providers on a case-by-case basis, we'll accomplish this.

When parking standards were established many years ago, we couldn't envision as an island such a need at a such a scale. This is one of many positive steps needed to address our islands ongoing housing crisis and hopefully it's not the last.


FERNANDO B. ESTEVES
Deputy Director



GOVERNMENT OF GUAM

DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES
DIPATTAMENTON SALUT PUPBLEKO YAN SETBISION SUSIAT



LOURDES A. LEON GUERRERO
MAGA'HA'GAN GU'AHAN
GOVERNOR OF GUAM

JOSHUA F. TENORIO
SEGUNDO MAGA'LAHEN GU'AHAN
LT. GOVERNOR OF GUAM

THERESA C. ARRIOLA, MBA
DIRECTOR

PETERJOHN D. CAMACHO, MPH
DEPUTY DIRECTOR

AMANDA LEE SHELTON, MPA
DEPUTY DIRECTOR

September 8, 2025

Vice Speaker Anthony Ada
Chairperson
Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

Testimony in Support of Bill No. 159-38 (COR)

Hafa Adai Chairperson Ada and members of the 38th Guam Legislature. My name is Theresa C. Arriola, Director of the Department of Public Health and Social Services. Thank you for the opportunity to provide testimony in support of ***Bill No. 159-38 (COR) AN ACT TO ADD A NEW PARAGRAPH (o) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS***. This legislation is proposed to allow the Department of Public Works (DPW) to address the parking requirements on a case-by-case basis for operations such as shelters for the unhoused.

Chapter 61 of Title 21 makes considerations for places of business where parking is meant to accommodate customers and clientele who frequent a business where flow through traffic must be accommodated with adequate spaces.

In the case of a homeless shelter being operated for street homeless individuals needing safe haven on a nightly basis, the majority of this population will not own or operate vehicles. The users of the homeless shelter are expected to walk to the shelter, check in, then again leave on foot once the sheltering has been completed every morning. The priority for the shelter will be "street homeless" individuals who are sleeping/camping in public or privately owned spaces without express authorization to be there by the property owner. In these cases, the homeless shelter will

be the Government of Guam supplied option for street homeless individuals to receive shelter for the night and be offered services to address their circumstances. Individuals will either travel by foot to the facility or be transported, if available, and dropped to the shelter facility.

A similar example would be the Ministry to the Homeless soup kitchen in Hagata, formerly known as "Kamalen Karidat". They operate feeding on a daily basis and their clients are walk up individuals who receive food and disperse once received. There are no required minimum parking spaces based on the building's function, size or consumer traffic while performing its services or operations.

Therefore, it is requested that a variance be considered, or provisions be made for the operation of a facility which does not anticipate significant automobile traffic, flowthrough or extended parking to carry out its intended sheltering operations. The building would otherwise be compliant with parking space requirements for staff and persons with disabilities.

I highly encourage this committee to support this legislation. I strongly believe this addition to Chapter 61, Title 21 will address the absence of guidance for "bed at night" homeless sheltering. This will be an important step forward in Guam's response to homelessness by offering dignity and compassion for our most vulnerable while also advocating for the health and safety of the general public in the villages.

Saina Ma'ase,



THERESA C. ARRIOLA, MBA
Director



OFFICE OF THE VICE SPEAKER

V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

COMMITTEE VOTE SHEET

Bill No. 159–38 (COR) V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo – “AN ACT TO ADD A NEW PARAGRAPH (o) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.”

	SIGNATURE/ DATE OF SIGNATURE	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Vice Speaker V. Anthony Ada Chairperson	 08/03/26	✓				
Senator Christopher M. Dueñas Vice Chairperson	EVOTE 08/03/26	✓				
Speaker Frank F. Blas, Jr. Member	EVOTE 08/03/26			✓		
Senator Sabrina Salas Matanane Member						
Senator Shelly V. Calvo Member	EVOTE 08/03/26	✓				
Senator Vincent A.V. Borja Member	EVOTE 08/04/26			✓		
Senator Sabina F. Perez Member	EVOTE 08/04/26			✓		
Senator Chris Barnett Member	EVOTE 08/03/26			✓		
Senator Tina Muña Barnes Member						
Senator Joe S. San Agustin Member	EVOTE 08/04/26			✓		

URGENT REQUEST for Evote: Bill No. 159-38 (COR)

Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Mon, Aug 3, 2026 at 4:38 PM

To: Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

Cc: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, "Speaker Frank F. Blas Jr." <speakerblas@guamlegislature.gov>, Office Senator Bri <office.senatorbri@guamlegislature.gov>, Senator Vince Borja <vince.borja@guamlegislature.gov>, Office Senator Perez <office.senatorperez@guamlegislature.gov>, Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

To Do Pass

**Office of Senator Christopher M. Dueñas***Chairman, Committee on Finance and Government Operations***259 Martyr St., Hagatna, Guam 96910**senator.duenas@guamlegislature.gov

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Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov>

URGENT REQUEST for Evote: Bill No. 159-38 (COR)

Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>
To: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>

Mon, Aug 3, 2026 at 4:07 PM

To report out only.



The Office of Senator Chris Barnett

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URGENT REQUEST for Evote: Bill No. 159-38 (COR)

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Mon, Aug 3, 2026 at 5:56 PM

To: Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Cc: Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, Office Senator Bri <office.senatorbri@guamlegislature.gov>, Senator Vince Borja <vince.borja@guamlegislature.gov>, Office Senator Perez <office.senatorperez@guamlegislature.gov>, Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Håfa Adai,
To Report Out Only



Speaker, Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

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URGENT REQUEST for Evote: Bill No. 159-38 (COR)

Joe S. San Agustin <senatorjoessanagustin@gmail.com>

Tue, Aug 4, 2026 at 8:40 AM

To: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>

Cc: Chris Duenas <senator.duenas@guamlegislature.gov>, "Speaker Frank F. Blas Jr."

<speakerblas@guamlegislature.gov>, Office Senator Bri <office.senatorbri@guamlegislature.gov>, Office of Senator

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To Report Out Only

The Office of Senator Joe S. San Agustin

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38th Guam Legislature

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Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov>

URGENT REQUEST for Evote: Bill No. 159-38 (COR)

Office Senator Perez <office.senatorperez@guamlegislature.gov>

Tue, Aug 4, 2026 at 2:55 PM

To: "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Cc: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, Chris Duenas <senator.duenas@guamlegislature.gov>, "Speaker Frank F. Blas Jr." <speakerblas@guamlegislature.gov>, Office Senator Bri <office.senatorbri@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Senator Vince Borja <vince.borja@guamlegislature.gov>, Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

To report out only.

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URGENT REQUEST for Evote: Bill No. 159-38 (COR)

Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

Mon, Aug 3, 2026 at 4:02 PM

To: "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>

Cc: Chris Duenas <senator.duenas@guamlegislature.gov>, "Speaker Frank F. Blas Jr."

<speakerblas@guamlegislature.gov>, Office Senator Bri <office.senatorbri@guamlegislature.gov>, Senator Vince Borja

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<malafunkshun@guamlegislature.gov>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Hafa adai,

To Do Pass.

Respectfully,

Jacqueline Munoz

**Office of the People | Senator Shelly V. Calvo****Majority Whip & Chairwoman***Committee on Child Welfare, Youth Affairs, Senior
Citizens, Women's Affairs, Disability Services, the Arts,
Culture, Historic Preservation & Hagåtña Restoration***38th Guam Legislature**

163 Chalan Santo Papa, Hagåtña, Guam 96910

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URGENT REQUEST for Evote: Bill No. 159-38 (COR)

Senator Vince Borja <vince.borja@guamlegislature.gov>

Tue, Aug 4, 2026 at 8:34 AM

Reply-To: Senator Vince Borja <vince.borja@guamlegislature.gov>To: vicespeakertonyada@guamlegislature.govCc: senator.duenas@guamlegislature.gov, speakerblas@guamlegislature.gov, office.senatorbri@guamlegislature.gov, officeofsenatorshellycalvo@guamlegislature.gov, office.senatorperez@guamlegislature.gov, senator.munabarnes@guamlegislature.gov, malafunkshun@guamlegislature.gov, senatorjoessanagustin@gmail.com, vicespeakertonyada@guamlegislature.gov

Håfa Adai,

To Report Out Only

Please contact our office if you have any questions.

Si Yu'os Ma'åse',*Office of Senator Vincent A.V. Borja*

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OFFICE OF THE VICE SPEAKER V. Anthony Ada

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson - Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure

COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill No. 159-38 (COR) was introduced on **June 26, 2025** by Sponsor and was subsequently referred to the Committee on Rules to the Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure on **July 7, 2025**.

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure convened a public hearing on **September 8, 2025 at 9:00 am** at the Public Hearing Room of the Guam Congress Building.

Public Notice Requirements

Public Hearing notices were disseminated via **e-mail** to all senators and all main media broadcasting outlets on **August 29, 2025** (5-Day Notice), and again on **July 5, 2025** (48-Hour Notice).

Senators Present

Vice Speaker V. Anthony Ada, Chairman – Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure

Senator Christopher M. Dueñas, Committee Vice Chairman

Senator Telo T. Taitague

Senator Shelly V. Calvo, Committee Member

Senator Jesse A. Lujan

Senator Eulogio Shawn Gumataotao

Attendees

Joseph Borja, Director – Department of Land Management

Rob San Agustin, Division Chief – Division of Homelessness Assistance and Poverty Prevention

Fernando Esteves, Deputy Director – Guam Housing and Urban Renewal Authority

Therese Arriola, Director – Department of Public Health and Social Services

Written Testimony Provided by

Fernando B. Esteves

Therese C. Arriola

II. SUMMARY OF TESTIMONY & DISCUSSION

The **public hearing** was Called-to-Order at **9:00 am**

Vice speaker V. Anthony Ada, Chairman – Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure: Håfa adai and good morning, everyone. This public hearing conducted by the committee on land, environment, housing, agriculture, parks, and infrastructure is

Guam Congress Building • 163 Chalan Santo Papa, Hagåtña, Guam 96910

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called to order and the time is 9:00 a.m. Today's date is Monday, September 8, 2025. Notice of this hearing was disseminated to all local media outlets on August 29th, 2025, with the second notice provided on September 6, 2025. Notice of the hearing was also made known on the Guam legislator's website and the government of Guam public portal public notice portal. This morning, the committee will hear testimony on bill number 159-38, COR, an act to add a new paragraph O to subsection 61531 of chapter 61, title 21, Guam code annotated relative to granting the department of public works to determine the minimum number of parking spaces required for homeless shelters. The bill I introduced along with co-sponsors Chris Duenas, Jesse Lujan, Speaker Frank Blas, Senators Joseph San Agustin and Tina Rose Muna Barnes and Shelley Calvo as well. We'll also be hearing testimony on bill number 175-38 COR and that is an act to amend subsection 61541B C and F 61546 and 61547 of chapter 61 title 21 Guam code annotated relative to making practicable improvements to Guam science law. today I would like to now welcome my colleagues joining us. vice chair of the committee, Senator Chris Duenas, Senator Telo Taitague, and Senator Shelly Calvo. Thank you, colleagues, for joining us this morning. before we begin, I'd like to go over the general rules of conduct individuals testifying. So, I'll sure first be recognized by the chair before speaking and shall state their name for the recordkeeping purposes. questions and testimonies shall be confined to the substance or nature of the agenda. Personal inference as to the character or motive of any senator or individual testifying is not permitted. The chairperson of the committee may order the removal from the hearing of any member of I Liheslaturan Guahan who fails to observe proper decorum pursuant to the 38 Guam legislature standing rules. Any violation of this general rule will conduct any violation of this general rule of conduct will result in the removal. We'll now proceed with Bill No. 159-38. And what this bill does is that it gives DPW the authority to set the minimum number of parking spaces requirements for homeless shelters. there are two types of buildings that can be used as homeless shelters. they are existing buildings and newly constructed buildings. Park space numbers are only required for commercial and industrial buildings and multi-family rental or condominium units including town halls town homes. Similarly, this bill intends him to solve two types of issues. The first issue is when the anticipated occupancy of an existing structure exceeds the building's initial occupancy permits. And second, the second issue is for newly constructed homeless shelters. Homeless shelters are intended to be just that, shelters from the weather, shelters from criminals and places where they can get regular showers. And these are the basics. Homeless persons usually don't own cars and shelters are not conducted for residents to receive regular visitors. So, parking would be limited to accommodating the employees and social workers who assist the residents by giving DPW the authority to determine number of parking spaces required for homeless shelters. The legislature is giving DPW authority to waive the requirement for more parking spaces if occupancy exceeds the original occupancy numbers of the original building permit and to determine the number of parking spaces required for buildings that are designed and constructed to be homeless shelters such as those funded by federal grants. And on this bill, we have following individuals that would be testifying on bill 159-38. Anyone who wish to give oral testimony to please go ahead and come up to the table. I'd also like to recognize Senator Lujan and Senator Gumataotao. Good morning, Mr. Borja.

Joseph Borja, Director – Department of Land Management: Good morning, Vice Speaker Chair. Good morning.

Chairman Ada: Would you be the only one testifying this morning on the written testimony? Anybody else? Okay, that's good. Oh, go ahead, Mr. Borja. Uh, we can go ahead and take your testimony for uh, Bill 159-38.

Mr. Borja: Okay. My name is uh, Joseph Borja, director of Department of Land Management, and I'm here to present comments on bill 159 from the Department of Land Management. These comments were actually made by the planning division uh, relative to this bill. Homeless shelters serve a unique and vital function in our community. distinct from typical residential or institutional facilities. The rigid application of parking requirements under existing zoning laws often poses an unintended barrier to establishing or operating shelters, particularly for organizations working with limited resources. In many cases, homeless shelters are designed to prioritize the immediate safety and welfare of individuals and families, not necessarily vehicle accommodation. Allowing the Department of Public Works to exercise discretion in determining parking requirements provides the flexibility needed to rightsized parking standards according to the actual use and demand of each shelter site. This ensures that land

area and resources are directed towards essential services, housing capacity, and supportive facilities rather than underutilized parking spaces. Importantly, bill number 159-38 also safeguards compliance with federal and local accessibility laws by preserving the minimum number of required parking spaces for persons with disabilities. This balance acknowledges the practical realities of homeless shelter operations while upholding our obligation to ensure equitable access for all members of the community. Thank you, Mr. Chairman.

Chairman Ada: Uh thank you, Mr. Borja. You know, we also have Mr. Fernando Esteves who's on his way, but what we'll go ahead and do is I'll open up to the panel and then when Mr. Esteves arrives and he can provide his testimony. I'll go off to the vice chair now. Senator Duenas, you have any questions for Mr. Borja?

Senator Christopher M. Dueñas, Committee Vice Chairman: Si yu'os ma'ase, Mr. Chairman, not really. maybe just a couple comments. I think that public health also testified in in support of this bill. I just want to thank the division of planning for their comments. I think it it's in line with what the bill is calling for as it states that this is a unique setup with regard to homeless shelters. So, it looks like we can get favorable recommendation for this bill to move forward. But that's the only comment I have Mr. Chairman.

Chairman Ada: And so next I'm going to go ahead and recognize Senator Telo Taitague Susi and good morning to my colleagues. thank you, Mr. Borja, for being here. It's always good to see you, Mr. Borja. Um, I'm surprised that DPW actually Have you had an opportunity to talk to DPW about this because it does, you know, kind of go hand inland with regulations?

Mr. Borja: No, ma'am.

Senator Telo T. Taitague: Okay. So, I was hoping maybe we can get some information from DPW. So, Mr. Borja, I'm just going to ask you some questions. Um, what impact will bill 159-38 have on existing zoning regulations, particularly with respect to adjacent properties that are still having to require to meet those fixed parking standards?

Mr. Borja: Well, it would depend on the lot. you know, if this property is on the if this operation is on this lot, I'm I can't predict what effect it would have on the joining adjoining lots. Yeah, that's do you think that there should be at least some kind of community public hearing or a municipality of that area to have a discussion on that how it's going to affect the adjacent properties, you know, and they have the sign when anything's being rezoned or you're getting the community involved to find out what's going on so they understand you know what this law is going to do.

Senator Taitague: Do you think there should be a public hearing if it's required?

Mr. Borja: Well, you know how they Yeah. You know how they have these the municipal council at least let them notify them what's going on and so that they can inform the adjacent properties that you know just to bring some more transparency to the to the table. That's up to the municipal planning council and the mayors. Yeah. for that.

Senator Taitague: Do you think that should, you know, considering your line of work that you've been in, you know, land management of, of course, you've also assisted senators in the past on legislature. Do you think there should be a public hearing for this? Well, at least to notify the municipal council to have a say on this.

Mr. Borja: Uh I'm not sure Madame Chair, that's a policy call. I mean, if the I'm sure the mayor's councils were probably given notice of this particular bill and they haven't approached us at land management to have a public hearing on it. We're not required by law.

Senator Taitague: Where is a property located at that's intended for this? I think we have someone from homeless yeah from the homeless coalition who is here today. If we don't mind, Mr. Chair, can we ask him to come up?

Chairman Ada: Um, sure. Mr. San Agustin, you're with the homeless coalition. Go ahead and come to the front here.

Rob San Agustin, Division Chief – Department of Homelessness Assistance and Poverty Prevention: Thank you, Senator.

Chairman Ada: Good morning, state your name for the record and-

Ms. San Agustin: Sure. Rob San Agustin. I'm the division chief for the department division of homelessness assistance and poverty prevention with public health.

Senator Taitague: Thank you. Good morning. And I had an opportunity to attend the meeting at the

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Hilton the other day that you had a lot of great information, people asking questions, etc. And right, you know, I thank you for all the good work that you're doing there. Um especially, you know, transparency is important, you know, notifying the public and seeing a bunch of individuals who are not just from agencies attending that the summit, you know, the seminar, but it was people from, you know, all walks of life walking in. and they weren't government of Guam, some even in the private sector. Some hair home care providers also attended that meeting. So, I appreciate the work there. So can you tell us I know you mentioned during the summit that you talked about a building that the organization is looking at and turning it into what this bill is going to assist with. Can you tell us where it's located and what the timeline is to place it up and how this these parking stalls are going to affect you know the building as well as have you had an opportunity to speak with your neighbors by that's next to this building down the line. Okay.

Ms. San Agustin: Sure. So, this is in Tamuning off of Iriarte Street. and so it's a basically a shell. It's a warehouse space. And so, the front of it has I believe it's eight parking stalls. when we were considering what it will take to renovate it, one of the barriers was the amount of parking stalls for what will be operating inside there. so, considering that the space is going to be used for people that walk in for the night and you know once the sheltering is completed in the morning, they walk out. that was one thing we wanted to see if there could be some consideration for that regarding regulations for parking and the need for it in the conventional sense of facility and the required space.

Senator Taitague: Where is Iriarte street?

Ms. San Agustin: It's in Tamuning behind across from AK. so, you go down its and there's it's behind Håfa Adai theaters.

Senator Taitague: Okay.

Ms. San Agustin: And then you go down the street, take a right, and it's a warehouse building. it seems about half in industrial and then the other half would be some I think there are some apartments in the back,

Senator Taitague: residential areas in the back.

Ms. San Agustin: Correct.

Senator Taitague: Okay. And have you had an opportunity to speak to your neighbors surrounding this warehouse that you plan on building for the homeless?

Ms. San Agustin: Uh we have not spoken directly to the neighbor directly to the adjacent to the building. in front of the building is a wall and the Håfa adai theaters. So, it's blocked off. but on the sides, I believe the apartment in the building buildings in the back. We've spoken to the mayor about it. Um, so she knows the area and what's intended to be there. Um, but the owners in the back, I believe she said that the ownership may have recently changed, so we haven't been able to speak to them either.

Senator Taitague: Do you think that because of this parking situation that you're revising that some of this parking is going to bleed into the neighbors and they might, you know, next thing you know they come home and they have no parking in front of their yard or, you know, in their parking stalls that it's been taken over. Do you think something like that could happen? I haven't seen the picture or the diagram of it, but that's one of the concerns that I have.

Ms. San Agustin: Right. The for the apartment buildings, um, it's kind of you drive into that area and so there aren't a lot I think that would be designated just for those buildings there. So, I don't think and once we were operating a shelter, I think we would discourage a lot of vehicles being in there, you know, to uh, you know, obey the laws of fire lanes and uh, things like that. So, I think Our main concern would be those people walking up. If there were anyone that were able to drive anywhere, we would speak to them and just try to understand their situation. you know, you know, and if they were to need a place to stay there, then we would try to accommodate that. But for a large amount of cars going in there, that would not be something we would encourage. the scenario is that this facility is for individuals to just go in for the night to take a break, take a shower, get a hot meal, and then then leave.

Senator Taitague: So, it's like an overnight stay. This is this is very similar to what the attorney general of Guam actually was trying to do with one of the hotels on Ypao Road. Is that correct?

Ms. San Agustin: It's similar. Yes. Yes.

Senator Taitague: So, you're following the same lead as the attorney general and seeing the need for that. I mean, we all thought his idea was an excellent idea and the need was really there, you know, for our community to allow the homeless just for a moment, you know, to take a break, you know, and

reassess and hopefully counselors that will be there to help them because a lot of times it's not just they, you know, they're hitting hard times, it's a mental issue and they just need that counseling. and support. You know, I I've liked the idea when the attorney general brought it up and I thought it was a great idea and I know that's stalled for some reason, but I'm glad to see that it's going to continue on. You know, whether whoever does it, I really appreciate all your hard work for it and again appreciate that that summit that we had at the Hilton. It was very informative and I hope you plan on doing it again real soon.

Ms. San Agustin: Yes. Thank you very much.

Senator Taitague: Thank you, Mr. Chair.

Chairman Ada: Thank you, Senator Taitague. Senator Calvo, you have any questions for the panel?

Senator Shelly V. Calvo: Håfa adai and Buenas, everyone. Thank you, Mr. Chair. Good morning. Um, just a quick question for Mr. Borja. Um, what internal criteria or review process will DPW use to evaluate parking needs across different shelters sites? Is there anything already that has been discussed? any internal criteria. I understand that the bill grants DPW case by case authority to determine parking minimums for homeless shelters. Thank you. But does not outline how these decisions will be made. So, at this point, I just wanted to know if there's certain criteras already that has been discussed with regards to the bill. Um, and will DPW publish these criteria or make them available to shelter operators and the public to ensure consistency?

Ms. Borja: Yeah, no discussion has been made with DPW. Uh, that's entirely on their own. We haven't had any discussion. I'm from land management, but we do discuss items like this when it comes up before the Guam Landers Commission. I note though that the bill the section to be added to the bill is really to determine the minimum number, not the maximum number. So, I think the bill's intent is to do a minimum number according to DPW standards. They're the ones that process building permits and plants and like that. We don't process that at land management, but it seems the intent of the bill is to lower that minimum number so that by lowering that minimum number, there may be space available in that property for some other thing. But I I don't think the bill is intended to increase the parking spots so that the danger of Bleeding into the next lot or something. But you know there is existing law about parking requirements for different facilities. So, it's not a new one.

Senator Calvo: Uh there is one facility that has basically an exception to the parking laws and those are churches, you know, and religious organizations or establishments. Um, that's really all I'm more interested in hearing more of the testimonies and see how we can tighten the bill. And on that note, thank you so much. And Mr. Chair, thank you for the opportunity to speak.

Chairman Ada: Thank you, Senator Calvo. Senator Lujan, you have any questions for the panel?

Senator Jesse A. Lujan: Not a question but just actually a comment and obvious by the bill actually that there are some unknowns and depending on where the homeless shelter is going to be is determined how the market structure is going to be is going to be determined. So that being said wherever it's determined I'm sure the homeless shelter folks and DPW and the mayor will determine how that will be undertaken. So, with that again the bill is self-explanatory. Thank you very much.

Chairman Ada: Thank you, Senator Lujan. Senator Gumataotao, you have any questions sir?

Senator Eologio Shawn Gumataotao: Yes. Thank you, Mr. Chair, and just a couple of questions but I don't know if this panel can answer it but I only have a couple what information is available regarding the number of accessible parking violations that were issued in the last 5 years and the corresponding deposit amount into the accessible parking fund for the same period. Now Mr. Chair, I know I don't see DISD. I don't see GPD here, but I'm hoping that the committee in the markup process can help at least with that answer unless anyone here can go for it. Okay, I'm not seeing any takers. Mr. chair. Also, I and I was hoping they would be here, but maybe the committee can find out from DISD to what extent does DISD facilitate regular ADA regulation awareness for government and non-government entities and what information, Mr. chair is available regarding the government of Guam's capacity to enforce accessible parking laws including through the assistance of the community assisted policing effort or cape and other volunteers as authorized by the Guam Police Department. And one other chair question, Mr. chair recognizing that in her letter enacting bill 191-37 COR as public law 37-70 the governor of Guam expressed concern that despite DID's challenges at that time with limited staff and resources to execute the new mandate what exactly has DID done since March of 2024 to prepare for the law's full implementation on October 1, 2026 six, particularly preliminary assessments that could

be made in the interim to help departments and agencies identify challenges and work towards achieving compliance with ADA accessibility standards. Mr. Chair, with them in the room or at least in providing testimony, I think they could add a lot of depth to the discussion this morning on this particular bill. other than that, thank you, Mr. Chair, for the time.

Chairman Ada: Thank you, Senator Gumataotao. We'll be sure to reach out to those particular agencies and get their input as to on your questions that you did have. And also, for the record, we did invite DPW for this morning's public hearing. However, I'm not sure what hold up they had on their end. good morning, Director Esteves, Senator, I know you text me that you're running a little bit behind, so you can go ahead and provide your testimony if you would like.

Fernando Esteves, Deputy Director – Guam Housing and Urban Renewal Authority: [Written testimony presented orally.]

Chairman Ada: Thank you, uh, Director Esteves. Director Arriola, did you want to provide testimony as well, ma'am? I'm sorry I didn't recognize you first.

Mr. Esteves: No problem, Mr. Chairman. Vice uh, Vice Speaker. Um, I'm you should have all received my testimony. Um, I'm here to answer any questions. If you'd like, I can read the testimony on the record if that's what you prefer.

Chairman Ada: Sure. You can you can go ahead and you're here, so you should just go ahead and read it into the record. Thank you.

Theresa Arriola, Director – Department of Public Health and Social Services: [Written testimony presented orally.]

Chairman Ada: Uh thank you Director Arriola. Again, to my colleagues you know we'll reach out to those committee agencies that were not here present this morning. Yeah sure. And Senator Tidy was just mentioning the mayor's offices and their councils, but we'll reach out to those agencies as well to get input for our markup meeting. Senator Gumataotao and from then then we'll go on moving forward with this bill. But I'd like to thank all of you for being here this morning and providing testimony on bill number 159-38 COR and we'll conclude this public hearing for bill 159-38 COR. so this will conclude the public hearing for bill 159-38 COR and bill 175-38 COR and there will be no further questions or comments. This concludes today's public hearing. The committee will continue to accept written statements on today's hearing within 7 days from today which will be mailed to my office on the second floor of the Guam Congress building at 163 Challen Papa Anaganya. You may also send your statements to us at vicespeakertonyada@guamlegislature.gov. And thank you all for your participation this morning. And the public hearing is adjourned and the time is now 10:17 a.m. Thank you.

The public hearing was adjourned at **10:17 am**

III. FINDINGS & RECOMMENDATIONS

Bill No. 159-38 (COR) is a legislative measure in the 38th Guam Legislature that proposes to grant authority to the Department of Public Works (DPW) to determine the minimum number of parking spaces required for homeless shelters. Depending on demographics, the designs for new homeless shelters can vary widely depending on target populations such as persons with various disabilities, victims of domestic violence and those with economic challenges such as the loss of a job.

Most temporary homeless shelters on Guam, however, are not new construction. They are usually existing commercial or hotel properties that were not designed for long-term living or with kitchens for food preparation. Parking for the facilities were designed for the buildings' original uses and not for use as homeless shelters.

Because of DPW's role as the building permitting agency of the Government of Guam, it is the agency best suited to determine the parking requirements for the various types of buildings to be used for housing Guam's homeless whether it be new construction or repurposing of existing structures.

The Committee on Land, Environment, Housing, Agriculture, Parks and Infrastructure hereby reports out **Bill No. 159–38 (COR)** V. Anthony Ada, Christopher M. Dueñas, Jesse A. Lujan, Frank F. Blas, Jr., Joe S. San Agustin, Tina Rose Muña Barnes, Shelly V. Calvo – “AN ACT TO ADD A NEW PARAGRAPH (o) TO § 61531 OF CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED RELATIVE TO GRANTING THE DEPARTMENT OF PUBLIC WORKS TO DETERMINE THE MINIMUM NUMBER OF PARKING SPACES REQUIRED FOR HOMELESS SHELTERS.” with the recommendation **TO REPORT OUT ONLY.**

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 159-38 (COR)

Introduced by:

V. Anthony Ada
Christopher M. Dueñas
Jesse A. Lujan
Frank F. Blas, Jr.
Joe S. San Agustin
Tina Rose Muña Barnes
Shelly V. Calvo

**AN ACT TO *ADD* A NEW PARAGRAPH (o) TO § 61531 OF
CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED
RELATIVE TO GRANTING THE DEPARTMENT OF
PUBLIC WORKS TO DETERMINE THE MINIMUM
NUMBER OF PARKING SPACES REQUIRED FOR
HOMELESS SHELTERS.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. A new paragraph (o) is *added* to § 61531 of Chapter 61, Title 21,
Guam Code Annotated to read as follows:

“(o) Notwithstanding any other provision of law, the Department of
Public Works shall on a case-by-case basis, in permitting the occupancy for
structures to be used as homeless shelters, determine the minimum number
of parking spaces for said homeless shelters, however, the minimum number
of spaces for persons with disabilities as required by Public Law, shall not
be diminished.”



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

July 17, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note Waiver for Bill No. 159-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note Waiver for the following bill:

Bill No. 159-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.





**BUREAU OF BUDGET & MANAGEMENT
RESEARCH**



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JOSHUA F. TENORIO
LIEUTENANT GOVERNOR

JUL 16 2025

Vice Speaker, V. Anthony Ada
Chairperson, Committee on Rules
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

Hafa Adai Vice Speaker Ada:

The Bureau requests that Bill No. 159-38 (COR) be granted a waiver pursuant to Public Law 12-229, as amended for the following reason(s):

Bill No. 159-38 (COR) is an act to *add* a new paragraph (o) to § 61531 of Chapter 61, Title 21, Guam Code Annotated relative to granting the Department of Public Works (DPW) to determine the minimum number of parking spaces required for homeless shelters.

The Bill will provide the DPW on a case-by-case basis, in permitting the occupancy for structures to be used as homeless shelters, determine the minimum number of parking spaces for said homeless shelters.

It should be noted that the Bureau had sought input on the proposed Bill 159-38 (COR) from the DPW on July 1, 2025 with a follow-up request on July 10, 2025 and has not received any official comments as of the date of this waiver request.

However, the Bureau has determined that the Bill is administrative in nature and poses no additional fiscal impact upon any of the funds of Government of Guam.

Senseramente,

LESTER L. CARLSON, JR.