

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
357-38 (COR)	Vincent A.V. Borja	AN ACT TO <i>AMEND</i> PUBLIC LAW 38-136 TO INCREASE THE REVENUE ESTIMATE FOR SECTION 30 FEDERAL INCOME TAX COLLECTIONS AND TO APPROPRIATE TWENTY MILLION DOLLARS (\$20,000,000) IN ADDITIONAL SECTION 30 REVENUES TO THE GUAM DEPARTMENT OF EDUCATION FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 2027.	9/3/26 9:25 a.m.						

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

Bill No. 357-38 (COR)

Introduced by:

Vincent A.V. Borja 

AN ACT TO *AMEND* PUBLIC LAW 38-136 TO INCREASE THE REVENUE ESTIMATE FOR SECTION 30 FEDERAL INCOME TAX COLLECTIONS AND TO APPROPRIATE TWENTY MILLION DOLLARS (\$20,000,000) IN ADDITIONAL SECTION 30 REVENUES TO THE GUAM DEPARTMENT OF EDUCATION FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 2027.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the condition of Guam's public schools is not the result of a single fiscal year, a single administration, or a single decision. It is the consequence of decades of deferred maintenance, aging infrastructure, inconsistent capital investment, delayed procurement, and a government-wide failure to establish and sustain a long-term plan for public school facilities.

I Liheslaturan Guåhan further finds that for too long, successive legislatures and administrations have approached school infrastructure as a crisis to be funded only after roofs leak, air-conditioning systems fail, health and safety deficiencies are identified, or a campus faces the threat of closure. While prior appropriations have addressed individual emergencies and provided temporary relief, one-time infusions

1 of funding have not kept pace with the deterioration of Guam's aging public school
2 facilities.

3 The result has been a cycle of deferred maintenance, emergency
4 appropriations, temporary repairs, and shifting responsibility from one branch or
5 administration to the next. Guam's students, teachers, school employees, and
6 families have ultimately borne the consequences of that failure.

7 During an August 26, 2026 oversight hearing, the Guam Department of
8 Education presented facility condition assessments identifying more than Four
9 Hundred Twenty-Seven Million Dollars (\$427,000,000) in estimated costs to bring
10 Guam's public school facilities into good condition. This assessment makes clear
11 that no single appropriation, budget cycle, or fiscal year can reasonably address the
12 entirety of Guam's public school infrastructure needs.

13 *I Liheslaturan Guåhan* finds that the responsible path forward is therefore a
14 phased, sustained, and accountable investment strategy that prioritizes the most
15 serious health, safety, sanitation, structural, electrical, plumbing, and other facility
16 deficiencies while establishing a long-term commitment to systematically
17 rehabilitate Guam's public schools.

18 *I Liheslaturan Guåhan* further finds that the United States Department of the
19 Interior has announced the advance payment of approximately One Hundred Five
20 Million Dollars (\$105,000,000) in Section 30 revenues to the government of Guam.
21 The receipt of revenues above previously anticipated levels provides an opportunity
22 to make an additional investment in public education without reducing
23 appropriations already provided for essential government services.

24 Therefore, it is the intent of *I Liheslaturan Guåhan* to recognize additional
25 Section 30 revenues and appropriate Twenty Million Dollars (\$20,000,000) to the
26 Guam Department of Education as the first phase of a multi-year commitment to
27 restoring Guam's public schools.

1 This appropriation is not intended to suggest that Twenty Million Dollars
2 (\$20,000,000) will resolve a facilities backlog exceeding Four Hundred Twenty-
3 Seven Million Dollars (\$427,000,000). Rather, it represents a commitment to begin
4 addressing that backlog in a disciplined and measurable manner, with priority given
5 to projects necessary to protect the health and safety of students and employees and
6 to maintain clean, safe, functional, and code-compliant classrooms.

7 It is further the intent of *I Liheslaturan Guåhan* that this appropriation mark a
8 departure from the practice of governing from one school emergency to the next.
9 Guam can no longer afford to wait for the next failed inspection, leaking roof, broken
10 restroom, electrical failure, or school closure before acting.

11 The people of Guam deserve more than another temporary repair. They
12 deserve a government with a plan. This Act begins that plan.

13 **Section 2.** Section 3 of Chapter I of Public Law 38-136 is hereby *amended* to
14 read as follows:

15 **Section 3. Estimated Revenues for Fiscal Year 2027.** Notwithstanding §
16 22436, Chapter 22, Title 5 Guam Code Annotated, *I Liheslaturan Guåhan*, the Guam
17 Legislature, adopts the following revenue estimates for Fiscal Year 2027 as the basis
18 for the appropriations contained in this Act.

19 **I. GENERAL FUND REVENUES AMOUNT**

20	TOTAL GENERAL FUND REVENUE	\$1,053,222,320
21	<u>\$1,073,222,320</u>	

22 **GENERAL FUND PROVISION FOR TAX REFUND**

23	PAYMENTS	(\$25,359,760)
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24 **TOTAL GENERAL FUND REVENUE AVAILABLE**

25	FOR OPERATIONS	\$1,027,862,560 <u>\$1,047,862,560</u>
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26 **A. TAXES**

27 Income Tax

1	Individual (<i>not</i> including the	
2	Additional Child Tax Credit)	\$111,777,351
3	Corporate	\$161,244,600
4	Withholding Taxes, Interest, and Penalties	\$333,036,063
5	Provision for Tax Refund Payments:	
6	Gross Provision for Tax Refund Payments	
7	[Federal and General Funds]	(\$143,690,874)
8	Earned Income Tax Credit Federal Receipts	\$53,811,589
9	Child Tax Credit/Additional Child Tax Credit	
10	Federal Receipts	\$64,519,525
11	General Fund Provision for Tax Refund Payments	<u>(\$25,359,760)</u>
12	TOTAL INCOME TAXES	\$580,698,254
13	Business Privilege Tax	\$340,242,781
14	GMHA Pharmaceuticals Fund	
15	(\$ 26208, Article 2, Chapter 26 of Title 11 GCA)	(\$21,061,028)
16	Tax Credits:	
17	GMHA Medical Supplies (P.L. 35-138)	(\$1,000,000)
18	Guam National Youth Football Federation (P.L. 36-129)	(\$500,000)
19	Enhancing Tourism Aesthetics Program (P.L. 38-114)	(\$5,000,000)
20	Other Taxes	\$8,529,125
21	Guam National Youth Football Federation (P.L. 36-129)	<u>(\$375,000)</u>
22	TOTAL BUSINESS PRIVILEGE TAX	\$320,835,878
23	TOTAL TAXES	\$901,534,132
24	B. FEDERAL SOURCES	
25	Federal Income Tax Collection	
26	Section 30 Funds	\$85,187,739 <u>\$105,187,739</u>

1	Immigration Fees and Other Federal Sources	<u>\$2,507,408</u>
2	TOTAL FEDERAL SOURCES	\$87,695,147 <u>\$107,695,147</u>
3	C. USE OF MONEY AND PROPERTY	\$4,277,561
4	D. LICENSES, FEES, AND PERMITS	
5	Licenses, Fees, and Permits	\$5,053,075
6	Licenses, Fees, and Permits (Better Public	
7	Service Fund) (Chapter 161 of Title 11 GCA)	<u>(\$505,308)</u>
8	TOTAL LICENSES, FEES, AND PERMITS	\$4,547,767
9	E. DEPARTMENT CHARGES	\$1,366,617
10	TOTAL GENERAL FUND REVENUE	\$999,421,224 <u>\$1,019,421,224</u>
11	F. RAINY DAY FUND	(\$6,868,536)
12	TOTAL GENERAL FUND REVENUE	
13	AVAILABLE FOR APPROPRIATION	\$992,552,688
14	<u>\$1,012,552,688</u>	
15	II. SPECIAL FUND REVENUES	
16	A. Banking and Insurance Enforcement Fund	\$504,183
17	B. Better Public Service Fund	\$1,465,286
18	C. Chamorro Land Trust Operations Fund	\$1,032,313
19	D. Chamorro Land Trust Survey and Infrastructure Fund	\$347,318
20	E. Corrections Revolving Fund	\$1,121,084
21	F. Customs, Agriculture, and Quarantine	
22	Inspection Services Fund	\$7,696,311
23	G. Enhanced 911 Emergency Reporting System Fund	\$1,850,622
24	H. Environmental Health Fund	\$1,812,482
25	I. Fire, Life, and Medical Emergency Fund	\$733,466
26	J. GMHA Pharmaceuticals Fund	\$21,061,028
27	K. Guam Ancestral Lands Commission Survey,	

1	Infrastructure, and Development Fund	\$648,396
2	L. Guam Board of Accountancy Fund	\$896,600
3	M. Guam Contractors License Board Fund	\$862,027
4	N. Guam Educational Facilities Fund	\$35,566,403
5	O. Guam Environmental Trust Fund	\$352,488
6	P. Guam Highway Fund (GHF)	\$14,250,808
7	(a) GHF (Better Public Service Fund;	
8	Chapter 161 of Title 11 GCA)	(\$959,978)
9	(b) GHF (GIAA – Pursuant to Federal	
10	Register Vol. 79, 66282)	<u>(\$1,066,323)</u>
11	Total Guam Highway Fund	\$12,224,507
12	Q. Guam Invasive Species Inspection Fee Fund	\$1,690,985
13	R. Guam Plant Inspection and Permit Fund	\$109,515
14	S. Health Professional Licensing Office Revolving Fund	\$344,376
15	T. Healthy Futures Fund	\$23,114,705
16	U. Host Community Fund	\$300,000
17	V. Indirect Cost Fund	\$1,391,474
18	W. Land Survey Revolving Fund	\$2,519,784
19	X. Limited Gaming Fund	\$1,091,062
20	Y. Manpower Development Fund	\$11,536,138
21	Z. Mental Health and Substance Abuse Services Fund	\$416,750
22	AA. Office of Vital Statistics Revolving Fund	\$221,035
23	AB. Police Patrol Vehicle and Equipment Revolving Fund	\$345,081
24	AC. Police Services Fund	\$1,142,044
25	AD. Professional Engineers, Architects, and	
26	Land Surveyors Board Fund	\$292,525
27	AE. Public Recreation Services Fund	\$71,958

1	AF. Public School Library Resources Fund	\$1,129,478
2	AG. Rabies Prevention Fund	\$55,827
3	AH. Safe Streets Fund	\$29,701
4	AI. Sanitary Inspection Revolving Fund	\$510,221
5	AJ. School Lunch/SAE/Child Nutritional Meal Reimbursement	
6	Fund – Federal Sources (100% Federal Grant)/	
7	Cash Collections	\$12,504,000
8	AK. Solid Waste Operations Fund	\$28,404,390
9	Host Community Fund (§ 51405, Article 4,	
10	Chapter 51 of Title 10 GCA)	<u>(\$300,000)</u>
11	Total Solid Waste Operations Fund	\$28,104,390
12	AL. Street Light Fund	\$4,190,000
13	AM. Tax Collection Enhancement Fund	\$1,130,978
14	AN. Tourist Attraction Fund	\$34,868,794
15	AO. Water Research and Development Fund	\$83,974
16	TOTAL SPECIAL FUND REVENUE	\$215,369,309
17	III. FEDERAL MATCHING GRANTS-IN-AID REVENUES	
18	Federal Grants-In-Aid Requiring Local Match:	
19	A. Customs and Quarantine Agency	\$1,875,000
20	B. Department of Integrated Services for	
21	Individuals with Disabilities	\$2,771,127
22	C. Department of Labor	\$47,000
23	D. Department of Military Affairs	\$2,178,570
24	E. Department of Public Health and Social Services	\$188,801,303
25	F. Guam Council on the Arts and Humanities Agency	\$426,950
26	G. Guam Police Department	\$4,202,656

1	H. Office of the Attorney General	\$6,439,964
2	I. University of Guam	\$6,742,835
3	TOTAL FEDERAL MATCHING GRANTS-	
4	IN-AID REVENUE	\$213,485,405
5	REVENUE SUMMARY:	
6	TOTAL GENERAL FUND REVENUE	
7	AVAILABLE FOR APPROPRIATION	\$992,552,688
8	<u>\$1,012,552,688</u>	
9	TOTAL SPECIAL FUND REVENUE	\$215,369,309
10	TOTAL FEDERAL MATCHING	
11	GRANTS-IN-AID REVENUE	\$213,485,405
12	GRAND TOTAL	\$1,421,407,402 <u>\$1,441,407,402</u>

13 **Section 3.** Section 1, Part I, Chapter II of the bill is *amended* to read:

14 **“Section 1. Appropriation.** It is the intent of *I Liheslaturan Guåhan* to
15 provide a lump sum appropriation to the Guam Department of Education (GDOE)
16 for Fiscal Year 2027. Pursuant to §§ 52101 and 52102, Chapter 52, Division 2, Title
17 11 GCA, the sum of Two Hundred Ninety-two ~~Two Hundred Seventy-two~~ Million
18 One Hundred Ninety-five Thousand Five Hundred Sixty-nine Dollars
19 (\$292,195,569 ~~\$272,195,569~~) is appropriated to the Guam Department of Education
20 (GDOE) Operations Fund for Fiscal Year 2027. This sum is composed of Two
21 Hundred Sixty-six ~~Two Hundred Forty-six~~ Million Seven Hundred Eight Thousand
22 Nine Hundred Twenty-five Dollars (\$266,708,925 ~~\$246,708,925~~) from the General
23 Fund for Fiscal Year 2027, and Twenty-five Million Four Hundred Eighty-six
24 Thousand Six Hundred Forty-four Dollars (\$25,486,644) from the Public School
25 Library Resources Fund, the Guam Educational Facilities Fund, the Healthy Futures
26 Fund, the Limited Gaming Fund, and the School Lunch/SAE/Child Nutritional Meal

Reimbursement Fund. This appropriation shall be expended in accordance with the cash disbursement schedules required by § 52101(b), Chapter 52, Title 11 GCA.

SUMMARY OF APPROPRIATION FUNDING SOURCE

GENERAL FUND	<u>\$266,708,925</u>	\$246,708,925
HEALTHY FUTURES FUND		\$891,754
LIMITED GAMING FUND		\$345,503
PUBLIC SCHOOL LIBRARY RESOURCES FUND		\$790,635
SCHOOL LUNCH/CHILD NUTRI. MEAL REIMB. FUND		\$12,504,000
GUAM EDUCATIONAL FACILITIES FUND		\$10,954,752
TOTAL	<u>\$292,195,569</u>	\$272,195,569

Section 4. Severability. If any provision of this Act or its application to any person or circumstance is found to be invalid or inorganic, such invalidity shall not affect other provisions or applications of this Act that can be given effect without the invalid provision or application, and to this end, the provisions of this Act are severable.

Section 5. Effective Date. This Act shall be effective upon enactment.