

I Mina'trentai Ocho Na Liheslaturan Guåhan  
BILL STATUS

| BILL NO.                                                                                                                                                                      | SPONSOR                            | TITLE                                                                                                                                                                                                                                                                                                                                                                                           | DATE INTRODUCED      | DATE REFERRED | CMTE REFERRED                                                                                                                               | FISCAL NOTES                   | PUBLIC HEARING DATE  | DATE COMMITTEE REPORT FILED | NOTES |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|---------------|---------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------|----------------------|-----------------------------|-------|
| 338-38 (COR)<br>As amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement. | Telo T. Taitague<br>Jesse A. Lujan | AN ACT TO <i>ADD</i> A NEW § 10115 TO ARTICLE 1 OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED AND A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES AND ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF.                | 6/30/26<br>9:59 a.m. | 7/2/26        | Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement. | Request: 7/2/26<br><br>7/10/26 | 7/24/26<br>9:00 a.m. | 9/1/26<br>As Amended.       |       |
|                                                                                                                                                                               | SESSION DATE                       | TITLE                                                                                                                                                                                                                                                                                                                                                                                           | DATE PASSED          | TRANSMITTED   | DUE DATE                                                                                                                                    | NOTES                          |                      |                             |       |
|                                                                                                                                                                               | 9/28/26                            | AN ACT TO <i>ADD</i> A NEW § 10115 TO ARTICLE 1 OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED; AND TO <i>ADD</i> A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES AND ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF. | 10/16/26             | 10/19/26      | 10/30/26                                                                                                                                    |                                |                      |                             |       |



**COPY**

*I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN*  
Thirty-Eighth Guam Legislature

October 19, 2026

The Honorable Lourdes A. Leon Guerrero  
*I Maga'hågan Guåhan*  
*Ufisinan I Maga'håga*  
*Hagåtña, Guam 96910*

Dear *Maga'håga* Leon Guerrero:

Transmitted herewith are Bill Nos. 175-38 (COR), 219-38 (COR), 226-38 (COR), 268-38 (COR), 305-38 (COR), 308-38 (COR), 320-38 (COR), 321-38 (COR), 322-38 (COR), 326-38 (LS), 327-38 (LS), 333-38 (COR), 334-38 (COR), 336-38 (COR), 337-38 (COR), 338-38 (COR), 342-38 (LS), 343-38 (LS), 351-38 (COR), and 361-38 (COR) which were passed by *I Mina'trentai Ocho Na Liheslaturan Guåhan* on October 16, 2026.

Sincerely,

**Senator Sabrina Salas Matanane**  
**Legislative Secretary**

Enclosure (20)



*I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN*  
2026 (SECOND) Regular Session

**CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÅGAN GUÅHAN**

This is to certify that **Bill No. 338-38 (COR), "AN ACT TO ADD A NEW § 10115 TO ARTICLE 1 OF CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED; AND TO ADD A NEW § 70.470 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING UNAUTHORIZED UNMANNED AIRCRAFT OPERATIONS AT DESIGNATED PORT AUTHORITY OF GUAM PROTECTED CRITICAL INFRASTRUCTURE FACILITIES AND ESTABLISHING PENALTIES FOR VIOLATIONS THEREOF,"** was on the 16<sup>th</sup> day of October 2026, duly and regularly passed.

**Frank F. Blas, Jr.**  
**Speaker**

Attested:

**Sabrina Salas Matanane**  
**Legislative Secretary**

This Act was received by *I Maga'hågan Guåhan* this 19<sup>th</sup> day of October, 2026, at 4:53 o'clock P.M.

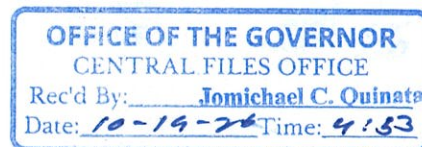
**Assistant Staff Officer**  
**Maga'håga's Office**

APPROVED:

\_\_\_\_\_  
**Lourdes A. Leon Guerrero**  
***I Maga'hågan Guåhan***

Date: \_\_\_\_\_

Public Law No. \_\_\_\_\_



***I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN***  
**2026 (SECOND) Regular Session**

**Bill No. 338-38 (COR)**

As amended by the Committee on Economic Investment,  
Military Buildup, Regional Relations, Technology,  
Regulatory Affairs, Justice, Elections, and Retirement.

Introduced by:

Telo T. Taitague  
Jesse A. Lujan  
V. Anthony Ada  
Chris Barnett  
Frank F. Blas, Jr.  
Vincent A.V. Borja  
Shelly V. Calvo  
Christopher M. Dueñas  
Eulogio Shawn Gumataotao  
Tina Rose Muña-Barnes  
William A. Parkinson  
Sabina Flores Perez  
Sabrina Salas Matanane  
Joe S. San Agustin  
Therese M. Terlaje

**AN ACT TO *ADD* A NEW § 10115 TO ARTICLE 1 OF  
CHAPTER 10, TITLE 12, GUAM CODE ANNOTATED;  
AND TO *ADD* A NEW § 70.470 TO ARTICLE 4 OF  
CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED,  
RELATIVE TO PROHIBITING UNAUTHORIZED  
UNMANNED AIRCRAFT OPERATIONS AT  
DESIGNATED PORT AUTHORITY OF GUAM  
PROTECTED CRITICAL INFRASTRUCTURE  
FACILITIES AND ESTABLISHING PENALTIES FOR  
VIOLATIONS THEREOF.**

1        **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2        **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan* finds  
3        that the Port Authority of Guam is a critical component of Guam's transportation,

1 public safety, emergency response, and supply chain infrastructure. As Guam's  
2 principal commercial seaport, the Port supports the movement of food, fuel, medical  
3 supplies, construction materials, and other essential cargo necessary to sustain the  
4 daily needs of the people of Guam.

5 *I Liheslaturan Guåhan* further finds that unauthorized unmanned aircraft  
6 operations over or near Port facilities may present serious risks, including disruption  
7 of cargo operations, interference with security and communications systems,  
8 unauthorized surveillance, delivery of harmful payloads, damage to equipment, and  
9 threats to public safety, homeland security, and emergency response capabilities.

10 It is the intent of *I Liheslaturan Guåhan* to establish a clear and limited  
11 prohibition against unauthorized unmanned aircraft operations over designated Port  
12 Authority of Guam facilities, while allowing appropriate exemptions for law  
13 enforcement, emergency response, the United States Government, Port-authorized  
14 operations, and other lawful operations permitted under this Act.

15 It is further the intent of *I Liheslaturan Guåhan* to ensure that restricted areas  
16 are publicly identified through maps, website notices, and signage, while protecting  
17 sensitive security, emergency response, cybersecurity, and infrastructure protection  
18 information from public disclosure when necessary to preserve the safety and  
19 security of Port operations.

20 Finally, it is the intent of *I Liheslaturan Guåhan* to support coordination with  
21 the Federal Aviation Administration, federal partners, and other appropriate entities  
22 to improve public awareness, flight planning, airspace safety, and the protection of  
23 Guam's critical maritime infrastructure to the extent permitted by federal law.

24 **Section 2.** A new § 10115 is *added* to Article 1 of Chapter 10, Title 12,  
25 Guam Code Annotated, to read as follows:

26 **“§ 10115. Unmanned Aircraft Operations at Port Authority of**  
27 **Guam Protected Critical Infrastructure Facilities.**

1 (a) Definitions.

2 (1) "Protected Critical Infrastructure Facility" or PCIF means  
3 a facility owned, operated, managed, or controlled by the Port Authority  
4 of Guam that has been designated and published pursuant to this  
5 Section and that constitutes critical infrastructure whose disruption  
6 could impair the provision of maritime transportation services, threaten  
7 public health or public safety, or adversely affect homeland security or  
8 national security, or emergency response capabilities. Protected Critical  
9 Infrastructure Facilities shall be limited to:

10 (A) Commercial Port terminals;

11 (B) Container yards, cargo handling facilities, and  
12 intermodal freight facilities;

13 (C) Port operations, dispatch, communications,  
14 security, and emergency management centers;

15 (D) Wharves, piers, berths, fuel transfer facilities, and  
16 maritime support infrastructure under the jurisdiction of the Port  
17 Authority of Guam;

18 (E) Other Port Authority facilities specifically  
19 designated and published pursuant to subsection (b).

20 (2) "Restricted Critical Infrastructure Area" or RCIA means  
21 the real property boundaries of a Protected Critical Infrastructure  
22 Facility as depicted on the current published map maintained pursuant  
23 to subsection (b) and the airspace directly above such property  
24 boundaries from the surface to four hundred (400) feet above ground  
25 level; provided, however, that for any Protected Critical Infrastructure  
26 Facility containing a structure that is three hundred (300) feet or greater  
27 in height above ground level, the Restricted Critical Infrastructure Area

1 shall, for that structure, extend to seven hundred (700) feet above  
2 ground level, inclusive of the initial four hundred (400) feet above  
3 ground level.

4 (3) "Payload" means any instrument, mechanism, equipment,  
5 part, apparatus, object, or accessory, including communications  
6 equipment, data-collection devices, or physical cargo, that is installed  
7 in, affixed to, or carried by an unmanned aircraft, and is not used or  
8 intended to be used in the direct propulsion, flight control, or basic safe  
9 operation of the aircraft.

10 (b) Designation and Publication of Restricted Critical Infrastructure  
11 Areas.

12 (1) The Port Authority of Guam may designate facilities under  
13 its ownership, operation, management, or control as Protected Critical  
14 Infrastructure Facilities upon a written determination by the General  
15 Manager with the concurrence by its Board of Directors through a duly  
16 adopted board resolution, that the facility constitutes critical  
17 infrastructure and that unauthorized unmanned aircraft operations  
18 present a credible risk of:

19 (A) disruption of maritime transportation services;

20 (B) disruption of cargo operations, logistics operations,  
21 or critical supply chain functions;

22 (C) damage to Port infrastructure, interference with  
23 security systems (CCTV, Radar Intrusion Systems), VHF-UHF  
24 radio communications systems;

25 (D) Surveillance and Espionage beyond Visual Line of  
26 Sight (BVLOS);

1 (E) Cyber-Physical Manipulation (Interception,  
2 disruption, hacking of local WI-FI, GPS, and communication  
3 networks);

4 (F) threats to public health and public safety;

5 (G) disruption of emergency response capabilities;

6 (H) homeland security risks; or

7 (I) national security risk.

8 (2) The Port Authority of Guam shall maintain and publish on  
9 its website a current map of all Protected Critical Infrastructure  
10 Facilities designated pursuant to this Section. The map shall identify  
11 the location and boundaries of each designated facility sufficient to  
12 provide notice to the public of the applicable Restricted Critical  
13 Infrastructure Area and the effective date of designation.

14 (3) The Port Authority of Guam shall include on the published  
15 map or accompanying publication the date of the most recent update  
16 and shall maintain an archive of all additions and removals of  
17 designated facilities. Within ten (10) business days of adding or  
18 removing a designated facility, the Port Authority of Guam shall  
19 publish notice of the update on its website and through other means  
20 reasonably calculated to inform the public.

21 (4) Notwithstanding any other provision of law, vulnerability  
22 assessments, threat assessments, security plans, emergency response  
23 plans, cybersecurity assessments, infrastructure protection studies,  
24 designation memoranda, and other documents prepared or maintained  
25 for the purpose of designating, protecting, or securing a Protected  
26 Critical Infrastructure Facility shall be confidential and exempt from  
27 public disclosure to the fullest extent permitted by law.

1           (5) Nothing in this Section shall be construed to require the  
2 Port Authority of Guam to disclose information that could reasonably  
3 be expected to compromise the security, resiliency, or operation of a  
4 Protected Critical Infrastructure Facility.

5           (6) The designation, addition, modification, or removal of a  
6 Protected Critical Infrastructure Facility from the published map shall  
7 not require legislative action.

8           (7) The Port Authority of Guam shall review each Protected  
9 Critical Infrastructure Facility designation at least every five (5) years  
10 to determine whether the designation remains necessary to protect Port  
11 operations, public safety, public health, environmental resources,  
12 homeland security, or national security interests.

13           (8) The Port Authority of Guam shall also post and maintain  
14 signs at reasonable and conspicuous locations at each designated  
15 facility stating that unauthorized unmanned aircraft operations are  
16 prohibited by law and providing information on where the public may  
17 access the current map of designated facilities and restricted areas.

18           (c) Restricted Operations. Unmanned aircraft operations prohibited  
19 pursuant to subsection (g) of this Section shall be prohibited within Restricted  
20 Critical Infrastructure Areas.

21           (d) Exemptions. This Section shall not apply to the following:

22           (1) A law enforcement agency, emergency medical service  
23 agency, hazardous materials response team, disaster management  
24 agency, or other emergency management agency for the purpose of  
25 incident command, area reconnaissance, personnel and equipment  
26 deployment monitoring, training, or other lawful governmental  
27 purposes in Guam;

1           (2) An unmanned aircraft operated by the United States  
2 Government, or a person acting pursuant to a contract with the United  
3 States Government, in the performance of official governmental duties;

4           (3) The Port Authority of Guam or an authorized contractor or  
5 agent acting under the express written permission of the Port  
6 management;

7           (4) An operator of an unmanned aircraft conducting  
8 commercial operations within a Restricted Critical Infrastructure Area,  
9 provided that:

10                   (A) The operator complies with all applicable federal  
11 laws and regulations governing unmanned aircraft operations;

12                   (B) The unmanned aircraft is registered with the Federal  
13 Aviation Administration when registration is required by federal  
14 law;

15                   (C) The unmanned aircraft is equipped with Remote  
16 Identification capability when required by federal law;

17                   (D) The operator possesses any license, certificate,  
18 waiver, authorization, or approval required by the Federal  
19 Aviation Administration (FAA) for the operation being  
20 conducted; and

21                   (E) The operator complies with the notification  
22 requirements of subsection (e) of this Section.

23           (5) The lawful owner, occupant, lessee, or operator of  
24 property comprising a Restricted Critical Infrastructure Area, or a  
25 person acting with the prior written consent of such owner, occupant,  
26 lessee, or operator.

1 (e) Notification Requirements for Commercial Operations in  
2 Restricted Critical Infrastructure Areas.

3 (1) The operator of an unmanned aircraft conducting  
4 operations within a Restricted Critical Infrastructure Area shall provide  
5 no less than a forty-eight (48) hour notice to the Port Authority of  
6 Guam; and

7 (2) Notification shall include:

8 (A) the name, mailing address, electronic mail address,  
9 and telephone number of the person providing notice;

10 (B) the name and telephone number of the unmanned  
11 aircraft operator responsible for the flight;

12 (C) the applicable FAA certificate, authorization,  
13 waiver, permit, or registration number;

14 (D) the Remote Identification (Remote ID) serial  
15 number, if applicable or required by federal law;

16 (E) the registration number of the unmanned aircraft, if  
17 applicable;

18 (F) the date, estimated start and end time and purpose  
19 of the operation;

20 (G) the route of flight and area of operation within the  
21 Restricted Critical Infrastructure Area; and

22 (H) the number of unmanned aircraft to operate within  
23 the Restricted Critical Infrastructure Area; and

24 (3) Notification pursuant to this subsection shall be for  
25 situational awareness and security purposes only and shall not be  
26 construed as granting the Port Authority of Guam authority to approve,  
27 deny, or restrict an otherwise lawful operation; and

1           (4) Nothing in this subsection shall prohibit the Port Authority  
2 of Guam from coordinating with the operator regarding safety,  
3 emergency conditions, ongoing utility operations, or facility security  
4 considerations; and

5           (5) The notification requirements of this subsection may be  
6 waived when the operation is necessary to respond to an emergency,  
7 natural disaster, infrastructure failure, or other circumstance requiring  
8 immediate action to protect life, property, or critical utility operations.

9           (f) Unmanned Aircraft Detection and Monitoring.

10           (1) The Port Authority of Guam shall establish and maintain  
11 reasonable security measures to detect, monitor, document, and  
12 respond to unauthorized unmanned aircraft operations occurring within  
13 or affecting Protected Critical Infrastructure Facilities and Restricted  
14 Critical Infrastructure Areas. Such measures may include, but are not  
15 limited to:

16                   (A) Remote Identification (Remote ID) monitoring  
17 systems;

18                   (B) video surveillance systems;

19                   (C) facility security monitoring systems;

20                   (D) Incident reporting and documentation procedures;

21           and

22                   (E) Coordination and information sharing with federal,  
23 territorial, and local law enforcement or regulatory agencies.

24           (2) The Port Authority of Guam shall utilize available  
25 monitoring and security technologies, to the extent practicable, to  
26 distinguish authorized unmanned aircraft operations from unauthorized  
27 operations and to support enforcement of this Act.

1           (3) The Port Authority of Guam is authorized to acquire,  
2 operate, and maintain unmanned aircraft detection, identification,  
3 monitoring, navigation, traffic management, airspace awareness, and  
4 other emerging aviation security technologies as permitted under  
5 federal law for the protection of Protected Critical Infrastructure  
6 Facilities.

7           (4) The Port Authority of Guam is authorized to coordinate  
8 with the Federal Aviation Administration, the United States Coast  
9 Guard, the United States Department of Defense, federal and territorial  
10 law enforcement agencies, unmanned aircraft manufacturers, and other  
11 appropriate governmental or private entities for the purposes of  
12 unmanned aircraft detection and monitoring, incident reporting and  
13 information sharing, operational deconfliction, public awareness, and  
14 the voluntary incorporation of Protected Critical Infrastructure  
15 Facilities and Restricted Critical Infrastructure Areas into electronic  
16 mapping, navigation, flight planning, and other emerging unmanned  
17 aircraft safety technologies to the extent permitted by federal law.

18           (5) Nothing in this Section shall be construed to authorize the  
19 Port Authority of Guam, its officers, employees, contractors, or agents  
20 to intercept, seize control of, disable, destroy, jam, interfere with the  
21 communications or navigation of, or otherwise exercise counter-  
22 unmanned aircraft system authority against an unmanned aircraft,  
23 except to the extent expressly authorized under applicable federal law.

24           (g) Prohibited Conduct.

25           (1) A person shall not intentionally or knowingly:

26           (A) use an unmanned aircraft within a Restricted  
27 Critical Infrastructure Area with the intent to surveil, monitor,

1 collect intelligence regarding, photograph, electronically record,  
2 gather evidence, collect data concerning, or otherwise obtain  
3 information regarding a at a Protected Critical Infrastructure  
4 Facility without written consent of the owner, or the owner's  
5 designee;

6 (B) hover, loiter, circle, or otherwise maintain an  
7 unmanned aircraft in a manner reasonably indicating  
8 surveillance of, intelligence gathering regarding, or preparation  
9 to commit an act prohibited by this Section against a Protected  
10 Critical Infrastructure Facility, without lawful authority or  
11 written authorization from the owner or the owner's designee;

12 (C) deliver or attempt to deliver payloads to a Protected  
13 Critical Infrastructure Facility for the purpose of causing  
14 damage, disruption, interference, or impairment of utility  
15 operations, maritime transportation operations, cargo operations,  
16 or critical infrastructure operations;

17 (D) Strike or attempt to strike a Protected Critical  
18 Infrastructure Facility, equipment, structure, vehicle, pipeline,  
19 transmission asset, communication system, or other critical  
20 infrastructure with an unmanned aircraft for the purpose of  
21 causing damage, disruption or interference;

22 (E) Enable or attempt to enable unauthorized  
23 proximity-based cyber operations, electronic intrusion,  
24 communications interception, data collection, manipulation,  
25 disruption, or interference with critical infrastructure operations  
26 through the use of an unmanned aircraft; or

1 (F) Operate an unmanned aircraft in a manner intended  
2 to disrupt, interfere with, or impair the safe and reliable operation  
3 of a Protected Critical Infrastructure Facility.”

4 **Section 3.** A new § 70.470 is *added* to Article 4 of Chapter 70, Title 9,  
5 Guam Code Annotated, to read as follows:

6 “§ 70.470. **Unlawful Use of an Unmanned Aircraft at Port**  
7 **Authority of Guam Critical Infrastructure; Penalties.**

8 (a) Any person convicted of violating 12 GCA §§ 10115(g)(1)(A) or  
9 (g)(1)(B) shall be guilty of a misdemeanor and, upon conviction, shall be  
10 punished by imprisonment for not more than one (1) year, by a fine not  
11 exceeding One Thousand Dollars (\$1,000), or by both such imprisonment and  
12 fine.

13 (b) Any person convicted of violating 12 GCA §§ 10115(g)(1)(C),  
14 (g)(1)(D), (g)(1)(E), or (g)(1)(F) shall be guilty of a felony.

15 (c) Notwithstanding subsection (a) of this Section, a person  
16 convicted of violating 12 GCA §§ 10115(g)(1)(A) or (g)(1)(B), where such  
17 violation was committed with the intent to facilitate or in furtherance of a  
18 violation of 12 GCA §§ 10115(g)(1)(C), (D), (E), or (F), shall be guilty of a  
19 felony.

20 (d) Each flight or operation constituting a violation of 12 GCA §  
21 10115(g) and punishable pursuant to this Section constitutes a separate  
22 offense.”

23 **Section 4. Certification of Compliance.** No later than the effective date of  
24 this Act, the General Manager of the Port Authority of Guam shall certify in writing  
25 to the Speaker of *I Liheslaturan Guåhan* that the implementation requirements of  
26 Section 5 of this Act have been completed or initiated, as applicable. Failure to

1 provide such certification shall not delay or otherwise affect the effective date of this  
2 Act.

3       **Section 5. Effective Date and Implementation.** This Act shall take effect  
4 one hundred eighty (180) days after enactment. During this period, the Port  
5 Authority of Guam shall publish the map required by 12 GCA § 10115(b), install  
6 signage at Protected Critical Infrastructure Facilities, and initiate reasonable public  
7 outreach and education regarding the requirements of this Act. Public outreach and  
8 education may continue after the effective date.